STATE OF RHODE ISLAND GOVERNOR DANIEL J. MCKEE



Office of Revenue Analysis

State of Rhode Island Revenue Assessment Report FY 2024 Monthly and Year-to-Date as of November 2023

The monthly revenue assessment report compares adjusted revenues, on a monthly and fiscal year-to-date basis, to the Office of Revenue Analysis' (ORA) monthly and fiscal year-to-date (YTD) estimates of expected revenues based on the current fiscal year revenue estimates. It should be noted that the fiscal year revenue estimates will vary over the course of the fiscal year as the Revenue Estimating Conference (REC) convenes and modifies the fiscal year revenue estimates as enacted by the General Assembly.

This monthly revenue assessment report compares adjusted revenues to expected revenues based on the revised revenue estimates adopted at the November REC, held on November 10, 2023.

Results for FY 2024 Revenues through November

ORA finds that FY 2024 adjusted total general revenues through November trailed the revised FY 2024 expected total general revenues estimates through November by \$15.5 million, a variance of -0.8%.

Some notable variances to expected revenues are as follows:

- Personal income tax revenue was \$11.4 million less than expected, a variance of -1.6%. Withholding payments were down \$15.2 million compared to the estimate, whereas final payments and refunds and adjustments were up \$2.5 million and \$1.7 million, respectively.
- Revenue from business corporation tax was below estimates by \$5.6 million or -6.2%.
- Cigarette tax revenue was \$3.6 million, or 6.4%, below estimates.
- Departmental receipts exceeded estimates by \$4.0 million through November, a variance of 4.0%.

Results for Month of November

The table *Monthly Estimate to Actual* gives the results for November 2023. Given that November is the first month of the fiscal year after the adoption of the revised revenue estimates at the November 2023 REC, the differences between the monthly adjusted revenues and expected revenues are the same as the above year-to-date differences. The monthly percentage changes, however, are larger than the fiscal year-to-date percentage changes due to the smaller nominal base that comprises monthly revenues.

In addition, some discrete revenue receipts included in the fiscal year-to-date revenue items are not included in the monthly revenue item counterpart due to the receipt of the revenue in a month prior to November 2023.

How to Read this Report

Following this summary are two tables: one showing the variance for year-to-date by revenue stream and one showing the variance for the month. The next page displays a chart showing the monthly and year-to-date variance as it has evolved over the course of the fiscal year, helping to visualize if revenue has converged or diverged with expectations over time. An appendix to this report contains two sections. One section discusses the expected share of revenue for this month and the next contains the total revenue estimates for this fiscal year.

Thomas A. Verdi

Director

Department of Revenue December 13, 2023

FY 2024 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT Year-to-Date Estimate to Actual

	TD November justed Revenues FY 2024		Est	TD November imate of Revised 2024 Revenues †		Difference	Variance
Personal Income Tax	\$ 709,056,741	a, b, c, d	\$	720,487,098		\$ (11,430,356)	-1.6%
General Business Taxes							
Business Corporation †	83,626,195	a, b, c, d		89,184,399		(5,558,204)	-6.2%
Public Utilities Gross Earnings	25,775,165			26,727,404		(952,239)	-3.6%
Financial Institutions	8,224,875	a		8,123,879		100,996	1.2%
Insurance Company Gross Premiums	48,691,301	c, d		48,979,960		(288,660)	-0.6%
Bank Deposits	1,248,928			1,159,868		89,060	7.7%
Health Care Provider Assessment	16,206,845			16,198,279		8,565	0.1%
Excise Taxes							
Sales and Use	712,204,057	a		709,951,700		2,252,356	0.3%
Cigarettes	52,327,487	a		55,934,817		(3,607,331)	-6.4%
Alcohol	9,343,648			9,604,395		(260,747)	-2.7%
Controlled Substances	-			-	+	-	n/a
Other Taxes							
Estate and Transfer	19,927,626	e		18,372,382		1,555,244	8.5%
Racing and Athletics	275,140			269,839		5,300	2.0%
Realty Transfer	6,841,096	f		7,533,070		(691,975)	-9.2%
Total Taxes	\$ 1,693,749,101		\$	1,712,527,091		\$ (18,777,989)	-1.1%
Departmental Receipts †	\$ 103,033,851	h	\$	99,058,425		\$ 3,975,425	4.0%
Taxes and Departmentals	\$ 1,796,782,952		\$	1,811,585,516		\$ (14,802,564)	-0.8%
Other General Revenue Sources							
Other Miscellaneous Revenues	1,570,056			1,570,056	+	-	0.0%
Lottery Transfer	142,947,439	h		143,648,163		(700,724)	-0.5%
Unclaimed Property	-			-	+	-	n/a
Total Other Sources	\$ 144,517,495		\$	145,218,220		\$ (700,724)	-0.5%
Total General Revenues	\$ 1,941,300,448		\$	1,956,803,736		\$ (15,503,288)	-0.8%

