STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS Governor Gina M. Raimondo

# 2016 TAX EXPENDITURES REPORT



**Office of Revenue Analysis** 

Issue Date: July 29, 2016

2016 Rhode Island Tax Expenditures Report

# Acknowledgements

The 2016 Tax Expenditures Report was prepared at the request of Paul L. Dion, Ph.D., Chief of the Office of Revenue Analysis in accordance with Rhode Island General Law Chapter 44-48.1. Bethany Scanlon, Senior Economic and Policy Analyst in the Office of Revenue Analysis was project leader for the production and writing of this report, under the guidance of Mr. Dion. Ms. Scanlon was assisted by Stephanie Hume, Revenue Policy Analyst in the Office of Revenue Analysis.

Much of the information needed to derive estimates was provided by the Rhode Island Division of Taxation, under the direction of Neena Sinha Savage, Acting State Tax Administrator. The production of this report is not possible without the Division of Taxation's assistance. In particular, the efforts of Steve Cobb, Chief Revenue Agent, Office Audit and Discovery; Michael Canole, Chief of Examinations, Office of the Tax Administrator; Donna Dube, Principal Revenue Agent, Forms, Credits and Incentives; Don Englert, Chief Revenue Agent, Excise Tax; Marlen Bautista, Chief Revenue Agent, Corporation and Business Tax; Leo Lebeuf, Chief Revenue Agent, Personal Income Tax; Patrick Gengarella, Chief Revenue Agent, Field Audit Services; and their staffs are instrumental in the production of this report. The Office of Revenue Analysis is appreciative of the efforts made by the Division of Taxation to provide us with the best information available at the time this report was written.

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2016 Rhode Island Tax Expenditures Report

# I. Executive Summary

Tax expenditures are legal mandates that provide preferential tax treatment to taxpayers that meet the requirements of the mandates. The 2016 Tax Expenditures Report contains information on 219 tax expenditure items enacted in the Rhode Island General Laws as of January 1, 2015. For tax expenditure items that did have reliable data from which to estimate revenue forgone, the estimated total revenue forgone was \$1.83 billion in 2012 and \$1.94 billion in 2013.

The following table shows the number of tax expenditure items by tax expenditure category, the revenue forgone by tax expenditure category, and the average reliability index level by tax expenditure category for 2012:

Summary Table	e by Tax Expendi	ture Category for 2012	2
Tax Expenditure Category	Number of Items in Each Category	Tax Year 2012 Revenue Forgone <sup>1</sup>	Average Reliability Index Level
Credits	29	\$ 224,011,424	1.1
Deductions	23	205,650,183	3.0
Exclusions	27	55,796,654	4.3
Exemptions	97	1,321,515,144	3.6
Modifications	30	7,945,608	1.4
Other Items	7		5.0
Preferential Tax Rates	2	16,371,130	3.0
Tax Abatements	2	1,808,900	1.0
Tax Deferrals	2		5.0
2012 TOTAL	219	\$ 1,833,099,043	3.0

The tax expenditure category with the highest number of tax expenditure items in 2012 was Exemptions with 97. Exemptions also had the highest number of items for which no reliable data exists from which to estimate revenue forgone with 38, or 39.2 percent of all Exemptions. Finally, Exemptions are also the tax expenditure category with the largest amount of revenue forgone at \$1.32 billion or 72.1 percent of the estimated total revenue forgone for 2012. The tax expenditure category with the smallest amount of revenue

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<sup>&</sup>lt;sup>1</sup> Revenue forgone amounts are a mix of fiscal year and tax year periodicities depending on the tax expenditure category in question. Mixed fiscal year/tax year tax expenditure categories, the number of individual fiscal year items, the fiscal year revenue forgone amount, the number of individual tax year items and the tax year revenue forgone amount are: Exclusions, 25 for \$41,298,707 and two for \$14,497,947; Exemptions, 59 for \$187,018,677 and 38 for \$1,134,496,467; Modifications, one for \$2,779,430 and 29 for \$5,166,178; Other Items, seven for an indeterminable amount and zero; Preferential tax rates, one for \$16,371,130 and one for an indeterminable amount; and Tax Abatements, one for \$1,608,900 and one for \$200,000.

forgone was Tax Abatements at \$1,808,900 or 0.1 percent of the estimated total revenue forgone.

The revenue forgone for each of the tax expenditure items is assigned a reliability index level on a scale of one to five, with one meaning the calculated revenue forgone is the most reliable possible and five meaning that it is not possible to calculate the revenue forgone for the tax expenditure item. A total of 76 or 34.7 percent of all 2012 tax expenditure items received a reliability index level score of one, while 77 or 35.2 percent of the 219 tax expenditure items were assigned a reliability index score of five. The remaining 66 tax expenditure items were assigned a reliability index level score of two, three or four with 38 of the remaining 66 tax expenditure items receiving a reliability index level of three.

The following table shows the number of tax expenditure items by tax expenditure category, the revenue forgone by tax expenditure category, and the average reliability index level by tax expenditure category for 2013:

Summary Table	e by Tax Expendit	ure Category for 2013	}
Tax Expenditure Category	Number of Items in Each Category	Tax Year 2013 Revenue Forgone <sup>2</sup>	Average Reliability Index Level
Credits	30	\$ 225,027,813	1.1
Deductions	23	214,077,601	2.8
Exclusions <sup>a</sup>	28	134,766,441	4.2
Exemptions <sup>b</sup>	97	1,346,756,031	3.6
Modifications <sup>c</sup>	31	6,554,684	1.4
Other Items <sup>d</sup>	7		5.0
Preferential Tax Rates e	2	11,983,839	3.0
Tax Abatements <sup>f</sup>	3	1,817,000	2.3
Tax Deferrals	2		5.0
2013 TOTAL	223	\$ 1,940,983,409	3.0

The tax expenditure category with the highest number of tax expenditure items in 2013 was Exemptions with 97. Exemptions also had the highest number of items for which

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<sup>&</sup>lt;sup>2</sup> Revenue forgone amounts are a mix of fiscal year and tax year periodicities depending on the tax expenditure category in question. Mixed fiscal year/tax year tax expenditure categories, the number of individual fiscal year items, the fiscal year revenue forgone amount, the number of individual tax year items and the tax year revenue forgone amount are: Exclusions, 26 for \$121,318,152 and two for \$13,448,289; Exemptions, 59 for \$180,512,664 and 38 for \$1,166,243,367; Modifications, one for \$3,083,227 and 30 for \$3,471,457; Other Items, seven for an indeterminable amount and zero; Preferential tax rates, one for \$11,983,839 and one for an indeterminable amount; and Tax Abatements, one for \$1,617,000 and two for \$200,000.

no reliable data exists from which to estimate revenue forgone with 38, or 39.2 percent of all Exemptions. Finally, Exemptions are also the tax expenditure category with the largest amount of revenue forgone at \$1.34 billion or 69.4 percent of the estimated total revenue forgone for 2013. The tax expenditure category with the smallest amount of revenue forgone was Tax Abatements at \$1,817,000 or 0.1 percent of the estimated total revenue forgone.

A total of 79 or 35.3 percent of all tax expenditure items in 2013 received a reliability index level score of one, while 77 or 34.4 percent of the 224 tax expenditure items were assigned a reliability index score of five. The remaining 68 tax expenditure items were assigned a reliability index level score of two, three or four with 38 of the remaining 68 tax expenditure items receiving a reliability index level of three.

The following table shows the number of tax expenditure items grouped by tax type, the revenue forgone grouped by tax type, and the average reliability index level grouped by tax type for 2012:

Summary Table by Tax Type for 2012										
Тах Туре	Number of Items	Tax Year 2012 Revenue Forgone <sup>3</sup>	Average Reliability Index Level							
Alcoholic Beverage Tax	3	\$ 900,999	3.7							
Bank Deposits Tax	3	0	2.3							
Bank Tax	23	5,103,755	1.9							
Beverage Containers Tax	2	298,547	4.5							
Business Corporations Tax	61	81,480,944	2.7							
Cigarettes Tax	4	2,717,949	3.3							
Estate Tax	2	0	3.0							
Franchise Tax	6	0	2.3							
Generation Skipping Transfer Tax	1	0	1.0							

<sup>&</sup>lt;sup>3</sup> Revenue forgone amounts are a mix of fiscal year and tax year periodicities depending on the tax type in question. Mixed fiscal year/tax year tax types, the number of individual fiscal year items, the fiscal year revenue forgone amount, the number of individual tax year items and the tax year revenue forgone amount are: Alcoholic Beverage Tax, three for \$900,999 and zero; Bank Tax, five for \$9,046 and 22 for \$5,094,709; Beverage Containers Tax, one for an indeterminable amount and one for \$298,547; Business Corporations Tax, 22 for \$16,362,064 and 39 for \$65,118,860; Cigarettes Tax, three for \$2,717,949 and one for an indeterminable amount; Estate Tax, two for \$0 and zero; Franchise Tax, two for an indeterminable amount; Insurance Companies Tax, three for \$1,895 and 19 for \$8,545,412; Motor Fuel Tax, three for \$40,678,613 and zero; Personal Income Tax, two for indeterminable amounts and 55 for \$461,724,843; Public Service Corporation Tax, four for indeterminable amounts and 17 for indeterminable amounts; Rental Vehicle Surcharge, one for \$2,779,430 and zero; Real Estate Conveyance Tax, five for indeterminable amounts and zero; and Sales and Use Tax, 49 for \$217,795,397 and 36 for \$1,007,474,160.

Summary Table by Tax Type for 2012									
Тах Туре	Number of Items	Tax Year 2012 Revenue Forgone <sup>3</sup>	Average Reliability Index Level						
Insurance Companies Tax	22	8,547,307	1.9						
Motor Carrier Fuel Use Tax	1	3,597,099	1.0						
Motor Fuel Tax	3	40,678,613	1.3						
Personal Income Tax	53	461,724,843	1.8						
Public Service Corporation Tax	21	0	2.5						
Rental Vehicle Surcharge	1	2,779,430	1.0						
Real Estate Conveyance Tax	5	0	5.0						
Sales and Use Tax	85	1,225,269,557	3.5						
2012 TOTAL	296	\$ 1,833,099,043	2.6						

The tax type with the highest number of tax expenditure items in 2012 was the Sales and Use Tax with 85. The tax type with the largest amount of revenue forgone in 2012 was also the Sales and Use Tax at \$1.23 billion or 65.1 percent of the estimated total revenue forgone. Finally, the tax type with the highest number of tax expenditure items for which no reliable data existed was again the Sales and Use Tax at 30 items, or 35.3 percent of all tax expenditure items in this tax type. Several tax types had the smallest amount of revenue forgone at \$0 for tax expenditure items for which revenue forgone could be determined.

The individual tax expenditure with the largest amount of revenue forgone is a sales and use tax exemption for purchases used for manufacturing purposes at nearly \$340.8 million or 18.1 percent of the estimated total revenue forgone. This tax expenditure item was assigned a reliability index level of three. There were 81 individual tax expenditure items which had the smallest possible revenue forgone of \$0 and all were assigned a reliability index level of one.

The following table shows the number of tax expenditure items grouped by tax type, the revenue forgone grouped by tax type, and the average reliability index level grouped by tax type for 2013:

Summar	y Table by Tax	Type for 2013	
Тах Туре	Number of Items	Tax Year 2013 Revenue Forgone <sup>4</sup>	Average Reliability Index Level
Alcoholic Beverage Tax	3	\$ 331,691	3.7
Bank Deposits Tax	3	0	2.3
Bank Tax	26	5,399,632	1.5
Beverage Containers Tax	2	201,786	4.5
Business Corporations Tax	65	80,769,493	2.6
Cigarettes Tax	4	2,564,946	3.3
Estate Tax	3	0	3.7
Franchise Tax	8	0	2.0
Generation Skipping Transfer Tax	1	0	1.0
Insurance Companies Tax	25	3,816,591	1.2
Motor Carrier Fuel Use Tax	1	3,507,268	1.0
Motor Fuel Tax	3	120,432,787	1.3
Personal Income Tax	55	469,921,129	1.7
Public Service Corporation Tax	24	0	2.3
Rental Vehicle Surcharge	1	3,083,227	1.0
Real Estate Conveyance Tax	5	0	5.0
Sales and Use Tax	85	1,250,954,859	3.5
2013 TOTAL	314	\$ 1,940,983,409	2.5

The tax type with the largest number of 2013 tax expenditure items for which no reliable data existed was the Sales and Use tax at 30 items, or 35.3 percent of all tax expenditure items in this tax type. The tax type with the largest amount of revenue forgone

<sup>&</sup>lt;sup>4</sup> Revenue forgone amounts are a mix of fiscal year and tax year periodicities depending on the tax type in question. Mixed fiscal year/tax year tax types, the number of individual fiscal year items, the fiscal year revenue forgone amount, the number of individual tax year items and the tax year revenue forgone amount are: Alcoholic Beverage Tax, three for \$331,691 and zero; Bank Tax, one for \$3,839 and 25 for \$5,395,793; Beverage Containers Tax, one for an indeterminable amount and one for \$201,786; Business Corporations Tax, 23 for \$12,709,595 and 42 for \$68,059,898; Cigarettes Tax, three for \$2,564,946 and one for an indeterminable amount; Estate Tax, three for \$0 and zero; Franchise Tax, two for an indeterminable amount and six for an indeterminable amount; Insurance Companies Tax, three for \$1,953 and 22 for \$3,814,638; Motor Fuel Tax, three for \$120,432,787 and zero; Personal Income Tax, two for indeterminable amounts and 53 for \$469,921,129; Public Service Corporation Tax, four for indeterminable amounts and 20 for indeterminable amounts; Rental Vehicle Surcharge, one for \$3,083,227 and zero; Real Estate Conveyance Tax, five for indeterminable amounts and zero; and Sales and Use Tax, 49 for \$212,623,975 and 36 for \$1,038,330,884.

was the Sales and Use Tax at \$1.25 billion, or 57.7 percent of the estimated total revenue forgone. Several tax types had the smallest amount of revenue forgone at \$0 for tax expenditure items for which revenue forgone could be determined.

The largest amount of calculated revenue forgone for an individual tax expenditure item for 2013 is the sales and use tax exemption for purchases used for manufacturing purposes at nearly \$350.5 million or 18.1 percent of the total calculated revenue forgone. This tax expenditure item was assigned a reliability index level of three. There were 96 tax expenditure items in total which had the smallest possible revenue forgone of \$0 and all were assigned a reliability index level of one.

# II. Foreword

The 2016 Tax Expenditures Report generally uses data for 2012 as its base year and includes estimates of forgone revenue for 2013 through 2017. The year reference can be either calendar year or fiscal year and is dependent on the tax expenditure item. For example, the tax expenditure amount for the exclusion of the biodiesel portion of a blended gallon of diesel fuel is reported on a fiscal year basis for 2012 through 2017 while the tax expenditure amount for the tax credit received for the provision of accommodations under Americans with Disabilities Act is reported on a calendar year basis for 2012 through 2017. The Office of Revenue Analysis (ORA) has tried to make it clear throughout the report when a tax expenditure amount is for a fiscal year versus a calendar year and when a summary tax expenditure amount is provided by tax expenditure category or by tax type a note is provided that breaks out the tax expenditure amount by fiscal and calendar year.

Whenever more recent data was available for subsequent years, be it for fiscal years or tax years, the latest data was included in the report rather than an estimate. It should be noted that more recent data may have become available for some tax expenditure items during the preparation of this report, but is not reflected in this report.

The 2014 Tax Expenditures Report included information on tax expenditure items for Tax Years 2010 through 2015, with Tax Year 2010 as its base tax year. Technically, the 2016 Tax Expenditures Report is mandated to provide information on all tax expenditure items in effect on January 1, 2015, as well as an estimate of forgone revenue for 2016 and 2017. In an attempt to provide a complete and more accurate picture for 2012 through 2014, ORA reported current data or an updated estimate of forgone revenue as appropriate.

As always, constructive comments are welcome and any errors or omissions in the report are the responsibility of the Chief of the Office of Revenue Analysis.

Paul L. Dion, Ph.D. Chief, Office of Revenue Analysis Rhode Island Department of Revenue

# **III.** Introduction

# Purpose of the Tax Expenditures Report

The purpose of the Tax Expenditures Report is to provide information on the cost of tax preference items that are mandated under Rhode Island law, federal law, or other legal mandates. Tax expenditure items are not subject to the same public scrutiny as spending appropriations that are made through the budget process. Oftentimes the estimated cost of a tax expenditure item is made only once — at the time it is passed into law. The Tax Expenditures Report provides for an accounting of the cost of tax expenditures items on an ongoing basis. By providing this cost information, the Tax Expenditures. Absent a Tax Expenditures Report it would be extremely difficult to assess the cost effectiveness of a tax expenditure vis-à-vis an appropriated expenditure. As the Center on Budget and Policy Priorities notes, tax expenditures are simply "spending by another name."<sup>5</sup>

## Current Rhode Island Law on Tax Expenditures Reporting

## <u>Rhode Island General Law Chapter 44-48.1 – Tax Expenditure Reporting<sup>6</sup></u>

Rhode Island General Law § 44-48.1-1(a) mandates that the Chief of the Office of Revenue Analysis deliver to the General Assembly by the second Tuesday in January of each even numbered year a tax expenditure report. The tax expenditure report must include the minimum information for 100.0 percent of the tax expenditures in place on January 1 of the odd numbered year preceding the report's publication. Thus, the 2016 Tax Expenditures Report covers all of the tax expenditures that were in place on January 1, 2015.

Rhode Island General Laws § 44-48.1-1(b) defines a tax expenditure as "any tax credit, deduction, exemption, exclusion, credit preferential tax rate, tax abatement, and tax deferral that provides preferential treatment to selected taxpayers." The term "credit preferential tax rate" is not defined in the statute. The Chief of the Office of Revenue Analysis has chosen to interpret this item to mean a "modification" or "preferential tax rate" and reports on each of these tax expenditure items separately. The Office of Revenue Analysis has determined that as of January 1, 2015 there were 219 tax expenditure items in effect in 2012<sup>7</sup> either "directly through Rhode Island general laws or constitutional provisions or indirectly through adoption of other tax codes."

Rhode Island General Laws § 44-48.1-1(c) delineates the information on each tax expenditure item that must be included in the report. This information includes: (1) the

<sup>&</sup>lt;sup>5</sup> Levitis, Jason, Nicholas Johnson, and Jeremy Koulish, *Promoting State Budget Accountability Through Tax Expenditure Reporting*. Center on Budget and Policy Priorities: Washington, D.C., April 2009, page 5.

<sup>&</sup>lt;sup>6</sup> A full copy of the statute governing tax expenditure reporting is contained in Appendix A.

<sup>&</sup>lt;sup>7</sup> For 2013, the number of tax expenditure items increases to 224 primarily due to the addition of several tax expenditure items during the 2015 Session of the General Assembly.

legal reference of the tax expenditure items, "including whether the tax expenditure is the result of a federal or state constitutional, judicial, or statutory mandate;" (2) the actual amount of revenue forgone or an estimate for the calendar year in which the report is published and the year following the report's publication, and an index of the reliability of each estimate that ranges in value from one to five, with level one being the most reliable; (3) the identification of the beneficiaries of the tax expenditure by "number, income, class and industry;" (4) a comparison of the Rhode Island tax expenditure items to tax expenditure items of the other New England states, but particularly Connecticut and Massachusetts; (5) "the data source(s) and analysis methodology" for each tax expenditure item estimate; and (6) "identification of similar taxpayers or industries" that do not benefit from the tax expenditure item. To the greatest extent possible the Office of Revenue Analysis has tried to comply with each of these informational mandates.

Rhode Island General Laws § 44-48.1-1(d) requires that each report contain a section comprised of recommendations to improve the effectiveness of the tax expenditures report as a tax policy tool. The recommendations are to be accompanied with an identification of the resources needed to implement the recommendations and an estimate of the costs associated with the recommendations.

### <u>Rhode Island General Law Chapter 44-48.2 – Rhode Island Economic Development Tax</u> <u>Incentives Evaluation Act of 2013</u><sup>8</sup>

On July 11, 2013, Rhode Island General Law Chapter 44-48.2 entitled the "Rhode Island Economic Development Tax Incentives Evaluation Act of 2013" was enacted into law. Rhode Island General Law § 44-48.2-4(a) states that the Tax Expenditure Report produced pursuant to Rhode Island General Law § 44-48.1-1 "shall include an additional analysis component,... produced in consultation with the director of the economic development corporation, the director of the office of management and budget, and the director of the department of labor and training." A total of 21 tax expenditure economic development incentives are to be analyzed "at least once between July 1, 2014, and June 30, 2017, and no less than once every three (3) years thereafter" while the analysis of any tax expenditure economic development incentives enacted into law after July 1, 2013 "shall be completed within five (5) years of taking effect and no less than once every three (3) years thereafter". The statutory references for the 21 tax expenditure economic development incentives are listed in Rhode Island General Law § 44-48.2-3(a)(1). The additional analysis component that must be included in the tax expenditure report for these tax expenditure economic development incentives are listed in Rhode Island General Law § 44-48.2-3(a)(1).

To date, the Office of Revenue Analysis has been unable to fulfill its obligations under Rhode Island General Law Chapter 44-48.2 and, as a result, the additional analysis component mandated in Rhode Island General Law Section 44-48.2-5(a) for the tax expenditure economic development incentives listed in Rhode Island General Law Section 44-48.2-3(a)(1) is not included in the 2016 Tax Expenditures Report. The Office of Revenue Analysis expects to produce a separate addendum to the 2016 Tax Expenditures Report containing the analysis required in Rhode Island General Law § 44-48.2-5(a) for all

<sup>&</sup>lt;sup>8</sup> A full copy of the statute governing tax incentive evaluation is contained in Appendix B.

21 of the tax expenditure economic development incentives listed in Rhode Island General Law § 44-48.2-3(a)(1) by the June 30, 2017 deadline noted in the previous paragraph.

# History of Rhode Island Law on Tax Expenditures Reporting

Rhode Island's governing statute for tax expenditure reporting was passed into law without the Governor's signature on August 9, 1996 (see Rhode Island Public Laws 1996, Chapter 327, Section 1 and Chapter 394, Section 1). This initial statute required the state tax administrator to submit annually to the General Assembly beginning in 1998, on or before the second Tuesday in January, "to the extent possible within the appropriations provided for the purpose," a tax expenditures report. The tax expenditures report for 1998 was to provide the "minimum information" for 25.0 percent of existing tax expenditures. The report for 1999 would cover an additional 25.0 percent of the tax expenditures, so that 50.0 percent of tax expenditures will have been reported. Similar 25.0 percent increments were required for 2000 and 2001, such that by January 2001, 100.0 percent of tax expenditures will have been reported. Beginning in January 2002, the cycle repeated itself so that no report on a tax expenditure item was more than four years old.

The definition of tax expenditure was the same as it is in current law as was the requirement for providing the legal reference of each tax expenditure, identifying the beneficiaries of each tax expenditure as well as similar taxpayers or industries that did not benefit from the tax expenditure, and comparing Rhode Island's tax expenditure items to those of other New England states particularly Connecticut and Massachusetts. The original statute also required that the report include the legislative history of each tax expenditure, the "determination of the beneficiary's state tax burden" and a cost/benefit analysis of each tax expenditure item "including the direct revenue loss from the tax expenditure as well as the economic and tax revenue gains occurring through the economic activity resulting from the tax expenditure." On June 25, 1997 (see Rhode Island Public Laws 1997, Chapter 30, Section 1), the original statute was amended to delete the requirement of the inclusion of a cost/benefit analysis for each tax expenditure item in the tax expenditure report.

On July 10, 2003, the statute was amended again to change the periodicity of the report from annually to biannually beginning in 2004. In addition, the rolling renewal of 25.0 percent of existing tax expenditures was changed to require that "the minimum information on 100.0 percent of tax expenditures in effect on January 1" of the prior calendar year be reported. The requirement that the legislative history of a tax expenditure item be reported was eliminated leaving only the requirement that the legal reference for each tax expenditure item be reported. Further, the original statute was modified to require that an estimate of the revenue forgone that results from each tax expenditure item be reported if the actual amount cannot be determined and that such estimates be made for the calendar year preceding and following the year in which the report is published as well as the report's publication year. Additionally, the requirement that the beneficiary of tax expenditure item's state tax burden be determined was deleted and replaced with the requirement that the data sources and analysis methodology underlying each estimate of revenue forgone be provided. Also, the amendment to the statute required each report to include "a section containing recommendations for improving the effectiveness of the report as a tax policy tool" including the resources required and an estimate of the costs associated with these recommendations. Finally, the revision to the statute required the state tax administrator to "make available to the General Assembly a plan to improve Rhode Island's tax expenditure reporting effort" by the second Tuesday in January 2004.

On June 30, 2006, Rhode Island General Law Chapter 44-48.1 was amended to shift the responsibility for the delivery of the tax expenditure report from "the state tax administrator, to the extent possible within the appropriations provided for the purpose" to the Chief of the Office of Revenue Analysis without regard to appropriations provided for that purpose. In addition, this amendment required the Chief of the Office of Revenue Analysis to "make available to the General Assembly a plan to improve Rhode Island's tax expenditure reporting effort" by the second Tuesday in January 2004. This latter amendment could not be fulfilled given that the Office of Revenue Analysis was not created until June 2006.

# **IV.** Interpreting the Report

## The Index of Reliability

Rhode Island General Law § 44-48.1-1 (c)(2)<sup>9</sup> requires the tax administrator to "develop an index of the reliability of each estimate" of revenue forgone. By statute, the index of reliability is based on a scale of one to five, "with level one being most reliable." The statute further specifies that estimates of revenue forgone that are derived from actual tax returns "should be assigned reliability level one," while those estimates of revenue forgone for which no reliable data exists "should be assigned reliability level five." A perusal of previously published tax expenditures reports revealed that the 2010 Tax Expenditures *Report* was the first such report to provide such an index.

The 2016 Tax Expenditures Report uses the reliability index that was developed in the 2010 Tax Expenditures Report. The Index of Reliability is shown below:

Index of Reliability	Interpretation
Level One (1)	Estimate is from actual Rhode Island tax return data
Level Two (2)	Estimate is extrapolated from Rhode Island source data
Level Three (3)	Estimate is from Rhode Island tax simulation model
Level Four (4)	Estimate is federal/national data scaled for Rhode Island
Level Five (5)	No reliable data exists from which to derive an estimate

The end points of the Index of Reliability (i.e., Level One and Level Five) are consistent with their statutory mandates. An estimate of revenue forgone for a tax expenditure item that is assigned an Index of Reliability Level One will be based on actual Rhode Island tax return data. Given the fact that an Index of Reliability Level Five indicates that "no reliable data exists from which to derive an estimate," tax expenditure items assigned this level will not have an estimate of revenue forgone presented. Rather, the phrase "no estimate possible" will be presented next to the tax expenditure item.

The Index of Reliability Levels Two through Four requires some further explanation. An estimate of revenue forgone with an Index of Reliability Level Two is based on data that can be directly sourced to Rhode Island or an update of a previously derived estimate of the tax expenditure item. Some examples of data that can be directly sourced to Rhode Island include data provided by the U.S. Census Bureau, the U.S. Bureau of Labor Statistics, and the U.S. Bureau of Economic Analysis. In addition, state government agencies, quasi-public agencies, and non-governmental organizations are able to provide reliable Rhode Island specific data from which to estimate the revenue forgone of a tax expenditure item. In the case of updating a previously derived estimate, the original estimate may be from a previously published tax expenditures report, a fiscal note that was completed for a particular piece of legislation during a session of the General Assembly,

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<sup>&</sup>lt;sup>9</sup> A full copy of the statute governing tax expenditure reporting is contained in Appendix A.

or an estimate that was derived by the Budget Office, the Division of Taxation, the Office of Revenue Analysis or some other state agency for a purpose other than that of the tax expenditures report. When an Index of Reliability Level Two is assigned to the revenue forgone estimate of a tax expenditure item, the source of the Rhode Island data will be specified.

An estimate of revenue forgone for a tax expenditure item with an Index of Reliability Level Three is derived from a micro simulation model of a particular tax that has been developed and provided by a third party vendor. In some cases such a micro simulation model will generate estimates based on underlying Rhode Island economic data rather than actual tax data. The most obvious example of this type of micro simulation model is the *Rhode Island Micro Sales Tax Model* that was purchased by the General Assembly in 2008 and made available to the Office of Revenue Analysis for the purpose of estimating the revenue impacts from changing sales tax rates, sales tax exemptions, and/or the sales tax base. This model is used extensively to estimate the revenue forgone from the numerous transactions that are exempt from the State's sales and use tax.

Finally, an estimate of revenue forgone for a tax expenditure item with an Index of Reliability Level Four is based on federal / national data that is scaled to Rhode Island. Alternatively, the estimate may be based on federal data that is then adjusted by a factor that allows for the extrapolation of the federal data to Rhode Island. When an Index of Reliability Level Four is assigned to the revenue forgone estimate of a tax expenditure item, the date on which the original estimate was derived will be stated if it is known as will the method used to update the original estimate. In the case of an estimate that is based on federal data that is scaled to Rhode Island, the base federal data will be identified as will the scaling factor.

#### **Structure of the Report**

Previous tax expenditures reports presented tax expenditure items by tax type. In other words, the primary organizing key was tax type with tax expenditure items appearing under each tax type. For example, in the *Tax Expenditures Report, January 2008*, thirty-eight tax expenditure items are listed under the heading "Personal Income" and these tax expenditure items are comprised of modifications, credits, exclusions, adjustments, deductions and preferential tax rates.<sup>10</sup> In addition, when it comes to tax expenditure items, it is often the case that what is available for one tax type will also be made available for other tax types. For example, the Motion Picture Production Tax Credit allows for a credit of 25.0 percent "of the state certified production costs incurred directly attributable to activity within the state, provided that the primary locations are within the state of Rhode Island and the total production budget as defined herein is a minimum of one hundred thousand dollars (\$100,000)."<sup>11</sup> This credit, which can be transferred or sold, can be used against the "tax imposed" under the state's business corporation tax, financial institutions

<sup>&</sup>lt;sup>10</sup> State of Rhode Island, Department of Revenue, Division of Taxation, *Tax Expenditures Report, January 2008*, p. 3. This report was prepared by Cecilia C. Vallee, Revenue Analyst, at the request of David M. Sullivan, Rhode Island Tax Administrator.

<sup>&</sup>lt;sup>11</sup> See Rhode Island General Law § 44-31.2-5 (a).

tax, insurance companies gross premiums tax, and the personal income tax. As a result of this type of tax expenditure, tax expenditures report issued prior to the 2010 Tax Expenditures Report had to include a category labeled "Tax Preference Items Applicable to More Than One Tax"<sup>12</sup> in order to consistently categorize tax expenditure items.

In the 2010 Tax Expenditures Report, the Office of Revenue Analysis adopted a different presentation format. Rather than list the tax expenditure items by the tax type to which they apply, the 2010 Tax Expenditures Report used the category of tax expenditure item as the organizing key. That is, each category of tax expenditure items listed each individual tax expenditure item and the tax types to which the individual tax expenditure item applies. For example, the Motion Picture Production Tax Credit would be categorized under "Credits" with the business corporation tax, financial institutions tax, insurance companies gross premiums tax, and the personal income tax as the relevant tax types. The 2016 Tax Expenditures Report follows the same approach as was adopted for the 2010 Tax Expenditures Report.

