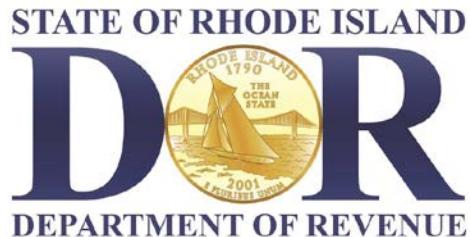


**STATE OF RHODE ISLAND  
GOVERNOR GINA M. RAIMONDO**



**Office of Revenue Analysis**

**State of Rhode Island Revenue Assessment Report  
FY 2021 Monthly and Year-to-Date as of October 2020**

The monthly revenue assessment report compares adjusted revenues, on a monthly and fiscal year-to-date basis, to the Office of Revenue Analysis' monthly and fiscal year-to-date estimates of expected revenues based on the current fiscal year revenue estimates. It should be noted that the fiscal year revenue estimates will vary over the course of the fiscal year as the Revenue Estimating Conference (REC) (see Rhode Island General Laws § 35-16-1 et seq.) convenes and modifies the fiscal year revenue estimates as enacted by the General Assembly.

*The purpose of the Revenue Assessment Report is to give readers a sense of how the state's general revenues compare to those that might be expected if the official revenue estimates were being met in a predictable way. Caution should be exercised when interpreting this report as actual revenues may vary significantly from historical patterns. In addition, it is important for the reader to understand that enacted and adopted revenue estimates are made on an accrual basis, not a cash basis. Revenue accruals are not determined until at least one month after the fiscal year-end in June. Thus, even if the assessment of actual fiscal year-to-date revenues trails the fiscal year-to-date revenue estimates, it is possible for the fiscal year-end accrual to make up any shortfall.*

Normally, the October Revenue Assessment Report uses the revenue estimates from the enacted budget as the basis of comparison. In December 2020, the Rhode Island General Assembly will hold a special session to consider the FY 2021 budget. As such, the revenue estimates adopted at the May 2020 REC will be used as the basis of comparison for FY 2021 adjusted revenues through October 2020. Beginning with the November 2020 Revenue Assessment Report, the basis of comparison will be revenue estimates adopted at the November 2020 REC until the FY 2021 budget is enacted. After the FY 2021 budget is enacted, the basis of comparison will be the revenue estimates included in the enacted budget. For the May 2021 Revenue Assessment Report, the basis of comparison will be revenue estimates adopted at the May 2021 REC. There is no Revenue Assessment Report issued for the month of June. Instead, a Special Report on Preliminary Revenues for FY 2021 will be prepared and issued in September 2021.

**FY 2021 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT**

**Year-to-Date Estimate to Actual**

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	<b>YTD October Adjusted Revenues FY 2021</b>		<b>YTD October Estimate of May 2020 REC FY 2021 Revenues †</b>		<b>Difference</b>	<b>Variance</b>
<b>Personal Income Tax ‡</b>	\$ 459,062,570	a, b, c	\$ 421,176,739	\$ 37,885,831		9.0%
<b>General Business Taxes</b>						
Business Corporation ‡	38,177,458	d, e, f	45,196,858	(7,019,400)		-15.5%
Public Utilities Gross Earnings ‡	23,949,653		21,529,004	2,420,649		11.2%
Financial Institutions ‡	6,253,109	g, h	2,563,059	3,690,050		144.0%
Insurance Company Gross Premiums ‡	36,185,881	i, j	23,619,728	12,566,153		53.2%
Bank Deposits ‡	829,367	k	827,542	1,825		0.2%
Health Care Provider Assessment	13,980,800		14,085,061	(104,261)		-0.7%
<b>Excise Taxes</b>						
Sales and Use ♦	450,627,738	l	397,263,362	53,364,376		13.4%
Motor Vehicle License and Reg Fees	324,089		686,092	(362,003)		-52.8%
Cigarettes	55,303,002		45,804,273	9,498,729		20.7%
Alcohol	7,619,107		6,934,311	684,796		9.9%
Controlled Substances	1,000		1,000	+		0.0%
<b>Other Taxes</b>						
Estate and Transfer	16,529,539		12,636,649	3,892,890		30.8%
Racing and Athletics	108,415		322,582	(214,167)		-66.4%
Realty Transfer	5,980,755	m	5,381,609	599,145		11.1%
<b>Total Taxes</b>	<b>\$ 1,114,932,482</b>		<b>\$ 998,027,870</b>	<b>\$ 116,904,613</b>		<b>11.7%</b>
<b>Departmental Receipts †</b>	\$ 62,706,573	n, o	\$ 68,084,247	\$ (5,377,673)		-7.9%
<b>Taxes and Departmentals</b>	<b>\$ 1,177,639,056</b>		<b>\$ 1,066,112,116</b>	<b>\$ 111,526,939</b>		<b>10.5%</b>
<b>Other General Revenue Sources</b>						
Other Miscellaneous Revenues	1,247,677	+	1,247,677	+		0.0%
Lottery Transfer	64,807,679	p	65,596,389	(788,710)		-1.2%
Unclaimed Property	-	+	-	+		n/a
<b>Total Other Sources</b>	<b>\$ 66,055,356</b>		<b>\$ 66,844,066</b>	<b>\$ (788,710)</b>		<b>-1.2%</b>
<b>Total General Revenues</b>	<b>\$ 1,243,694,412</b>		<b>\$ 1,132,956,182</b>	<b>\$ 110,738,229</b>		<b>9.8%</b>