	YT	D November		Y	TD November		
PIT Component	Ad	lj. Revenues		Rev	vised Estimates	Difference	Variance
Estimated payments	\$	73,305,487	С	\$	73,758,886	\$ (453,399)	-0.6%
Final payments †		92,101,194	b, d		89,601,093	2,500,100	2.8%
Withholding		613,343,343			628,495,432	(15,152,089)	-2.4%
Refunds and Adjustments		(69,693,283)	a		(71,368,314)	1,675,031	-2.3%
Total	\$	709,056,741		\$	720,487,098	\$ (11,430,356)	-1.6%

[†] FY 2024 expected revenues are based on the estimates adopted at the November 2023 Revenue Estimating Conference. The estimate for public utilities gross earnings tax, insurance company gross premiums tax, departmental receipts, and the lottery transfer were calculated using modified revenue flows to align expected revenues with the actual realization of revenues.

Detailed notes on the following page

⁺ Set equal to actual amounts received.

4

- a Included in the revenue items below are the amounts for net transfers between that account and all other accounts. No adjustments were made for these transfers
 - personal income tax refunds and adjustments \$3,668,345
 - business corporation tax \$(4,658,345)
 - financial institutions tax \$990,000
 - sales and use tax \$139,200
 - cigarette and other tobacco products tax \$(139,200)
- ^b Adds to personal income tax final payments \$36,324,023 in net revenues from pass-through entities made on behalf of shareholders received in FY 2024 YTD. and recorded as business corporation tax payments. The offsetting amount was subtracted from business corporation tax.
- ^c Rebuild Rhode Island reimbursements included in year-to-date adjusted revenues are as follows:
 - personal income tax final payments \$1,410,632
 - business corporation \$100,427
 - insurance premiums gross earnings tax \$7,036,709
 - sales and use tax refunds \$4,190,805
- Includes returned refund(s) of \$1,807,210 and historic structures tax credits reimbursements of \$2.5 million.
- ^e Includes large, unusual estate tax payment(s) of \$4.6 million received in July 2023.
- Subtracts \$745,489 that is designated for transfers to the Housing Resources Commission and Housing Production Fund. The amount reflects the November transfers that will occur in December.
- g Subtracts \$10,024,684 of FY 2023 hospital licensing fee payment(s) received in FY 2024 YTD and accrued back to FY 2023.
- ^h Subtracts \$5,236,556 of revenues that were transferred in October 2023 but accrued back to FY 2023.

	 ovember 2023 usted Revenues			ovember 2023 mate of FY 2024			
	FY 2024		Revi	ised Revenues †		Difference	Variance
Personal Income Tax	\$ 117,019,516	a, b	\$	128,449,872	\$	(11,430,356)	-8.9%
General Business Taxes							
Business Corporation †	(2,816,679)	a, b		2,741,525		(5,558,204)	-202.7%
Public Utilities Gross Earnings	308,721			1,260,961		(952,239)	-75.5%
Financial Institutions	87,809			(13,187)		100,996	-765.9%
Insurance Company Gross Premiums	473,153	c		761,812		(288,660)	-37.9%
Bank Deposits	138,142			49,082		89,060	181.4%
Health Care Provider Assessment	3,337,236			3,328,670		8,565	0.3%
Excise Taxes							
Sales and Use	136,732,708	a		134,480,352		2,252,356	1.7%
Cigarettes	7,714,743	a		11,322,074		(3,607,331)	-31.9%
Alcohol	1,778,638			2,039,385		(260,747)	-12.8%
Controlled Substances	, , , <u>-</u>			-	+	-	n/a
Other Taxes							
Estate and Transfer	8,101,424	a		6,546,179		1,555,244	23.8%
Racing and Athletics	55,289			49,989		5,300	10.6%
Realty Transfer	530,146	c		1,222,121		(691,975)	-56.6%
Total Taxes	\$ 273,460,846		\$	292,238,835	\$	(18,777,989)	-6.4%
Departmental Receipts †	\$ 26,326,212	a, d	\$	22,350,787	\$	3,975,425	17.8%
Taxes and Departmentals	\$ 299,787,058		\$	314,589,622	\$	(14,802,564)	-4.7%
Other General Revenue Sources							
Other Miscellaneous Revenues	521,037			521,037	+	-	0.0%
Lottery Transfer	35,704,397			36,405,121		(700,724)	-1.9%
Unclaimed Property	-			- -	+	-	n/a
Total Other Sources	\$ 36,225,434		\$	36,926,158	\$	(700,724)	-1.9%
Total General Revenues	\$ 336,012,491		\$	351,515,780	\$	(15,503,288)	-4.4%