To assist readers in the use of the 2016 Tax Expenditures Report, two sets of summary tables are included. The first set of summary tables lists the value of tax expenditures by tax expenditure item. Thus, for example, under the category "Credits" the total value of each individual tax expenditure credit item, without regard to the tax type under which it was used, will be shown. The second set of summary tables lists the value of tax expenditures by tax type. Thus, for example, under the tax type "Personal Income" the total value of each individual tax expenditure item that is used under the personal income tax will be displayed.

## **Definition of Terms**

The following definitions will be used when referring to the different types of tax expenditure items included in this report.

<u>Credit</u>: The direct dollar-for-dollar reduction of an individual's tax liability. The value of a tax credit is invariant to a taxpayer's tax bracket.

<u>Deduction</u>: An amount subtracted from adjusted gross income when calculating taxable income. The value of a tax deduction is proportional to a taxpayer's tax bracket.

Exclusion: An amount or proportion that can be legally excluded from the taxable base prior to the assessment of tax.

<u>Exemption</u>: A taxable expenditure, income, or investment on which no tax is levied. A tax exemption may be of limited or permanent duration.

<u>Modification</u>: An amount added to or subtracted from gross income to arrive at adjusted gross income. Usually, adjusted gross income is the basis from which taxable income is derived.

<sup>&</sup>lt;sup>12</sup> See *Tax Expenditures Report, January 2008*, p. 144.

<u>Preferential Tax Rate</u>: A tax rate made available to certain taxpayers that is less than the statutory tax rate. Typically, the preferential tax rate is made available to taxpayers that meets specified criteria.

<u>Tax Abatement</u>: Rebate given in levies or taxes under special circumstances or as an offset to the performance of particular actions.

<u>Tax Deferral</u>: Paying taxes in the future for income earned in the current year, such as through an Individual Retirement Account (IRA), 401(k), Simplified Employee Pension (SEP) IRA or Keogh plan.

#### **Categorization of Tax Expenditure Items**

The tables on the following pages show the categorization of tax expenditure items and to which taxes each tax expenditure item applies. The individual tax expenditure items are listed alphabetically and those tax expenditure items that originate in the federal Internal Revenue Code are so indicated. Italicized tax expenditure items and indicatory ("X") represent tax expenditure items that were in effect in Tax Year 2010 or earlier, but were eliminated for use as of January 1, 2015.

		2016 TAX EX	PENDITUR	E ITEMS							
	An asterisk (*) indicates a tax expe				nd General La	ws. for that i	oarticular tax t	vpe.			
						, <b>j</b> 1	ure Item Ma	-1	ed		
		RI Statutory		Franchise		Bank	Bank Dep	Ins Cos	PIT	SUT	Other
Number	Credits:	Reference:	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes
1	Accommodations under Americans with Disabilities Act	44-54	Х		Х						
2	Adult and Child Daycare	44-47	Х		Х	Х		Х	*		
3	Adult Education	44-46	Х		Х	Х	Х	Х	*		
4	Anchor Institution (new 2015 Assembly)	42-64.3	Х		Х	Х		Х			
5	Apprenticeship	44-11-41	Х								
6	Biotechnology Investment	44-31-1.1	Х						*		
7	Child and Dependent Care (Federal)	44-30-2.6(c)(3)(E)(1)(g)							Х		
8	Contribution to Scholarship Organizations	44-62	Х		Х	Х	X	Х	Х		
9	Earned Income (Federal/State)	44-30-2.6(c)(2)(N)							Х		
10	Educational Assistance and Development	44-42-2	Х		Х	Х		Х			ĺ
11	Employment – Welfare Bonus Program	44-39.1-1	Х		Х	Х	Х	Х	*		
12	Enterprise Zone Wage	42-64.3-6	Х		Х	Х		Х	*		
13	Historic Preservation	44-33.6-3	Х	*	Х	Х		Х	Х		
14	Historic Structures	44-33.2-3	Х	*	Х	Х		Х	Х		
15	Hydroelectric Power	44-30-22	Х						*		
16	Incentives for Innovation and Growth	44-63-2 / 44-63-3	Х	*					*		
17	Interest for Loans to Mill Building Owners	42-64.9-9	Х		Х	Х		Х	*		
18	Investment	44-31-1	Х			Х		Х	*		
19	Jobs Training	42-64.6-2	Х		Х	Х		Х	*		
20	Juvenile Restitution	14-1-32.1(c)	Х								
21	Lead Paint Abatement	44-30.3-1							Х		
22	Motion Picture Production	44-31.2-5	Х			Х		Х	Х		
23	Motor Fuel Use Carrier Taxes Paid to Rhode Island	31-36.1-15									Х
24	Musical and Theatrical Production	44-31.3-2	Х	*	Х	Х		Х	Х		
25	New Qualifed Jobs Incentive Act (new 2015 Assembly)	44-48.3	Х		Х	Х		Х	Х		
26	Property Tax Relief	44-33-5							Х		
27	Real or Personal Property Taxed in Another State	44-40-3(b)									Х
28	Rebuild Rhode Island (new 2015 Assembly)	42-64.20	Х		Х	Х		Х	Х		
29	Research and Development Expense	44-32-3	Х					Х	*		[
30	Research and Development Property	44-32-2	Х					Х	*		
	Residential Renewable Energy System	44-57-1	Х						*		
32	Specialized Investment in Mill Building	42-64.9-7	Х			Х		Х	*		
33	Stay Invested in RI Wavemaker Fellowship (new 2015 Assembly)	42-64.26							Х		ĺ
34	Tax on Net Estate of Decedent (effective January 1, 2015)	44-22-1.1									Х
35	Taxes Paid to Other States	44-30-18							Х		ĺ
36	Wages Paid by Employers in Mill Buildings	42-64.9-8	Х						*		ĺ

		2016 TAX EXPENDIT	TURE ITEM	S							
	An asterisk (*) indicates a tax expenditure ite	m that is no longer allowed	under Rhode I	sland Genera	l Laws, for tha	ıt particular	tax type.				
			Tax	Type Again	st Which Ta	x Expendit	ure Item Ma	y Be Applie	ed		
		<b>RI</b> Statutory	Bus Corp	Franchise	Pub Serv	Bank	Bank Dep	Ins Cos	PIT	SUT	Other
Number	Deductions:	Reference:	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes
1	Accelerated Amortization for Certain Manufacturers	44-11-11.3	Х								
2	Alimony Paid (Federal)	44-30-2.6							Х		
3	Amortization of Air or Water Pollution Prevention and Treatment Facilities	44-11-11.1	Х								
4	Certain Business Expenses of Reservists, etc. (Federal)	44-30-2.6							Х		
5	Connecting Fees, Switching and Carrier Access Charges	44-13-1(b)			Х						
6	Domestic Production Activities (Federal)	44-55-8/44-30-2.6							*		
7	Educator Expenses (Federal)	44-30-2.6							Х		
8	Electricity for Resale	44-13-4(2)			Х						
9	Expensing of Assets in Lieu of Depreciation, Section 179 of Internal Revenue Code	44-61-1.1	Х			Х			Х		
10	Health Savings Account (Federal)	44-30-2.6							Х		
11	Individual Retirement Arrangement Contributions (Federal)	44-30-2.6							Х		
12	Keough and SEP Contributions (Federal)	44-30-2.6							Х		
13	Merchandise Sold	44-13-5(a)			Х						
14	Moving Expenses (Federal)	44-30-2.6							Х		
15	Net Operating Losses	44-11-11(b)	Х								
16	One-Half of Self Employment Tax (Federal)	44-30-2.6							Х		
17	Penalty of Early Withdrawal of Savings (Federal)	44-30-2.6							Х		
18	Qualifying Investment in a Certified Venture Capital Partnership	44-43-2	Х		Х	Х		Х			
19	Return or Unabsorbed Premiums or Premiums for Reinsurance Assumed	44-17-2						Х			
20	Self Employed Health Insurance (Federal)	44-30-2.6							Х		
21	Standard Deduction	44-30-2.6(c)(3)(B)							Х		
22	Student Loan Interest (Federal)	44-30-2.6							Х		
23	Tax Incentives for Employers	44-55-4.1	Х		Х	Х	Х	Х			
24	Tuition and Fees (Federal)	44-30-2.6							Х		

		2016 TAX EXPENDITUR	RE ITEMS								
	An asterisk (*) indicates a tax expenditure item	that is no longer allowed und	ler Rhode Isla	and General	Laws, for the	ıt particula	r tax type.				
			Tax Ty	pe Against	Which Tax	Expendit	ure Item Ma	ay Be Appli	ied		
		<b>RI</b> Statutory	Bus Corp	Franchise	Pub Serv	Bank	Bank Dep	Ins Cos	PIT	SUT	Other
Number	Exclusions:	Reference:	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes
1	Biodiesel Portion of Blended Gallon of Diesel Fuel	31-36-1(14)									Х
2	Conveyance of Mobile/Manufactured Homes for Consideration of \$100 or less	31-44-20(a)									Х
3	Conveyance of Real Estate for Consideration of \$100 or less	44-25-1(a)									Х
4	Conveyance of Real Estate Relating to the Capitol Center Project	44-25-2(c)									Х
5	Corporations Excluded from Taxation by Charter	44-11-1(4)(vi)	Х								
6	Corporations Not Doing Business for Profit	44-11-1(4)(iv)	Х								
7	Corporations Taxed Under the Business Corporation Tax	44-12-1(b)		*							
8	Corporations That Maintain and Manage Intangible Investments	44-11-1(4)(vii)	Х								
9	Dividends Received from Shares of Stock	44-11-12(1) / 44-14-15	Х								
10	Financial Institutions	44-11-1(4)(i)	Х								
11	Fraternal Beneficiary Societies	44-11-1(4)(v)	Х								
12	Fraternal Benefit Societies	44-17-1						Х			
13	Gain or Loss on Sale of Property Other Than Securities	44-14-11				Х					
14	Income from the Sale of International Investment Management Services	44-11-14.5	Х								
15	Insurance and Surety Companies	44-11-1(4)(iii)	Х								
16	Interest Received from Debt Instruments Issued by Public Service Corporations	44-11-12(2)	Х								
17	Long-Term Gain From Capital Investment in Small Business	44-43-5	Х		Х	Х			Х		
18	Lubricating Oils, Marine Diesel Fuel, Aviation Fuel, and Heating Oil	31-36-1(4)									Х
19	Maximum Tax of \$0.50 per Cigar	44-20-13.2(a)(2)									Х
20	Net Taxable Estate Amount	44-22-1.1									Х
21	Possession of 10 Packs of Cigarettes with Out-of-State Tax Stamps	44-20-16									Х
22	Public Service Corporations	44-11-1(4)(ii)	Х								
23	Special Apportionment of U.S. Federal Drug Administration Facilities	44-11-14.1	Х								
24	Subchapter S Corporations	44-11-2(d)(1)	Х								
25	Taxed Gross Earnings and Associated Costs	44-13-2.2	Х						Х		
26	Taxes Legally Imposed on Consumer but Separately Stated on Invoice	44-18-12(b)(iv)								X	
27	Value-Added Non-Voice Services That Use Computer Processing Applications	44-13-4(4)			Х						
28	Veterinary and Testing Laboratories Services	44-18-7.3(b)(3)								Х	

	2016	TAX EXPENDITURE I	TEMS								
	An asterisk (*) indicates a tax expenditure item that is	no longer allowed under R	hode Island	General Law	s, for that pa	rticular tax	type.				
			Tax T	ype Agains	t Which Ta	x Expendi	ture Item N	lay Be App	lied		
		RI Statutory	Bus Corp	Franchise	Pub Serv	Bank	Bank Dep	Ins Cos	PIT	SUT	Other
Number	Exemptions:	Reference:	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes
1	Agricultural Products for Human Consumption	44-18-30(61)								Х	
2	Air and Water Pollution Control Facilities	44-18-30(15)								Х	
3	Aircraft and Aircraft Parts	44-18-30(56)								Х	
4	Banks and Regulated Investment Companies Interstate Toll Free Calls	44-18-30(49)								Х	
5	Beverage Containers, Hard-to-Dispose Material, and Litter Control Participation Permittee	44-44-3.6 / 44-44-2(1)									Х
	Bibles	44-18-30(29)								Х	
7	Boats or Vessels Brought in Exclusively for Winter Storage, Maintenance, Repair or Sale	44-18-30(46)								Х	
8	Boats or Vessels Generally	44-18-30(48)								Х	
9	Boats to Non-Residents	44-18-30(30)								Х	
10	Building Materials Used to Rebuild After Disaster	44-18-30(51)								Х	
11	Buses, Trucks or Trailers Used in Interstate Commerce	44-18-40								Х	
12	Camps	44-18-30(16)								Х	
13	Casual Sales	44-18-20(g)								Х	
14	Charitable, Educational or Religious Organizations	44-18-30(5)								Х	
15	Clothing and Footwear	44-18-30(27)								Х	
16	Coffins, Caskets and Burial Garments	44-18-30(12)								Х	
17	Coins	44-18-30(43)								Х	
18	Commercial Fishing Vessels in Excess of Five Net Tons	44-18-30(26)								Х	
19	Commercial Vessels of More Than 50 Tons Burden	44-18-30(25)								Х	
20	Compressed Air	44-18-30(33)								Х	
21	Containers	44-18-30(4)								Х	
22	Deed, Instrument or Writing where Grantor is U.S. Government or State of Rhode Island	44-25-2(b)									Х
23	Diesel Emission Control Technology	44-18-30(62)								Х	
24	Dietary Supplements	44-18-30(59)								Х	
25	Distressed Essential Community Hospital	23-17.25-2								Х	
26	Educational Institutions Rental Charges	44-18-30(18)								Х	
27	Electricity and Gas	44-18-30(21)								Х	
28	Electricity, Steam and Thermal Energy from RI Economic Development Corporation	44-18-40.1								Х	
29	Equipment for Research and Development	44-18-30(42)								Х	
30	Estates of Persons Declared Missing in Action by the U.S. Armed Forces	44-22-2									Х
31	Farm Equipment	44-18-30(32)								Х	
32	Farm Structure Construction Materials	44-18-30(44)								Х	
33	Feed for Certain Animals Used in Commercial Farming	44-18-30(63)								Х	
34	First 100,000 Barrels of Beer of a Brewer in Continuous Operation for 12 Months	3-10-1(c)									Х
35	Flags	44-18-30(34)								Х	

	2016	TAX EXPENDITURE	ITEMS								
	An asterisk (*) indicates a tax expenditure item that is r	10 longer allowed under H	Rhode Island (	General Law	s, for that pa	rticular tax	type.				
			Tax T	ype Agains	t Which Ta	x Expendi	ture Item M	/lay Be App	lied		
		RI Statutory	<b>Bus Corp</b>	Franchise	Pub Serv	Bank	Bank Dep	Ins Cos	PIT	SUT	Other
Number	Exemptions:	Reference:	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes
36	Food and Food Ingredients	44-18-30(9)								Х	
37	Food Items Paid for by Food Stamps	44-18-30(39)								Х	
38	Gasoline	44-18-30(6)								Х	
39	Heating Fuels	44-18-30(20)								Х	
40	Horse Food Products	44-18-30(53)								Х	
41	Hospitals and Other Specific Corporations	44-12-11		*							
42	Human Blood	44-18-30(60)								Х	
43	Installation Labor Charges, When Separately Stated	44-18-12(b)(ii)								Х	
44	Jewelry Display Product	44-18-30(47)								Х	
45	Manufacturers' Machinery and Equipment	44-18-30(22)								Х	
46	Medicines, Drugs and Durable Medical Equipment	44-18-30(10)								Х	
47	Mobile and Manufactured Homes Generally	44-18-30(50)								Х	
48	Motor Vehicle and Adaptive Equipment for Amputee Veterans	44-18-30(35)								Х	
49	Motor Vehicle and Adaptive Equipment for Persons with Disabilities	44-18-30(19)								Х	
50	Narragansett Pier Railroad Company	44-13-1(a)			Х						
51	Newspapers	44-18-30(2)								Х	
52	Ocean Marine Insurance	44-17-1						Х			
53	Out-of-State Shipments of Rhode Island Alcoholic Beverage Manufacturers	3-10-2									Х
54	Personal and Dependent	44-30-2.6(c)(3)(C)							Х		
55	Personal Holding Company, Regulated Investment Company or Real Estate Investment Trust	44-11-2(c)	Х								
56	Precious Metal Bullion	44-18-30(24)								Х	
57	Promotional and Product Literature of Boat Manufacturers	44-18-30(38)								Х	
58	Property Otherwise Exempted	44-18-36(3)								Х	
59	Property Purchased from Federal Government	44-18-35								Х	
60	Property Purchased Outside of State by Nonresident and Brought into State	44-18-36(2)								Х	
	Property Returned Within 120 Days from the Date of Delivery	44-18-30(58)								Х	
62	Prosthetic Devices and Mobility Enhancing Equipment	44-18-30(11)								Х	
	Purchases Used for Manufacturing Purposes	44-18-30(7)								Х	
64	Qualified Sales of Manufactured and Mobile Home Parks	31-44-3.3									Х
65	Refillable and Reusable Beverage Containers	44-44-3									Х
66	Renewable Energy Products	44-18-30(57)								Х	
67	Rental Charged for Living or Sleeping Quarters in a Hospital or Nursing Home	44-18-30(17)								Х	
68	Rhode Island Economic Development Corporation Project Status Designees	42-64-20								*	
69	Rhode Island Industrial Facilities Corporation Lessees	45-37.1-9								*	
	Sacramental Wines Sold Directly to Member of Clergy	3-10-1(b)									Х

2016 TAX EXPENDITURE ITEMS											
	An asterisk (*) indicates a tax expenditure item that is	no longer allowed under K	Rhode Island	General Law:	s, for that pa	rticular tax	type.				
	Tax Type Against Which Tax Expenditure Item May Be Applied										
		RI Statutory	Bus Corp	Franchise	Pub Serv	Bank	Bank Dep	Ins Cos	PIT	SUT	Other
Number	Exemptions:	Reference:	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes
71	Sales and Use Taxes Paid to Other Jurisdictions	44-18-30A(a)								Х	
72	Sales beyond Constitutional Power of State	44-18-30(1)								Х	
73	Sales by Writers, Composers, Artists	44-18-30B								Х	
74	Sales in Municipal Economic Development Zones	44-18-30C								Х	
75	Sales in Public Buildings by Blind People	44-18-30(14)								Х	
76	Sales of Motor Vehicles to Nonresidents	44-18-30(13)								Х	
77	Sales of Non-Motorized Recreational Vehicles to Nonresidents	44-18-30(54)								Х	
78	Sales of Trailers Ordinarily Used for Residential Purposes	44-18-20(d)(3)								Х	
79	Sales to Common Carriers for Use Outside of the State	44-18-33								Х	
80	Sales to Federal Government	44-18-31								Х	
81	Sales to the State or Its Political Subdivisions	44-18-30(8)								Х	
82	Sales to the U.S. Government and Operators of Railroad Transportation Equipment	31-36-13									Х
83	School Meals	44-18-30(3)								Х	
84	Special Adaptations for Wheelchair Accessible Taxicabs	44-18-30(19)(iii)								Х	
85	Supplies Used in On-Site Hazardous Waste Recycling, Reuse, or Treatment	44-18-30(37)								Х	
86	Supplies Used in Preparing Floral Products and/or Arrangements	44-18-30(52)								Х	
87	Telecommunications Carrier Access Service	44-18-30(45)								Х	
88	Textbooks	44-18-30(36)								Х	
89	Total Loss or Destruction of Motor Vehicle within 120 Days of Tax Payment	44-18-21(c)								Х	
90	Trade-in Value of Boats	44-18-30(41)								Х	
91	Trade-In Value of Private Passenger Automobiles	44-18-30(23)								Х	
92	Transfers or Sales Made to Immediate Family Members	44-18-20(d)(1)								Х	
93	Transfers or Sales Related to Business Dissolution or Partial Liquidation	44-18-20(d)(2)								Х	
94	Transportation Charges of Motor Carriers to Haul Goods	44-18-30(40)								Х	
95	Vehicles Purchased by Nonresident Military Personnel Subject to Sales Tax Elsewhere	44-18-30A(b)								Х	
96	Water for Residential Use	44-18-30(28)								Х	
97	Wine and Spirits (Made permanent 2015 Assembly)	44-18-330(64)								Х	
98	Youth Activities Equipment Sold for \$20 or less by Nonprofit Organizations	44-18-30(31)								Х	

2016 TAX EXPENDITURE ITEMS An asterisk (*) indicates a tax expenditure item that is no longer allowed under Rhode Island General Laws, for that particular tax type.											
	An asterisk (*) indicates a tax expenditure item	that is no longer allowed under Rhode Is	land Genera	l Laws, for t	hat particula	<sup>.</sup> tax type.					
	Tax Type Against Which Tax Expenditure Item May Be Applied										
		RI Statutory	Bus Corp Franchise Pub Serv			Bank	Bank Dep	Ins Cos	PIT	SUT	Other
Number	Modifications:	Reference:	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes
1	Bonus Depreciation Provided by JCWAA of 2002 and JGTRRA of 2003	44-61-1	Х			Х			Х		
2	Companies Engaged in Buying, Selling, Dealing In or Holding Securities on Own Behalf	44-11-2(b)	Х								
3	Contribution to Medical Savings Account by Scituate Residents	44-30-25.1(d)(1)							Х		
4	Contributions to an Account under Tuition Savings Program	44-30-12(c)(4)							Х		
5	Domestic International Sales Corporations (DISCs)	44-11-11(c)	Х								
6	Enterprise Zone Business Owner with Domiciliary in Enterprise Zone	42-64.3-7	Х						Х		
7	Expensing of Assets in Lieu of Depreciation, Section 179 of Internal Revenue Code	44-61-1.1	*			*			*		
8	Federally Taxable Withdrawals from Tuition Savings Program Account	44-30-12(c)(3)							Х		
9	Foreign Sales Corporation (FSC)	44-11-11(d)	Х								
10	Gain from Stock Options in Qualifying Corporations	44-39.3-1							Х		
11	Income Earned on a Rhode Island Family Education Account	44-30-25(f)							Х		
12	Income from the Assignment or Transfer of Historic Preservation Tax Credits	44-33.6-3(f)	Х	*	Х	Х		Х	Х		
13	Income from the Assignment or Transfer of Historic Structures Tax Credits	44-33.2-3(e)(2)	Х	*	Х	Х		Х	Х		
14	Income from the Assignment or Transfer of Motion Picture Production Tax Credits	44-31.2-9	Х	*	Х	Х		Х	Х		
15	Income from the Assignment or Transfer of Musical and Theatrical Production Tax Credits	44-31.3-2(b)(5)	Х	*	Х	Х		Х	Х		
16	Income or Gain from a Qualifying Employee's Ownership of a Qualifying Corporation	44-43-8							Х		
17	Interest on Obligations of the United States and its Possessions	44-11-11(a)(1)(vi) / 44-30-12(c)(1)							Х		
18	Military Pay of Nonresident Individuals	44-30-32(d)							Х		
19	New Research and Development Facilities	44-32-1	Х						Х		
20	Nonqualified Withdrawals from a Medical Savings Account by Scituate Residents	44-30-25.1(d)(3)(i)							Х		
21	Nonqualified Withdrawals from Tuition Savings Program Account	44-30-12(b)(4)/44-30-32(a)(3)							Х		
22	Nonqualified Withdrawals or Distributions from Rhode Island Family Education Accounts	44-30-12(b)(3) / 44-30-25(g)							Х		
23	Organ Transplantation	44-30-12(c)(7)							Х		
24	Performance-Based Income of Eligible Employees via the Jobs Growth Act	42-64.11-4							Х		
25	Profits or Gains from Sale of Work by Artists, Writers, and Composers	44-30-1.1(c)(1)							Х		
26	Provision of Insurance Benefit to Dependent or Domestic Partner	44-30-12(c)(6)							Х		
27	Qualifying Investment in a Certified Venture Capital Partnership	44-43-2(5)							Х		
28	Railroad Retirement Benefits	45 U.S.C. 231m(a)							Х		
29	Recognition of Income from Discharge of Business Indebtedness	44-66-1	Х			Х			Х		
30	Rental Vehicle Surcharge Retained by Rental Car Companies	31-34.1-2(b)									Х
31	Rhode Island Fiduciary Adjustment	44-30-12(d)							Х		
32	Tax Incentives for Employers	44-55-4.1							Х		

Definitions : Bus Corp: Business Corporations Tax; Franchise: Franchise Tax; Pub Serv: Public Service Corporation Tax; Banks: Taxation of Banks; Bank Dep: Tax on Bank Deposits, Generally;

Ins Cos: Taxation of Insurance Companies; PIT: Personal Income Tax; and SUT: Sales and Use Tax.

		2016 TAX EXP	ENDITURE	ITEMS										
	An asterisk (*) indicates a tax expenditure it	em that is no longer a	llowed under	Rhode Islan	d General La	aws, for tha	t particular ta	x type.						
		Tax Type Against Which Tax Expenditure Item May Be Applied												
		<b>RI</b> Statutory	Bus Corp	Franchise	Pub Serv	Bank	Bank Dep	Ins Cos	PIT	SUT	Other			
Number	Other Items:	<b>Reference:</b>	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes			
1	Allocation and Apportionment of Brokerage Services	44-11-14.2(b)	Х											
2	Allocation and Apportionment of Credit Card Banks	44-11-14.3	Х											
3	Allocation and Apportionment of Manufacturers	44-11-14.6	Х											
4	Allocation and Apportionment of Regulated Investment Companies	44-11-14.2(a)	Х											
5	Allocation and Apportionment of Retirement and Pension Plans	44-11-14.4	Х											
6	Passive Investment Treatment	44-11-43	Х											
7	Returns of Affiliated Groups of Corporations	44-11-4	Х											
			Tax	Type Again	nst Which '	Fax Expen	diture Item	May Be A	pplied					
		<b>RI</b> Statutory	Bus Corp	Franchise	Pub Serv	Bank	Bank Dep	Ins Cos	PIT	SUT	Other			
Number	Preferential Tax Rates:	<b>Reference:</b>	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes			
1	Jobs Development Act	42-64.5-3	Х		Х	Х		Х						
2	Life Science Rate Reduction	42-64.14-10	Х											
			Tax	Type Again	nst Which '	Fax Expen	diture Item	May Be Aj	pplied					
		<b>RI</b> Statutory	Bus Corp Franchise Pub Serv		Bank	Bank Dep	Ins Cos	PIT	SUT	Other				
Number	Tax Abatements:	<b>Reference:</b>	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes			
1	Cigarette Tax Stamping Discount	44-20-19									Х			
2	Political Check-Off	44-30-2(d)(1)							Х					
3	Value of Farmland Included in Estate	44-23-5(b)									Х			
			Tax	Type Again	nst Which '	Гах Expen	diture Item	May Be Aj	pplied					
		<b>RI</b> Statutory	Bus Corp	Franchise	Pub Serv	Bank	Bank Dep	Ins Cos	PIT	SUT	Other			
Number	Tax Deferrals:	<b>Reference:</b>	44-11	44-12	44-13	44-14	44-15	44-17	44-30	44-18	Taxes			
1	Holding Period for Unstamped Cigarettes	44-20-14									Х			
2	Write-Downs or Reserves for Securities Losses	44-14-14				Х								

# V. Recent Law Changes That Impact Tax Expenditures

There were several law changes enacted during the 2013, 2014 and 2015 sessions by the General Assembly that impact tax expenditures, including the repeal of the franchise tax. For laws enacted in the 2011 and the 2012 sessions of the General Assembly that impacted tax expenditures, see the 2014 Tax Expenditures Report. The following list of revised, added, and deleted tax expenditure items is in alphabetical order by tax expenditure category.

## CREDITS

#### <u>Anchor Institution</u>

<u>Statutory Reference</u>: Rhode Island General Law Chapter 42-64.30 / Rhode Island Public Law Chapter 141, Article 19, Section 13

Year Enacted / Year Amended: 2015 / N/A

<u>Description of Change</u>: The statute established a new program in which a Rhode Island business, upon application to and approval from the Rhode Island Commerce Corporation (CommerceRI), may be allowed a credit for having played "a substantial role in the decision of a qualified business to relocate a minimum number of jobs" to Rhode Island. In calendar years 2015 through 2018, a minimum number of 10 employees must be relocated to qualify for the credit. In calendar years 2019 through 2020, a minimum number of 25 employees must be relocated to qualify for the credit. The actual amount of the credit is determined by CommerceRI and an individual credit cannot exceed 75 percent "of the amount appropriated in the fiscal year in which the tax credits are issued." The program may provide tax credits to eligible businesses for up to five years.

Sunset: No credits under the program may be reserved after December 31, 2018.

Effective Date: June 30, 2015

<u>Tax Expenditures Impacted</u>: This change will increase the tax expenditure associated with Rhode Island General Law Chapters 44-11, 44-13, 44-14, and 44-17.

<u>Purpose</u>: "The purposes of the program are to encourage economic development and job creation in connection with the relocation of qualified businesses to the state of Rhode Island by providing an incentive to existing Rhode Island businesses to encourage a qualified business to relocate to Rhode Island."

A qualified business is defined as "an entity that supplies goods or services to a Rhode Island business or is a material service provider or a material customer of a Rhode Island business, or is an affiliate of such supplier, service provider or customer."

#### • <u>Earned Income (Federal/State)</u>

<u>Statutory Reference</u>: Rhode Island General Law Section 44-30-2.6(c)(2)(N) / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 7 / Rhode Island Public Law 2015, Chapter 141, Article 11, Section 10

Year Enacted / Year Amended: 2001 / 2014 / 2015

<u>Description of Change</u>: In the 2014 session, the Rhode Island earned income credit was reduced from 25.0 percent of a taxpayer's federal earned income credit to 10.0 percent of the federal earned income credit. In addition, if the amount of the Rhode Island earned income credit exceeds the amount of a taxpayer's Rhode Island income tax, the refundable portion allowed was increased from 15.0 percent of the remaining Rhode Island earned income credit to 100.0 percent of the remaining Rhode Island earned income credit to 100.0 percent of the remaining Rhode Island earned income credit.

In the 2015 session, the Rhode Island earned income credit was increased to 12.5 percent of the taxpayer's federal earned income credit, up from the 10 percent that was enacted in 2014. The refundable portion remained at 100.0 percent of the remaining Rhode Island earned income credit.

Effective Date: January 1, 2015 / January 1, 2016

<u>Tax Expenditures Impacted</u>: The enacted change will increase the tax expenditure associated with Rhode Island General Law Chapter 44-30.

<u>Purpose</u>: No explicit purpose provided in the statute.

#### • Enterprise Zone Wage

<u>Statutory Reference</u>: Rhode Island General Laws Chapter 42-64.3 / Rhode Island Public Law 2015, Chapter 141, Article 11, Section 1

Year Enacted / Year Amended: 1982 / 2015

<u>Description of Change</u>: No new tax credits under the Rhode Island Distressed Areas Economic Revitalization Act ("enterprise zone" tax credits) will be issued on or after July 1, 2015. However, under a grandfather provision, new credits will be allowed for a business that has received certification from the State Enterprise Zone Council prior to July 1, 2015. Furthermore, unused credits from before July 1, 2015 may continue to be carried forward for a period of three years under the conditions set forth in Rhode Island General Law § 42-64.6-6.