<b>PIT Component</b>	<b>YTD October Adj. Revenues</b>		<b>YTD October May 2020 REC Estimates</b>		<b>Difference</b>	<b>Variance</b>
Estimated payments ‡	\$ 71,931,311	a	\$ 56,685,021	\$ 15,246,290		26.9%
Final payments ‡	42,392,450	a, b	25,792,292	16,600,158		64.4%
Withholding	393,972,842		370,951,317	23,021,525		6.2%
Refunds and Adjustments ‡	(49,234,033)	a, c	(32,251,891)	(16,982,142)		52.7%
<b>Total</b>	<b>\$ 459,062,570</b>		<b>\$ 421,176,739</b>	<b>\$ 37,885,831</b>		<b>9.0%</b>

‡ On March 20, 2020, the United States Treasury and Governor Raimondo extended the payment and filing due date for personal income tax and most general business taxes estimated and final payments from April 15, 2020 to July 15, 2020.

† FY 2021 estimated revenues are based on estimates adopted at the May 2020 Revenue Estimated Conference (REC). The estimate for departmental receipts was calculated using modified revenue flows to align expected revenues with the actual realization of revenues.

♦ Reflects June-September 2020 activity. Rhode Island entered Phase 2 of ReopeningRI on June 1, 2020 and Phase 3 on June 30, 2020. Phase 3 has been modified several times. Please see the body of the report for more information on the impact of COVID-19 on sales and use tax activity.

+ Set equal to actual amounts received.

*Detailed notes on the following page*

**FY 2021 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT**  
**Year-to-Date Estimate to Actual**

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- <sup>a</sup> Subtracts \$29,000,000 of estimated payments received in July 2020 that were accrued back to FY 2020 due to deferral of estimated payments due dates from April 15, 2020 and June 15, 2020 to July 15, 2020. Subtracts \$150,386,000 of final and extension payments received and reduces refund payments made in July 2020 by \$19,311,000. These amounts were accrued back to FY 2020 due to deferral of the filing deadline from April 15, 2020 to July 15, 2020.
- <sup>b</sup> Adds \$5,794,553 of personal income tax payments made by pass-through entities on behalf of shareholders that were deposited as business corporation tax. This amount was accrued back to FY 2020 as personal income tax final/extension payments, and included in the accrual as noted in a. Adds to personal income tax final payments \$7,601,608 in personal income tax payments from pass-through entities made on behalf of shareholders received in August through October 2020 and recorded as business corporation tax payments.
- <sup>c</sup> An adjustment of \$2,303,818 is included in personal income tax refunds and adjustments and reflects transfer(s) from business corporation tax to correct for payments received in FY 2013 and FY 2019 - FY 2021.
- <sup>d</sup> Subtracts \$27,210,000 of net payments received in July 2020 that were accrued back to FY 2020 due to the delay in the tax filing deadline and estimated payments due dates to July 15, 2020.
- <sup>e</sup> Includes an adjustment of \$(1,810,000) in net corporate payments received in FY 2018 - FY 2020 that were transferred between business corporation tax and financial institutions tax. Includes an adjustment of \$120,000 to capture payments received in prior periods that were transferred to business corporation tax from insurance company gross premiums tax. Includes a net adjustment of \$(1,409,988) to correct for payments received in FY 2013 and FY 2019 - FY 2021 that were transferred between business corporation tax and personal income tax.
- <sup>f</sup> Subtracts \$5,794,553 of payments received from pass-through entities for personal income taxes of shareholders that were deposited as business corporation tax but transferred to personal income tax final/extension payments and accrued back to FY 2020. Subtracts \$7,601,608 in business corporation tax payments made by pass-through entities for the personal income tax of shareholders received in August through October 2020 that were transferred to personal income tax final payments.
- <sup>g</sup> Subtracts \$347,000 of payments received in July 2020 that were accrued back to FY 2020 due to the delay in the tax filing deadline and estimated payments due dates to July 15, 2020.
- <sup>h</sup> Includes an adjustment of \$1,810,000 for transfers between business corporation tax and financial institutions tax for estimated payments received in FY 2018 - FY 2020.
- <sup>i</sup> Subtracts \$13,709,000 of payments received in July 2020 that were accrued back to FY 2020 due to the delay in the tax filing deadline and estimated payments due dates to July 15, 2020.
- <sup>j</sup> Includes an adjustment of \$(120,000) for transfer(s) to business corporation tax from insurance company gross premiums tax for payment(s) received in December 2018.
- <sup>k</sup> Subtracts \$111,466 of payments received in July 2020 that were accrued back to FY 2020 due to the delay in the tax filing deadline and estimated payments due dates to July 15, 2020.
- <sup>l</sup> Includes an adjustment of \$(333,053) for transfer(s) from sales and use tax to the compassion center surcharge in departmental receipts for payment(s) received FY 2020.
- <sup>m</sup> Subtracts \$496,634 that is designated to the Housing Resources Commission. The amount reflects the October 2020 transfer that will occur in November 2020.
- <sup>n</sup> Subtracts \$172,676,082 of hospital licensing fee payments received in FY 2021 year-to-date but accrued back to FY 2020.
- <sup>o</sup> Includes an adjustment of \$333,053 for transfer(s) to the compassion center surcharge in departmental receipts from sales and use tax for payment(s) received FY 2020.
- <sup>p</sup> Subtracts \$2,863,337 of revenues that were transferred in October 2020 but accrued back to FY 2020.