	No	vember 2023		No	ovember 2023		
PIT Component	A	dj. Revenues		Rev	ised Estimates	Difference	Variance
Estimated payments	\$	4,127,625		\$	4,581,024	\$ (453,399)	-9.9%
Final payments †		9,909,597	b		7,409,496	2,500,100	33.7%
Withholding		116,534,694			131,686,782	(15,152,089)	-11.5%
Refunds and Adjustments		(13,552,399)	a		(15,227,430)	1,675,031	-11.0%
Total	\$	117,019,516		\$	128,449,872	\$ (11,430,356)	-8.9%

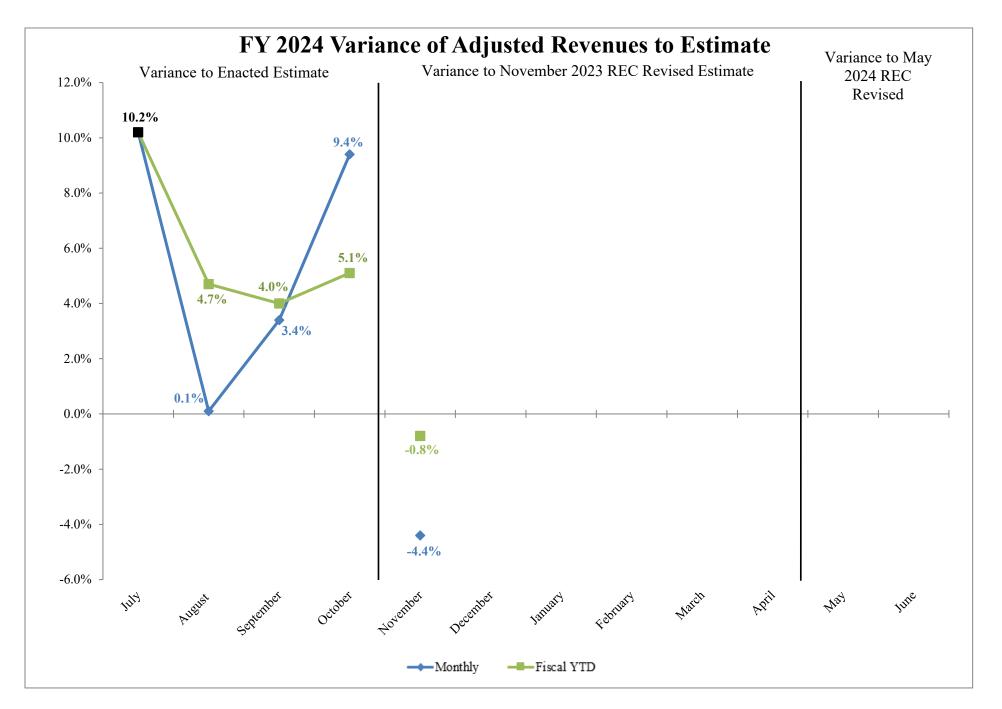
[†] FY 2024 expected revenues are based on the estimates adopted at the November 2023 Revenue Estimating Conference. The estimate for public utilities gross earnings tax, insurance company gross premiums tax, departmental receipts, and the lottery transfer were calculated using modified revenue flows to align expected revenues with the actual realization of revenues.

Detailed notes on the following page

⁺ Set equal to actual amounts received.

FY 2024 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT Monthly Estimate to Actual

- 6
- ^a Included in the revenue items below are the amounts for net transfers between that account and all other accounts. No adjustments were made for these transfers.
 - personal income tax refunds and adjustments \$(706,104)
 - business corporation tax \$706,104
 - sales and use tax \$139,200
 - cigarette and other tobacco products tax \$(139,200)
 - estate and transfer tax \$(115,051)
 - departmental receipts \$115,051
- Adds to personal income tax final payments \$3,252,519 in net revenues from pass-through entities made on behalf of shareholders received in November 2023 and recorded as business corporation tax payments. The offsetting amount was subtracted from business corporation tax.
- ^c Subtracts \$745,489 that is designated for transfers to the Housing Resources Commission and Housing Production Fund. The amount reflects the November transfers that will occur in December.
- ^d Subtracts \$948,027 of FY 2023 hospital licensing fee payment(s) received in November 2023 and accrued back to FY 2023.