Effective Date: July 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change potentially reduces the tax expenditures associated with Rhode Island General Law Chapters 44-11, 44-13, 44-14, and 44-17.

<u>Purpose</u>: "The general assembly finds and declares: (1) That there are certain distressed areas in this state which are characterized by substantial and persistent levels of unemployment; blighted areas; obsolete, dilapidated, and abandoned industrial and commercial structures; and, as a consequence, continually shrinking tax bases which threaten their very existence; (2) That the numerous programs undertaken by the Federal Government and the state during the past two (2) decades to stop the deterioration and stimulate economic activity in these urban areas have, in large part, failed; and (3) That it is the public policy of this state to undertake an experimental program to stimulate economic revitalization, promote employment opportunities, and encourage business development and expansion in distressed areas."

#### • <u>Historic Preservation</u>

Statutory Reference: Rhode Island General Laws Chapter 44-33.6

The repeal of the franchise tax for tax years beginning on or after January 1, 2015, under Public Law 2014, Chapter 145, Article 12, Section 20, eliminates any tax expenditure item established against taxes imposed by Rhode Island General Law Chapter 44-12.

Year Enacted / Year Amended: 2013 / N/A

<u>Description of Change</u>: No credit will be allowed against taxes imposed by Rhode Island General Law Chapter 44-12. The credit will still be allowed against taxes imposed by Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-17, and 44-30.

<u>Sunset</u>: No credits shall be authorized to be reserved pursuant to this chapter on or after June 30, 2016 or upon the exhaustion of the maximum aggregate credits, whichever comes first.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the franchise tax portion of the tax expenditure item associated with this credit.

<u>Purpose</u>: No explicit purpose provided in the statute for the repeal of the franchise tax.

#### • <u>Historic Structures</u>

Statutory Reference: Rhode Island General Laws Chapter 44-33.2

The repeal of the franchise tax for tax years beginning on or after January 1, 2015, under Public Law 2014, Chapter 145, Article 12, Section 20, eliminates any tax expenditure item established against taxes imposed by Rhode Island General Law Chapter 44-12.

Year Enacted / Year Amended: 2001 / 2014

<u>Description of Change</u>: No credit will be allowed against taxes imposed by Rhode Island General Law Chapter 44-12. The credit will still be allowed against taxes imposed by Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-17, and 44-30.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the franchise tax portion of the tax expenditure item associated with this credit.

<u>Purpose</u>: No explicit purpose provided in the statute for the repeal of the franchise tax.

#### • Incentives for Innovation and Growth

Statutory Reference: Rhode Island General Laws Chapter 44-63

The repeal of the franchise tax for tax years beginning on or after January 1, 2015, under Public Law 2014, Chapter 145, Article 12, Section 20, eliminates any tax expenditure item established against taxes imposed by Rhode Island General Law Chapter 44-12.

Year Enacted / Year Amended: 2006 / N/A

<u>Description of Change</u>: No credit will be allowed against taxes imposed by Rhode Island General Law Chapter 44-12. The credit will still be allowed against taxes imposed by Rhode Island General Law Chapter 44-11.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the franchise tax portion of the tax expenditure item associated with this credit.

<u>Purpose</u>: No explicit purpose provided in the statute for the repeal of the franchise tax.

#### <u>Musical and Theatrical Production</u>

Statutory Reference: Rhode Island General Law Section 44-31.3-2 / Rhode Island Public Law 2014, Chapter 505, Section 1 / Rhode Island Public Law 2014, Chapter 539, Section 1

#### Year Enacted / Year Amended: 2012 / 2014

<u>Description of Change</u>: The enacted change reduces the required seating capacity for a "Qualified Production Facility" from 1,500 or more seats to 1,000 or more seats in order to qualify for this credit and may allow for an increase in the number of productions able to apply for this credit. The total credit allowed, however, is still limited to a maximum of \$15.0 million in any tax year for the combined musical and theatrical production tax credits and the motion picture production tax credits.

Effective Date: July 8, 2014

<u>Tax Expenditures Impacted</u>: The enacted change increases the tax expenditures for Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-17, and 44-30.

<u>Purpose</u>: The purpose of this chapter is to create economic incentives for the purpose of stimulating the local economy and reducing unemployment in Rhode Island.

#### • <u>Musical and Theatrical Production</u>

Statutory Reference: Rhode Island General Laws Chapter 44-31.3 / Rhode Island Public Law 2014, Chapter 505, Section 1 / Rhode Island Public Law 2014, Chapter 539, Section 1

The repeal of the franchise tax for tax years beginning on or after January 1, 2015, under Public Law 2014, Chapter 145, Article 12, Section 20, eliminates any tax expenditure item established against taxes imposed by Rhode Island General Law Chapter 44-12.

#### Year Enacted / Year Amended: 2012 / 2014

<u>Description of Change</u>: No credit will be allowed against taxes imposed by Rhode Island General Law Chapter 44-12. This credit will still be allowed against taxes imposed by Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-17 and 44-30.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the franchise tax portion of the tax expenditure item associated with this credit.

<u>Purpose</u>: No explicit purpose provided in the statute for the repeal of the franchise tax.

#### • <u>New Qualified Jobs Incentive Act</u>

Statutory Reference: Rhode Island General Laws Section 44-48.3 / Rhode Island Public Law Chapter 141, Article 19, Section 15

Year Enacted / Year Amended: 2015 / N/A

<u>Description of Change</u>: Under the "Rhode Island New Qualified Jobs Incentive Act 2015," a qualifying business may receive a tax credit with a base amount up to \$2,500 a year for each new full-time job, where the employee works at least 35 hours a week and whose wages are subject to withholding. The credit can rise to \$7,500 a year if the business meets certain criteria. The amount of tax credits may not exceed the reasonable W-2 withholding received by the State in that year for each new full-time job created by the recipient. Administered by the Rhode Island Commerce Corporation, the program may provide tax credits to eligible businesses for a period of up to 10 years.

Sunset: No credits can be authorized to be reserved after December 31, 2018.

Effective Date: June 30, 2015

<u>Tax Expenditures Impacted</u>: This legislation will increase the tax expenditures for Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-17, and 44-30.

<u>Purpose</u>: "Through the establishment of a jobs incentive program, Rhode Island can take steps to stimulate business expansion and attraction, create well-paying jobs for its residents, and generate revenues for necessary state and local governmental services."

#### • <u>Property Tax Relief</u>

<u>Statutory Reference</u>: Rhode Island General Law Section 44-33 / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 4

Year Enacted / Year Amended: 1977 / 2014

<u>Description of Change</u>: Restricts the availability of the property tax relief credit to only those taxpayers that meet the criteria in Rhode Island General Law Section 44-33-9 and who are aged 65 or over and/or disabled.

Effective Date: Tax years beginning on or after January 1, 2014

<u>Tax Expenditures Impacted</u>: The enacted change decreases the tax expenditure for Rhode Island General Law Chapter 44-30.

<u>Purpose</u>: "The purpose [of the credit] is to provide relief, through a system of tax credits and refunds and appropriations from the general fund, to elderly and/or disabled persons who own or rent their homes."

#### • <u>Rebuild Rhode Island Tax Credit</u>

<u>Statutory Reference</u>: Rhode Island General Laws Chapter 42-64.20 / Rhode Island Public Law Chapter 141, Article 19, Section 3

Year Enacted / Year Amended: 2015 / N/A

<u>Description of Change</u>: In general, this program offers tax credits for certain commercial developments that have a financing gap. The project cost must be at least \$5 million. The maximum credit is the lesser of: 30 percent of the total project cost, or the amount needed to close a project financing gap. Overall, the maximum credit is \$15 million per project.

Sunset: No credits can be authorized to be reserved after December 31, 2018.

Effective Date: June 30, 2015

<u>Tax Expenditures Impacted</u>: This program will increase the tax expenditures for Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-17, and 44-30.

<u>Purpose</u>: "Through the establishment of a rebuild Rhode Island tax credit program, Rhode Island can take steps to stimulate business development; retain and attract new business and industry to the state; create good-paying jobs for its residents; assist with business, commercial, and industrial real estate development; and generate revenues for necessary state and local governmental services."

#### <u>Stay Invested in RI Wavemaker Fellowship</u>

<u>Statutory Reference</u>: Rhode Island General Laws Chapter 42-64.26 / Rhode Island Public Law Chapter 141, Article 19, Section 9

Year Enacted / Year Amended: 2015 / N/A

<u>Description of Change</u>: Adds a tax credit that can be claimed by an applicant who "shall have graduated from an accredited two (2) year, four (4) year or graduate post-secondary institution of higher learning with an associate's, bachelor's, graduate, or post-graduate degree and at which the applicant incurred education loan repayment expenses" and who is "a full-time employee with a Rhode Island-based employer located in this state for a term of up to four (4) consecutive 12 month periods" and "whose employment is for work in one or more of the following covered fields: life, natural or environmental sciences; computer, information or software technology;

advanced mathematics or finance; engineering; industrial design or other commercially related design field; or medicine or medical device technology."

The amount of credit that can be granted by the Rhode Island Commerce Corporation to an applicant is "up to a maximum amount for each" 12 month period "of \$1,000 for an associate's degree holder, \$4,000 for a bachelor's degree holder, and \$6,000 for a graduate or post-graduate degree holder,...not to exceed the education loan repayment expenses incurred by such applicant during each 12 month period completed for up to four consecutive 12 month periods."

<u>Sunset</u>: No incentives or credits under the program can be authorized after December 31, 2018.

Effective Date: June 30, 2015

<u>Tax Expenditures Impacted</u>: This program will increase the tax expenditures associated with Rhode Island General Law Chapter 44-30.

<u>Purpose</u>: "The purpose of the fund is to expand employment opportunities in the state and to retain talented individuals in the state by providing tax credits in relation to education loan repayment expenses to applicants who meet" the eligibility requirements referenced above.

#### • Tax on Net Estate of Decedent

<u>Statutory Reference</u>: Rhode Island General Law Section 44-22-1.1 / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 12

Year Enacted / Year Amended: 1985 / 2014

<u>Description of Change</u>: Restructures the estate and transfer tax from a threshold exemption amount to a credit against taxes owed for decedents whose death occurs on or after January 1, 2015. For such decedents, a credit against Rhode Island estate taxes shall be allowed in the amount of \$64,400. Beginning on January 1, 2016 and each January 1 thereafter, the Rhode Island credit amount will be adjusted by the percentage of increase in the Consumer Price Index for all Urban Consumers (CPI-U) as of September 30 of the prior calendar year compounded annually and rounded up to the nearest \$5.00 increment.

For decedents whose death occurs prior to January 1, 2015, the prior law's threshold exemption "cliff" amount remains in place. For these decedents, tax is owed on the full amount of the taxable value of the estate once an estate's taxable value exceeds the threshold amount. For calendar year 2014, the threshold exemption amount below which an estate was exempt from tax was \$921,655.

Effective Date: January 1, 2015

<u>Tax Expenditures Impacted</u>: The implementation of this credit increases the tax expenditure associated with Rhode Island General Law Chapter 44-22.

<u>Purpose</u>: No explicit purpose provided in the statute.

# DEDUCTIONS

#### • Expensing of Assets in Lieu of Depreciation, Section 179 of Internal Revenue Code

<u>Statutory Reference</u>: Rhode Island General Law Section 44-61-1.1 / Rhode Island Public Law 2013, Chapter 144, Article 9, Section 1

Year Enacted / Year Amended: 2003 / 2013

<u>Description of Change</u>: In the year that assets are placed in service, the expensing of assets for Rhode Island tax purposes shall be allowed in the same manner as provided for under the Internal Revenue Code 26 U.S.C. Section 179. Any remaining tax basis of the asset purchased shall be depreciated as provided for under the Internal Revenue Code Sections 167 and 168, excluding Section 168(k).

Effective Date: January 1, 2014 for all assets placed in service on or after January 1, 2014.

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the modification associated with this tax expenditure item. This modification had no impact on the tax expenditures associated with Rhode Island General Law Chapters 44-11, 44-14 and 44-30.

<u>Purpose</u>: No explicit purpose provided in the statute.

#### • <u>Domestic Production Activities (Federal)</u>

<u>Statutory Reference</u>: Rhode Island General Law Chapter 44-55 / Rhode Island Public Law 2013, Chapter 144, Article 9, Section 2

Year Enacted / Year Amended: 1997 / 2013

<u>Description of Change</u>: All corporations doing business in the state must add back to taxable income any amount deducted under Section 199 of the Internal Revenue Code, commonly referred to as the domestic production activities deduction.

Effective Date: January 1, 2014

<u>Tax Expenditures Impacted</u>: The disallowance for the federal domestic production activities deduction reduces tax expenditures for Rhode Island General Law Chapters 44-11 and 44-30.

<u>Purpose</u>: No explicit purpose provided in the statute.

# EXCLUSIONS

#### • <u>Corporations Taxed Under the Business Corporation Tax</u>

<u>Statutory Reference</u>: Rhode Island General Law Section 44-12-1(b) / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 20

Year Enacted / Year Amended: 1912 / 2014

<u>Description of Change</u>: The franchise tax imposed by Rhode Island General Law Chapter 44-12 was repealed.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the tax expenditure item associated with this exclusion.

<u>Purpose</u>: No explicit purpose provided in the statute for the repeal of the franchise tax.

#### • <u>Subchapter S corporations</u>

<u>Statutory Reference</u>: Rhode Island General Law Section 44-11-1(e) / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 15

Year Enacted / Year Amended: 1938 / 2014

<u>Description of Change</u>: Effective January 1, 2015 and thereafter, "a small business corporation having an election in effect under subchapter S, 26 U.S.C. § 1361 et seq." is subject to the minimum tax imposed under Rhode Island General Law Section 44-11-1(e). Prior to January 1, 2016, such small businesses were subject to taxation under Rhode Island General Law Chapter 44-12. This chapter of the Rhode Island General Laws was repealed by Rhode Island Public Law 2014, Chapter 145, Section 20.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: There is no impact on the tax expenditure associated with Rhode Island General Law Chapter 44-11 as the statutory change merely shifts the payment of tax from Rhode Island General Law Chapter 44-12 to Rhode Island General Law Chapter 44-11. Purpose: No explicit purpose provided in the statute.

# EXEMPTIONS

#### • Hospitals and Other Specific Corporations

<u>Statutory Reference</u>: Rhode Island General Law Section 44-12-11 / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 20

Year Enacted / Year Amended: 1923 / 2014

<u>Description of Change</u>: The franchise tax imposed by Rhode Island General Law Chapter 44-12 was repealed eliminating the exemption for hospitals and other specific organizations from the franchise tax.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the tax expenditure item associated with this exemption.

<u>Purpose</u>: No explicit purpose provided in the statute for the repeal of the franchise tax.

### • <u>Heating Fuel</u>

<u>Statutory Reference</u>: Rhode Island General Law Section 44-18-30(20) / Rhode Island Public Law 2015, Chapter 151, Article 11, Section 7

Year Enacted / Year Amended: 1947 / 2015

<u>Description of Change</u>: The sales and use tax exemption is amended to include every sale, storage, or use of heating fuel in the state. Prior to this change heating fuel sold to, stored by or used by commercial entities for non-manufacturing purposes was subject to the sales and use tax.

Effective Date: July 1, 2015.

<u>Tax Expenditures Impacted</u>: The enacted change increases the tax expenditure for Rhode Island General Law Chapter 44-18.

<u>Purpose</u>: No explicit purpose provided in the statute.

#### **Electricity and Gas**

<u>Statutory Reference</u>: Rhode Island General Law Section 44-18-30(21) / Rhode Island Public Law 2015, Chapter 151, Article 11, Section 7

V. Recent Law Changes That Impact Tax Expenditures

Year Enacted / Year Amended: 1947 / 2015

<u>Description of Change</u>: The sales and use tax exemption is amended to include every sale, storage, or use of electricity and gas in the state. Prior to this change electricity and gas sold to, stored by or used by commercial entities for non-manufacturing purposes was subject to the sales and use tax.

Effective Date: July 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change increases the tax expenditure for Rhode Island General Law Chapter 44-18.

<u>Purpose</u>: No explicit purpose provided in the statute.

#### • Wine and Spirits

<u>Statutory Reference</u>: Rhode Island General Laws Section 44-18-30 / Rhode Island Public Law 2015, Chapter 151, Article 11, Section 7

Year Enacted / Year Amended: 1947 / 2013 / 2015

<u>Description of Change</u>: The sales and use tax exemption for wine and spirits sold at liquor stores ("Class A" licensees under Rhode Island General Law Title 3) was made permanent effective July 1, 2015. Initially, legislation enacted on July 3, 2013 exempted wine and spirits from the sales and use tax for the period December 1, 2013 through March 31, 2015. Legislation enacted on June 19, 2014 extended the exemption to the period through June 30, 2015. It should be noted that beer and other malt beverages remain subject to the sales and use tax.

Effective Date: July 1, 2015.

<u>Tax Expenditures Impacted</u>: The enacted change increases the tax expenditure for Rhode Island General Law Chapter 44-18 for periods beginning on or after July 1, 2015.

<u>Purpose</u>: No explicit purpose provided in the statute.

# **MODIFICATIONS**

#### • Income from the Assignment or Transfer of Historic Preservation Tax Credits

Statutory Reference: Rhode Island General Laws Section 44-33.6-3(f)

The repeal of the franchise tax, under Public Law 2014, Chapter 145, Article 12, Section 20, eliminates any tax expenditure item established against taxes imposed by Rhode Island General Law Chapter 44-12 beginning on or after January 1, 2015.

Year Enacted / Year Amended: 2013 / 2014

<u>Description of Change</u>: No modification will be allowed against taxes imposed by Rhode Island General Law Chapter 44-12. A modification will still be allowed against taxes imposed by Rhode Island General Laws Chapters 44-11, 44-13, 44-14, 44-17, and 44-30.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the franchise tax portion of the tax expenditure associated with this modification.

<u>Purpose</u>: No explicit purpose provided in the statute for the repeal of the franchise tax.

### • Income from the Assignment or Transfer of Historic Structures Tax Credits

Statutory Reference: Rhode Island General Laws Section 44-33.2-3(2)

The repeal of the franchise tax, under Public Law 2014, Chapter 145, Article 12, Section 20, eliminates any tax expenditure item established against taxes imposed by Rhode Island General Law Chapter 44-12 beginning on or after January 1, 2015.

Year Enacted / Year Amended: 2001 / 2014

<u>Description of Change</u>: No modification will be allowed against taxes imposed by Rhode Island General Law Chapter 44-12. A modification will still be allowed against taxes imposed by Rhode Island General Laws Chapters 44-11, 44-13, 44-14, 44-17, and 44-30.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the franchise tax portion of the tax expenditure associated with this modification.

<u>Purpose</u>: No explicit purpose provided in the statute for the repeal of the franchise tax.

#### • <u>Income from the Assignment or Transfer of Motion Picture Production Tax</u> <u>Credits</u>

Statutory Reference: Rhode Island General Laws Section 44-31.2-9(c)

The repeal of the franchise tax, under Public Law 2014, Chapter 145, Article 12, Section 20, eliminates any tax expenditure item established against taxes imposed by Rhode Island General Law Chapter 44-12 beginning on or after January 1, 2015.

V. Recent Law Changes That Impact Tax Expenditures

#### Year Enacted / Year Amended: 2005 / 2014

<u>Description of Change</u>: No modification will be allowed against taxes imposed by Rhode Island General Law Chapter 44-12. A modification will still be allowed against taxes imposed by Rhode Island General Laws Chapters 44-11, 44-13, 44-14, 44-17, and 44-30.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the franchise tax portion of the tax expenditure associated with this modification.

<u>Purpose</u>: No explicit purpose provided in the statute for the repeal of the franchise tax.

#### • <u>Income from the Assignment or Transfer of Musical and Theatrical Production</u> <u>Tax Credits</u>

Statutory Reference: Rhode Island General Laws Section 44-31.3-2(b)(6)

The repeal of the franchise tax, under Public Law 2014, Chapter 145, Article 12, Section 20, eliminates any tax expenditure item established against taxes imposed by Rhode Island General Law Chapter 44-12 beginning on or after January 1, 2015.

Year Enacted / Year Amended: 2012 / 2014

<u>Description of Change</u>: No modification will be allowed against taxes imposed by Rhode Island General Law Chapter 44-12. A modification will still be allowed against taxes imposed by Rhode Island General Laws Chapters 44-11, 44-13, 44-14, 44-17, and 44-30.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the franchise tax portion of the tax expenditure associated with this modification.

Purpose: No explicit purpose provided in the statute for the repeal of the franchise tax.

#### • <u>Rental Vehicle Surcharge Retained by Rental Car Companies</u>

<u>Statutory Reference</u>: Rhode Island General Law Section 31-34.1-2(b) / Rhode Island Public Law 2014, Chapter 145, Article 21, Section 3

Year Enacted / Year Amended: 1994 / 2014

<u>Description of Change</u>: The rental vehicle surcharge revenue remitted to the state is no longer classified as general revenue and will be deposited into the Rhode Island Highway Maintenance Fund.

Effective Date: July 1, 2014

<u>Tax Expenditures Impacted</u>: The enacted change eliminates the tax expenditure associated with this modification.

<u>Purpose</u>: No explicit purpose provided in the statute.

#### • <u>Taxable Social Security Benefits</u>

<u>Statutory Reference</u>: Rhode Island General Laws Chapter 44-30-12 / Rhode Island Public Law 2015, Chapter 141, Article 11, Section 12

Year Enacted / Year Amended: 1971 / 2015

<u>Description of Change</u>: A modification reducing federal adjusted gross income (AGI) for the amount of taxable Social Security benefits included in federal AGI will be allowed for individual filers with federal AGI of \$80,000 or less and joint filers with federal AGI of \$100,000 or less. The federal AGI dollar amounts will be adjusted for inflation on a going forward basis.

Effective Date: Tax years beginning on or after January 1, 2016

<u>Tax Expenditures Impacted</u>: The enacted change increases the tax expenditure for Rhode Island General Law Chapter 44-30.

<u>Purpose</u>: No explicit purpose provided in the statute for the tax expenditure item.

# PREFERENTIAL TAX RATE

#### • Jobs Development Act

<u>Statutory Reference</u>: Rhode Island General Law Chapter 42-64.5 / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 13

Year Enacted / Year Amended: 1994 / 2014

<u>Description of Change</u>: The tax rate reduction provision allowed under the Rhode Island General Law Chapter 42-64.5 is discontinued as of July 1, 2015 for companies that had not qualified for the preferential tax rate prior to this date. Any company that qualified for a rate reduction under Rhode Island General Law Chapter 42-64.5 before July 1, 2015, will be allowed to maintain the rate reduction in effect as of June 20, 2015, although no additional rate reduction under the program will be allowed.

Effective Date: July 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change may reduce the tax expenditures for Rhode Island General Law Chapter 44-11.

<u>Purpose</u>: No explicit purpose provided in the statute.

#### Life Science Rate Reduction

Statutory Reference: Rhode Island General Law Section 42-64.14-10 / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 14

Year Enacted / Year Amended: 2011 / 2014

<u>Description of Change</u>: The corporate income tax rate reduction available to eligible life sciences companies under Rhode Island General Law Section 42-64.14-11 shall also apply to eligible life sciences companies that file Rhode Island income tax returns as part of a combined group. Under prior law, only eligible life sciences companies that filed Rhode Island income tax returns on a consolidated basis were eligible to receive the corporate income tax rate reduction provided for in Rhode Island General Law Section 42-64.14-11.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change increases the tax expenditures associated with Rhode Island General Law Chapter 44-11.

<u>Purpose</u>: The purposes of Rhode Island General Law Chapter 42-64.14 "are to (a) Create a state-local-private sector partnership to plan, implement, administer, and oversee the redevelopment of the surplus I-195 properties; and (b) Authorize, provide for, and facilitate the consolidated exercise of development and redevelopment powers existing at the state and local levels."

#### Life Science Rate Reduction

<u>Statutory Reference</u>: Rhode Island General Law Section 42-64.14-11 / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 14

#### Year Enacted / Year Amended: 2011 / 2014

<u>Description of Change</u>: The formula to determine the tax rate reduction an eligible life sciences company can receive under Rhode Island General Law Section 42-64.14-11 was changed effective for tax years beginning on or after January 1, 2015 to be consistent with the reduction in the state's business corporations tax rate from 9.0 percent to 7.0 percent effective for the same tax years. For tax years beginning on or

after January 1, 2015, an eligible life sciences company's tax rate reduction cannot exceed 4.0 percentage points and the amount of the rate reduction will be determined by multiplying 0.20 percentage points by the number of units of new employment created by the eligible life sciences company for each taxable year. Prior to January 1, 2015, the rate reduction could not be greater than 6.0 percentage points and the amount of the rate reduction was determined by multiplying 0.25 percentage points by the number of units of new employment created.

Effective Date: Tax years beginning on or after January 1, 2015

<u>Tax Expenditures Impacted</u>: The enacted change should not affect the tax expenditures associated with Rhode Island General Law Chapter 44-11.

<u>Purpose</u>: The purposes of Rhode Island General Law Chapter 42-64.14 "are to (a) Create a state-local-private sector partnership to plan, implement, administer, and oversee the redevelopment of the surplus I-195 properties; and (b) Authorize, provide for, and facilitate the consolidated exercise of development and redevelopment powers existing at the state and local levels."

Forgone revenue in any given year can be either on a calendar year or a fiscal year basis. Tax expenditure items marked with a \* indicate forgone revenue is on a fiscal year basis.

### **Credits**

Crean					
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
71	Accommodations under Americans with Disabilities Act	\$ 0	1	\$ 0	1
72	Adult and Child Daycare	459,353	1	0	1
75	Adult Education	970	1	1,190	1
78	Anchor Institution (New)	n/a		n/a	
79	Apprenticeship	0	1	0	1
81	Biotechnology Investment		5		5
82	Child and Dependent Care (Federal)	2,751,263	1	2,814,455	1
84	Contributions to Scholarship Organizations	981,062	1	1,420,538	1
87	Earned Income (Federal)	9,894,960	1	10,287,342	1
89	Educational Assistance and Development	0	1	0	1
92	Employment – Welfare Bonus Program	0	1	0	1
94	Enterprise Zone Wage	320,000	1	130,000	1
98	Historic Preservation (New)	n/a		n/a	
101	Historic Structures	12,554,810	1	6,605,436	1
105	Hydroelectric Power	0	1	0	1
106	Incentives for Innovation and Growth	0	1	0	1
108	Interest for Loans to Mill Building Owners	0	1	0	1
110	Investment	22,180,000	1	20,700,000	1
114	Jobs Training	1,330,000	1	2,610,000	1
116	Juvenile Restitution	0	1	0	1
117	Lead Paint Abatement	213,727	1	233,969	1
118	Motion Picture Production	2,830,633	1	4,386,109	1
122	Motor Fuel Use Carrier Taxes Paid to Rhode Island	3,597,099	1	3,507,268	1
123	Musical and Theatrical Productions	n/a		1,203,169	1
126	New Qualified Jobs Incentive Act (New)	n/a		n/a	
128	Property Tax Relief	11,258,521	1	10,365,032	1
130	Real or Personal Property Taxed in Another State	0	1	0	1
132	Rebuild Rhode Island (New)	n/a	n/a	n/a	n/a
134	Research and Development Expense	6,277,699	1	8,260,000	1
136	Research and Development Property	0	1	360,000	1

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Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
138	Residential Renewable Energy System	\$ 0	1	\$ 0	1
139	Specialized Mill Building Investment	0	1	0	1
141	Stay Invested in RI Wavemaker Fellowship ( <i>New</i> )	n/a	n/a	n/a	n/a
142	Tax on Net Estate of Decedent ( <i>New</i> )*	n/a	n/a	n/a	n/a
143	Taxes Paid to Other States	149,361,327	1	152,143,305	1
145	Wages Paid by Employers in Mill Buildings	0	1	0	1
	Total Credits	\$ 224,011,424	1.1	\$ 225,027,813	1.1

# **Deductions**

Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
148	Accelerated Amortization for Certain Manufacturers	\$	5	\$	5
149	Alimony Paid (Federal)	1,252,657	4	1,302,222	4
150	Amortization of Air or Water Pollution Prevention and Treatment Facilities	0	1	0	1
152	Certain Business Expenses of Reservists, etc. (Federal)	58,475	4	65,002	4
153	Connecting Fees, Switching and Carrier Access Charges		5		5
154	Domestic Production Activities (Federal)	1,351,064	2	1,372,704	2
156	Educator Expenses (Federal)	107,462	2	107,493	2
157	Electricity for Resale		5		5
158	Expensing of Assets in Lieu of Depreciation, Section 179 of IRC ( <i>New</i> )	n/a	n/a	n/a	n/a
160	Health Savings Account (Federal)	376,742	4	411,479	4
162	Individual Retirement Arrangement Contributions (Federal)	1,056,968	2	1,122,271	2
165	Keogh and SEP Contributions (Federal)	2,695,184	2	2,675,893	2
166	Merchandise Sold		5		5
167	Moving Expenses (Federal)	346,691	4	394,264	4
169	Net Operating Losses	24,869,648	2	25,437,550	2
171	One-Half of Self Employment Tax (Federal)	3,091,785	4	3,090,376	4
173	Penalty of Early Withdrawal of Savings (Federal)	51,239	4	24,492	4
175	Qualifying Investment in a Certified Venture Capital Partnership	0	1	0	1
177	Return or Unabsorbed Premiums or Premiums for Reinsurance Assumed		5	0	1

Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
178	Self Employed Health Insurance (Federal)	\$ 3,242,861	2	\$ 3,211,122	2
180	Standard Deduction	165,605,173	1	168,785,082	1
182	Student Loan Interest (Federal)	765,846	2	814,609	2
184	Tax Incentives for Employers	536,203	1	5,040,378	1
186	Tuition and Fees (Federal)	242,185	2	222,664	2
	Total Deductions	\$ 205,650,183	3.0	\$ 214,077,601	2.8

# **Exclusions**

Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
190	Biodiesel Portion of Blended Gallon of Diesel Fuel *	\$ 75,481	1	\$ 389,874	1
191	Conveyance of Mobile/Manufactured Homes for Consideration of \$100 or less *		5		5
191	Conveyance of Real Estate for Consideration of \$100 or less *		5		5
193	Conveyance of Real Estate Relating to the Capitol Center Project *	0	1	0	1
194	Corporations Excluded from Taxation by Charter *		5		5
194	Corporations Not Doing Business for Profit *		5		5
196	Corporations Taxed Under the Business Corporations Tax *		5		5
197	Corporations that Maintain and Manage Intangible Investments *		5		5
198	Dividends Received from Shares of Stock	10,364,890	2	9,010,213	2
199	Financial Institutions *		5		5
201	Fraternal Beneficiary Societies *		5		5
202	Fraternal Benefit Societies *		5		5
203	Gain or Loss on Sale of Property Other Than Securities *		5		5
204	Income from the Sale of International Investment Management Services *		5		5
205	Insurance and Surety Companies *		5		5
206	Interest Received from Debt Instruments Issued by Public Service Corporations *		5		5
207	Long-Term Gain From Capital Investment in Small Business *		5		5
209	Lubricating Oils, Marine Diesel Fuel, Aviation Fuel, and Heating Oil *	40,114,177	2	119,250,737	2
211	Maximum Tax of \$0.50 per Cigar *	1,109,049	2	947,946	2
212	Net Taxable Estate Amount *		5		5