**FY 2021 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT**  
**Monthly Estimate to Actual**

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	October 2020 Adjusted Revenues FY 2021	October 2020 Estimate of May 2020 REC FY 2021 Revenues †	Difference	Variance
<b>Personal Income Tax ‡</b>	\$ 91,453,111	\$ 96,090,268	\$ (4,637,157)	-4.8%
<b>General Business Taxes</b>				
Business Corporation ‡	5,171,964	b, c, d	10,046,747	(4,874,782)
Public Utilities Gross Earnings ‡	(1,101,660)		514,913	(1,616,573)
Financial Institutions ‡	2,108,139	d	(243,249)	2,351,388
Insurance Company Gross Premiums ‡	843,096		1,358,931	(515,835)
Bank Deposits ‡	-		-	n/a
Health Care Provider Assessment	3,351,145		3,425,905	(74,760)
<b>Excise Taxes</b>				
Sales and Use ♦	111,321,652	e	95,721,686	15,599,966
Motor Vehicle License and Reg Fees	60,950		175,401	(114,451)
Cigarettes	11,908,836		10,456,942	1,451,894
Alcohol	2,137,515		1,427,429	710,086
Controlled Substances	-		+	n/a
<b>Other Taxes</b>				
Estate and Transfer	1,191,176		3,280,112	(2,088,936)
Racing and Athletics	31,559		75,903	(44,344)
Realty Transfer	1,486,203	f	1,240,059	246,143
<b>Total Taxes</b>	<b>\$ 229,963,686</b>		<b>\$ 223,571,045</b>	<b>\$ 6,392,640</b>
<b>Departmental Receipts †</b>	\$ 21,406,346	g, h	\$ 22,372,997	\$ (966,651)
<b>Taxes and Departmentals</b>	<b>\$ 251,370,032</b>		<b>\$ 245,944,043</b>	<b>\$ 5,425,989</b>
<b>Other General Revenue Sources</b>				
Other Miscellaneous Revenues	1,126,244	+	1,126,244	+
Lottery Transfer	22,277,424	i	21,475,542	801,882
Unclaimed Property	-	+	-	n/a
<b>Total Other Sources</b>	<b>\$ 23,403,668</b>		<b>\$ 22,601,786</b>	<b>\$ 801,882</b>
<b>Total General Revenues</b>	<b>\$ 274,773,700</b>		<b>\$ 268,545,829</b>	<b>\$ 6,227,871</b>

PIT Component	October 2020 Adj. Revenues	October 2020 May 2020 REC Estimates	Difference	Variance
Estimated payments ‡	\$ 7,810,199	\$ 6,008,766	\$ 1,801,433	30.0%
Final payments ‡	15,805,581	a	3,925,984	33.0%
Withholding	93,170,231	90,259,621	2,910,610	3.2%
Refunds and Adjustments ‡	(25,332,900)	b	(12,057,716)	(13,275,184)
<b>Total</b>	<b>\$ 91,453,111</b>	<b>\$ 96,090,268</b>	<b>\$ (4,637,157)</b>	<b>-4.8%</b>

- ‡ On March 20, 2020, the United States Treasury and Governor Raimondo extended the payment and filing due date for personal income tax and most general business taxes estimated and final payments from April 15, 2020 to July 15, 2020.
- † FY 2021 estimated revenues are based on estimates adopted at the May 2020 Revenue Estimated Conference (REC). The estimate for departmental receipts was calculated using modified revenue flows to align expected revenues with the actual realization of revenues.
- ♦ Reflects September 2020 activity. Rhode Island was in a modified Phase 3 in September 2020. Please see the body of the report for more information on the impact of COVID-19 on sales and use tax activity.
- + Set equal to actual amounts received.