Appendix

How to Interpret this Report

The purpose of the Revenue Assessment Report is to give readers a sense of how the state's general revenues compare to those that might be expected if the official revenue estimates were being met in a predictable way. Caution should be exercised when interpreting this report as actual revenues may vary significantly from historical patterns. In addition, it is important for the reader to understand that enacted and adopted revenue estimates are made on an accrual basis, not a cash basis. Revenue accruals are not determined until at least one month after the fiscal year-end in June. Thus, even if the assessment of actual fiscal year-to-date revenues trails the fiscal year-to-date revenue estimates, it is possible for the fiscal year-end accrual to make up any shortfall.

The complete methodology for determining the monthly revenue flows and law changes that impact general revenues can be found on DOR's website at https://dor.ri.gov/revenue-analysis/fiscal-year-2024.

Expected Monthly Breakdown of Revenue

<u>Table A</u> provides the average percentages used to determine expected monthly and fiscal year-to-date revenues for November. Details on how these monthly and fiscal year-to-date average percentages were calculated are included in the methodology document as noted above.

Table A. Aggregate Revenue Allocation Percentages by Month and Fiscal Year-to-Date								
	Percent I	Received		Percent	Received			
Revenue Item	Nov.	YTD	Revenue Item	Nov.	YTD			
Personal Income Taxes			Sales and Use Taxes	8.3%	43.4%			
Estimated Payments	2.0%	31.6%	Cigarettes Taxes	9.0%	44.5%			
Final Payments	1.7%	12.5%	Alcohol Excise Taxes	9.0%	43.3%			
Withholding Payments	8.5%	39.0%	Estate and Transfer	12.3%	47.0%			
Refunds/Adjustments	3.3%	15.1%	Racing and Athletics	8.5%	43.6%			
Business Corporation Taxes	0.9%	25.1%	Realty Transfer	7.7%	47.5%			
Utilities Gross Earnings Taxes	1.9%	37.9%	Departmental Receipts	7.1%	30.5%			
Financial Institutions Taxes	-0.1%	21.5%	Lottery Transfer	8.3%	32.5%			
Insurance Co. Gross Premiums	0.5%	22.7%	Other Misc. Revenues	n/a	n/a			
Bank Deposits	1.0%	28.2%	Unclaimed Property	0.0%	0.0%			
Health Care Provider Assessment	8.1%	42.9%						

The percent received for monthly and year-to-date departmental receipts is calculated excluding hospital licensing fee revenues, which are large and generally made only once in the fiscal year.

The lottery transfer does not begin in a given fiscal year until August, and fiscal year-to-date percentages reflect gaming activity from July through the prior month, while monthly percentages reflect the prior month's gaming activity. The unclaimed property transfer occurs in the adjustment period after the end of each fiscal year.

Other nuances in monthly revenue flows related to recent law changes are described in the methodology and law change document at https://dor.ri.gov/revenue-analysis/fiscal-year-2024.

FY 2024 Revised Revenue Estimates

The FY 2024 estimates by revenue item as revised at the November 2023 REC are as follows:

Table B. FY 2024 Revised Revenue Estimates by Major Revenue Item							
Revenue Item	Revised FY 2024 Estimate	Revenue Item	Revised FY 2024 Estimate				
Personal Income Taxes		Sales and Use Taxes	\$1,628,600,000				
Estimated Payments	\$231,800,000	Cigarettes Taxes	125,600,000				
Final Payments	510,800,000	Alcohol Excise Taxes	22,500,000				
Withholding Payments	1,574,600,000	Estate and Transfer	42,400,000				
Refunds/Adjustments	(459,200,000)	Racing and Athletics	600,000				
Business Corporation Taxes	310,900,000	Realty Transfer	14,900,000				
Public Utilities Gross Earnings	67,800,000	Departmental Receipts	531,100,000				
Financial Institutions Taxes	26,900,000	Lottery	436,800,000				
Insurance Co. Gross Premiums	163,300,000	Other Misc. Revenues	30,200,000				
Bank Deposits	4,600,000	Unclaimed Property	18,700,000				
Health Care Provider Assessment	39,600,000						
	, .	Гotal General Revenues *	\$5,318,400,000				

^{*} The total general revenues estimate includes a personal income tax net accrual of \$(4,100,000). Estimates include any general revenue changes enacted after the passage of the FY 2024 budget and included in the revised estimates adopted at the November 2023 REC. Most notably, the total estimate includes \$4.9 million of revenue from iGaming, which was passed after the budget and updated at the REC.