Page Number	Item	20 Forgone		Reliability Level	2013 Forgone Re		Reliability Level
214	Possession of 10 Packs of Cigarettes with Out-of-State Tax Stamps *	\$		5	\$		5
215	Public Service Corporations *			5			5
216	Special Apportionment of U.S. FDA Facilities ( <i>New</i> ) *		n/a	n/a	729	9,595	1
217	Subchapter S Corporations			5			5
219	Taxed Gross Earnings and Associated Costs of Non-Public Service Corporations *			5			5
220	Taxes Legally Imposed on Consumer but Separately Stated on Invoice *			5			5
221	Value-Added Non-Voice Services that Use Computer Processing Applications *			5			5
222	Veterinary and Testing Laboratory Services	4,13	3,057	3	4,438,	076	3
	Total Exclusions	\$ 55,7	96,654	4.3	\$ 134,76	6,441	4.2

# **Exemptions**

Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
225	Agricultural Products for Human Consumption	\$ 2,807,670	3	\$ 2,916,059	3
225	Air and Water Pollution Control Facilities	1,150,407	3	1,176,464	3
227	Aircraft and Aircraft Parts	1,432,265	3	1,543,104	3
228	Banks and Regulated Investment Companies Interstate Toll Free Calls *	714,253	4	737,593	4
229	Beverage Containers, Hard-to- Dispose Material, and Litter Control Participation Permittee	298,547	4	201,786	4
231	Bibles *		5		5
232	Boats or Vessels Brought in Exclusively for Winter Storage, Maintenance, Repair or Sale *		5		5
233	Boats or Vessels Generally	5,213,488	3	6,138,287	3
234	Boats Sold to Non-Residents *		5		5
235	Building Materials Used to Rebuild After Disaster *		5		5
236	Buses, Trucks or Trailers Used in Interstate Commerce	2,589,100	3	2,589,100	3
237	Camps	902,014	3	959,999	3
239	Casual Sales *	139,415	1	150,043	1
240	Charitable, Educational or Religious Organizations	102,173,418	3	103,741,493	3
243	Clothing and Footwear	47,963,167	3	43,545,323	3
244	Coffins, Caskets and Burial Garments	1,513,329	3	1,586,815	3
246	Coins *	839,340	4	781,994	4

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Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
247	Commercial Fishing Vessels in Excess of Five Net Tons *	\$ 104,854	4	\$ 172,573	4
248	Commercial Vessels of More Than 50 Tons Burden *		5		5
249	Compressed Air *		5		5
250	Containers	10,092,326	3	10,353,960	3
252	Deed, Instrument or Writing where Grantor is U.S. Government or State of Rhode Island *		5		5
253	Diesel Emission Control Technology *		5		5
253	Dietary Supplements *	1,835,985	4	1,967,391	4
255	Distressed Essential Community Hospital *		5		5
256	Educational Institutions Rental Charges	4,846,249	3	5,247,809	3
258	Electricity and Gas	41,587,503	3	44,746,872	3
259	Electricity, Steam and Thermal Energy from RI Economic Development Corporation (now RI Commerce Corporation) *	0	1	0	1
260	Equipment for Research and Development	1,710,800	3	1,785,600	3
262	Estates of Persons Declared Missing in Action by the U.S. Armed Forces *	0	1	0	1
263	Farm Equipment	419,490	3	436,900	3
265	Farm Structure Construction Materials	1,447,973	3	1,536,817	3
266	Feed for Certain Animals Used in Commercial Farming	472,765	3	495,763	3
267	First 100,000 Barrels of Beer of a Brewer in Continuous Operation for 12 Months *	900,999	1	331,691	1
268	Flags *	35,136	4	34,925	4
269	Food and Food Ingredients	145,314,201	3	151,100,313	3
271	Food Items Paid for by Food Stamps *	18,311,315	1	19,027,412	1
272	Gasoline *	113,053,670	2	109,688,445	2
274	Heating Fuels *	33,055,199	4	32,657,065	4
275	Horse Food Products	30,671	3	32,163	3
277	Hospitals and Other Specific Corporations *		5		5
278	Human Blood *	833,171	4	771,952	4
279	Installation Labor Charges, When Separately Stated	31,359,900	3	32,487,300	3
280	Jewelry Display Product *		5		5
281	Manufacturers' Machinery and Equipment	38,263,411	3	38,830,912	3

Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
283	Medicines, Drugs and Durable Medical Equipment	\$ 121,577,507	3	\$ 130,102,697	3
284	Mobile and Manufactured Homes Generally *	193,425	2	176,325	2
286	Motor Vehicle and Adaptive Equipment for Amputee Veterans *		5		5
287	Motor Vehicle and Adaptive Equipment for Persons with Disabilities	98,097	2	103,705	2
289	Narragansett Pier Railroad Company *		5		5
290	Newspapers	2,098,455	3	2,348,080	3
291	Ocean Marine Insurance *	1,895	4	1,953	4
292	Out-of-State Shipments of Rhode Island Alcoholic Beverage Manufacturers *		5		5
293	Personal and Dependent	98,688,248	1	98,911,642	1
296	Personal Holding Company, Regulated Investment Company or Real Estate Investment Trust *		5		5
298	Precious Metal Bullion *		5		5
299	Promotional and Product Literature of Boat Manufacturers	123,985	3	135,688	3
300	Property Otherwise Exempted *		5		5
301	Property Purchased from Federal Government	8,375,681	3	8,583,662	3
303	Property Purchased Outside of State by Non-Resident and Brought into State *		5		5
304	Property Returned Within 120 Days from the Date of Delivery *		5		5
305	Prosthetic Devices and Mobility Enhancing Equipment	14,811,222	3	15,507,445	3
307	Purchases Used for Manufacturing Purposes	340,838,570	3	350,473,090	3
308	Qualified Sales of Manufactured and Mobile Home Parks *		5		5
309	Refillable and Reusable Beverage Containers *		5		5
310	Renewable Energy Products	30,275	2	89,250	2
312	Rental Charged for Living or Sleeping Quarters in a Hospital or Nursing Home Licensed by the State	31,694,648	3	33,473,367	3
313	Rhode Island Economic Development Corporation Project Status Designees *	5,876,326	1	1,991,501	1
315	Rhode Island Industrial Facilities Corporation Lessees *	80,689	1	168,600	1
316	Sacramental Wines Sold Directly to Member of Clergy *		5		5

Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
317	Sales and Use Taxes Paid to Other Jurisdictions *	\$	5	\$	5
319	Sales beyond Constitutional Power of State *		5		5
320	Sales by Writers, Composers, Artists	992,915	2	1,464,937	2
323	Sales in Municipal Economic Development Zones *	0	1	0	1
325	Sales in Public Buildings by Blind People *	111,075	1	92,400	1
326	Sales of Motor Vehicles to Non- Residents *		5		5
327	Sales of Non-Motorized Recreational Vehicles to Non-Residents *		5		5
328	Sales of Trailers Ordinarily Used for Residential Purposes *		5		5
329	Sales to Common Carriers for Use Outside of the State *		5		5
330	Sales to Federal Government	11,832,957	3	11,841,255	3
332	Sales to the State or Its Political Subdivisions	34,938,144	3	35,009,452	3
334	Sales to the U.S. Government and Operators of Railroad Transportation Equipment *	488,955	1	792,176	1
335	School Meals	4,641,153	3	4,957,958	3
337	Special Adaptations for Wheelchair Accessible Taxicabs *		5		5
337	Supplies Used in On-Site Hazardous Waste Recycling, Reuse, or Treatment *		5		5
338	Supplies Used in Preparing Floral Products and/or Arrangements	1,106,336	3	1,156,665	3
339	Telecommunications Carrier Access Services	10,218,270	3	9,776,444	3
341	Textbooks	2,121,094	3	2,228,781	3
342	Total Loss or Destruction of Motor Vehicle within 120 Days of Tax Payment *		5		5
343	Trade-in Value of Boats *		5		5
344	Trade-In Value of Private Passenger Automobiles	8,904,462	3	9,341,516	3
346	Transfers or Sales Made to Immediate Family Members *		5		5
347	Transfers or Sales Related to Business Dissolution or Partial Liquidation *		5		5
349	Transportation Charges of Motor Carriers to Haul Goods *		5		5
350	Vehicles Purchased by Non-Resident Military Personnel Subject to Sales Tax Elsewhere *		5		5

Page Number	Item	Fo	2012 rgone Revenue	Reliability Level			Reliability Level
351	Water for Residential Use *	\$	10,258,729	2	\$	10,253,519	2
353	Wine and Spirits (New) *		n/a	n/a		n/a	n/a
354	Youth Activities Equipment Sold for \$20 or less by Non-Profit Organizations *			5			5
	Total Exemptions	\$1,	321,515,144	3.6	\$1,	346,756,031	3.6

# **Modifications**

Page Number	Item	Fo	2012 rgone Revenue	Reliability Level	Forg	2013 gone Revenue	Reliability Level
357	Bonus Depreciation Provided by JCWAA of 2002 and JGTRRA of 2003	\$	1,076,049	1	\$	217,710	1
362	Companies Engaged in Buying, Selling, Dealing In or Holding Securities on Own Behalf			5			5
363	Contribution to Medical Savings Account by Scituate Residents		148	1		372	1
364	Contributions to an Account under Tuition Savings Program		85,808	1		89,088	1
366	Domestic International Sales Corporations (DISCs)		0	1		0	1
369	Enterprise Zone Business Owner with Domiciliary in Enterprise Zone		6,740	1		9,968	1
370	Expensing of Assets in Lieu of Depreciation, Section 179 of Internal Revenue Code		0	1		194,951	1
374	Federally Taxable Withdrawals from Tuition Savings Program Account			5			5
375	Foreign Sales Corporation (FSC)		0	1		0	1
377	Gain from Stock Options in Qualifying Corporations			5			5
378	Income Earned on a Rhode Island Family Education Account		9,492	1		11,680	1
379	Income from the Assignment or Transfer of Historic Preservation Tax Credits ( <i>New</i> )		n/a			0	1
382	Income from the Assignment or Transfer of Historic Structures Tax Credits		4,099	1		1,235	1
384	Income from the Assignment or Transfer of Motion Picture Production Company Tax Credits		3,968	1		599	1
387	Income from the Assignment or Transfer of Musical & Theatrical Tax Credits ( <i>New</i> )		n/a			567	1
390	Income or Gain from a Qualifying Employee's Ownership of a Outlifying Corporation		4,404	1		2,275	1

Page Number	Item	Fo	2012 rgone Revenue	Reliability Level	Го	2013 gone Revenue	Reliability Level
391	Interest on Obligations of the United States and its Possessions	\$	2,194,672	1	\$	2,140,872	1
393	Military Pay of Non-Resident Individuals		483,618	1		483,391	1
394	New Research and Development Facilities		221	1		156	1
396	Nonqualified Withdrawals from a Medical Savings Account by Scituate Residents		0	1		0	1
397	Nonqualified Withdrawals from Tuition Savings Program Account		0	1		0	1
399	Nonqualified Withdrawals or Distributions from Rhode Island Family Education Accounts		0	1		0	1
400	Organ Transplantation		3,151	1		4,034	1
401	Performance-Based Income of Eligible Employees via the Jobs Growth Act		0	1		0	1
402	Profits or Gains from Sales of Work by Artists, Writers, and Composers		26,997	1		19,908	1
403	Provision of Insurance Benefit to Dependent or Domestic Partner		47,908	1		39,008	1
404	Qualifying Investment in a Certified Venture Capital Partnership		1,864	1		970	1
405	Railroad Retirement Benefits		179,179	1		181,571	1
407	Recognition of Income from Discharge of Business Indebtedness		1,033,075	1		67,096	1
410	Rental Vehicle Surcharge Retained by Rental Car Companies *		2,779,430	1		3,083,227	1
411	Rhode Island Fiduciary Adjustment		0	1		0	1
413	Tax Incentives for Employers		4,785	1		6,006	1
	Total Modifications	\$	7,945,608	1.4	\$	6,554,684	1.4

# **Other Items**

Page Number	Item	012 e Revenue	Reliability Level	013 e Revenue	Reliability Level
415	Allocation and Apportionment of Brokerage Services *	\$ 	5	\$ 	5
417	Allocation and Apportionment of Credit Card Banks *		5		5
419	Allocation and Apportionment of Manufacturers *		5		5
420	Allocation and Apportionment of Regulated Investment Companies *		5		5
423	Allocation and Apportionment of Retirement and Pension Plans *		5		5
425	Passive Investment Treatment *		5		5

Page Number	Item	012 e Revenue	Reliability Level	013 e Revenue	Reliability Level
427	Returns of Affiliated Groups of Corporations *	\$ 	5	\$ 	5
	Total Other Items	\$ 	5.0	\$ 	5.0

#### **Preferential Tax Rates**

Page Number	Item	Forgo	2012 one Revenue	Reliability Level	Fo	2013 orgone Revenue	Reliability Level
432	Jobs Development Act *	\$	16,371,130	1	\$	11,983,839	1
434	Life Science Rate Reduction (New)			5			5
	Total Preferential Tax Rate	\$ 10	6,371,130	3.0	\$	11,983,839	3.0

### Tax Abatements

Page Number	Item	2012Reliability2013Forgone RevenueLevelForgone Revenue			Reliability Level		
438	Cigarette Tax Stamping Discount *	\$	1,608,900	1	\$	1,617,000	1
439	Political Check-Off		200,000	1		200,000	1
441	Value of Farmland Included in Estate (New) *		n/a	n/a			5
	Total Tax Abatements	\$	1,808,900	1.0	\$	1,817,000	2.3

#### **Tax Deferrals**

Page Number	Item	-	012 e Revenue	Reliability Level	-	013 e Revenue	Reliability Level
444	Holding Period for Unstamped Cigarettes	\$		5	\$		5
445	Write-Downs or Reserves for Securities Losses			5			5
	Total Tax Deferrals	\$		5.0	\$		5.0
ТОТ	TAL TAX EXPENDTURES	\$1,833	,099,043	3.0	\$1,940	,983,409	3.0

Forgone revenue in any given year can be either on a calendar year or a fiscal year basis. Tax expenditure items marked with a \* indicate forgone revenue is on a fiscal year basis.

#### Alcoholic Beverage Tax (Rhode Island General Law Chapter 3-10)

<u>Exempt</u>	<u>ions</u>						
Page Number	Item	For	2012 gone Revenue	Reliability Level	y 2013 Forgone Revenue		Reliability Level
267	First 100,000 Barrels of Beer of a Brewer in Continuous Operation for 12 Months *	\$	900,999	1	\$	331,691	1
292	Out-of-State Shipments of Rhode Island Alcoholic Beverage Manufacturers *			5			5
316	Sacramental Wines Sold Directly to Member of Clergy *			5			5
	Total Exemptions	\$	900,999	3.7	\$	331,691	3.7
	Total Alcoholic Beverage Tax	\$	900,999	3.7	\$	331,691	3.7

#### **Bank Deposits Tax (Rhode Island General Law Chapter 44-15)**

<u>Credits</u>					
Page Number	Item	012 e Revenue	Reliability Level	013 e Revenue	Reliability Level
75	Adult Education	\$ 0	1	\$ 0	1
84	Contributions to Scholarship Organizations	0	1	0	1
	Total Credits	\$ 0	1.0	\$ 0	1.0
<u>Deducti</u>	<u>ions</u>				
Page Number	Item	012 e Revenue	Reliability Level	013 e Revenue	Reliability Level
184	Tax Incentives for Employers	\$ 	5	\$ 	5
	<b>Total Deductions</b>	\$ 	5.0	\$ 	5.0
	Total Bank Deposits Tax	\$ 0	2.3	\$ 0	2.3

#### Bank Tax (Rhode Island General Law Chapter 44-14)

<u>Credits</u>							
Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
72	Adult and Child Daycare	\$	0	1	\$	0	1
75	Adult Education		0	1		0	1
78	Anchor Institution (New)		n/a	n/a		n/a	n/a
84	Contributions to Scholarship Organizations		0	1		9,000	1
89	Educational Assistance and Development		0	1		0	1

Page Number	Item	For	2012 gone Revenue	Reliability Level	For	2013 gone Revenue	Reliability Level
92	Employment – Welfare Bonus Program	\$	0	1	\$	0	1
94	Enterprise Zone Wage		0	1		0	1
98	Historic Preservation (New)		n/a	n/a		n/a	n/a
101	Historic Structures		5,094,709	1		0	1
108	Interest for Loans to Mill Building Owners		0	1		0	1
110	Investment		0	1		0	1
114	Jobs Training		0	1		0	1
118	Motion Picture Production		0	1		2,771,208	1
123	Musical and Theatrical Production (New)		n/a	n/a		0	1
126	New Qualified Jobs Incentive Act (New)		n/a	n/a		n/a	n/a
132	Rebuild Rhode Island (New)		n/a	n/a		n/a	n/a
139	Specialized Mill Building Investment		0	1		0	1
	Total Credits	\$	5,094,709	1.0	\$	2,780,208	1.0
<u>Deducti</u>	ons						
Page Number	Item	For	2012 gone Revenue	Reliability Level	For	2013 gone Revenue	Reliability Level
158	Expensing of Assets in Lieu of Depreciations, Section 179 of IRC (New)	r or	n/a	n/a	r or	n/a	n/a
175	Qualifying Investment in a Certified Venture Capital Partnership	\$		5	\$	0	1
184	Tax Incentives for Employers			5		2,615,585	1
	<b>Total Deductions</b>	\$		5.0	\$	2,615,585	1.0
<b>Exclusi</b>	ons						
Page Number	Item	For	2012 gone Revenue	Reliability Level	For	2013 gone Revenue	Reliability Level
203	Gain or Loss on Sale of Property Other Than Securities *	\$		5	\$		5
207	Long-Term Gain From Capital Investment in Small Business *			5			5
	Total Exclusions	\$		5.0	\$		5.0
<u>Modific</u>	<u>ations</u>						
Page Number	Item	For	2012 gone Revenue	Reliability Level	For	2013 gone Revenue	Reliability Level
357	Bonus Depreciation Provided by JCWAA of 2002 and JGTRRA of 2003	\$	0	1	\$	0	1
370	Expensing of Assets in Lieu of Depreciation, Section 179 of Internal Revenue Code		0	1		0	1
379	Income from the Assignment or Transfer of Historic Preservation Tax Credits		n/a	n/a		0	1
382	Income from the Assignment or Transfer of Historic Structures Tax Credits		0	1		0	1

Page Number	Item	Fo	2012 rgone Revenue	Reliability Level	Fo	2013 rgone Revenue	Reliability Level
384	Income from the Assignment or Transfer of Motion Picture Production Tax Credits	\$	0	1	\$	0	1
387	Income from the Assignment or Transfer of Musical and Theatrical Production Tax Credits ( <i>New</i> )		n/a	n/a		0	1
407	Recognition of Income from Discharge of Business Indebtedness		0	1		0	1
	Total Modifications	\$	0	1.0	\$	0	1.0
<u>Prefere</u>	ntial Tax Rate						
Page Number	Item	Fo	2012 rgone Revenue	Reliability Level	Fo	2013 rgone Revenue	Reliability Level
432	Jobs Development Act	\$	9,046	1	\$	3,839	1
	Total Preferential Tax Rates	\$	9,046	1.0	\$	3,839	1.0
Tax Dej	<u>ferral</u>						
Page Number	Item	Fo	2012 rgone Revenue	Reliability Level	Fo	2013 rgone Revenue	Reliability Level
445	Write-Downs or Reserves for Securities Losses			5			5
	Total Tax Deferrals	\$		5.0	\$		5.0
	Total Bank Tax	\$	5,103,755	1.9	\$	5,399,632	1.5

# **Beverage Containers Tax (Rhode Island General Law Chapter 44-44)**

<u>Exempt</u>	tions						
Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
229	Beverage Containers, Hard-to- Dispose Material, and Litter Control Participation Permit *	\$	298,547	4	\$	201,786	4
309	Refillable and Reusable Beverage Containers *			5			5
	Total Exemptions	\$	298,547	4.5	\$	201,786	4.5
	Total Tax on Beverage Containers	\$	298,547	4.5	\$	201,786	4.5

#### **Business Corporations Tax (Rhode Island General Law Chapter 44-11)**

<u>Credits</u>						
Page Number	Item	_	2012 e Revenue	Reliability Level	013 e Revenue	Reliability Level
71	Accommodations Under Americans with Disabilities Act	\$	0	1	\$ 0	1
72	Adult and Child Daycare		459,353	1	0	1
75	Adult Education		970	1	1,190	1
78	Anchor Institution (New)		n/a	n/a	n/a	n/a
79	Apprenticeship		0	1	0	1
81	Biotechnology Investment			5		5

Page Number	Item	Fo	2012 rgone Revenue	Reliability Level	Fo	2013 rgone Revenue	Reliability Level
84	Contributions to Scholarship Organizations	\$	900	1	\$	0	1
89	Educational Assistance and Development		0	1		0	1
92	Employment – Welfare Bonus Program		0	1		0	1
94	Enterprise Zone Wage		320,000	1		130,000	1
98	Historic Preservation (New)		n/a	n/a		n/a	n/a
101	Historic Structures		544,000	1		141,883	1
105	Hydroelectric Power		0	1		0	1
106	Incentives for Innovation and Growth		0	1		0	1
108	Interest for Loans to Mill Building Owners		0	1		0	1
110	Investment		21,200,000	1		20,400,000	1
114	Jobs Training		1,330,000	1		2,610,000	1
116	Juvenile Restitution		0	1		0	1
118	Motion Picture Production		415,197	1		60,079	1
123	Musical and Theatrical Production (New)		n/a	n/a		334,288	1
126	New Qualified Jobs Incentive Act (New)		n/a	n/a		n/a	n/a
132	Rebuild Rhode Island (New)		n/a	n/a		n/a	n/a
134	Research and Development Expense		5,077,699	1		6,760,000	1
136	Research and Development Property		0	1		360,000	1
138	Residential Renewable Energy System		0	1		0	1
139	Specialized Mill Building Investment		0	1		0	1
145	Wages Paid by Employers in Mill Buildings		0	1		0	1
	Total Credits	\$	29,348,119	1.2	\$	30,797,440	1.2
<u>Deducti</u>	ons						
Page Number	Item	Fo	2012 orgone Revenue	Reliability Level	Fo	2013 rgone Revenue	Reliability Level
148	Accelerated Amortization for Certain Manufacturers	\$		5	\$		5
150	Amortization of Air or Water Pollution Prevention and Treatment Facilities		0	1		0	1
158	Expensing of Assets in Lieu of Depreciation, Section 179 of IRC (New)		n/a	n/a		n/a	n/a
169	Net Operating Losses		24,869,648	2		25,437,550	2
175	Qualifying Investment in a Certified Venture Capital Partnership		0	1		0	1
184	Tax Incentives for Employers		536,203	1		2,424,793	1
	<b>Total Deductions</b>	\$	25,405,851	2.0	\$	27,862,343	2.0

#### **Exclusions**

Exclusion	ons						
Page Number	Item		12 Revenue	Reliability Level		013 e Revenue	Reliability Level
194	Corporations Excluded from Taxation by Charter	\$		5	\$		5
194	Corporations Not Doing Business for Profit			5			5
197	Corporations That Maintain and Manage Intangible Investments			5			5
198	Dividends Received from Shares of Stock	10,3	364,890	2	9	,010,213	2
199	Financial Institutions			5			5
201	Fraternal Beneficiary Societies			5			5
204	Income from the Sale of International Investment Management Services			5			5
205	Insurance and Surety Companies			5			5
206	Interest Received from Debt Instruments Issued by Public Service Corporations			5			5
207	Long-Term Gain From Capital Investment in Small Business			5			5
215	Public Service Corporations			5			5
216	Special Apportionment of U.S. FDA Facilities ( <i>New</i> )		n/a	n/a		729,595	1
217	Subchapter S Corporations			5			5
219	Taxed Gross Earnings and Associated Costs of Non-Public Service Corporations			5			5
	Total Exclusions	\$ 10,3	364,890	4.8	\$ 9,	739,808	4.5
<u>Exempt</u>	<u>ions</u>						
Page Number	Item		12 Revenue	Reliability Level		013 e Revenue	Reliability Level
296	Personal Holding Company, Regulated Investment Company or Real Estate Investment Trust *	\$		5	\$		5
	Total Exemptions	\$		5.0	\$		5.0
<u>Modific</u>	ations						
Page Number	Item	Forgone	12 Revenue	Reliability Level	Forgon	013 e Revenue	Reliability Level
357	Bonus Depreciation Provided by JCWAA of 2002 and JGTRRA of 2003	\$	0	1	\$	194,951	1
362	Companies Engaged in Buying, Selling, Dealing In or Holding Securities on Own Behalf			5			5
366	Domestic International Sales Corporations (DISCs)		0	1		0	1
369	Enterprise Zone Business Owner with Domiciliary in Enterprise Zone		0	1		0	1
370	Expensing of Assets in Lieu of Depreciation, Section 179 of Internal Revenue Code		0	1	\$	194,951	1

Page Number	Item	Fe	2012 orgone Revenue	Reliability Level	Fo	2013 orgone Revenue	Reliability Level
375	Foreign Sales Corporation (FSC)	\$	0	1	\$	0	1
379	Income from the Assignment or Transfer of Historic Preservation Tax Credits ( <i>New</i> )		n/a	n/a		0	1
382	Income from the Assignment or Transfer of Historic Structures Tax Credits		0	1		0	1
384	Income from the Assignment or Transfer of Motion Picture Production Tax Credits		0	1		0	1
387	Income from the Assignment or Transfer of Musical and Theatrical Production Tax Credits ( <i>New</i> )		n/a			0	1
394	New Research and Development Facilities		0	1		0	1
407	Recognition of Income from Discharge of Business Indebtedness		0	1		0	1
	Total Modifications	\$	0	1.4	\$	389,902	1.3
<u>Other It</u>	<u>tems</u>						
Page Number	Item	Fo	2012 orgone Revenue	Reliability Level	Fo	2013 orgone Revenue	Reliability Level
415	Allocation and Apportionment of Brokerage Services *	\$		5	\$		5
417	Allocation and Apportionment of Credit Card Banks *			5			5
419	Allocation and Apportionment of Manufacturers *			5			5
420	Allocation and Apportionment of Regulated Investment Companies *			5			5
423	Allocation and Apportionment of Retirement and Pension Plans *			5			5
425	Passive Investment Treatment *			5			5
427	Returns of Affiliated Groups of Corporations *			5			5
	Total Other Items	\$		5.0	\$		5.0
<u>Prefere</u>	ntial Tax Rate						
Page Number	Item	Fe	2012 orgone Revenue	Reliability Level	Fo	2013 orgone Revenue	Reliability Level
432	Jobs Development Act	\$	16,362,084	1	\$	11,980,000	1
434	Life Science Rate Reduction (New)			5			5
	Total Preferential Tax Rates	\$	16,362,084	3.0	\$	11,980,000	3.0
	Total Business Corporations Tax	\$	81,480,944	2.7	\$	80,769,493	2.6

# Cigarette Tax (Rhode Island General Law Chapter 44-20)

**Exclusions** 

Page Number	Item	For	2012 rgone Revenue	Reliability Level	Fo	2013 rgone Revenue	Reliability Level
211	Maximum Tax of \$0.50 per Cigar *	\$	1,109,049	2	\$	947,946	2
214	Possession of 10 Packs of Cigarettes with Out-of-State Tax Stamps *			5			5
	Total Exclusions	\$	1,109,049	3.5	\$	947,946	3.5
Tax Ab	<u>atement</u>						
Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
438	Cigarette Tax Stamping Discount *	\$	1,608,900	1	\$	1,617,000	1
	Total Tax Abatements	\$	1,608,900	1.0	\$	1,617,000	1.0
Tax De	<u>ferral</u>						
Page Number	Item	For	2012 rgone Revenue	Reliability Level	Fo	2013 rgone Revenue	Reliability Level
444	Holding Period for Unstamped Cigarettes	\$		5	\$		5
	Total Tax Deferrals	\$		5.0	\$		5.0
	Total Cigarette Tax	\$	2,717,949	3.3	\$	2,564,946	3.3

## Estate Tax (Rhode Island General Law Chapter 44-22)

<u>Credits</u>							
Page Number	Item		012 e Revenue	Reliability Level		013 e Revenue	Reliability Level
142	Tax on Net Estate of Decedent ( <i>New</i> )*		n/a	n/a		n/a	n/a
	Total Exclusions		n/a	n/a		n/a	n/a
<u>Exclusion (Exclusion)</u>	ons						
Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
212	Net Taxable Estate Amount	\$		5	\$		5
	<b>Total Exclusions</b>	\$		5.0	\$		5.0
<u>Exempt</u>	<u>ions</u>						
Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
262	Estates of Persons Declared Missing in Action by the U.S. Armed Forces *	\$	0	1	\$	0	1
	Total Exemptions	\$	0	1.0	\$	0	1.0
Tax Abo	<u>atement</u>						
Page Number	Item	-	012 e Revenue	Reliability Level		013 e Revenue	Reliability Level
441	Value of Farmland Included in an Estate ( <i>New</i> )		n/a	n/a	\$		5
	Total Tax Abatements		n/a	n/a	\$		5
	Total Estate Tax	\$	0	3.0	\$	0	3.7

### Franchise Tax (Rhode Island General Law Chapter 44-12)

Credits					
Page Number	Item	012 e Revenue	Reliability Level	013 e Revenue	Reliability Level
98	Historic Preservation (New)	n/a	n/a	n/a	
101	Historic Structures	\$ 0	1	\$ 0	1
106	Incentives for Innovation and Growth	0	1	0	1
123	Musical and Theatrical Production (New)	n/a	n/a	0	1
	Total Credits	\$ 0	1.0	\$ 0	1.0
<u>Exclusi</u>	ons				
Page Number	Item	012 e Revenue	Reliability Level	013 e Revenue	Reliability Level
196	Corporations Taxed Under the Business Corporation Tax *	\$ 	5	\$ 	5
	Total Exclusions	\$ 	5.0	\$ 	5.0
Exempt	tions				
Page Number	Item	012 e Revenue	Reliability Level	013 e Revenue	Reliability Level
277	Hospitals and Other Specific Corporations *	\$ 	5	\$ 	5
	Total Exemptions	\$ 	5.0	\$ 	5.0
<u>Modific</u>	<u>ations</u>				
Page Number	Item	012 e Revenue	Reliability Level	013 e Revenue	Reliability Level
382	Income from the Assignment or Transfer of Historic Structures Tax Credits	\$ 0	1	\$ 0	1
384	Income from the Assignment or Transfer of Motion Picture Production Tax Credits	0	1	0	1
387	Income from the Assignment or Transfer of Musical and Theatrical Production Tax Credits ( <i>New</i> )	n/a	n/a	0	1
	Total Modifications	\$ 0	1.0	\$ 0	1.0
	Total Franchise Tax	\$ 0	2.3	\$ 0	2.0