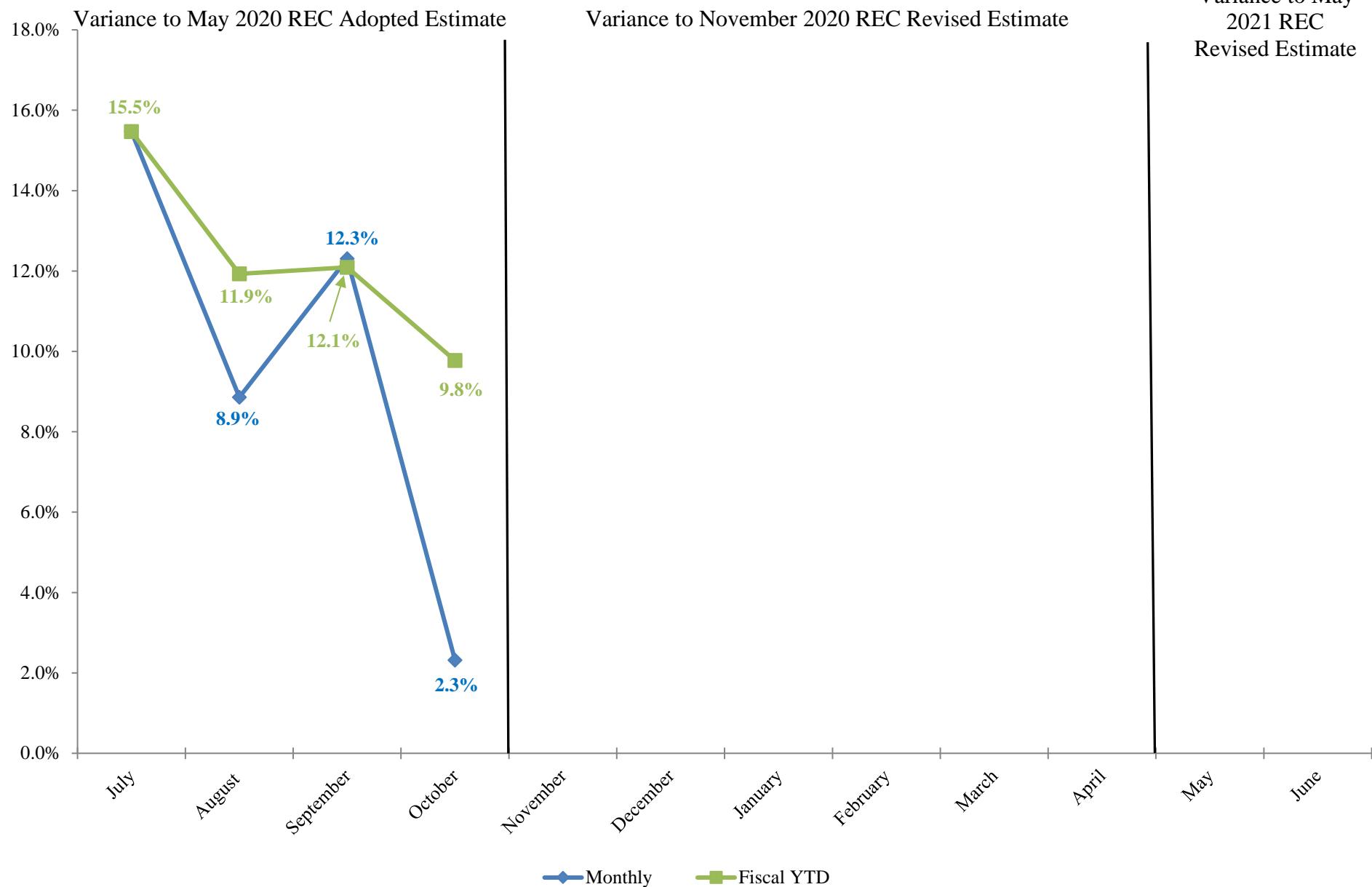
*Detailed notes on the following page*

**FY 2021 STATE OF RHODE ISLAND REVENUE ASSESSMENT REPORT**  
**Monthly Estimate to Actual**

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- <sup>a</sup> Adds to personal income tax final payments \$552,894 in personal income tax payments from pass-through entities made on behalf of shareholders received in October 2020 and recorded as business corporation tax payments.
- <sup>b</sup> Includes a net adjustment of \$723,000 for transfer(s) to personal income tax from business corporation tax for payments received in FY 2020 - FY 2021. The offsetting adjustment of \$(723,000) is included in business corporation tax.
- <sup>c</sup> Subtracts \$552,894 in business corporation tax payments made by pass-through entities for the personal income tax of shareholders received in October 2020 that were transferred to personal income tax final payments.
- <sup>d</sup> Includes a net adjustment of \$(1,910,000) for transfer(s) from business corporation tax to financial institutions tax for payments received in FY 2019 - FY 2020. The offsetting adjustment of \$1,910,000 is included in financial institutions tax.
- <sup>e</sup> Includes an adjustment of \$(333,053) for transfer(s) from sales and use tax to the compassion center surcharge in departmental receipts for payment(s) received in FY 2020.
- <sup>f</sup> Adds \$67,409 that is designated to the Housing Resources Commission. The amount reflects the difference between the September 2020 transfer that occurred in October 2020 and the October 2020 transfer that will occur in November 2020.
- <sup>g</sup> Subtracts \$1,793,148 of hospital licensing fee payments received in October 2020 but accrued back to FY 2020.
- <sup>h</sup> Includes an adjustment of \$333,053 for transfer(s) to the compassion center surcharge in departmental receipts from sales and use tax for payment(s) received in FY 2020.
- <sup>i</sup> Subtracts \$2,863,337 of revenues that were transferred in October 2020 but accrued back to FY 2020.