# **Generation Skipping Transfer Tax (Rhode Island General Law Chapter 44-40)**

<u>Credits</u> Page			012	Reliability	20	013	Reliability
Number	Item	Forgone	Revenue	Level	Forgone	Revenue	Level
130	Real or Personal Property Taxed in Another State	\$	0	1	\$	0	1
	Total Credits	\$	0	1.0	\$	0	1.0
Tot	al Gen Skipping Transfer Tax	\$	0	1.0	\$	0	1.0

<u>Credits</u> Page Number	Item	For	2012 gone Revenue	Reliability Level	For	2013 gone Revenue	Reliability Level
72	Adult and Child Daycare	гоц \$	one Kevenue 0	1	го \$	gone Kevenue ()	1
75	Adult Education	Ψ	0	1	Ψ	0	1
78	Anchor Institution (New)		n/a	n/a		n/a	n/a
84	Contributions to Scholarship Organizations		209,000	1		231,500	1
89	Educational Assistance and Development		0	1		0	1
92	Employment – Welfare Bonus Program		0	1		0	1
94	Enterprise Zone Wage		0	1		0	1
98	Historic Preservation (New)		n/a	n/a		n/a	n/a
101	Historic Structures		4,282,057	1		1,145,533	1
108	Interest for Loans to Mill Building Owners		0	1		0	1
110	Investment		980,000	1		300,000	1
114	Jobs Training		0	1		0	1
118	Motion Picture Production		1,874,355	1		637,605	1
123	Musical and Theatrical Production (New)		n/a	n/a		0	1
126	New Qualified Jobs Incentive Act (New)		n/a	n/a		n/a	n/a
132	Rebuild Rhode Island (New)		n/a	n/a		n/a	n/a
134	Research and Development Expense		1,200,000	1		1,500,000	1
136	Research and Development Property		0	1		0	1
139	Specialized Mill Building Investment		0	1		0	1
	Total Credits	\$	8,545,412	1.0	\$	3,814,638	1.0
Deducti	i <u>ons</u>						
Page Number	Item	For	2012	Reliability Level	For	2013	Reliability
175	Qualifying Investment in a Certified Venture Capital Partnership	For	gone Revenue	5	го \$	gone Revenue ()	Level 1
177	Return or Unabsorbed Premiums or Premiums for Reinsurance Assumed			5		0	1
184	Tax Incentives for Employers			5		0	1
	<b>Total Deductions</b>	\$		5.0	\$	0	1.0
<u>Exclusi</u>	ons						
Page Number	Item	For	2012 gone Revenue	Reliability Level	For	2013 gone Revenue	Reliability Level
202	Fraternal Benefit Societies	\$		5	\$		5
	Total Exclusions	\$		5.0	\$		5.0
Exempt	tions						
Page Number	Item	For	2012 gone Revenue	Reliability Level	For	2013 gone Revenue	Reliability Level
291	Ocean Marine Insurance *	\$	1,895	1	\$	1,953	1
			,		-	,	-

Insurance Companies Tax (Rhode Island General Law Chapter 44-17)

Total Exemptions

1,895

1.0

\$

1,953

3.0

\$

#### **Modifications**

Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
379	Income from the Assignment or Transfer of Historic Preservation Tax Credits ( <i>New</i> )		n/a	n/a	\$	0	1
382	Income from the Assignment or Transfer of Historic Structures Tax Credits	\$	0	1		0	1
384	Income from the Assignment or Transfer of Motion Picture Production Tax Credits		0	1		0	1
387	Income from the Assignment or Transfer of Musical and Theatrical Production Tax Credits ( <i>New</i> )		n/a	n/a		0	1
	Total Modifications	\$	0	1.0	\$	0	1.0
<u>Prefere</u>	ntial Tax Rate						
Page Number	Item	Fo	2012 rgone Revenue	Reliability Level	Fo	2013 rgone Revenue	Reliability Level
432	Jobs Development Act	\$	0	1	\$	0	1
	Total Preferential Tax Rates	\$	0	1.0	\$	0	1.0
	Total Insurance Companies Tax	\$	8,547,307	1.7	\$	3,816,591	1.2

#### Motor Carrier Fuel Tax (Rhode Island General Law Chapter 31-36.1)

<u>Credits</u>					
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
122	Motor Fuel Use Carrier Taxes Paid to Rhode Island	\$ 3,597,099	1	\$ 3,507,268	1
	Total Credits	\$ 3,597,099	1.0	\$ 3,507,268	1.0
	Total Motor Carrier Fuel Tax	\$ 3,597,099	1.0	\$ 3,507,268	1.0

### Motor Fuel Tax (Rhode Island General Law Chapter 31-36)

Exclusi	ons				
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
190	Biodiesel Portion of Blended Gallon of Diesel Fuel	\$ 75,481	1	\$ 389,874	1
209	Lubricating Oils, Marine Diesel Fuel, Aviation Fuel, and Heating Oil	40,114,177	2	119,250,737	2
	Total Exclusions	\$ 40,189,658	1.5	\$ 119,640,611	1.5
<u>Exempt</u>	tions				
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
334	Sales to the U.S. Government and Operators of Railroad Transportation Equipment *	\$ 488,955	1	\$ 792,176	1
	Total Exemptions	\$ 488,955	1.0	\$ 792,176	1.0
	Total Motor Fuel Tax	\$ 40,708,613	1.3	\$ 120,432,787	1.3

<u>Credits</u>					
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
82	Child and Dependent Care (Federal)	\$ 2,751,263	1	\$ 2,814,455	1
84	Contributions to Scholarship Organizations	771,162	1	1,180,038	1
87	Earned Income (Federal)	9,894,960	1	10,287,342	1
98	Historic Preservation (New)	n/a	n/a	n/a	n/a
101	Historic Structures	2,634,044	1	5,318,020	1
117	Lead Paint Abatement	213,727	1	233,969	1
118	Motion Picture Production	541,081	1	917,217	1
123	Musical and Theatrical Production (New)	n/a	n/a	868,881	1
126	New Qualified Jobs Incentive Act (New)	n/a	n/a	n/a	n/a
128	Property Tax Relief	11,258,521	1	10,365,032	1
132	Rebuild Rhode Island (New)	n/a	n/a	n/a	n/a
141	Stay Invested in RI Wavemaker Fellowship ( <i>New</i> )	n/a	n/a	n/a	n/a
143	Taxes Paid to Other States	149,361,327	1	152,143,305	1
	Total Credits	\$ 177,426,085	1.0	\$ 184,128,259	1.0
<u>Deducti</u>	ions				
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
149	Alimony Paid (Federal)	\$ 1,252,657	4	\$ 1,302,222	4
152	Certain Business Expenses of Reservists, etc. (Federal)	58,475	4	65,002	4
154	Domestic Production Activities (Federal)	1,351,064	2	1,372,704	2
156	Educator Expenses (Federal)	107,462	2	107,493	2
158	Expensing of Assets in Lieu of Depreciation, Section 179 of IRC	n/a	n/a	n/a	n/a
160	Health Savings Account (Federal)	376,742	4	411,479	4
162	Individual Retirement Arrangement Contributions (Federal)	1,056,968	2	1,122,271	2
165	Keough and SEP Contributions (Federal)	2,695,184	2	2,675,893	2
167	Moving Expenses (Federal)	346,691	4	394,264	4
171	One-Half of Self Employment Tax (Federal)	3,091,785	4	3,090,376	4
173	Penalty of Early Withdrawal of Savings (Federal)	51,239	4	24,492	4
178	Self Employed Health Insurance (Federal)	3,242,861	2	3,211,122	2
180	Standard Deduction	165,605,173	1	168,785,082	1
182	Student Loan Interest (Federal)	765,846	2	814,609	2

Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
186	Tuition and Fees (Federal)	242,185	2	222,664	2
	<b>Total Deductions</b>	\$ 180,244,332	2.8	\$ 183,599,673	2.8
<u>Exclusi</u>	ons				
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
207	Long-Term Gain From Capital Investment in Small Business	\$	5	\$	5
219	Taxed Gross Earnings and Associated Costs of Non-Public Service Corporations		5		5
	Total Exclusions	\$	5.0	\$	5.0
<u>Exempt</u>	ions				
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
293	Personal and Dependent	\$ 98,688,248	1	\$ 98,911,642	1
	Total Exemptions	\$ 98,688,248	1.0	\$ 98,911,642	1.0
<u>Modific</u>					
Page		2012	Reliability	2013	Reliability
Number	Item	Forgone Revenue	Level	Forgone Revenue	Level
357	Bonus Depreciation Provided by JCWAA of 2002 and JGTRRA of 2003	\$ 1,076,049	1	\$ 22,759	1
363	Contribution to Medical Savings Account by Scituate Residents	148	1	372	1
364	Contributions to an Account under Tuition Savings Program	85,808	1	89,088	1
369	Enterprise Zone Business Owner with Domiciliary in Enterprise Zone	6,740	1	9,968	1
370	Expensing of Assets in Lieu of Depreciation, Section 179 of Internal Revenue Code	0	1	0	1
374	Federally Taxable Withdrawals from Tuition Savings Program Account		5		5
377	Gain from Stock Options in Qualifying Corporations		5		5
378	Income Earned on a Rhode Island Family Education Account	9,492	1	11,680	1
379	Income from the Assignment or Transfer of Historic Preservation Tax Credits ( <i>New</i> )	n/a	n/a	0	1
382	Income from the Assignment or Transfer of Historic Structures Tax Credits	4,099	1	1,235	1
384	Income from the Assignment or Transfer of Motion Picture Production Tax Credits	3,968	1	599	1
387	Income from the Assignment or Transfer of Musical and Theatrical Production Tax Credits ( <i>New</i> )	n/a	n/a	567	1

Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level	
390	Income or Gain from a Qualifying Employee's Ownership of a Qualifying Corporation	\$	4,404	1	\$	2,275	1	
391	Interest on Obligations of the United States and its Possessions		2,194,672	1		2,140,872	1	
393	Military Pay of Non-Resident Individuals		483,618	1		483,391	1	
394	New Research and Development Facilities		221	1		156	1	
396	Nonqualified Withdrawals from a Medical Savings Account by Scituate Residents		0	1		0	1	
397	Nonqualified Withdrawals from Tuition Savings Program Account		0	1		0	1	
399	Nonqualified Withdrawals or Distributions from Rhode Island Family Education Accounts		0	1		0	1	
400	Organ Transplantion		3,151	1		4,034	1	
401	Performance-Based Income of Eligible Employees via the Jobs Growth Act		0	1		0	1	
402	Profits or Gains from Sales of Work by Artists, Writers, and Composers		26,997	1		19,908	1	
403	Provision of Insurance Benefit to Dependent or Domestic Partner		47,908	1		39,008	1	
404	Qualifying Investment in a Certified Venture Capital Partnership		1,864	1		970	1	
405	Railroad Retirement Benefits		179,179	1		181,571	1	
407	Recognition of Income from Discharge of Business Indebtedness		1,033,075	1		67,096	1	
411	Rhode Island Fiduciary Adjustment		0	1		0	1	
413	Tax Incentives for Employers		4,785	1		6,006	1	
	Total Modifications	\$	5,166,178	1.3	\$	3,081,555	1.3	
Tax Abo	<u>atement</u>							
Page Number	Item	For	2012 rgone Revenue	Reliability Level	For	2013 gone Revenue	Reliability Level	
439	Political Check-Off	\$	200,000	1	\$	200,000	1	
	Total Tax Abatements	\$	200,000	1.0	\$	200,000	1.0	
	Total Personal Income Tax	\$4	61,724,843	1.8	\$4	69,921,129	1.7	

# Public Service Corporation Tax (Rhode Island General Law Chapter 44-13)

<u>Credits</u>					
Page Number	Item	 12 Revenue	Reliability Level	)13 Revenue	Reliability Level
71	Accommodations Under Americans with Disabilities Act	\$ 0	1	\$ 0	1
72	Adult and Child Daycare	0	1	0	1
75	Adult Education	0	1	0	1

Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
78	Anchor Institution (New)		n/a	n/a		n/a	n/a
84	Contributions to Scholarship Organizations	\$	0	1	\$	0	1
89	Educational Assistance and Development		0	1		0	1
92	Employment – Welfare Bonus Program		0	1		0	1
94	Enterprise Zone Wage		0	1		0	1
98	Historic Preservation (New)		n/a			n/a	
101	Historic Structures		0	1		0	1
108	Interest for Loans to Mill Building Owners		0	1		0	1
114	Jobs Training		0	1		0	1
123	Musical and Theatrical Production (New)		n/a			0	1
126	New Qualified Jobs Incentive Act (New)		n/a			n/a	
132	Rebuild Rhode Island (New)		n/a			n/a	
	Total Credits	\$	0	1.0	\$	0	1.0
Doduct	ions						

#### **Deductions**

Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
153	Connecting Fees, Switching and Carrier Access Charges	\$		5	\$		5
157	Electricity for Resale			5			5
166	Merchandise Sold			5			5
175	Qualifying Investment in a Certified Venture Capital Partnership			5			5
184	Tax Incentives for Employers			5			5
	<b>Total Deductions</b>	\$		5.0	\$		5.0

#### **Exclusions**

Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
207	Long-Term Gain From Capital Investment in Small Business	\$		5	\$		5
221	Value-Added Non-Voice Services That Use Computer Processing Applications			5			5
	Total Exclusions	\$		5.0	\$		5.0
Exempt	<u>ions</u>						
Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
289	Narragansett Pier Railroad Company *	\$		5	\$		5

\$

Total Exemptions

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5.0 \$

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5.0

#### **Modifications**

Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
379	Income from the Assignment or Transfer of Historic Preservation Tax Credits ( <i>New</i> )		n/a	n/a	\$	0	1
382	Income from the Assignment or Transfer of Historic Structures Tax Credits	\$	0	1		0	1
384	Income from the Assignment or Transfer of Motion Picture Production Tax Credits		0	1		0	1
387	Income from the Assignment or Transfer of Musical and Theatrical Production Tax Credits ( <i>New</i> )		n/a			0	1
	Total Modifications	\$	0	1.0	\$	0	1.0
Prefere	ntial Tax Rate						
Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
432	Jobs Development Act	\$	0	1	\$	0	1
	Total Preferential Tax Rate	\$	0	1.0	\$	0	1.0
Total	Public Service Corporation Tax	\$	0	2.5	\$	0	2.3

#### Rental Vehicle Surcharge (Rhode Island General Law Chapter 31-34.1)

<u>Modific</u>	<u>cations</u>				
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
410	Rental Vehicle Surcharge Retained by Rental Car Companies	\$ 2,779,430	1	\$ 3,083,227	1
	Total Modifications	\$ 2,779,430	1.0	\$ 3,083,227	1.0
	Total Rental Vehicle Surcharge	\$ 2,779,430	1.0	\$ 3,083,227	1.0

### Real Estate Conveyance Tax (Rhode Island General Law Chapter 44-25)

Exclusi	ons						
Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
191	Conveyance of Mobile/Manufactured Homes for Consideration of \$100 or less	\$		5	\$		5
191	Conveyance of Real Estate for Consideration of \$100 or less			5			5
193	Conveyance of Real Estate Relating to the Capitol Center Project		0	1		0	1
	Total Exclusions	\$	0	3.7	\$	0	3.7
<u>Exempt</u>	tions						
Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
252	Deed, Instrument or Writing where Grantor is U.S. Government or State	\$		5	\$		5

65

Page Number	Item	2012 Forgone Revenue		Reliability Level	2013 Forgone Revenue		Reliability Level
308	Qualified Sales of Manufactured and Mobile Home Parks *	\$		5	\$		5
	Total Exemptions	\$	0	5.0	\$	0	5.0
	Total Real Estate Conveyance Tax	\$	0	4.2	\$	0	4.2

# Sales and Use Tax (Rhode Island General Law Chapter 44-18)

<u>Exclusi</u>	ons				
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
220	Taxes Legally Imposed on Consumer but Separately Stated on Invoice *	\$	5	\$	5
222	Veterinary and Testing Laboratory Services	\$ 4,133,057	3	\$ 4,438,076	3
	Total Exclusions	\$ 4,133,057	4.0	\$ 4,438,076	4.0
<u>Exempt</u>	tions				
Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
225	Agricultural Products for Human Consumption	\$ 2,807,670	3	\$ 2,916,059	3
225	Air and Water Pollution Control Facilities	1,150,407	3	1,176,464	3
227	Aircraft and Aircraft Parts	1,432,265	3	1,543,104	3
228	Banks and Regulated Investment Companies Interstate Toll Free Calls *	714,253	4	737,593	4
231	Bibles *		5		5
232	Boats or Vessels Brought in Exclusively for Winter Storage, Maintenance, Repair or Sale *		5		5
233	Boats or Vessels Generally	5,213,488	3	6,138,287	3
234	Boats Sold to Non Residents *		5		5
235	Building Materials Used to Rebuild After Disaster *		5		5
236	Buses, Trucks or Trailers used in Interstate Commerce	2,589,100	3	2,589,100	3
237	Camps	902,014	3	959,999	3
239	Casual Sales *	139,415	1	150,043	1
240	Charitable, Educational or Religious Organizations	102,173,418	3	103,741,493	3
243	Clothing and Footwear	47,963,167	3	43,545,323	3
244	Coffins, Caskets and Burial Garments	1,513,329	3	1,586,815	3
246	Coins *	839,340	4	781,994	4
247	Commercial Fishing Vessels in Excess of Five Net Tons *	104,854	4	172,573	4

Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
248	Commercial Vessels of More Than 50 Tons Burden *	\$	5	\$	5
249	Compressed Air *		5		5
250	Containers	10,092,326	3	10,353,960	3
253	Diesel Emission Control Technology *		5		5
253	Dietary Supplements *	1,835,985	4	1,967,391	4
255	Distressed Essential Community Hospital *		5		5
256	Educational Institutions Rental Charges	4,846,249	3	5,247,809	3
258	Electricity and Gas	41,587,503	3	44,746,872	3
259	Electricity, Steam and Thermal Energy from RI Economic Development Corporation (now RI Commerce Corporation) *	0	1	0	1
260	Equipment for Research and Development	1,710,800	3	1,785,600	3
263	Farm Equipment	419,490	3	436,900	3
265	Farm Structure Construction Materials	1,447,973	3	1,536,817	3
266	Feed for Certain Animals Used in Commercial Farming	472,765	3	495,763	3
268	Flags *	35,136	4	34,925	4
269	Food and Food Ingredients	145,314,201	3	151,100,313	3
271	Food Items Paid for by Food Stamps *	18,311,315	1	19,027,412	1
272	Gasoline *	113,053,670	2	109,688,445	2
274	Heating Fuels *	33,055,199	2	32,657,065	2
275	Horse Food Products	30,671	3	32,163	3
278	Human Blood *	833,171	4	771,952	4
279	Installation Labor Charges When Separately Stated	31,359,900	3	32,487,300	3
280	Jewelry Display Product *		5		5
281	Manufacturers' Machinery and Equipment	38,263,411	3	38,830,912	3
283	Medicines, Drugs and Durable Medical Equipment	121,577,507	3	130,102,697	3
284	Mobile and Manufactured Homes Generally *	193,425	2	176,325	2
286	Motor Vehicle and Adaptive Equipment for Amputee Veterans *		5		5
287	Motor Vehicle and Adaptive Equipment for Persons with Disabilities	98,097	2	103,705	2
290	Newspapers	2,098,455	3	2,348,080	3
298	Precious Metal Bullion *		5		5
299	Promotional and Product Literature of Boat Manufacturers	123,985	3	135,688	3

2016 Rhode Island Tax Expenditures Report

#### VII. Summary Results by Tax Type

Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
300	Property Otherwise Exempted *	\$	5	\$	5
301	Property Purchased from Federal Government	8,375,681	3	8,583,662	3
303	Property Purchased Outside of State by Non-Resident and Brought into State *		5		5
304	Property Returned Within 120 Days from the Date of Delivery *		5		5
305	Prosthetic Devices and Mobility Enhancing Equipment	14,811,222	3	15,507,445	3
307	Purchases Used for Manufacturing Purposes	340,838,570	3	350,473,090	3
310	Renewable Energy Products	30,275	2	89,250	2
312	Rental Charged for Living or Sleeping Quarters in a Hospital or Nursing Home	31,694,648	3	33,473,367	3
313	Rhode Island Economic Development Corporation Project Status Designees *	5,876,326	1	1,991,501	1
315	Rhode Island Industrial Facilities Corporation Lessees *	80,689	1	168,600	1
317	Sales and Use Taxes Paid to Other Jurisdictions *		5		5
319	Sales beyond Constitutional Power of State *		5		5
320	Sales by Writers, Composers, Artists *	992,915	2	1,464,937	2
323	Sales in Municipal Economic Development Zones *	0	1	0	1
325	Sales in Public Buildings by Blind People *	111,075	1	92,400	1
326	Sales of Motor Vehicles to Non- Residents *		5		5
327	Sales of Non-Motorized Recreational Vehicles to Non-Residents *		5		5
328	Sales of Trailers Ordinarily Used for Residential Purposes *		5		5
329	Sales to Common Carriers for Use Outside of the State *		5		5
330	Sales to Federal Government	11,832,957	3	11,841,255	3
332	Sales to the State or Its Political Subdivisions	34,938,144	3	35,009,452	3
335	School Meals	4,641,153	3	4,957,958	3
337	Special Adaptations for Wheelchair Accessible Taxicabs *		5		5
337	Supplies Used in On-Site Hazardous Waste Recycling, Reuse, or Treatment *		5		5
338	Supplies Used in Preparing Floral Products and/or Arrangements	1,106,336	3	1,156,665	3

2016 Rhode Island Tax Expenditures Report

#### VII. Summary Results by Tax Type

Page Number	Item	2012 Forgone Revenue	Reliability Level	2013 Forgone Revenue	Reliability Level
339	Telecommunications Carrier Access Services	\$ 10,218,270	3	\$ 9,776,444	3
341	Textbooks	2,121,094	3	2,228,781	3
342	Total Loss or Destruction of Motor Vehicle within 120 Days of Tax Payment *		5		5
343	Trade-in Value of Boats *		5		5
344	Trade-In Value of Private Passenger Automobiles	8,904,462	3	9,341,516	3
346	Transfers or Sales Made to Immediate Family Members *		5		5
347	Transfers or Sales Related to Business Dissolution or Partial Liquidation *		5		5
349	Transportation Charges of Motor Carriers to Haul Goods *		5		5
350	Vehicles Purchased by Non-Resident Military Personnel Subject to Sales Tax Elsewhere *		5		5
351	Water for Residential Use *	10,258,729	2	10,253,519	2
353	Wine and Spirits (New) *	n/a		n/a	
354	Youth Activities Equipment Sold for \$20 or less by Nonprofit Organizations *		5		5
	Total Exemptions	\$ 1,221,136,500	3.5	\$ 1,246,516,783	3.5
	Total Sales and Use Tax	\$ 1,225,269,557	3.5	\$ 1,246,601,590	3.5
тот	AL TAX EXPENDTURES	\$1,833,099,043	2.6	\$1,940,983,409	2.5

## **VIII. Detail of Tax Expenditure Items**

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# CREDITS

#### 1. Accommodations under the Americans with Disabilities Act (ADA):

Statutory Reference: Rhode Island General Law Section 44-54-1

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1997 / 2010

<u>Description</u>: A small business taxpayer that pays for or incurs expenses to provide access to persons with disabilities to comply with federal or state laws is allowed a credit equal to 10.0 percent of the total amount expended against the tax imposed by Rhode Island General Law Chapters 44-11 and 44-13. The credit cannot exceed \$1,000 each tax year.

Data Source: Business Tax Section, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Public Service Corporation Tax	\$0	0
2012 Total	\$0	0
2013 Business Corporations Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Total	\$0	0

<u>Projection Methodology</u>: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Public Service Corporation Tax	\$0	0
2014 Projected Total	\$0	0
2015 Business Corporations Tax	\$0	0
2015 Public Service Corporation Tax	\$0	0
2015 Projected Total	\$0	0

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Projected Total	\$0	0
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	\$0	0
2017 Projected Total	\$0	0

Law Comparison: Massachusetts and Vermont have similar provisions.

<u>Massachusetts</u>: Massachusetts allows taxpayers to deduct up to \$35,000 of the costs of removing architectural or transportation barriers to the handicapped in the year these costs are incurred. The immediate deduction of these expenditures, which would otherwise have to be capitalized and depreciated over a longer period, results in a deferral of tax or an interest-free loan.

Massachusetts citation: 26 U.S.C. § 190

### 2. Adult and Child Daycare:

Statutory Reference: Rhode Island General Law Section 44-47-1

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1987 / 1994

<u>Description</u>: A credit is allowed against the taxes imposed by Rhode Island General Laws Chapters 44-11, 44-13 (except § 44-13-13), 44-14, 44-17 and 44-30\* for 30.0 percent of the total amount expended in the state by a taxpayer (a) "for day care services purchased to provide care for the dependent children or dependent adult family members of the taxpayer's employees or employees of commercial tenants of the taxpayer during the employees' hours of employment;" (b) "in the establishment and/or operation of a day care facility used primarily by the dependent children of the taxpayer's employees or employees of commercial tenants of the taxpayer during the employees' hours of employment;" (c) "in conjunction with one or more other taxpayer for the establishment and/or operation of a day care facility used primarily by the dependent children of the taxpayer's employees or employees of commercial tenants of the taxpayer for the establishment and/or operation of a day care facility used primarily by the dependent children of the taxpayer's employees or employees of commercial tenants of the taxpayer for the establishment and/or operation of a day care facility used primarily by the dependent children of the taxpayer's employees or employees of commercial tenants of the taxpayer during the employees' hours of employment;" or (d) "the total amount foregone in rent or lease payments related to the dedication of rental or lease space to child day care services."

The maximum credit allowed is \$30,000 and cannot reduce the tax due for any tax year to less than \$100. The credit may be carried forward for the next five consecutive tax years,

if the credit has been earned under conditions (b), (c) or (d) above, but no carry forward provision is available for credits earned under condition (a).

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Laws Chapter 44-30.

<u>Data Source</u>: *Business Corporations, Public Service Corporation, Bank and Insurance Companies Taxes*: Rhode Island Division of Taxation

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$459,353	2
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Total	\$459,353	2
2013 Business Corporations Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 <b>Total</b>	\$0	0

Reliability Index: 1

<u>Projection Methodology</u>: Business Corporations, Public Service Corporation, Bank and Insurance Companies Taxes: Amount of credit is based on the five year moving average value of the credit taken in tax year 2009 through tax year 2013. The amount of taxpayers is based on the five year moving average of the number of taxpayers in tax year 2009 through tax year 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$108,253	2
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Projected Total	\$108,253	2

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$124,923	2
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$124,923	2
2016 Business Corporations Tax	\$141,908	1
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$141,908	1
2017 Business Corporations Tax	\$166,887	1
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$166,887	1

Law Comparison: Connecticut and Maine have similar provisions.

<u>Connecticut</u>: Connecticut allows a corporation subject to the corporation business tax to claim a credit for expenditures made as a human capital investment. According to the Connecticut statute, "(5) planning, site preparation, construction, renovation or acquisition of facilities in this state for the purpose of establishing a day care facility in this state to be used primarily by the children of employees who are employed in this state" and "(6) subsidies to employees who are employed in this state" are expenditures that qualify as human capital investments. The tax credit is equal to 5.0 percent of the amount paid or incurred by the corporation for a human capital investment. A credit cannot exceed the amount of corporation business tax otherwise payable, although unused amounts may be carried forward for up to five succeeding income years.

Connecticut Statute: Conn. Gen. Stat. § 12-217x

<u>Maine</u>: Prior to tax year 2016, Maine allowed a credit to an employer against costs incurred for day care services provided to employees. The credit is equal to the lowest of: (1) \$5,000; (2) 20 percent of the cost of the day care services provided; or (3) \$100 for each child of an employee of the taxpayer enrolled in the day care service. The credit doubles

in amount if the day care service is considered quality child care service, meeting minimum licensing standards and accredited by the Department of Health and Human Services (DHHS), Office of Child Care and Head Start.

Maine also allowed a credit to an employer for long-term care benefits provided to employees. The credit was equal to the lowest of: (1) \$5,000; (2) 20% of the cost of the long-term care insurance; or (3) \$100 for each employee covered by the employer-provided long-term care insurance program. The credit may not exceed the tax otherwise due. Unused credits may be carried forward up to 15 years.

Effective for tax years beginning on or after January 1, 2016, eligible taxpayers are allowed to claim a credit up to 25.0 percent of adult dependent care expenses paid for adult day care, hospice services and respite care provided these expenses were not used in calculating the federal child and dependent care credit. Eligible expenses are capped at \$3,000 for one qualifying individual or \$6,000 for two or more qualifying individuals. The credit is refundable up to \$500

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5217(5), 5217-C(4), 5218-A

### 3. Adult Education:

Statutory Reference: Rhode Island General Law Section 44-46-1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1985 / 1999

<u>Description</u>: An employer is allowed a credit against the tax imposed by Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-15, 44-17 and 44-30\* for 50.0 percent of the costs incurred solely and directly for non-worksite or worksite-based adult education programs, as specifically defined. The employees for whom the employer claims an adult education tax credit must remain in the employ of the business for a minimum period of 13 consecutive weeks and a minimum of 455 hours of paid employment before an employer is eligible for the credit.

The maximum credit per employee is \$300 and the maximum credit per calendar year per employer is \$5,000. This credit cannot reduce the business corporations tax to less than \$100. The credit is not refundable and any amount of the credit that is not used in the taxable year in which the employer becomes eligible for the credit cannot be carried forward to the following year.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Laws Chapter 44-30.

<u>Data Source</u>: Business Corporations, Public Service Corporation, Bank, Bank Deposits and Insurance Companies Taxes: Business Tax Section, Rhode Island Division of Taxation.

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$970	1
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Bank Deposits Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Total	\$970	1
2013 Business Corporations Tax	\$1,190	1
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Bank Deposits Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Total	\$1,190	1

Reliability Index: 1

<u>Projection Methodology</u>: *Business Corporations, Public Service Corporation, Bank, Bank Deposits and Insurance Companies Taxes*: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$1,190	1
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Bank Deposits Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Projected Total	\$1,190	1

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$1,190	1
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Bank Deposits Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$1,190	1
2016 Business Corporations Tax	\$1,190	1
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Bank Deposits Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$1,190	1
2017 Business Corporations Tax	\$1,190	1
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Bank Deposits Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$1,190	1

Law Comparison: Connecticut, Maine and Massachusetts have similar provisions.

<u>Connecticut</u>: Connecticut allows a corporation subject to the corporation business tax to claim a credit for expenditures made as a human capital investment. According to the Connecticut statute, "(1) job training which occurs in this state for persons who are employed in this state; (2) work education programs in this state including, but not limited to, programs in public high schools and work education-diversified occupations programs in this state;" and "(3) worker training and education for persons who are employed in this state provided by institutions of higher education in this state" are expenditures that qualify as human capital investments. The tax credit is equal to 5.0 percent of the amount paid or incurred by the corporation for a human capital investment. A credit cannot exceed the amount of corporation business tax otherwise payable, although unused amounts may be carried forward for up to five succeeding income years.

Connecticut Statute: Conn. Gen. Stat. § 12-217x

<u>Maine</u>: A taxpayer constituting an "opportunity program participant" or an employer of a qualified employee is allowed an income tax credit for each taxable year. The amount of the credit is dependent on the loan payment made by the opportunity program participant. The credit may not reduce the income tax otherwise due to less than zero. A taxpayer entitled to the credit for any taxable year may carry over and apply to the tax liability for any one or more of the next succeeding 10 years the portion, as reduced from year to year, of any unused credits.

For tax years beginning on or after January 1, 2015 the taxpayer may only claim amounts that were paid during the part of the taxable year that the qualified individual worked in the state. For tax years beginning on or after January 1, 2015 the credit is extended to self-employed individuals. More than one taxpayer may claim a credit based on loan payments actually made to a relevant lender or lenders to benefit a single opportunity program participant, but no two taxpayers may claim the credit based on the same payment.

For tax years beginning on or after January 1, 2016 the credit was expanded to include qualified individuals who obtain an associate's degree or bachelor's degree from a non-Maine community college, college or university, extends the credit to graduate degrees obtained from a Maine college or university after 2015, removes the requirement that a qualified individual maintain Maine residency while attending school, removes the restriction on refinanced and consolidated loans and makes the credit refundable for all associate degrees.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5217-D

<u>Massachusetts</u>: Massachusetts adopts the federal exclusion for qualified educational expenses for undergraduate and graduate education expenses up to the federal annual maximum of \$5,250 per calendar year.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2

### 4. Anchor Institution:

Statutory Reference: Rhode Island General Law Chapter 42-64.30 / Rhode Island Public Law Chapter 141, Article 19, Section 13

<u>Stated Purpose</u>: "The purposes of the program are to encourage economic development and job creation in connection with the relocation of qualified businesses to the state of Rhode Island by providing an incentive to existing Rhode Island businesses to encourage a qualified business to relocate to Rhode Island."

Year Enacted / Year Amended: 2015 / N/A

<u>Description</u>: Under the Anchor Institution Tax Credit program, which is administered by the Rhode Island Commerce Corporation, a Rhode Island business may be allowed a credit for having played "a substantial role in the decision of a qualified business to relocate a

minimum number of jobs" to Rhode Island. An Anchor Institution tax credit fund has been established for appropriations made for the purpose of the redemption of tax credits or reimbursement to the state for tax credits applied against a taxpayer's liability. The program may provide tax credits to eligible businesses for up to five years. No credits may be issued after December 31, 2018.

Projection Methodology: *Business Corporations, Public Service Corporation, Bank, Insurance Companies Taxes*: At this time, no credits have been issued under this program. ORA projects no forgone revenue for CY 2016 and CY 2017.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$0	0
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$0	0

Law Comparison: No similar provisions found in the other New England states.

### 5. <u>Apprenticeship:</u>

Statutory Reference: Rhode Island General Law Section 44-11-41

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1996 / N/A

<u>Description</u>: Any taxpayer who employs a machine tool or metal trade apprentice or plastic process technician apprentice duly enrolled and registered under the terms of a qualified program is eligible for a credit against the tax imposed by Rhode Island General Laws Chapter 44-11. The amount of the credit is equal to 50.0 percent of the actual wages paid to each qualifying apprentice or \$4,800, whichever is less. The number of apprenticeships for which tax credit is allowed must exceed the average number of apprenticeships begun during the five preceding years.

The credit is not refundable and any amounts not deductible in the taxable year in which the credit is earned may not be carried forward to succeeding tax years.

Data Source: Business Tax Section, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2013 Business Corporations Tax	\$0	0

<u>Projection Methodology</u>: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2015 Business Corporations Tax	\$0	0
2016 Business Corporations Tax	\$0	0
2017 Business Corporations Tax	\$0	0

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: A credit may be applied against the Connecticut corporation business tax by corporations that employ apprentices who are receiving training in the manufacturing, plastics and plastics-related, or construction trades. Wages of pre-apprentices are not eligible for this tax credit.

The tax credit allowed per apprentice in the manufacturing trades and plastics and plasticsrelated trades shall be the lesser of: (1) \$4 per hour multiplied by the total number of hours worked by the apprentice during the first half of a two-year qualifying apprenticeship training program or hours worked by the apprentice during the first three-quarters of a fouryear qualifying apprenticeship training program; (2) 50.0 percent of the total wages paid to the apprentice during the first half of a two-year qualifying apprenticeship training program or first three-quarters of a four-year qualifying apprenticeship training program; or (3) \$4,800. The tax credit allowed per apprentice in construction trades shall be the lesser of: (1) \$2 per hour multiplied by the total number of hours completed by the apprentice during a four-year qualifying apprenticeship training program; (2) 50.0 percent of the total wages paid to the apprentice during a four-year qualifying apprenticeship training program; or (3) \$4,000.

Connecticut Statute: Conn. Gen. Stat. § 12-217g

#### 6. <u>Biotechnology Investment</u>:

Statutory Reference: Rhode Island General Law Section 44-31-1.1

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2006 / N/A

<u>Description</u>: Any company primarily engaged in commercial biological research and development or manufacturing and sale of biotechnology products or active pharmaceutical ingredients shall be allowed a credit of 10.0 percent of the cost or other basis for federal tax purposes of tangible personal property, excluding vehicles and furniture, and other tangible property with situs in Rhode Island and principally used in the production of biotechnology products after December 31, 2001. This credit can be used against the tax imposed by Rhode Island General Laws Chapters 44-11 and 44-30\*.

To qualify for the tax credit a company must pay its employees that work a minimum of thirty (30) hours per week within the state, a median annual wage equal to or greater than 125.0 percent of the average annual wage paid by all employers in Rhode Island to employees that work a minimum of thirty (30) hours per week, and the company must provide benefits typical to the biotechnology industry.

Any amount of credit not used in the tax year it was earned may be carried forward for up to 15 succeeding tax years.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Laws Chapter 44-30.

Data Source: No reliable data exists for this expenditure item.

<u>Reliability Index</u>: 5 (This credit is included in the Investment Tax Credit.)

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Only Massachusetts has a similar provision.

<u>Massachusetts</u>: Massachusetts provides for a credit to a biotechnology or medical device manufacturing company that creates 10 or more eligible jobs in the commonwealth during a single calendar year. The credit is equal to a jobs incentive payment of 50.0 percent multiplied by the applicable Massachusetts income tax rate for the salary paid to the persons who perform the newly created eligible jobs.

Massachusetts Statute: Mass. Gen. Laws ch. 62C, § 67D

#### 7. <u>Child and Dependent Care (Federal)</u>:

Statutory Reference: Rhode Island General Law Section 44-30-2.6(c)(3)(E)(1)(g)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: A taxpayer entitled to the federal child and dependent care credit is entitled to a credit against the Rhode Island personal income tax. In general, if a taxpayer can claim the federal credit for expenses paid for someone to care for a dependent that is under age 13 or to care for a spouse or dependent whom is unable to care for himself/herself, then the taxpayer can claim a credit for the same expenses against the tax imposed under Rhode Island General Laws Chapter 44-30. The child and/or dependent care expenses must be paid in order for the taxpayer to work or look for work. The amount of the credit is equal to 25.0 percent of the federal credit that is claimed.

<u>Data Source</u>: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Personal Income Tax	\$2,751,263	25,163
2013 Personal Income Tax	\$2,814,455	25,076

<u>Projection Methodology</u>: Tax year 2014 projected revenue forgone is based on the threeyear moving average of the child and dependent care tax credits from tax years 2011 through 2013 applied to the tax year 2013 revenue forgone. Tax years 2015 through 2017 projected revenue forgone is based on this moving average applied to the prior year estimated amount. The projected number of taxpayers is based on the same methodology.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$2,833,583	25,284
2015 Personal Income Tax	\$2,852,842	25,493
2016 Personal Income Tax	\$2,872,232	25,704
2017 Personal Income Tax	\$2,891,753	25,917

Law Comparison: Maine, Massachusetts and Vermont have similar provisions.

<u>Maine</u>: A resident individual is allowed a credit against the tax otherwise due in the amount of 25.0 percent of the federal tax credit allowable for child and dependent care expenses in the same tax year, except that for tax years beginning in 2003, 2004 and 2005, the applicable percentage is 21.5 percent instead of 25.0 percent. For tax years beginning on or after January 1, 2016, the credit is no longer refundable for nonresident taxpayers.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5218(4)

<u>Massachusetts</u>: Massachusetts' provisions provide for the reduction of taxes of any federal credit allowable on the resident's federal income tax return. Day care paid for or provided by an employer to an employee, the value of which does not exceed the employee's or employee's spouse's "earned" income, and does not exceed the amount of \$5,000, is not included in the income of the employee and is deductible by the employer.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6(a)(ii)

<u>Vermont</u>: A taxpayer is entitled to a credit against the tax imposed of 24.0 percent of the child care and dependent care credit allowed against the taxpayer's federal income tax for the taxable year. Vermont also has a second credit for taxpayers with federal AGI under \$30,000, if filing individually, or \$40,000, if married filing jointly. The credit is equal to 50.0 percent of the federal child and dependent care credit for child and dependent care services procured in Vermont, so long as the facility providing these services has been certified by the Agency of Human Services.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 5822d and 5828c

#### 8. <u>Contributions to Scholarship Organizations</u>:

Statutory Reference: Rhode Island General Law Chapter 44-62-4

<u>Stated Purpose</u>: "In order to enhance the educational opportunities available to all students in this state, a business entity will be allowed a tax credit...for voluntary cash contribution (sic) made by the business entity to a qualified scholarship."

Year Enacted / Year Amended: 2006 / 2013

<u>Description</u>: Taxpayers that make voluntary cash contributions to certified scholarship organizations are entitled to receive a credit against the tax imposed by Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-15, 44-17 or 44-30. The maximum credit allowed a business entity is no greater than \$100,000 in any tax year. The total aggregate amount of all tax credits for contributions to scholarship organizations approved by the Division of Taxation in a fiscal year cannot exceed \$1.0 million. Effective July 3, 2013 and thereafter, the total aggregate amount of all tax credits for contributions to scholarship organizations to scholarship organizations to scholarship organizations.

There are two methods by which the tax credit can be earned, a two-year contribution plan and a one-time contribution plan. Under the two-year contribution plan, the taxpayer commits to making the same amount of contribution for two consecutive tax years. In this case, the yearly tax credit earned is equal to 90.0 percent of the total voluntary contribution made by the business entity. Under the one-time contribution plan, the business entity receives a credit equal to 75.0 percent of the total voluntary contribution that is made.

The tax credit must be used in the tax year the contribution was made. The tax credit is not refundable, assignable or transferable and any unused credit may not be carried forward. The tax credit may not reduce the tax below the state minimum tax.

<u>Data Source</u>: Business Corporations, Public Service Corporation, Bank, Bank Deposits and Insurance Companies Taxes: Business Tax Section, Rhode Island Division of Taxation.

Personal Income Tax: Tax Administrator's Office, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$900	1
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Bank Deposits Tax	\$0	0
2012 Insurance Companies Tax	\$209,000	3
2012 Personal Income Tax	\$771,162	47
2012 Total	\$981,062	51
Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2013 Business Corporations Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$9,000	1
2013 Bank Deposits Tax	\$0	0
2013 Insurance Companies Tax	\$231,500	4
2013 Personal Income Tax	\$1,180,038	92
2013 Total	\$1,420,538	97

<u>Projection Methodology</u>: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$9,000	1
2014 Bank Deposits Tax	\$0	0
2014 Insurance Companies Tax	\$231,500	4
2014 Personal Income Tax	\$1,180,038	92
2014 Projected Total	\$1,420,538	97

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$0	0
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$9,000	1
2015 Bank Deposits Tax	\$0	0
2015 Insurance Companies Tax	\$231,500	4
2015 Personal Income Tax	\$1,180,038	92
2015 Projected Total	\$1,420,538	97
Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$9,000	1
2016 Bank Deposits Tax	\$0	0
2016 Insurance Companies Tax	\$231,500	4
2016 Personal Income Tax	\$1,180,038	92
2016 Projected Total	\$1,420,538	97
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$9,000	1
2017 Bank Deposits Tax	\$0	0
2017 Insurance Companies Tax	\$231,500	4
2017 Personal Income Tax	\$1,180,038	92
2017 Projected Total	\$1,420,538	97

Law Comparison: Only New Hampshire has a similar provision.

<u>New Hampshire</u>: A tax credit is allowed against the business profits tax and/or the business enterprise tax for business organizations and business enterprises that contribute to scholarship organizations which award scholarships to be used by students to defray educational expenses. For each contribution made to a scholarship organization, a business organization or business enterprise may claim a credit equal to 85 percent of the contribution against the business profits tax...or against the business enterprise tax...or apportioned against both provided the total credit granted against both shall not exceed

the maximum education tax credit allowed. No business organization or business enterprise shall receive more than 10 percent of the aggregate amount of tax credits permitted.

The aggregate of tax credits issued by the commissioner of the department of revenue administration to all taxpayers claiming the credit shall not exceed \$3,400,000 for the first program year and \$5,100,000 for the second program year, subject to the provisions of (b). In subsequent years, the aggregate of tax credits shall not exceed the amount allowed for the prior year, unless adjusted pursuant to (a).

- (a) Beginning with the second program year, if the amount of the total donations used for scholarships exceeds 80 percent of the current program year's tax credits allowed, the aggregate of tax credits allowed for the next program year shall increase by 25 percent, subject to the provisions of (b).
- (b) In each program year, the increase in the aggregate of tax credits allowed...shall be contingent upon the board of directors of the community development finance authority certifying in writing to the commissioner of the department of revenue administration by the December 1 preceding the program year that the community development finance authority has received \$5,000,000 or more in contributions for the state fiscal year or that the authority has received contribution offers sufficient to meet its state fiscal year limit but did not meet its limit for other reasons.

New Hampshire Statute: N.H. Rev. Stat. Ann., Ch. 77-G(3) and 77-G(4) (effective June 27, 2012)

### 9. Earned Income (Federal):

<u>Statutory Reference</u>: Rhode Island General Law Sections 44-30-2.6(c)(2)(N) / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 7 / Rhode Island Public Law 2015, Chapter 141, Article 11, Section 10

Stated Purpose: No stated purpose given in law.

#### Year Enacted / Year Amended: 2001 / 2014 / 2015

<u>Description</u>: A taxpayer entitled to a federal earned income credit is allowed a Rhode Island earned income credit equal to 25.0 percent of the federal earned income credit. In the event the Rhode Island earned income credit allowed exceeds the amount of Rhode Island income tax, a refundable earned income credit is allowed. Refundable earned income credit means 15.0 percent of the amount by which the Rhode Island earned income credit exceeds the Rhode Island income tax.

In general, a taxpayer can claim the federal credit if he/she is employed and meets certain income criteria and rules including those having to do with children living in the home. The American Recovery and Reinvestment Act of 2009 increased the federal earned

income tax credit from 40.0 to 45.0 percent of the first \$12,570 in earned income for taxpayers with three or more eligible dependents.

For tax years beginning on January 1, 2015, a taxpayer is entitled to a Rhode Island earned income credit equal to 10.0 percent of the federal earned income credit. In the event that the Rhode Island earned income credit allowed exceeds the amount of Rhode Island income tax, the total credit amount allowed is fully refundable. For tax years beginning on January 1, 2016 and thereafter, an eligible taxpayer's Rhode Island earned income credit equals 12.5 percent of the federal earned income credit with the Rhode Island credit continuing to be fully refundable.

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$9,894,960	83,164
2013 Personal Income Tax	\$10,287,342	85,461

<u>Projection Methodology</u>: Tax year 2014 projected revenue forgone is based on the fiveyear moving average of the earned income (federal) tax credits from tax years 2009 through 2013 applied to the tax year 2013 revenue forgone. The projected number of taxpayers for tax years 2014 through 2017 is based on the same methodology. Tax years 2014 through 2016 projected revenue forgone is based on Office of Revenue Analysis calculations on tax year 2013 personal income tax returns based on law changes to the credit amounts allowed. Tax year 2017 applied the moving average of the earned income tax credit applied to the tax year 2016 revenue forgone.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$10,503,166	87,631
2015 Personal Income Tax	\$18,397,395	89,855
2016 Personal Income Tax	\$22,996,743	92,136
2017 Personal Income Tax	\$23,479,206	94,475

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Beginning January 1, 2011, Connecticut allows for a refundable earned income tax credit equal to 30.0 percent of the federal earned income tax credit to resident

taxpayers who work and earn incomes below certain levels. The credit is reduced to 25.0 percent for the 2013 income year and 27.5 percent for the 2014 income year and thereafter.

Connecticut Statute: Conn. Gen. Stat. § 12-704e

<u>Maine</u>: A resident individual is allowed an income tax credit in the amount of 5.0 percent of the federal earned income credit for the same taxable year. Effective July 18, 2008, a nonresident individual and a part-year resident is allowed an income tax credit in the amount of 5.0 percent of the federal earned income credit for the same taxable year multiplied by the ratio of the individual's Maine adjusted gross income. The credit may not reduce the Maine income tax to less than zero. For tax years 2009 and 2010, the allowable earned income tax credit is in the amount of 4.0 percent of the federal earned income tax credit for those taxable years. For tax years beginning on or after January 1, 2016, the earned income tax credit is fully refundable for Maine residents and prorated for part-year residents.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5219-S

<u>Massachusetts</u>: Massachusetts' provisions include a credit against the taxes imposed if the taxpayer qualified for and claimed the federal earned income credit. The amount of the credit is 15.0 percent of the federal credit received by the taxpayer for the taxable year. If the taxpayer claims and receives other state income tax credit, this credit must be applied last. If the amount of the credit exceeds the taxpayer's liability, the excess is treated as an overpayment, and the taxpayer will be refunded the excess, without interest. Effective for tax years beginning on or after January 1, 2016, the Massachusetts refundable credit will increase from 15 percent of the computed federal credit to 23 percent.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6(h)

<u>Vermont</u>: Vermont's provisions include a credit equal to that provided for federal purposes. In the event that the taxpayer's earnings come from periods of part-year residency, the credit is prorated. For tax years beginning on and after January 1, 2005, the credit is 32.0 percent of the individual's federal earned income tax credit multiplied by the percentage of the individual's earned income earned or received while a Vermont resident to the individual's total earned income. If the credit exceeds the taxpayer's income tax liability for the year, the excess of credits over payments due shall be paid to the taxpayer.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5828b

#### 10. Educational Assistance and Development:

Statutory Reference: Rhode Island General Law Section 44-42-2

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1985 / N/A

<u>Description</u>: An 8.0 percent credit is allowed against the taxes imposed by Rhode Island General Laws Chapters 44-11, 44-13 (except § 44-13-13), 44-14 and 44-17 for contributions in excess of \$10,000 made to an institution of higher education in Rhode Island (a) for the establishment or maintenance of a faculty chair, department, or program for scientific research or education; (b) for a work fellowship program that is providing training connected with scientific research or education for the students of the institution; or (c) for tangible personal property contributed for use in an educational, training, or research program for scientific research or education excluding sale discounts and sale-gift or similar arrangements for equipment.

The credit cannot reduce the tax due below \$100 in a given tax year. Any amount of credit not used may be carried forward for five succeeding years.

Data Source: Business Tax Section, Rhode Island Division of Taxation.

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Total	\$0	0
2013 Business Corporations Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Total	\$0	0

Reliability Index: 1

<u>Projection Methodology</u>: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Projected Total	\$0	0
2015 Business Corporations Tax	\$0	0
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$0	0
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$0	0
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$0	0

Law Comparison: Connecticut, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut allows a corporation subject to the corporation business tax to claim a credit for expenditures made as a human capital investment. According to the Connecticut statute, "(4) donations or capital contributions to institutions of higher education in this state for improvements or advancements of technology, including physical plant improvements" are expenditures that qualify as human capital investments. The tax credit is equal to 5.0 percent of the amount paid or incurred by the corporation for a human capital investment. A credit cannot exceed the amount of corporation business tax otherwise payable, although unused amounts can be carried forward for up to five succeeding income years.

Connecticut also has a credit for land donated without any financial consideration or sold at a discounted price to a municipality of the state for educational use. The credit is 50.0 percent of the difference between the fair market value and the amount received for the donated land. Unused credits may be carried forward for 15 years.

Connecticut Statute: Conn. Gen. Stat. §§ 12-217x and 12-217ff

<u>Vermont</u>: Vermont has a deduction for donations and gifts that are made to an approved organization, although the applicable deduction amount varies based on the property that is donated. For cash contributions, a deduction is allowed for up to 50.0 percent of the taxpayer's AGI. For property contributions, a deduction can be taken up to 30.0 percent of AGI. Any excess charitable contributions may be carried forward for a total of five years.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811

#### 11. <u>Employment – Welfare Bonus Program</u>:

Statutory Reference: Rhode Island General Law Section 44-39.1-1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1985 / 1986

<u>Description</u>: Any employer participating in the Bonus Program under Rhode Island General Law Chapter 40-6.3 is entitled to apply for the credit. The credit is awarded to employers that hire individuals who had previously received Aid to Families with Dependent Children (AFDC) for 30 consecutive months prior to the law's enactment and employ such individuals for at least 24 consecutive months prior to application for the credit. The credit is equal to \$250 per eligible employee and can be applied against the tax imposed by Rhode Island General Laws Chapters 44-11, 44-13, 44-14, 44-15, 44-17 and 44-30\*.

The credit cannot be applied until all other credits for which the taxpayer is eligible to use have been applied and it cannot reduce the tax due below \$100 in a given tax year. The credit is not refundable and any unused credit amounts cannot be carried forward to succeeding tax years.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Laws Chapter 44-30.

<u>Data Source</u>: Business Corporations, Public Service Corporation, Bank, Bank Deposits and Insurance Companies Taxes: Business Tax Section, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Bank Deposits Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Total	\$0	0
2013 Business Corporations Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Bank Deposits Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Total	\$0	0

<u>Projection Methodology</u>: *Business Corporations, Public Service Corporation, Bank, Bank Deposits and Insurance Companies Taxes*: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Bank Deposits Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Projected Total	\$0	0
2015 Business Corporations Tax	\$0	0
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Bank Deposits Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$0	0

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Bank Deposits Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2014 Projected Total	\$0	0
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Bank Deposits Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$0	0

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Any business entity authorized to do business in Connecticut and subject to the corporation business tax may receive a credit for hiring persons who, at the time of hiring, have been receiving benefits from Connecticut's temporary family assistance program for more than nine months and who continue to receive benefits. Qualifying employees must be employed at least 30 hours per week. The credit amount is equal to \$125 per qualified employee per full month of employment, with a \$1.0 million annual limit for all corporations.

Connecticut Statute: Conn. Gen. Stat. § 12-217y

### **12. Enterprise Zone Wage:**

<u>Statutory Reference</u>: Rhode Island General Law Section 42-64.3-6 / Rhode Island Public Law 2015, Chapter 141, Article 11, Section 1

<u>Stated Purpose</u>: "The general assembly finds and declares: (1) That there are certain distressed areas in this state which are characterized by substantial and persistent levels of unemployment; blighted areas; obsolete, dilapidated, and abandoned industrial and commercial structures; and, as a consequence, continually shrinking tax bases which threaten their very existence; (2) That the numerous programs undertaken by the Federal Government and the state during the past two (2) decades to stop the deterioration and stimulate economic activity in these urban areas have, in large part, failed; and (3) That it is the public policy of this state to undertake an experimental program to stimulate

economic revitalization, promote employment opportunities, and encourage business development and expansion in distressed areas."

#### Year Enacted / Year Amended: 1982 / 2004 / 2015

<u>Description</u>: A qualified business located in an enterprise zone is allowed a credit against the tax imposed by Rhode Island General Law Chapters 44-11, 44-13 (except § 44-13-13), 44-14, 44-17 and 44-30\*. A business becomes qualified for the credit if the business increases its employment from the prior year by at least 5.0 percent, pays more in total wages and salaries than in the previous year and is certified by the Enterprise Zone Council. The credit is equal to 50.0 percent of the Rhode Island salaries and wages paid to the newly hired workers up to \$5,000 if the newly hired worked is a resident of an enterprise zone or \$2,500 if the newly hired is not a resident of an enterprise zone.

The newly hired workers' wages and salaries must be reduced by any state or federal assistance received by the business in connection with their employment. The credit is not refundable and credit amounts not used in the tax year that they are earned cannot be carried forward to succeeding tax years.

No new enterprise zone wage tax credits will be issued on or after July 1, 2015. However, new credits will be allowed for a business that has received certification from the Enterprise Zone Council prior to July 1, 2015.

\* As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Law Chapter 44-30.

<u>Data Source</u>: *Business Corporations, Public Service Corporation, Bank and Insurance Companies Taxes*: Rhode Island Division of Taxation testimony, November 2015 Revenue Estimating Conference.

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$320,000	4
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Total	\$320,000	4

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2013 Business Corporations Tax	\$130,000	7
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Total	\$130,000	7
2014 Business Corporations Tax	\$410,000	4
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Total	\$410,000	4

<u>Projection Methodology</u>: *Business Corporations, Public Service Corporation, Bank and Insurance Companies Taxes*: Amount of credit is based on the five year moving average value of the credit taken in tax year 2010 through tax year 2014. The amount of taxpayers is assumed to be the same as the last observable value.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$464,000	4
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$464,000	4
2016 Business Corporations Tax	\$356,800	4
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$356,800	4

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2017 Business Corporations Tax	\$336,160	4
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$336,160	4

Law Comparison: Connecticut, Maine, Massachusetts and New Hampshire have similar provisions.

<u>Connecticut</u>: The enterprise zone credit applies to any qualifying corporation which meets certain employment levels. The enterprise zone credit is equal to 100.0 percent of the tax liability of the corporation with respect to the first three taxable years of the corporation and 50.0 percent of the tax liability of the corporation with respect to the next seven taxable years of the corporation.

Connecticut allows a credit for manufacturing facilities that meet certain employment criteria that is located in an enterprise zone. The credit ranges from 25.0 percent to 50.0 percent of the tax that is allocable to the facility located in the enterprise zone. A service facility located outside an enterprise zone but within a targeted investment community may also receive a credit based on certain employment criteria. The credit ranges between 15.0 percent and 50.0 percent of the tax that is allocable to the service facility.

Connecticut Statute: Conn. Gen. Stat. §§ 12-217v, 12-217e(a) and 12-217e(b)

<u>Maine</u>: A taxpayer that is a qualified Pine Tree Development Zone business...is allowed a credit in the amount of: (A) 100 percent of the tax that would otherwise be due under Maine corporate and personal income tax law for each of the first 5 tax years beginning with the tax year in which the taxpayer commences its qualified business activity and (B) for a business located in an area which qualifies for Pine Tree Development Zone benefits for 10 years, 50 percent of the tax that would otherwise be due under Maine corporate and personal income tax law for each of the five tax years following the time period in (A).

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5219-W

<u>Massachusetts</u>: Massachusetts' provisions are predicated on the location of the eligible business in a poverty area. The tax incentive is an additional deduction in determining net income of 25.0 percent of the wages paid to individuals working in the facility with the deduction not to exceed \$5,000 per individual.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 38F

<u>New Hampshire</u>: Effective July 1, 2007, an economic revitalization zone tax credit is allowed against either the business profits tax or the business enterprise tax to encourage the creation of new jobs in areas identified by the Commissioner of Resources and Economic Development as economic revitalization zones. The economic revitalization zone tax credit program replaces the CROP (Community Reinvestment and Opportunity Zone) credit program. The program is prospectively repealed effective July 1, 2015, but is reinstated effective July 1, 2020.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 162-N:7

#### 13. Historic Preservation:

Statutory Reference: Rhode Island General Law Chapter 44-33.6-3

<u>Stated Purpose</u>: "The purpose of this chapter is to create economic incentives for the purpose of stimulating the redevelopment and reuse of Rhode Island's historic structures, as well as to generate the positive economic and employment activities that will result from such redevelopment and reuse."

Year Enacted / Year Amended: 2013 / N/A

<u>Description</u>: A taxpayer that incurs qualified rehabilitation expenditures for the substantial rehabilitation of a certified historic structure, provided the taxpayer is not a social club, is entitled to a credit against the taxes imposed by Rhode Island General Law Chapters 44-11, 44-12<sup>†</sup>, 44-13, 44-14, 44-17 or 44-30. The credit is equal to 20.0 percent of the qualified rehabilitation expenditures for any certified historic structure or 25.0 percent of the total rentable area of the certified historic structure is available for a trade or business or (ii) the entire rentable area located on the first floor of the certified historic structure is available for a trade or business.

Tax credits are allowed for the tax year in which the structure or an identifiable portion of the structure is placed into service. The maximum credit cannot exceed \$5.0 million for all phases of any certified rehabilitation project and the total credits authorized cannot exceed the sum of the estimated credits available in the historic preservation tax credit trust fund. No credits shall be authorized to be reserved pursuant to this chapter on or after June 30, 2016 or upon the exhaustion of the maximum aggregate credits, whichever comes first.

<sup>†</sup> Due to the repeal of the franchise tax effective January 1, 2015, this credit will no longer be allowed against the taxes imposed by Rhode Island General Law Section 44-12 for tax years beginning on or after January 1, 2015.

Data Source: Tax Administrator's Office, Rhode Island Division of Taxation

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2013 Business Corporations Tax	*	*
2013 Franchise Tax	*	*
2013 Public Service Corporation Tax	*	*
2013 Bank Tax	*	*
2013 Insurance Companies Tax	*	*
2013 Personal Income Tax	*	*
2013 Total	*	*
2014 Business Corporations Tax	*	*
2014 Franchise Tax	*	*
2014 Public Service Corporation Tax	*	*
2014 Bank Tax	*	*
2014 Insurance Companies Tax	*	*
2014 Personal Income Tax	*	*
2014 Total	*	*
2015 Business Corporations Tax	*	*
2015 Public Service Corporation Tax	*	*
2015 Bank Tax	*	*
2015 Insurance Companies Tax	*	*
2015 Personal Income Tax	*	*
2015 Total	*	*
* Figures are included in the amounts f	or 14. Historic Structur	res listed below

<u>Projection Methodology</u>: The projection for CY 2016 and CY 2017 historic preservation tax credits is based on estimates prepared by the Office of Revenue Analysis for the May 2016 Revenue Estimating Conference for FY 2016, FY 2017 and FY 2018 for only those projects that qualify under Rhode Island General Law Chapter 44-33.6. The allocation of the total amount of historic preservation tax credits to CY 2016 and CY 2017 was executed by taking the five year average percentage of the total historic structures tax credits issued between July and December and January and June and multiplying these percentages by the Office of Revenue Analysis estimates for FY 2016, FY 2017 and FY 2018 for the new projects. For CY 2016, the five year average percentage of the total amount of historic tax credits for the January to June period was multiplied against the estimated FY 2016 total amount of historic preservation tax credits redeemed for the included projects and the five year average percentage of the total amount of historic tax credits redeemed for the included projects and the five year average percentage of the total amount of historic tax credits for the July to total amount of historic preservation tax credits redeemed for the included projects and the five year average percentage of the total amount of historic tax credits for the July to

December was multiplied against the estimated FY 2017 total amount of historic preservation tax credits redeemed for the included projects. A similar method was used for CY 2017 and fiscal years 2017 and 2018. The amount of historic preservation tax credits allocated to each tax type is based on the particular tax type's five year average percentage of total historic structures tax credits redeemed. For personal income tax the percentage is 41.0 percent; for business corporations tax the percentage is 6.5 percent; for bank (financial institutions) tax the percentage is 11.2 percent; and for insurance companies gross premiums tax the percentage is 41.2 percent. No company has ever used an historic preservation tax.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$309,125	Unknown
2016 Public Service Corporation Tax	\$0	Unknown
2016 Bank Tax	\$411,703	Unknown
2016 Insurance Companies Tax	\$755,291	Unknown
2016 Personal Income Tax	\$1,850,910	Unknown
2016 Projected Total	\$3,327,028	Unknown
2017 Business Corporations Tax	\$737,815	Unknown
2017 Public Service Corporation Tax	\$0	Unknown
2017 Bank Tax	\$1,070,959	Unknown
2017 Insurance Companies Tax	\$2,688,154	Unknown
2017 Personal Income Tax	\$4,489,266	Unknown
2017 Projected Total	\$8,986,194	Unknown

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: A tax credit is available to individuals, limited liability companies, non-profit and for-profit corporations or other business entities for expenses associated with rehabilitating certain historic properties for residential use. The credit is equal to the lesser of 25.0 percent of the projected qualified rehabilitation expenditures or 25.0 percent of the actual rehabilitation expenditures, not exceeding \$2.7 million. The annual limit for all taxpayers is \$15 million. Unused credits may be carried forward for 5 years.