## FY 2021 Variance of Adjusted Revenues to Estimate



## **Impact on General Revenues from the COVID-19 Pandemic**

Due to the COVID-19 pandemic, on March 20, 2020, the Division of Taxation, in conjunction with announcements made by the United States Treasury and Governor Gina M. Raimondo, postponed the filing-and-payment deadline for income tax filings and income tax payments for individuals and certain businesses from April 15, 2020 to July 15, 2020. For the affected tax types, the change in the filing date provided taxpayers three additional months to file returns and pay balances due, and no penalties or interest would accrue on these balances if paid on or before July 15, 2020. Tax year 2019 payments made in July 2020 that normally would have been received before July 1, 2020 were booked as a FY 2020 revenue accrual. This report adjusts the cash collections received in July 2020 for these revenue accruals, both payables and receivables. The principals at the May 2020 REC incorporated the impact of these filing and payment due date changes in the FY 2021 adopted revenue estimates.

Phase 3 of Reopening RI was put in place by Governor Raimondo on June 30, 2020.<sup>1</sup> In Phase 3, indoor dining establishments could operate at 66% of capacity and larger crowd sizes were permitted at indoor and outdoor venues. Major League Soccer (MLS), Major League Baseball (MLB), and the National Basketball Association (NBA) started either a shortened season or a championship tournament during July 2020. On July 29, 2020, Governor Raimondo reduced the number of people who could attend catered events to 50 for indoor events and 100 for outdoor events and capped the size of informal gatherings at 15 people. The National Hockey League (NHL) resumed play in a playoff tournament format on August 1, 2020. On August 8, 2020, the Governor required bars, including those inside of restaurants, to close by 11:00 PM daily. On October 9, 2020, Governor Raimondo announced that Rhode Island will remain in Phase 3 until a COVID-19 vaccine is available. Phase 3 was further modified to cap the size of informal gatherings at 10 people on October 28, 2020.

## **Estimate of Revised FY 2021 Revenues Adopted at the May 2020 REC**

In order to determine the expected monthly and fiscal year-to-date revenues for the fiscal year, ORA first calculated the average percentage of total adjusted revenues that occurred in a given month over the previous five fiscal years for each revenue item, except for estate and transfer taxes for which the previous ten fiscal years are used.<sup>2</sup> For business corporation tax, public utilities

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<sup>1</sup> Due to the COVID-19 pandemic, major sporting events were cancelled or postponed beginning March 11, 2020; the Twin River and Tiverton Casino Hotels were closed at midnight on March 14, 2020; Governor Raimondo suspended dine-in service at restaurants and bars on March 17, 2020; and on March 28, 2020 the Governor issued a stay-at-home order which closed all non-essential retail and service businesses effective March 30, 2020.

Phase 1 of Reopening RI commenced on May 9, 2020, which lifted the stay-at-home order and allowed for a limited reopening of certain non-critical retail businesses. Restaurants were opened subject to limited patio seating beginning on May 18, 2020. Rhode Island entered Phase 2 of Reopening RI on June 1, 2020, which included the reopening of dine-in service at 50% capacity. The Twin River Casino Hotel and Tiverton Casino Hotel reopened on June 8, 2020, albeit with limited capacity.

<sup>2</sup> The previous five fiscal years are FY 2016 through FY 2020, and the previous ten fiscal years are FY 2011 through FY 2020. In the case of personal income tax refunds and adjustments revenues, FY 2013 through FY 2015 and FY 2018 through FY 2019 were used in computing the five-fiscal year average percentages. These fiscal years were selected due to the impact on refund processing in FY 2016 and FY 2017 that resulted from the implementation of the

gross earnings tax, financial institutions tax, insurance company gross premiums tax, and bank deposits tax revenues, ORA continued to use adjusted FY 2019 percentages to account for the change in the estimated payments schedule for these tax types and the impact of COVID-19.<sup>3</sup> For motor vehicle license and registration fees adjusted FY 2019 percentages were used to account for the change in the transfer to the Rhode Island Highway Maintenance Account (RIHMA) and the impact of COVID-19.<sup>4</sup> ORA then applied these percentages to the revised FY 2021 revenue estimate for each revenue item. For the fiscal year-to-date estimates, the monthly percentages were summed and then applied to the revised FY 2021 revenue estimate for each revenue item. For controlled substances and other miscellaneous revenues, the actual monthly and fiscal year-to-date revenues are used in place of an estimate due to the discrete and unpredictable nature in the timing of these receipts.

Table A provides the average percentages used to determine expected monthly and fiscal year-to-date revenues for October. Monthly and fiscal year-to-date average percentages are based on the average percent received in October of the total collections using rounded five-year, or ten-year in the case of estate and transfer tax, revenues.<sup>5</sup>

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new personal income tax system by the Division of Taxation. For personal income tax estimated and final payment revenues, FY 2015 through FY 2019 were used in computing the five fiscal year average percentages due to the delay in the return and payment due dates to July 15, 2020 in FY 2020. FY 2015 through FY 2019 was also used to compute the five fiscal year average percentages for racing and athletics taxes and the lottery transfer due to the pandemic induced closure of the Twin River and Tiverton Casino Hotels and the cessation of thoroughbred and greyhound races and major sporting events beginning in March of FY 2020.