Connecticut Statute: Conn. Gen. Stat. § 10-416a

<u>Maine</u>: After December 31, 2007, taxpayers are allowed historic rehabilitation credits for the certified qualified rehabilitation expenditures incurred. A "substantial rehabilitation

credit" is allowed against the income tax in an amount equal to 25.0 percent of the taxpayer's certified qualified rehabilitation expenditures for which a tax credit is claimed under the Internal Revenue Code Section 47 for a certified historic structure located in Maine. The credit allowed is increased to 30.0 percent of certified qualified rehabilitation expenditures for a certified affordable housing project.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5219-BB

<u>Massachusetts</u>: Massachusetts' provisions include a 20.0 percent credit of qualified rehabilitation expenditures incurred in the rehabilitation of a certified historic structure. The credit is not refundable. The Commissioner of the Department of Revenue in consultation with the Massachusetts Historical Commission will authorize annually for the 12 years beginning January 1, 2006 and ending December 31, 2017 an aggregate amount of available historic structures credits not to exceed \$50 million per year.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6J

<u>Vermont</u>: Under the Vermont Downtown and Village Center Tax Credit program, a qualified applicant of a qualified historic rehabilitation project may claim against his or her individual income tax liability a credit of 10.0 percent of the qualified rehabilitation expenditures as defined under Section 47(c) of the Internal Revenue Code and properly chargeable to the federally certified rehabilitation. To qualify for this tax credit, expenditures for the qualified project must exceed \$5,000.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5930cc(a)

#### 14. <u>Historic Structures</u>:

Statutory Reference: Rhode Island General Law Section 44-33.2-3

<u>Stated Purpose</u>: "The purpose of this chapter is to create economic incentives for the purpose of stimulating the redevelopment and reuse of Rhode Island's historic structures."

Year Enacted / Year Amended: 2001 / 2008

<u>Description</u>: A credit equal to 30.0 percent of the qualified rehabilitation expenditures (QREs) incurred to rehabilitate the historic structure is allowed against the taxes imposed by Rhode Island General Law Chapters 44-11, 44-12<sup>†</sup>, 44-13, 44-14, 44-17 or 44-30 for the redevelopment and reuse of Rhode Island's historic structures. The structure must have been certified as historic by the Rhode Island Historical Preservation and Heritage Commission and placed into service prior to January 1, 2008. The credit processing fee for these projects is 2.25 percent of the QREs. Projects that are in progress as of January 1, 2008 but not yet placed into service are eligible to receive a credit equal to either 27.0 percent of the QREs incurred with a credit processing fee of 5.0 percent of the QREs incurred with a credit processing fee of 4.0 percent

of the QREs incurred or 25.0 percent of the QREs incurred with a credit processing fee of 3.0 of the same.

Historic structures tax credits are transferrable and unused amounts of the credit may be carried forward to a maximum of 10 succeeding tax years. Proceeds from the sale of historic structures tax credits are exempt from Rhode Island taxes.

<sup>†</sup> Due to the repeal of the franchise tax effective January 1, 2015, this credit will no longer be allowed against the taxes imposed by Rhode Island General Law Section 44-12 for tax years beginning on or after January 1, 2015.

Data Source: Tax Administrator's Office, Division of Taxation

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$544,000	2
2012 Franchise Tax	\$0	0
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$5,094,709	1
2012 Insurance Companies Tax	\$4,282,057	8
2012 Personal Income Tax	\$2,634,044	121
2012 Total	\$12,554,810	132
2013 Business Corporations Tax	\$141,883	2
2013 Franchise Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$1,145,533	6
2013 Personal Income Tax	\$5,318,020	87
2013 Total	\$6,605,436	95

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2014 Business Corporations Tax	\$1,088,941	3
2014 Franchise Tax	\$0	0
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$2,230,216	5
2014 Personal Income Tax	\$2,281,158	78
2014 Total	\$5,600,315	86
2015 Business Corporations Tax	\$432,162	2
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$5,983,710	16
2015 Personal Income Tax	\$3,908,797	80
2015 Total	\$10,324,669	98

Projection Methodology: The projection for CY 2016 and CY 2017 historic structures tax credits is based on estimates prepared by the Office of Revenue Analysis for the May 2016 Revenue Estimating Conference for FY 2016, FY 2017 and FY 2018 for only those projects that gualify under Rhode Island General Law Chapter 44-33.2. The allocation of the total amount of historic tax credits to CY 2016 and CY 2017 was executed by taking the five year average percentage of the total historic tax credits issued between July and December and January and June and multiplying these percentages by the Office of Revenue Analysis estimates for FY 2016, FY 2017 and FY 2018 for the included projects. For CY 2016, the five year average percentage of the total amount of historic tax credits for the January to June period was multiplied against the estimated FY 2016 total amount of historic structures tax credits redeemed for the included projects and the five year average percentage of the total amount of historic tax credits for the July to December was multiplied against the estimated FY 2017 total amount of historic structures tax credits redeemed for the included projects. A similar method was used for CY 2017 and fiscal years 2017 and 2018. The amount of historic structures tax credits allocated to each tax type is based on the particular tax type's five year average percentage of total historic structures tax credits redeemed. For personal income tax the percentage is 41.0 percent; for business corporations tax the percentage is 6.5 percent; for bank (financial institutions) tax the percentage is 11.2 percent; and for insurance companies gross premiums tax the percentage is 41.2 percent. No company has ever used an historic tax credit against the tax owed under the franchise tax or the public service corporation tax.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$173,362	Unknown
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$6,618,085	Unknown
2016 Personal Income Tax	\$4,458,174	Unknown
2016 Projected Total	\$11,249,621	Unknown
2017 Business Corporations Tax	\$900,765	Unknown
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$1,010,409	Unknown
2017 Insurance Companies Tax	\$5,697,839	Unknown
2017 Personal Income Tax	\$6,255,775	Unknown
2017 Projected Total	\$13,864,788	Unknown

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: A tax credit is available to individuals, limited liability companies, non-profit and for-profit corporations or other business entities for expenses associated with rehabilitating certain historic properties for residential use. The credit is equal to the lesser of 25.0 percent of the projected qualified rehabilitation expenditures or 25.0 percent of the actual rehabilitation expenditures, not exceeding \$2.7 million. The annual limit for all taxpayers is \$15 million. Unused credits may be carried forward for 5 years.

Connecticut Statute: Conn. Gen. Stat. § 10-416a

<u>Maine</u>: After December 31, 2007, taxpayers are allowed historic rehabilitation credits for the certified qualified rehabilitation expenditures incurred. A "substantial rehabilitation credit" is allowed against the income tax in an amount equal to 25.0 percent of the taxpayer's certified qualified rehabilitation expenditures for which a tax credit is claimed under the Internal Revenue Code Section 47 for a certified historic structure located in Maine. The credit allowed is increased to 30.0 percent of certified qualified rehabilitation expenditures for a certified affordable housing project.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5219-BB

<u>Massachusetts</u>: Massachusetts' provisions include a 20.0 percent credit of qualified rehabilitation expenditures incurred in the rehabilitation of a certified historic structure. The credit is not refundable. The Commissioner of the Department of Revenue in

consultation with the Massachusetts Historical Commission will authorize annually for the 12 years beginning January 1, 2006 and ending December 31, 2022 an aggregate amount of available historic structures credits not to exceed \$50 million per year.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6J

<u>Vermont</u>: Under the Vermont Downtown and Village Center Tax Credit program, a qualified applicant of a qualified historic rehabilitation project may claim against his or her individual income tax liability a credit of 10.0 percent of the qualified rehabilitation expenditures as defined under Section 47(c) of the Internal Revenue Code and properly chargeable to the federally certified rehabilitation. To qualify for this tax credit, expenditures for the qualified project must exceed \$5,000.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5930cc(a)

### 15. <u>Hydroelectric Power</u>:

Statutory Reference: Rhode Island General Law Sections 44-30-22 and 44-30-23

<u>Stated Purpose</u>: "It is the policy of this state to support and foster the development of hydropower generating facilities by the establishment of tax incentives for those owners of existing dams who install hydroelectric power generation equipment."

Year Enacted / Year Amended: 1980 / N/A

<u>Description</u>: A hydroelectric power developer will be allowed a non-refundable state income tax credit in the amount of 10.0 percent of the installation costs of a small hydroelectric power production facility at an existing dam site in Rhode Island. The credit can be used against the taxes imposed by Rhode Island General Law Chapters 44-11 or 44-30\*. This credit is limited to \$500,000 in costs to develop a small hydroelectric power production facility for a maximum credit of \$50,000.

If the allowable amount of the credit exceeds the tax liability of the developer in the taxable year the credit is earned, unused portions of the credit may be carried forward to no more than five succeeding tax years.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Law Chapter 44-30.

<u>Data Source</u>: *Business Corporations Tax*: Business Tax Section, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2013 Business Corporations Tax	\$0	0

<u>Projection Methodology</u>: *Business Corporations Tax*: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2015 Business Corporations Tax	\$0	0
2016 Business Corporations Tax	\$0	0
2017 Business Corporations Tax	\$0	0

Law Comparison: No similar provisions found in the other New England states.

# 16. Incentives for Innovation and Growth:

Statutory Reference: Rhode Island General Law Sections 44-63-2 and 44-63-3

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2006 / 2011

<u>Description</u>: A tax credit against the tax imposed by Rhode Island General Law Chapters 44-11, 44-12<sup>†</sup> or 44-30<sup>\*</sup> equal to 50.0 percent of the amount invested in an eligible qualified innovative company is allowed, but in no case shall the amount of the tax credit exceed \$100,000. A tax credit certificate may be issued in the name of the eligible company, an executive employee or employees of the company, an investor in the company or any combination thereof.

Only companies with business primarily in those industries or trades identified by the Rhode Island Economic Development Corporation (RIEDC) upon advisory resolution of the Rhode Island Science and Technology Advisory Council as "Innovation Industries" producing traded goods and services can be deemed eligible for the investment. RIEDC can approve no more than \$1,000,000 in credits in any two year period.

If the allowable amount of the credit exceeds the tax liability of the investor in the taxable year the credit is earned, unused portions of the credit may be carried forward to no more than three succeeding tax years. No tax credit can be approved by RIEDC after December 31, 2016.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Laws Chapter 44-30.

<sup>†</sup> Due to the repeal of the franchise tax effective January 1, 2015, this credit will no longer be allowed against the taxes imposed by Rhode Island General Law Section 44-12 for tax years beginning on or after January 1, 2015.

<u>Data Source</u>: *Business Corporations and Franchise Taxes*: Business Tax Section, Rhode Island Division of Taxation.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Franchise Tax	\$0	0
2012 Total	\$0	0
2013 Business Corporations Tax	\$0	0
2013 Franchise Tax	\$0	0
2013 Total	\$0	0

Reliability Index: 1

<u>Projection Methodology</u>: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Franchise Tax	\$0	0
2014 Projected Total	\$0	0
2015 Business Corporations Tax	\$0	0
2016 Business Corporations Tax	\$0	0
2017 Business Corporations Tax	\$0	0

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Connecticut allows a credit against personal income tax for a cash investment of not less than \$100,000 in the qualified securities of a Connecticut business by an angel investor. The credit shall be in an amount equal to 25.0 percent of such investor's cash investment, provided the total tax credits allowed to any angel investor shall not exceed \$250,000. The credit shall be claimed in the taxable year in which such cash investment

is made and shall not be transferable. Any unused credit that is claimed by the angel investor may be carried forward for 5 years. A review of the effectiveness of the credit shall be conducted by Connecticut Innovations, Incorporated, by July 1, 2014.

Connecticut Statute: Conn. Gen. Stat. § 12-704d

### 17. Interest for Loans to Mill Building Owners:

Statutory Reference: Rhode Island General Law Section 42-64.9-9

<u>Stated Purpose</u>: It is the purpose of this chapter to create economic incentives for the purpose of stimulating the redevelopment and reuse of Rhode Island's historic industrial mill structures. (Rhode Island General Law Section 42-64.9-3)

Year Enacted / Year Amended: 2004 / 2005

<u>Description</u>: A tax credit of 10.0 percent of the interest earned and paid on loans made to eligible businesses, solely and exclusively for expenditures made within a certified mill building can be used against the tax imposed by Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-17 and 44-30\*.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Laws Chapter 44-30.

<u>Data Source</u>: *Business Corporations, Public Service Corporation, Bank and Insurance Companies Taxes*: Business Tax Section, Rhode Island Division of Taxation.

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Total	\$0	0

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2013 Business Corporations Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Total	\$0	0

<u>Projection Methodology</u>: Business Corporations, Public Service Corporation, Bank and Insurance Companies Taxes: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Projected Total	\$0	0
2015 Business Corporations Tax	\$0	0
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$0	0
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$0	0

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$0	0

Law Comparison: No similar provisions found in the other New England states.

### 18. Investment:

Statutory Reference: Rhode Island General Law Section 44-31-1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1974 / 2002

Description: A credit is allowed against the tax imposed by Rhode Island General Law Chapters 44-11, 44-14, 44-17 and 44-30\* for the cost of realty and tangible personalty in Rhode Island, which are principally used by the taxpayer in the production of goods by manufacturing, processing or assembling. General manufacturers are provided with a credit of 4.0 percent of the cost or qualified amounts for leased assets of tangible personal property and buildings and structural components of buildings provided that the assets have a useful life of at least four years. A credit equal to 10.0 percent of the cost or qualified amounts for leased assets of tangible personal property, excluding motor vehicles and furniture, provided that the assets have a useful life of at least four years, is granted to manufacturers that are classified in major groups 20 through 39, 50 and 51, 60 through 67, 73, 76, 80 through 82, 87, and 89 in the Standard Industrial Classification manual (SIC Codes). A 10.0 percent credit of the cost or qualified amounts for leased assets of buildings and structural components is also provided to "high performance manufacturers" which are defined as businesses described in major groups 28, 30, 34 to 36 and 38 of the SIC Codes. For leased buildings and structural components, the lease must have a term of at least 20 years. High performance manufacturers must also meet certain wage requirements to qualify. The above noted credit percentages also apply to computers, software, and telecommunications hardware even if these assets have useful lives of less than four years.

The 4.0 percent credit can reduce the tax due to the amount of the corporate minimum tax, currently \$500. The 10.0 percent credit can only reduce a tax liability by 50.0 percent unless it has been applied by a high performance manufacturer to the acquisition of buildings by purchase or by a lease of 20 years or more in which case the tax liability can be reduced to the amount of the corporate minimum tax. All of the credits are non-

refundable and unused amounts of the credits not used in the taxable year earned can be carried forward to not more than seven succeeding tax years.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Laws Chapter 44-30.

<u>Data Source</u>: *Business Corporations, Bank and Insurance Companies Taxes*: Rhode Island Division of Taxation testimony, November 2015 Revenue Estimating Conference.

The figures below include any amounts attributable to the Biotechnology Investment credit.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$21,200,000	75
2012 Bank Tax	\$0	0
2012 Insurance Companies Tax	\$980,000	1
2012 Total	\$22,180,000	76
2013 Business Corporations Tax	\$20,400,000	57
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$300,000	1
2013 Total	\$20,700,000	58
2014 Business Corporations Tax	\$17,930,333	51
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Total	\$17,930,333	51

Reliability Index: 1

<u>Projection Methodology</u>: *Business Corporations, Bank and Insurance Companies Taxes*: Amount of credit and number of taxpayers is based on the five year moving average value of the credit taken and number of takers for each tax type in tax year 2010 through tax year 2014.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$19,228,067	108
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$380,000	2
2015 Projected Total	\$19,608,067	110
2016 Business Corporations Tax	\$19,757,680	73
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$370,000	2
2016 Projected Total	\$20,127,680	75
2017 Business Corporations Tax	\$19,703,216	73
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$406,000	2
2017 Projected Total	\$20,109,216	75

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: Connecticut allows a credit against corporation business tax equal to 5.0 percent of the amount paid or incurred by a corporation for any new fixed capital investments. Any credit not used during the income year in which the acquisition was made may be carried forward to the next five succeeding income years.

Connecticut Statute: Conn. Gen. Stat. § 12-217w

<u>Maine</u>: Maine has three credits which are similar. Maine's jobs and investment tax credit prior to January 1, 2016 was applicable to taxpayers whose property is considered to be qualified investment of at least \$5.0 million for the taxable year with a situs in Maine. The taxpayer's records must substantiate that at least 100 new jobs were created in the 24 month period following the date the property was placed in service. The amount of the credit is equal to a former federal credit and is limited to \$500,000 or the amount of tax, whichever is less. This tax credit is repealed for tax years beginning on or after January 1, 2016.

Maine's seed capital investment credit is eligible to an investment in a business that: a) is located in Maine; b) has gross sales of \$5.0 million or less per year; c) is the full-time, professional activity of at least one of the principal owners; d) that has been determined by the authority to be a manufacturer or a value-added natural resource enterprise; and e) is a manufacturer, or a product or service provider with sales derived predominately from outside the state or to out-of-state residents, or is engaged in developing or applying advanced technologies. FAME issues a certificate for up to 50.0 percent of the cash equity

they provide to eligible Maine businesses. 25.0 percent of the authorized credit may be used for each tax year.

Finally Maine has a high-technology investment tax credit. Prior to January 1, 2016, the high-technology activity included the design, creation, and production of computer software, computer equipment, supporting communications components and other accessories that are directly associated with computer software and equipment. Taxpayers engaged in high-technology activity that purchase and use eligible equipment or that lease eligible equipment from a lessor were generally eligible for a credit equal to the investment credit base for equipment that was placed into service in Maine during the tax year. This tax credit is repealed for tax years beginning on or after January 1, 2016.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5215, 5216-B and 5219-M

<u>Massachusetts</u>: Massachusetts provisions include only manufacturers; corporations engaged primarily in research and development; or in agriculture or commercial fishing. The credit is 3.0 percent of the cost or other basis of the property including buildings and leased tangible personalty and has a three year carry forward of unused credit.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 31A

<u>New Hampshire</u>: An investment tax credit equal to 75.0 percent of the contribution made to the Community Development Finance Authority during the contributor's tax year is allowed against the business profits tax, the insurance taxes or the business enterprise tax individually or in combination. The credit or any unused portion of the credit may be carried forward for five succeeding years but may not exceed \$1.0 million in any given tax year. Contributors may only take the credit after the contributions are actually received by the authority.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 162-L:10

<u>Vermont</u>: Prior to January 1, 2017, a person, upon obtaining the approval of the Vermont economic progress council may receive a credit against its income taxes imposed by this chapter in an amount equal to five to ten percent of its total investments within the state of Vermont in plants or facilities and machinery and equipment in the applicable tax year, but only if those investments exceed \$150,000. This credit was repealed effective January 1, 2017.

For investments made on or after January 1, 2012, Vermont also entitles taxpayers to a credit against the tax imposed of 24.0 percent of the credits allowed against the federal income tax for the taxable year. Such credits include: elderly and permanently totally disabled credit, investment tax credit attributable to the Vermont-property portion of the investment, and child care and dependent care credits.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 5930(g) and 5822(d)

### **19.** Jobs Training:

Statutory Reference: Rhode Island General Law Section 42-64.6-2

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1996 / 1997

<u>Description</u>: A qualified employer is allowed a credit against the taxes imposed by Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-17 and 44-30\* of 50.0 percent of the qualifying expenses to provide training and/or retraining to qualifying employees. A qualified employer must be so sanctioned by the Rhode Island Human Resources Investment Council. A qualifying employee is certain individuals employed by the employer in Rhode Island for at least 30 hours per week and earns or will earn immediately upon completion of the training and/or retraining program 150.0 percent of the state minimum wage.

Fifty percent of the credit amount can be used in the taxable year in which the expense is incurred with the balance to be used in the succeeding tax year. The maximum credit per employee is no more than \$5,000 in any three-year period.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Law Chapter 44-30.

<u>Data Source</u>: *Business Corporations, Public Service Corporation, Bank and Insurance Companies Taxes*: Rhode Island Division of Taxation testimony, November 2015 Revenue Estimating Conference.

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$1,330,000	5
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Total	\$1,330,000	5
2013 Business Corporations Tax	\$2,610,000	6
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Total	\$2,610,000	6

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2014 Business Corporations Tax	\$3,331,179	3
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Total	\$3,331,179	3

<u>Projection Methodology</u>: *Business Corporations, Public Service Corporation, Bank and Insurance Companies Taxes*: Amount of credit is based on the five year moving average value of the credit taken in tax year 2010 through tax year 2014. The number of taxpayers is assumed to be the same as the last observable value.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$1,674,236	3
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$1,674,236	3
2016 Business Corporations Tax	\$1,849,083	3
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$1,849,083	3
2017 Business Corporations Tax	\$2,158,900	3
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$2,158,900	3

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Connecticut allows a tax credit equal to 5.0 percent of the amount paid or incurred by a corporation for human capital investments. Expenditures that may qualify as human capital investments include:

- In-state job training for persons employed in the state;
- Work education programs in Connecticut, such as programs in public high schools and work education-diversified occupations programs; and
- Worker training and education for persons employed in Connecticut, provided by Connecticut higher education institutions.

A credit cannot exceed the amount of corporation business tax otherwise payable, although unused amounts can be carried forward for up to five succeeding income years.

Connecticut Statute: Conn. Gen. Stat. § 12-217x

#### 20. Juvenile Restitution:

Statutory Reference: Rhode Island General Law Section 14-1-32.1(c)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1980 / 1989

<u>Description</u>: An employer of a juvenile hired under the juvenile victim restitution program of the Family Court is entitled to receive a credit of 10.0 percent of the wages paid to the juvenile annually. The credit cannot exceed \$3,000 annually and may be taken against the taxes imposed by Rhode Island General Law Chapter 44-11.

<u>Data Source</u>: *Business Corporations Tax*: Business Tax Section, Rhode Island Division of Taxation.

#### Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2013 Business Corporations Tax	\$0	0

<u>Projection Methodology</u>: *Business Corporations Tax*: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2015 Business Corporations Tax	\$0	0
2016 Business Corporations Tax	\$0	0
2017 Business Corporations Tax	\$0	0

Law Comparison: No similar provisions found in the other New England states.

### 21. Lead Paint Abatement:

Statutory Reference: Rhode Island General Laws Section 44-30.3-1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2004 / N/A

<u>Description</u>: A property owner or lessee who resides in Rhode Island is entitled to tax relief for residential lead removal or lead hazard reduction when he or she obtains a Housing Resources Commission regulated certification, obtains a Department of Health regulated lead safe certification and fulfills all requirements, including certain income requirements as provided by this law. The tax relief can be used against the tax imposed by Rhode Island General Law Chapter 44-30.

The tax relief shall be equal to the amount actually paid for the required lead abatement or lead hazard mitigation up to a maximum of \$1,500 per dwelling unit for mitigation and up to \$5,000 per dwelling unit for abatement. The credit can be earned on a maximum of three dwelling units per claimant. The tax credit is refundable for the amounts of the credit claimed in excess of the taxpayer's liability.

The maximum amount of credits that can be claimed in a given fiscal year is \$250,000. Claimants with household incomes of \$35,200 or less shall receive priority in receiving tax credit certificates.

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$213,727	58
2013 Personal Income Tax	\$233,969	64

<u>Projection Methodology</u>: Number of taxpayers held constant with TY 2013. Amount of credit is assumed to be the maximum allowed of \$250,000.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$250,000	64
2015 Personal Income Tax	\$250,000	64
2016 Personal Income Tax	\$250,000	64
2017 Personal Income Tax	\$250,000	64

Law Comparison: Only Massachusetts has a similar provision.

<u>Massachusetts</u>: Massachusetts' provisions allow a credit to an owner of a residence who pays for the containment or abatement of any paint, plaster or other accessible structural materials containing dangerous levels of lead or who pays for the replacement of one or more window units in a dwelling constructed before 1978 in order to bring the dwelling into full compliance with the provisions of Mass. Gen. L. c. 111, Section 197 (concerning materials containing dangerous levels of lead) may claim a credit for the lesser of the cost of the removal, containment or replacement or \$1,500 per dwelling.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6(e)

# 22. Motion Picture Production:

Statutory Reference: Rhode Island General Laws Section 44-31.2-5

<u>Stated Purpose</u>: "The primary objective of this chapter is to encourage development in Rhode Island of a strong capital base for motion picture film, videotape, and television program productions, in order to achieve a more independent, self-supporting industry. This objective is divided into immediate and long-term objectives as follows:

- 1. Immediate objectives are to:
  - i. Attract private investment for the production of motion pictures, videotape productions, and television programs, which contain substantial Rhode Island content as defined herein.
  - ii. Develop a tax infrastructure, which encourages private investment. This infrastructure will provide for state participation in the form of tax credits to encourage investment in state- certified productions.
  - iii. Develop a tax infrastructure utilizing tax credits, which encourage investments in multiple state-certified production projects.
- 2. Long-term objectives are to:
  - i. Encourage increased employment opportunities within this sector and increased competition with other states in fully developing economic development options within the film and video industry.
  - ii. Encourage new education curricula in order to provide a labor force trained in all aspects of film production."

### Year Enacted / Year Amended: 2005 / 2012

<u>Description</u>: A 25.0 percent tax credit based on the amount of state-certified production costs directly attributable to activities within the state may be awarded to a motion picture production company; provided that the primary locations are within the state. The credit can be used against the taxes imposed by Rhode Island General Laws Chapters 44-11, 44-14, 44-17 and 44-30. To qualify, the minimum total production budget must be at least \$100,000 and the maximum credit allowed is \$5.0 million per production. The credit can be transferred or sold to another Rhode Island taxpayer and unused amounts of the credit can be carried forward for not more than three succeeding tax years.

No more than \$15.0 million in total credits may be issued for any tax year for motion picture production tax credits and/or musical and theatrical production tax credits. No specific amount shall be set aside for either type of production. No credits will be issued on or after July 1, 2019.

Data Source: Tax Administrator's Office, Rhode Island Division of Taxation.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$415,197	2
2012 Bank Tax	\$0	0
2012 Insurance Companies Tax	\$1,874,355	1
2012 Personal Income Tax	\$541,081	115
2012 Total	\$2,830,633	118
2013 Business Corporations Tax	\$60,079	1
2013 Bank Tax	\$2,771,208	1
2013 Insurance Companies Tax	\$637,605	1
2013 Personal Income Tax	\$917,217	30
2013 Total	\$4,386,109	33
2014 Business Corporations Tax	\$341,886	2
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Personal Income Tax	\$2,738,934	72
2014 Total	\$3,080,820	74

#### Reliability Index: 1

Projection Methodology: The projection for CY 2015, CY 2016 and CY 2017 motion picture production tax credits is based on estimates prepared by the Office of Revenue Analysis for the May 2016 Revenue Estimating Conference for FY 2015, FY 2016, FY 2017, and FY 2018 for motion picture production projects that qualify under Rhode Island General Law Chapter 44-31.2. The allocation of the total amount of motion picture production tax credits to CY 2015, CY 2016 and CY 2017 was executed using the percentages derived for the allocation of motion picture production tax credits and the Office of Revenue Analysis applying these percentages to the estimates for FY 2015, FY 2016, FY 2017, and FY 2018 for the included motion picture productions. For CY 2015, the five year average percentage for the January to June period was multiplied against the estimated FY 2015 total amount of motion picture production tax credits and the five year average percentage for the July to December period was multiplied against the estimated FY 2016 total amount of motion picture production tax credits. A similar method was used for CY 2016 and CY 2017 and fiscal years 2016, 2017, and 2018. The amount of motion picture production tax credits allocated to each tax type is based on the particular tax type's three year average percentage of total motion picture production tax credits redeemed. For personal income tax the percentage is 41.2 percent; for business corporations tax the percentage is 12.8 percent; for bank (financial institutions) tax the percentage is 11.9 percent; and for insurance companies gross premiums tax the percentage is 34.2 percent. No company has ever used a motion picture production tax credit against the tax owed under the franchise tax or the public service corporation tax.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$596,930	Unknown
2015 Bank Tax	\$1,385,604	Unknown
2015 Insurance Companies Tax	\$0	Unknown
2015 Personal Income Tax	\$3,120,553	Unknown
2015 Projected Total	\$5,103,086	Unknown
2016 Business Corporations Tax	\$599,067	Unknown
2016 Bank Tax	\$460,739	Unknown
2016 Insurance Companies Tax	\$1,478,835	Unknown
2016 Personal Income Tax	\$3,758,018	Unknown
2016 Projected Total	\$6,296,659	Unknown

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2017 Business Corporations Tax	\$1,377,949	Unknown
2017 Bank Tax	\$1,230,905	Unknown
2017 Insurance Companies Tax	\$2,516,151	Unknown
2017 Personal Income Tax	\$4,918,144	Unknown
2017 Projected Total	\$10,043,150	Unknown

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut extended a two-year moratorium on the motion picture tax credit through FY 2017. Any projects that were not certified qualified productions prior to June 1, 2013 are not eligible for credit vouchers. However, under the prior provision for income years commencing on or after January 1, 2010, production companies incurring production expenses or costs between \$100,000 and \$500,000 may be eligible for a credit equal to 10.0 percent of production expenses or costs, between \$500,000 and \$1.0 million may be eligible for a credit equal to 15.0 percent of production expenses or costs, and more than \$1.0 million may be eligible for a credit, production companies must conduct at least 25.0 percent of the principal photography days within the state, or expend at least 50.0 percent of postproduction costs within the state, or expend at least \$1.0 million of post-production costs within the state. No expenses or costs incurred outside the state and used within the state shall be eligible for the credit. No credit may be sold, assigned or otherwise transferred, in whole or in part, more than three times. As of the 2015 legislative session, credits that were issued were allowed to be claimed in the next five income years.