<sup>3</sup> Prior to tax year 2018, these taxpayers paid 100 percent of their projected tax year liability by the sixth month of their tax year. For taxpayers with a tax year that coincided with the calendar year, this meant that 100 percent of their projected tax liability had to be paid by June of the calendar year, which was the end of the state fiscal year. Effective for tax year 2018 and beyond, these same taxpayers now pay 50 percent of their projected tax year liability by the sixth month of their tax year. For these business taxes, the delay in the return and payment due dates to July 15, 2020 impacted revenue flows in an unpredictable way in FY 2020.

<sup>4</sup> In FY 2019, all motor vehicle license and registration fees were transferred to the Rhode Island Highway Maintenance Account except for duplicate license and license update fees, which were retained as general revenues. In FY 2020, operations at the Division of Motor Vehicles were interrupted by the pandemic and the federal government delayed the mandatory use of Real ID compliant credentials from October 1, 2020 to October 1, 2021. Both of these factors impacted revenue flows in FY 2020 in an atypical way. As a result, ORA chose to use the FY 2019 percentages for FY 2021 since only duplicate license and license update fees will be retained as general revenues in FY 2021 as they were in FY 2019.

<sup>5</sup> As noted previously, FY 2019 percentages were used for business corporation tax, public utilities gross earnings tax, financial institutions tax, insurance company gross premiums tax, and bank deposits tax revenues due to the change in the estimated payments schedule beginning in tax year 2018 and the impact of the pandemic on collections in FY 2020. FY 2019 percentages were also used for motor vehicle license and registration fees due to the impact of the pandemic on collections in FY 2020 and because only duplicate license and license update fees will be retained as general revenues in FY 2021, as they were in FY 2019.

**Table A. Aggregate Revenue Allocation Percentages by Month and Fiscal Year-to-Date**

<b>Revenue Item</b>	<b><u>Percent Received</u></b>		<b>Revenue Item</b>	<b><u>Percent Received</u></b>	
	<b>Oct.</b>	<b>YTD</b>		<b>Oct.</b>	<b>YTD</b>
Personal Income Taxes			Sales and Use Taxes	8.6 %	35.8 %
Estimated Payments	2.8 %	26.0 %	Motor Vehicles Fees	8.8 %	34.3 %
Final Payments	4.7 %	10.1 %	Cigarettes Taxes	8.0 %	35.1 %
Withholding Payments	7.5 %	30.6 %	Alcohol Excise Taxes	7.0 %	33.8 %
Refunds/Adjustments	3.1 %	8.3 %	Estate and Transfer	9.0 %	34.7 %
Business Corporation Taxes	7.6 %	34.2 %	Racing and Athletics	7.6 %	32.3 %
Utilities Gross Earnings Taxes	0.5 %	21.8 %	Realty Transfer	8.6 %	37.1 %
Financial Institutions Taxes	-1.1 %	12.1 %	Departmental Receipts	9.3 %	28.2 %
Insurance Co. Gross Premiums	1.1 %	19.6 %	Lottery Transfer	8.0 %	24.9 %
Bank Deposits	0.0 %	26.7 %	Other Misc. Revenues	n/a	n/a
Health Care Provider Assessment	8.2 %	33.5 %	Unclaimed Property	0.0 %	0.0 %

The health care provider assessment consists of an assessment on nursing homes. Motor vehicle fees are comprised of fees paid to issue updated or duplicate operators' licenses. Racing and athletics taxes consist of a tax on wagers placed on out-of-state greyhound and horse races that are broadcast to Rhode Island via closed circuit television. The "Percent Received" for monthly and year-to-date departmental receipts is calculated excluding hospital licensing fee revenues, which are large and generally made only once in the fiscal year. Finally, the lottery transfer does not begin in a given fiscal year until August, while the unclaimed property transfer occurs only in June of each fiscal year.

The revised FY 2021 estimates by revenue item as adopted at the May 2020 REC are as follows:

**Table B. FY 2021 Revised Revenue Estimates by Major Revenue Item**

Revenue Item	May 2020 Revised FY 2021 Estimate	Revenue Item	May 2020 Revised FY 2021 Estimate
Personal Income Taxes		Sales and Use Taxes	\$ 1,109,100,000
Estimated Payments	\$ 217,700,000	Motor Vehicles Fees	2,000,000
Final Payments	254,800,000	Cigarettes Taxes	130,600,000
Withholding Payments	1,210,300,000	Alcohol Excise Taxes	20,500,000
Refunds/Adjustments	(388,000,000)	Estate and Transfer	44,900,000
Business Corporation Taxes	132,300,000	Racing and Athletics	1,000,000
Public Utilities Gross Earnings	98,900,000	Realty Transfer	14,500,000
Financial Institutions Taxes	21,200,000	Departmental Receipts ^	403,000,000
Insurance Co. Gross Premiums	120,700,000	Lottery	265,200,000
Bank Deposits	3,100,000	Other Misc. Revenues	12,050,000
Health Care Provider Assessment	42,000,000	Unclaimed Property	9,000,000
<b>Total General Revenues *</b>			<b>\$ 3,725,850,000</b>

\* Total general revenues estimate includes a personal income tax net accrual of \$1,000,000.

^ Includes hospital licensing fee revenues of \$161,541,471. These revenues will be booked as a receivable in June and are not included in the FY 2021 departmental receipts estimated revenues.

### **Results for FY 2021 through October**

The table, *Year-to-Date Estimate to Actual*, gives the results for FY 2021 through October. The Department of Revenue finds that FY 2021 adjusted total general revenues through October exceeded the revised FY 2021 expected total general revenues estimate through October by \$110.7 million, a variance of 9.8%. In total taxes, fiscal year-to-date through October adjusted revenues were more than the revised FY 2021 year-to-date expected revenues estimate by \$116.9 million, a difference of 11.7%. For departmental receipts, FY 2021 through October adjusted revenues fell short of the revised FY 2021 expected fiscal year-to-date revenues estimate by \$5.4 million, a variance of -7.9%. For other general revenue sources, adjusted FY 2021 through October revenues were below the revised FY 2021 expected fiscal year-to-date revenues by \$788,710, a variance of -1.2%.

Seven revenue items had adjusted revenues in FY 2021 through October that exceeded expected FY 2021 revenue estimates, based on the revised revenue estimates adopted at the May 2020 REC, by more than \$1.0 million.

- FY 2021 year-to-date sales and use tax adjusted revenues were \$53.4 million more than expected fiscal year-to-date sales and use tax revenues based on the revised estimate, a difference of 13.4%. Phase 2 of Reopening RI commenced on June 1, 2020, which

included the reopening of dine-in service at a 50% capacity with the reopening of the state's two casinos on June 8, 2020 with limited capacity. Phase 3 of Reopening RI commenced on June 30, 2020, which allowed indoor establishments to open at 66% capacity and larger crowd sizes at indoor and outdoor venues. Governor Raimondo slowed Phase 3 of Reopening RI reducing catered events to 50 people indoors and 100 people outdoors on July 29, 2020 and requiring bars, including those inside of restaurants, to close by 11:00 PM daily on August 8, 2020.

- Personal income tax adjusted revenues through October were \$37.9 million more than expected FY 2021 through October personal income tax revenues, a variance of 9.0%.
  - Adjusted fiscal year-to-date personal income tax withholding payments revenues were \$23.0 million more than the \$371.0 million of expected FY 2021 year-to-date personal income tax withholding payments, a variance of 6.2%. It is believed that some of the increase in personal income tax withholding tax revenues in fiscal year-to-date 2021 are attributable to the federal \$600 unemployment "bonus" payments made to unemployment insurance recipients in July 2020 and the federal \$300 unemployment "bonus" payments made to recipients in September 2020 for unemployment during the weeks ending on August 1, 2020 through September 5, 2020. These payments are subject to personal income tax withholding. Personal income tax withholding payments adjusted revenues also include \$7.2 million of large, infrequently occurring payment(s) received in September 2020.
  - Adjusted FY 2021 through October personal income tax final payments revenues were \$16.6 million, or 64.4%, more than expected FY 2021 through October personal income tax final payments revenues. Adjusted FY 2021 personal income tax final payments revenues through October include \$4.8 million of reimbursed Historic Structures Tax Credits (HSTCs). Adjusted fiscal year-to-date personal income tax final payments revenues also include \$7.6 million of personal income tax payments received from pass-through entities on behalf of shareholders and the accrual of \$(150.4 million) of revenues to FY 2020.
  - Adjusted fiscal year-to-date personal income tax estimated payments revenues were \$15.2 million more than expected year-to-date FY 2021 personal income tax estimated payments, a variance of 26.9%. Adjusted FY 2021 through October personal income tax estimated payments revenues include the accrual of \$(29.0 million) of revenues to FY 2020.
  - Adjusted FY 2021 personal income tax refunds and adjustments revenues through October were \$17.0 million more than expected fiscal year-to-date personal income tax refunds and adjustments revenues, a difference of 52.7%. Adjusted FY 2021 through October personal income tax refunds and adjustments revenues include the accrual of \$19.3 million of revenues to FY 2020.
- Adjusted FY 2021 year-to-date insurance company gross premiums tax revenues were \$12.6 million more than expected fiscal year-to-date insurance company gross premiums tax revenues, a difference of 53.2%. Adjusted FY 2021 through October insurance

company gross premiums tax revenues include the accrual of \$(13.7 million) of revenues to FY 2020.

- The fiscal year-to-date gross premiums tax revenues from property, casualty, and life insurance companies were \$7.2 million more than expected for FY 2021 through October.
- The fiscal year-to-date revenues from health insurers were \$5.4 million more than expected. Adjusted FY 2021 year-to-date health insurance gross premiums tax revenues include \$2.2 million of reimbursed HSTCs.
- Cigarette and other tobacco products (OTP) adjusted revenues through October were \$9.5 million more than expected FY 2021 through October cigarette and OTP tax revenues, a variance of 20.7%. It should be noted that effective June 1, 2020, Massachusetts banned the sale of menthol and other flavored cigarettes and other tobacco products in the state.
  - FY 2021 through October cigarette excise tax adjusted revenues were \$8.5 million more than expected revenues for the same period.
  - The fiscal year-to-date OTP excise tax adjusted revenues were \$982,805 more than expected.
- Adjusted FY 2021 year-to-date estate and transfer tax revenues were \$3.9 million more than expected fiscal year-to-date estate and transfer tax revenues, a difference of 30.8%.
- Adjusted FY 2021 year-to-date financial institutions tax revenues were \$3.7 million more than expected fiscal year-to-date financial institutions tax revenues, a difference of 144.0%.
- Public utilities gross earnings tax adjusted revenues through October were \$2.4 million more than expected FY 2021 through October public utilities gross earnings tax revenues, a variance of 11.2%.

FY 2021 adjusted revenues through October for alcohol excise tax, realty transfer tax, and bank deposits tax were above the expected FY 2021 through October revised May 2020 REC revenue estimates but by less than \$1.0 million each.

On the negative side, two revenue items had adjusted revenues through October that fell short of the expected FY 2021 through October revenue estimates by \$1.0 million or more.

- Adjusted FY 2021 year-to-date business corporation tax revenues were \$7.0 million less than expected fiscal year-to-date business corporation tax revenues, a difference of -15.5%. Adjusted fiscal year-to-date business corporation tax revenues do not include \$7.6 million of personal income tax payments received from pass-through entities on behalf of shareholders that were deposited to business corporation tax and transferred to personal income tax.
- Departmental receipts adjusted revenues through October were \$5.4 million less than FY 2021 through October departmental receipts expected revenues, a variance of -7.9%.

FY 2021 adjusted revenues through October for lottery transfer, motor vehicle license and registration fees, racing and athletics tax, and health care provider assessment were below their expected FY 2021 through October revised May 2020 REC revenue estimates but by less than \$1.0 million each.

## **Results for the Month of October 2020**

The table, *Monthly Estimate to Actual*, gives the results for October 2020. The Department of Revenue finds that October adjusted total general revenues exceeded the revised FY 2021 expected total general revenues estimate for October by \$6.2 million, a variance of 2.3%. In total taxes, October adjusted revenues were more than the revised FY 2021 expected revenues estimate for October by \$6.4 million, a difference of 2.9%. For departmental receipts, October adjusted revenues trailed the revised FY 2021 expected monthly revenues estimate by \$966,651, a variance of -4.3%. For other general revenue sources, adjusted FY 2021 monthly revenues for October were above revised FY 2021 expected monthly revenues for October by \$801,882, a variance of 3.5%.

Three revenue items had adjusted revenues in October that exceeded FY 2021 expected monthly estimates, based on the revised revenue estimates adopted at the May 2020 REC, by more than \$1.0 million.

- October sales and use tax adjusted revenues were \$15.6 million more than expected monthly sales and use tax revenues based on the May 2020 REC estimate, a difference of 16.3%. Rhode Island was in Phase 3 of Reopening RI during October 2020.
- Adjusted October financial institutions tax revenues were \$2.4 million more than expected monthly financial institutions tax revenues, a difference of -966.7%.
- Adjusted October cigarette and other tobacco products (OTP) tax revenues were \$1.5 million more than expected monthly cigarette and other tobacco products (OTP) tax revenues, a difference of 13.9%.
  - October cigarette excise tax adjusted revenues were \$1.2 million more than expected revenues for the same period.
  - October OTP excise tax adjusted revenues were \$269,722 more than expected.

October 2020 adjusted revenues for lottery transfer, alcohol excise tax, and realty transfer tax were above the expected October revised revenue estimates as adopted at the May 2020 REC but by less than \$1.0 million each.

On the negative side, four revenue items had adjusted revenues for October that fell short of the expected monthly revenues estimates by \$1.0 million or more.

- Business corporation tax adjusted revenues were \$4.9 million, or 48.5%, below revised expected monthly business corporation tax revenues for October. Adjusted October 2020 business corporation tax revenues do not include \$552,894 of personal income tax payments received from pass-through entities on behalf of shareholders that were deposited to business corporation tax and transferred to personal income tax.
- Personal income tax adjusted revenues in October were \$4.6 million less than expected October personal income tax revenues, a variance of -4.8%.

- Adjusted October 2020 personal income tax refunds and adjustments revenues were \$13.3 million more than expected monthly personal income tax refunds and adjustments revenues, a difference of 110.1%.
- Adjusted October personal income tax final payments revenues were \$3.9 million, or 33.0%, more than expected October 2020 personal income tax final payments revenues. Adjusted October 2020 personal income tax final payments revenues include \$2.7 million of reimbursed HSTCs and \$552,894 of personal income tax payments received from pass-through entities on behalf of shareholders.
- Adjusted October personal income tax withholding payments revenues were \$2.9 million more than the \$90.3 million of expected monthly personal income tax withholding payments, a variance of 3.2%.
- Adjusted monthly personal income tax estimated payments revenues were \$1.8 million more than expected October 2020 personal income tax estimated payments, a variance of 30.0%.
- Estate and transfer tax adjusted revenues were \$2.1 million, or 63.7%, below revised expected monthly estate and transfer tax revenues for October.
- Adjusted October public utilities gross earnings tax revenues were \$1.6 million less than expected monthly public utilities gross earnings tax revenues, a difference of -314.0%.

October adjusted revenues for departmental receipts, insurance company gross premiums tax, motor vehicle license and registration fees, health care provider assessment, and racing and athletics tax were below their expected October revenue estimates as adopted at the May 2020 REC but by less than \$1.0 million each.



James E. Thorsen, Acting Director  
Department of Revenue  
November 18, 2020