Connecticut Statute: Conn. Gen. Stat. § 12-217jj

<u>Maine</u>: Effective March 29, 2006, a visual media production company is allowed a nonrefundable income tax credit in an amount equal to 5.0 percent of the visual media production expenses if such expenses are \$75,000 or greater. A visual media production company certified by the Department of Economic and Community Development is allowed a reimbursement equal to 12.0 percent of certified production wages paid to employees who are residents of Maine and 10.0 percent of certified production wages paid to other employees.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5219-Y and 6902(1)

<u>Massachusetts</u>: Effective for taxable years beginning on or after January 1, 2007, and before January 1, 2023, a taxpayer whose production expenses exceed 50.0 percent of the total production expenses for a motion picture or who shoot at least 50.0 percent of the total principal photography days of the film in Massachusetts is entitled to an additional

credit equal to 25.0 percent of all Massachusetts production expenses, excluding the payroll expenses used to claim the total aggregate payroll credit. The entire salary paid to a high salary employee that is equal to or greater than \$1 million may be used to calculate the production expense credit including the portion of the salary that is less than \$1 million provided that such salary is excluded from the payroll credit, for which it does not qualify. They are also allowed a credit equal to 25.0 percent of the total aggregate payroll paid by a motion picture production company that constitutes Massachusetts source income. These tax credits are refundable at 90.0 percent and may be carried forward to any of the five subsequent taxable years.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6(1)

<u>Vermont</u>: Nonresidents can take a credit on income they receive for a dramatic performance in a commercial film production during that tax year. This credit is in the amount by which the Vermont tax on this income, exclusive of the credit, exceeds the highest personal income tax rate in the taxpayers' home state, multiplied by the Vermont commercial film production income. This credit is repealed for tax years beginning after January 1, 2013.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5826

### 23. Motor Carrier Fuel Use Taxes Paid to Rhode Island:

Statutory Reference: Rhode Island General Law Section 31-36.1-15

<u>Stated Purpose</u>: "The purpose of this chapter is to assure the payment of tax on fuel consumed by motor carriers in propelling qualified motor vehicles on the public highways in Rhode Island."

### Year Enacted / Year Amended: 1981 / 2006

<u>Description</u>: All motor carriers are entitled to a credit against the tax imposed by Rhode Island General Law Chapter 31-36 on all motor fuel purchased within the state but used outside of the state for its operations, provided that the tax imposed by the laws of the State of Rhode Island has been paid by the motor carrier on said fuel. The credit is equal to the tax rate per gallon of motor fuel in effect when the fuel was purchased.

The tax credit is refundable to the extent that the credit exceeds the amount of the motor fuel tax for which the motor carrier is liable.

<u>Data Source</u>: Excise Tax Section, Rhode Island Division of Taxation. The number of taxpayers is the number of licensed IFTA (International Fuel Tax Agreement) carriers in Rhode Island.

### Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Motor Carrier Fuel Use Tax	\$3,597,099	1,032
2013 Motor Carrier Fuel Use Tax	\$3,507,268	904
2014 Motor Carrier Fuel Use Tax	\$3,479,354	945
2015 Motor Carrier Fuel Use Tax	\$3,380,989	970

<u>Projection Methodology</u>: Amount of credit and number of taxpayers held constant with TY 2015.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Motor Carrier Fuel Use Tax	\$3,380,989	970
2017 Motor Carrier Fuel Use Tax	\$3,380,989	970

<u>Law Comparison</u>: All of the five New England states are also signatories of the International Fuel Tax Agreement and, therefore, all have similar provisions.

### 24. <u>Musical and Theatrical Production</u>:

Statutory Reference: Rhode Island General Law Section 44-31.3-2

<u>Stated Purpose</u>: "The purpose of this chapter is to create economic incentives for the purpose of stimulating the local economy and reducing unemployment in Rhode Island."

### Year Enacted / Year Amended: 2012 / 2014

<u>Description</u>: This credit is equal to 25.0 percent of the "production and performance expenditures" and "transportation expenditures" directly attributable to activities in the state for a live stage production in a "qualified production facility." The credit is allowed against the taxes imposed by Rhode Island General Laws Chapters 44-11, 44-12<sup>†</sup>, 44-13, 44-14, 44-17 and 44-30. To qualify, the minimum production budget must be \$100,000 and the maximum credit allowed is \$5.0 million per production.

"Production and performance expenditures" include expenditures incurred in the state including, but not limited to, expenditures for design, construction and operation, including sets, special and visual effects, costumes, wardrobes, make-up, accessories, costs associated with sound, lighting, staging, payroll, transportation expenditures, advertising and public relations expenditures, facility expenses, rentals, per diems, accommodations and other related costs. "Transportation expenditures" include expenditures for the packaging, crating, and transportation both to the state for use in a qualified theater production of sets, costumes, or other tangible property constructed or manufactured out of state, and/or from the state after use in a qualified theater production of sets, costumes, or other tangible property constructed or manufactured in this state and the transportation of the cast and crew to and from the state. "Qualified production facility" means a facility located in the state in which live theatrical productions are, or are intended to be, exclusively presented that contains at least one stage, a seating capacity of 1,000 or more seats, and dressing rooms, storage areas, and other ancillary amenities necessary for the accredited theater production.

No more than \$15.0 million may be issued for any tax year for the total combined motion picture tax credits and musical and theatrical production tax credits. No credits will be issued on or after July 1, 2019.

<sup>†</sup> Due to the repeal of the franchise tax effective January 1, 2015, this credit will no longer be allowed against the taxes imposed by Rhode Island General Law Section 44-12 for tax years beginning on or after January 1, 2015.

Data Source: Tax Administrator's Office, Rhode Island Division of Taxation.

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2013 Business Corporations Tax	\$334,288	1
2013 Franchise Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Personal Income Tax	\$868,881	22
2013 Total	\$1,203,169	23
2014 Business Corporations Tax	\$5,743	1
2014 Franchise Tax	\$0	0
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Personal Income Tax	\$59,943	5
2014 Total	\$65,686	6

Reliability Index: 1

<u>Projection Methodology</u>: Business Corporations, Franchise, Public Service Corporation, Bank, Insurance Companies and Personal Income Taxes:

The projection for CY 2015, CY 2016, and CY 2017 musical and theatrical production tax credits is based on estimates prepared by the Office of Revenue Analysis for the May 2016 Revenue Estimating Conference for FY 2015, FY 2016, FY 2017, and FY 2018 for motion picture production projects, including musical and theatrical productions, that qualify under Rhode Island General Law Chapter 44-31.3. The allocation of the total amount of musical and theatrical production tax credits to CY 2015, CY 2016, and CY 2017 was executed by using the percentages derived for the allocation of historic structures tax credits and the Office of Revenue Analysis applying these percentages to the estimates for FY 2015, FY 2016, FY 2017, and FY 2018 for the included musical and theatrical productions. For CY 2015, the five year average percentage for the January to June period was multiplied against the estimated FY 2015 total amount of musical and theatrical production tax credits and the five year average percentage for the July to December period was multiplied against the estimated FY 2016 total amount of musical and theatrical production tax credits. A similar method was used for CY 2016 and CY 2017 and fiscal years 2016, 2017, and 2018. The Office of Revenue Analysis assumed that the amount of credit redeemed per tax type would mirror motion picture production tax credits redeemed and utilized the particular tax type's three year average of total motion picture production tax credits redeemed due to such a short credit history of the credit.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$79,651	Unknown
2015 Public Service Corporation Tax	\$0	Unknown
2015 Bank Tax	\$61,892	Unknown
2015 Insurance Companies Tax	\$115,827	Unknown
2015 Personal Income Tax	\$247,307	Unknown
2015 Projected Total	\$504,678	Unknown
2016 Business Corporations Tax	\$36,038	Unknown
2016 Public Service Corporation Tax	\$0	Unknown
2016 Bank Tax	\$50,748	Unknown
2016 Insurance Companies Tax	\$236,884	Unknown
2016 Personal Income Tax	\$129,354	Unknown
2016 Projected Total	\$453,024	Unknown

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2017 Business Corporations Tax	\$15,700	Unknown
2017 Public Service Corporation Tax	\$0	Unknown
2017 Bank Tax	\$14,630	Unknown
2017 Insurance Companies Tax	\$42,539	Unknown
2017 Personal Income Tax	\$50,613	Unknown
2017 Projected Total	\$123,482	Unknown

Law Comparison: No similar provisions found in the other New England states.

# 25. <u>New Qualified Jobs Incentive Act</u>:

<u>Statutory Reference</u>: Rhode Island General Law Chapter 44-48.3 / Rhode Island Public Law Chapter 141, Article 19, Section 15

<u>Stated Purpose</u>: "Through the establishment of a jobs incentive program, Rhode Island can take steps to stimulate business expansion and attraction, create well-paying jobs for its residents, and generate revenues for necessary state and local governmental services."

### Year Enacted / Year Amended: 2015 / N/A

<u>Description</u>: A qualifying business may receive a tax credit of at least \$2,500 a year for each new full-time job created, where the employee works at least 35 hours a week and whose wages are subject to withholding. The credit can rise to \$7,500 a year if the business meets certain criteria. The amount of tax credits may not exceed the reasonable W-2 withholding received by the State in that year for each new full-time job created by the recipient. Administered by the Rhode Island Commerce Corporation (RICC), the program may provide tax credits to eligible businesses for a period of up to 10 years.

### <u>Projection Methodology</u>: Business Corporations, Public Service Corporation, Bank, Insurance Companies and Personal Income Taxes:

The projection for CY 2016 and CY 2017 is based on information provided by the Office of Management and Budget. ORA assumed each taxpayer will receive the maximum amount of credit allowed per job of \$7,500 for the maximum number of jobs allowed per year as stated in their agreements with the RICC. There are currently four taxpayers who have been approved under this program for an estimated total amount of tax credit of \$742,500 in CY 2016 and \$825,000 in CY 2017. As the new qualified jobs incentive tax credit is dependent on withholding, ORA assumed all credits will be taken against the personal income tax and no credits will be assigned or sold.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Personal Income Tax	\$742,500	4
2016 Projected Total	\$742,500	4
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Personal Income Tax	\$0	0
2017 Projected Total	\$825,000	4

<u>Law Comparison</u>: Connecticut, Massachusetts, New Hampshire and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut provides a credit to companies that relocate out-of-state operations to Connecticut, create at least 10 new, full-time jobs here, and hire new employees for those jobs and keep them employed for at least 12 months. Full or partial credits are awarded if the proposed company relocation is not economically viable without the credits and provides a net benefit to economic development and employment in the state. The credit is up to 60 percent of the state income tax withheld from the new employees' wages. For each new employee, the credit may be claimed for up to five consecutive years. There is a recapture provision if the number of new employees falls below that for which the taxpayer claimed the credit and they are not replace by other new employees. The annual limit for all companies is \$10 million. Credits must be taken in the same income year they are earned.

Connecticut also offers tax credits as part of an employment expansion program, which provides a credit to pass-through businesses in which one or more corporations are general or limited partners. The corporation tax credits are issued for qualifying employment expansion projects that create at least 400 new permanent, full-time in-state jobs, requires the credit pass-through in order to attract it to the state, will be economically viable and provide economic benefits to the state, and meets certain strategic economic development priorities.

Connecticut may allow a taxpayer who creates at least 10 new jobs in Connecticut a credit...in an amount up to 60 per cent of the income tax deducted and withheld from the

wages of new employees and paid over to the state. For each new employee, credits may be granted for five successive years. The credit shall be claimed in the income year in which it is earned. Any credits not used in a tax year shall expire. The commissioner shall determine whether (1) the taxpayer...is eligible for the tax credit, and (2) the proposed job growth (A) is economically viable only with use of the tax credit, (B) would provide a net benefit to economic development and employment opportunities in the state, and (C) conforms to the state plan of conservation and development. The total amount of credits granted under the job expansion tax credit program as well as sections 12-217ii, 12-217m and 12-21700 shall not exceed \$20.0 million in any one fiscal year or \$40.0 million dollars over the duration of the job expansion tax credit program. A credit under this section may be granted to a taxpayer for not more than five successive income years. No credit is allowed for any new jobs created on or after January 1, 2014.

Connecticut Statutes: Conn. Gen. Stat. §§ 12-217gg, 12-217ii, and 12-217pp

<u>Massachusetts</u>: Effective for tax years beginning on or after January 1, 2015, the Economic Development Incentive Program credit provisions have been expanded to include certified job creation projects. Individuals and entities pursuing certified job creation projects may be awarded a credit of up to \$1,000 per job created (up to \$5,000 in a Gateway Community as defined in section 3A of chapter 23A or within a city or town whose average seasonally adjusted unemployment rate, as reported by the executive office of labor and workforce development, is higher than the average seasonally adjusted unemployment rate of the commonwealth). The total award per project may not exceed \$1,000,000. The credit for a certified job creation project is allowed for the year subsequent to that in which the jobs are created.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 38N

<u>New Hampshire</u>: New Hampshire provides for a tax credit to businesses who hire new, full-time, year-round employees in Coos County for work directly in one or more business activities. To qualify, an employee must be paid actual wages equal to or greater than the current state minimum wage. The tax credit shall only be available for tax liability arising during the five consecutive tax periods following the awarding of the credit. Credits may be applied against business enterprise and business profits taxes and can be carried forward.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 162-Q

<u>Vermont</u>: Vermont does not include a credit, but does provide a cash incentive, paid in installments, based on new, qualified job and payroll creation in Vermont, to companies authorized by the Vermont Economic Progress Council (VEPC). The incentive amount is earned over a period of up to five years and paid out over a period of up to nine years, provided the company maintains or increases base payroll and meets the necessary targets.

The Vermont Employment Growth Incentive (VEGI) also provides a performance-based employment growth incentive to be paid out of the business's withholding account upon approval by the Vermont Economic Progress Council (VEPC) and the Vermont Department of Taxes. The value of the incentives is dependent upon the net fiscal benefit resulting from projected qualifying payroll and qualifying capital investment. An incentive ratio is applied to the net fiscal benefit generated by the cost-benefit model in order to determine the maximum award the VEPC may authorize for each application it approves.

The VEPC shall calculate an incentive percentage for each approved application as follows: Authorized award amount divided by the five-year sum of all payroll targets. An approval shall specify: the application base jobs at the time of the application; total jobs at time of application; the application base payroll; total payroll at time of application; the incentive percentage; the wage threshold; the payroll thresholds; a job target for each year of the award period; a payroll target for each year of the award period; a capital investment target for each year of the award period and a sufficient description of the nature of the qualifying capital investment over the award period. The council may authorize incentives in excess of net fiscal benefit multiplied by the incentive ratio not to exceed an annual authorization established by law.

To the extent a business authorized to earn employment growth incentives...experiences a 90-percent or greater drop below application base jobs or, in the case of a business with no jobs at the time its application is approved, a 90-percent or greater drop below its cumulative job target during the utilization period, all authority to earn and claim incentives...shall be revoked, and such business shall be subject to recapture of all incentives previously claimed, together with interest and penalty.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 5813(u) and 5930b

# 26. Property Tax Relief:

Statutory Reference: Rhode Island General Law Section 44-33-5

<u>Stated Purpose</u>: "The purpose of this chapter is to provide relief, through a system of tax credits and refunds and appropriations from the general fund, to elderly and/or disabled persons who own or rent their homes."

### Year Enacted / Year Amended: 1977 / 2006

<u>Description</u>: Rhode Island full-year residents with total annual household income of \$30,000 or less are entitled to a credit against the tax imposed by Rhode Island General Law Chapter 44-30 equal to the amount by which the property taxes accrued or rent constituting property taxes accrued upon the claimant's homestead for the taxable year exceeds a certain percentage of the claimant's total household income for that taxable year, which percentage is based upon income level and household size. Beginning on January 1, 2014 this credit is available only to those taxpayers who were over the age of 65 and/or disabled. The credit is computed based on the following table:

Income Range	<u>1 Person</u>	2 or More Persons
Less than \$6,000	3.0 %	3.0 %
\$6,001 to \$9,000	4.0 %	4.0 %
\$9,001 to \$12,000	5.0 %	5.0 %
\$12,001 to \$15,000	6.0 %	5.0 %
\$15,001 to \$30,000	6.0 %	6.0 %

Starting July 2007, and for each year after, the credit is increased in increments of five dollars from the maximum of \$300 in 2006 based on income derived from video lottery games until a maximum credit of \$500 is reached. The credit maximum in TY 2014 equaled \$305 while in TY 2015 the credit maximum was \$320. The credit is refundable up to the maximum amount of credit in any given tax year.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Statistics of Personal Income, Rhode Island Division of Taxation.

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Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Personal Income Tax	\$11,258,521	41,579
2013 Personal Income Tax	\$10,365,032	38,268
2014 Personal Income Tax	\$4,408,852	16,397

<u>Projection Methodology</u>: For tax year 2015, the number of taxpayers is held constant at the TY 2014 level but the amount of the credit is increased to \$320. For tax years 2016 and 2017, the amount of credit and the number of taxpayers held constant with TY 2015.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Personal Income Tax	\$5,247,040	16,397
2016 Personal Income Tax	\$5,247,040	16,397
2017 Personal Income Tax	\$5,247,040	16,397

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: For income year 2011 and thereafter, Connecticut decreased the credit allowed for property taxes paid on the taxpayer's primary residence or motor vehicle from \$500 to \$300, and phased out the credit at a steeper rate than under the prior law. For tax year 2015 the single taxpayer's phase out threshold decreased to \$47,500. For TY 2016

the tax credit was decreased to a maximum of \$200 with a phase out income schedule based on filing status.

Connecticut Statute: Conn. Gen. Stat. § 12-704c

<u>Maine</u>: For tax years beginning after January 1, 2013, a refundable tax credit is available for taxpayers equal to 50.0 percent of property taxes paid on a resident's homestead above 6.0 percent of income. The credit is limited to \$600 for taxpayers under 65 years of age or \$900 for taxpayers 65 and older. In 2014, property taxes considered for the credit are capped at \$2,000 for single taxpayers, \$2,600 for married joint or head of household filers claiming two exemptions, and \$3,200 for married joint and head of household filers claiming three or more exemptions. These limits are adjusted for inflation after 2014. Rent constituting property tax equals 15 percent of rent.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5219-KK

<u>Massachusetts</u>: Massachusetts' provisions include a credit available only to certain taxpayers 65 and older and if the taxpayer's total income for TY 2014 does not exceed \$56,000 for a single individual who is not the head of household, \$70,000 for a head of household, and \$84,000 for a husband and wife filing a joint return and the assessed valuation of the residence does not exceed \$691,000. The value of the credit is equal to the amount by which the real estate tax payment or the rent constituting real estate tax payments exceeds 10.0 percent of the taxpayer's total income, but cannot exceed \$1,050.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6(k)

<u>Vermont</u>: Vermont's provisions include an adjustment of statewide or local share property tax liability or a homestead owner or renter credit. Homeowners have a two part calculation in determining the adjustment amount: 1) Single Threshold: 2.0 percent adjusted to reflect the district's per pupil spending, with higher thresholds for districts with higher spending. 2) Multiple Threshold: three brackets and thresholds: Lowest Bracket: 2.0 percent for income up to \$9,999 Highest Bracket: 5.0 percent for income \$25,000-\$47,000. This includes a minimum benefit based on education taxes on up to \$15,000 of house site value. Renters have a Multiple Threshold calculation: three brackets and thresholds: Lowest Bracket: 2.0 percent for income up to \$9,999. Highest Bracket: 5.0 percent for income \$25,000-\$47,000. The maximum benefit a taxpayer may receive cannot exceed the amount of the reduced property tax or the amount of the allocable rent.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 6066

#### 27. Real or Personal Property Taxed in Another State:

Statutory Reference: Rhode Island General Law Section 44-40-3(b)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1981 / 1991

<u>Description</u>: To the extent that a tax is imposed on a generation-skipping transfer by Rhode Island General Law Section 44-40-3(a) a reduction in said tax is allowed for any real property located in another state or personal property with taxable situs in another state which requires the payment of a tax for which credit is received against the federal generation-skipping transfer tax. The amount of the reduction is the ratio of the value of the property in the other state to the value of the gross generation-skipping transfer for federal tax purposes.

Data Source: Estate Tax Section, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Generation Skipping Transfer Tax	\$0	0
2013 Generation Skipping Transfer Tax	\$0	0

<u>Projection Methodology</u>: Amount of credit and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Generation Skipping Transfer Tax	\$0	0
2015 Generation Skipping Transfer Tax	\$0	0
2016 Generation Skipping Transfer Tax	\$0	0
2017 Generation Skipping Transfer Tax	\$0	0

Law Comparison: Connecticut, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Real or tangible personal located outside of Connecticut that is subject to generation-skipping transfer taxes by any state or states other than Connecticut for which such federal credit is allowable, the amount of tax due shall be reduced by the lesser of (1) the amount of any such taxes paid to such other state or states and allowed as a credit against the federal generation-skipping transfer tax or (2) an amount computed by multiplying such federal credit by a fraction.

Connecticut Statute: Conn. Gen. Stat. § 12-390b

<u>Maine</u>: Tax not directly connected with a trade or business or with property held for production of rents or royalties may be deducted only as an itemized deduction on Form 1040, Schedule A. These include the following (1) state, local or foreign real property tax;

(2) state or local personal property tax; (3) state, local or foreign income, war profits, or excess profit tax; and (4) generation-skipping transfer tax imposed on income distributions.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5102(1-D)

<u>Vermont</u>: State and local property taxes paid by a taxpayer are deductible, but only if the taxes were based on value alone and imposed on a yearly basis. Additionally, there are other miscellaneous taxes that are deductible, such as generation-skipping transfer tax imposed on income distributions.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811

### 28. <u>Rebuild Rhode Island</u>:

<u>Statutory Reference</u>: Rhode Island General Law Chapter 42-64.20 / Rhode Island Public Law Chapter 141, Article 19, Section 3

<u>Stated Purpose</u>: "Through the establishment of a rebuild Rhode Island tax credit program, Rhode Island can take steps to stimulate business development; retain and attract new business and industry to the state; create good-paying jobs for its residents; assist with business, commercial, and industrial real estate development; and generate revenues for necessary state and local governmental services."

Year Enacted / Year Amended: 2015 / N/A

<u>Description</u>: In general, this program offers tax credits for certain commercial developments that have a financing gap. The project cost must be at least \$5 million. The maximum credit is the lesser of: 30 percent of the total project cost, or the amount needed to close a project financing gap. Overall, the maximum credit is \$15 million per project.

The credit allowed cannot reduce the tax due for any taxable year by more than 50.0 percent of the tax liability that would be payable and for corporations to no less than the minimum tax as set in Rhode Island General Laws Section 44-11-2(e). The amount that exceeds the taxpayer's tax liability may be carried forward for credit against the taxes imposed for the succeeding four (4) years, or until the full credit is used, whichever occurs first. Credits may also be assigned or sold. No credits may be authorized to be reserved after December 31, 2018.

<u>Projection Methodology</u>: Business Corporations, Public Service Corporation, Bank, Insurance Companies, and Personal Income Taxes:

The Office of Management and Budget (OMB) provided ORA with the estimated fiscal impact of the proposed Rebuild Rhode Island Tax Credit Projects. As of May 23, 2016, nine projects have been confirmed under this program. No credits are expected to be taken in FY 2016. In FY 2017, two taxpayers are expected to take credits for a total amount of \$455,055. However, the enacted FY 2017 budget contains \$21.6 million in appropriations

to cover the cost of this program. Thus, ORA projects no forgone revenue for FY 2016 and FY 2017. Because credits may be assigned or sold, the estimate of the number of taxpayers is not possible

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Personal Income Tax	\$0	0
2016 Projected Total	\$0	0
2017 Business Corporations Tax	\$0	No estimate possible
2017 Public Service Corporation Tax	\$0	No estimate possible
2017 Bank Tax	\$0	No estimate possible
2017 Insurance Companies Tax	\$0	No estimate possible
2017 Personal Income Tax	\$0	No estimate possible
2017 Projected Total	\$0	No estimate possible

Law Comparison: Maine, and Massachusetts have similar provisions.

<u>Maine</u>: The tax credit for any taxable year is applicable only to those taxpayers with property considered to be a qualified investment of at least \$5,000,000 for the taxable year with a situs in Maine and placed into service by the taxpayer on or after January 1, 1979. The taxpayer must substantiate that at least 100 new jobs attributable to a qualified investment were created in the 24-month period following the date the property was placed in service. The amount of the credit allowed for any taxable year is limited to \$500,000 or the amount of the tax, whichever is less. Unused credits may be carried over to future years, but the carryforward period must not exceed 6 years

Maine Statute: Rev. Stat. Ann. tit. 36, § 5215

<u>Massachusetts</u>: Businesses investing in qualified property in an Economic Opportunity Area, as certified by the Economic Assistance Coordination Council, are entitled to a tax credit against the cost of the property up to 50 percent of their tax liability. To qualify for the credit, the property must be used exclusively in a certified project in an Economic Opportunity Area. The Economic Development Incentive Program credit provisions have been expanded to include "certified job creation projects", with a credit up to \$1,000 per job created or \$5,000 per job created in a gateway municipality. To be certified, the Economic Assistance Coordinating Council must approve a project, which is subject to a cap. Credit is not transferable, but is refundable for specified project types.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6(g) and ch. 63, § 38N

#### 29. <u>Research and Development Expense</u>:

Statutory Reference: Rhode Island General Law Section 44-32-3

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1994 / 1999

<u>Description</u>: A taxpayer is allowed a credit against the tax imposed under Rhode Island General Law Chapters 44-11, 44-17 and 44-30\* for the excess, if any, of the qualified research expenses for the taxable year over the base period research expenses, where qualified and base period research expenses are as defined in 26 U.S.C. § 41. The amount of credit is equal to 22.5 percent of expenses for the first \$25,000 worth of credit taken and 16.9 percent of expenses for any amount of applicable credit above \$25,000.

The credit allowed cannot reduce the tax due for any taxable year by more than 50.0 percent of the tax liability that would be payable and for corporations to no less than the minimum tax as set in Rhode Island General Laws Section 44-11-2(e). Unused amounts of the credit earned in a taxable year may be carried forward to not more than seven succeeding tax years.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Laws Chapter 44-30.

<u>Data Source</u>: *Business Corporations and Insurance Companies Taxes*: Rhode Island Division of Taxation testimony, November 2015 Revenue Estimating Conference.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$5,077,699	47
2012 Insurance Companies Tax	\$1,200,000	1
2012 Total	\$6,277,699	48
2013 Business Corporations Tax	\$6,760,000	55
2013 Insurance Companies Tax	\$1,500,000	1
2013 Total	\$8,260,000	56

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2014 Business Corporations Tax	\$7,772,116	49
2014 Insurance Companies Tax	\$324,085	1
2014 Total	\$8,096,201	50

<u>Projection Methodology</u>: *Business Corporations and Insurance Companies Taxes*: Amount of credit is based on the five year moving average value of the credit taken in tax year 2010 through tax year 2014. The amount of taxpayers is assumed to be the same as the last observable value.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$5,446,828	49
2015 Insurance Companies Tax	\$722,817	1
2015 Projected Total	\$6,169,645	50
2016 Business Corporations Tax	\$5,510,500	49
2016 Insurance Companies Tax	\$781,380	1
2016 Projected Total	\$6,291,880	50
2017 Business Corporations Tax	\$6,113,429	49
2017 Insurance Companies Tax	\$905,656	1
2017 Projected Total	\$7,019,085	50

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: A corporation may receive a credit against its corporation business tax equal to 20.0 percent of the amount by which research and experimental expenditures, as defined in Section 174 of the Internal Revenue Code, in the current income year exceed expenditures in the preceding year on expenditures. Unused credits may be carried forward for 15 years.

Connecticut also allows a credit against corporation business taxes for research and development expenditures incurred in the state. The credit increases from 1.0 percent of expenditures up to \$50 million, to \$500,000 plus 2 percent of the excess of expenses over \$50 million between \$50 million and \$100 million, to \$1.5 million plus 4 percent of the excess of expenses over \$100 million between \$100 million to \$200, to 6.0 percent of expenditures over \$200 million. Unused credits may be carried forward until fully taken.

Companies with less than \$70 million in gross sales that cannot take either research and development credit because they do not have a tax liability, are permitted to sell unused

credits back to the state at 65.0 percent of their value. The maximum annual refund is \$1.5 million per company.

Connecticut Statute: Conn. Gen. Stat. §§ 12-217j, 12-217n and 12-217ee

<u>Maine</u>: Maine's provisions include a credit of 5.0 percent of the excess, if any, of the qualified research expenses for the tax year over the base amount, the average spent on research expenses over the last 3 years, and 7.5 percent of the basic research payments. The credit is limited to 100.0 percent of the corporation's first \$25,000 of tax and 75.0 percent of the tax in excess of \$25,000 and has a 15 year carryover. Prior to tax year 2014, a taxpayer that qualified for the research expense tax credit was also allowed an additional credit...equal to the excess, if any, of qualified research expenses for the taxable year over the super credit base amount. A "super credit base amount" meant the average amount spent on qualified research expenses by the taxpayer in the three taxable years immediately preceding the effective date of this section, increased by 50.0 percent. The super credit for substantially increased research and development was repealed effective January 1, 2014.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5219-K

<u>Massachusetts</u>: A credit is allowed for domestic or foreign corporations against its excise tax equal to the sum of 10.0 percent of the excess, if any, of the qualified research expenses for the taxable year over the basic amount; and 15.0 percent of the basic research payments determined under Section 41(e)(1)(A) of the Federal Revenue Code. Effective January 1, 2009, the distinction between domestic and business corporations is eliminated and both are designated as business corporations.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 38M

<u>New Hampshire</u>: The maximum credit allowed for all taxpayers is \$1.0 million per fiscal year. The credit is based upon 10.0 percent of the excess of the qualified R&D expenses for the taxable year over the base amount. Each taxpayer's share of the credit shall not exceed \$50,000 per fiscal year.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:5(XIII)

<u>Vermont</u>: Vermont's provisions allow for a 10.0 percent qualified research and development expense credit upon obtaining approval of the Progress Council. Any taxpayer beginning January 1, 2011 is also eligible for a credit equal to 30.0 percent of the amount of the Federal tax credit allowed in the taxable year for eligible research and development expenditures under Section 41(a) of the Internal Revenue Code and which are made within the state.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 5930d and 5930ii

### **30.** <u>Research and Development Property</u>:

Statutory Reference: Rhode Island General Law Section 44-32-2

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1994 / 1999

<u>Description</u>: A taxpayer is allowed a credit against the tax imposed under Rhode Island General Law Chapters 44-11, 44-17 and 44-30\* for tangible personal property and other tangible property, including buildings and structural components of buildings that is acquired, constructed or reconstructed, or erected after July 1, 1994. The property must be depreciable or a recovery property as determined under 26 U.S.C. § 167 and § 168, have a useful life of at least three years, have a situs in the state, and are used principally for purposes of research and development in the experimental or laboratory sense. The amount of credit is equal to 10.0 percent of the cost or other basis for Federal income tax purposes of the property.

The credit allowed cannot reduce the tax due for corporations to less than the minimum tax as set in Rhode Island General Laws Section 44-11-2(e). Unused amounts of the credit earned in a taxable year may be carried forward to not more than seven succeeding tax years.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Laws Chapter 44-30.

<u>Data Source</u>: *Business Corporations and Insurance Companies Taxes*: Rhode Island Division of Taxation testimony, November 2015 Revenue Estimating Conference.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Total	\$0	0
2013 Business Corporations Tax	\$360,000	4
2013 Insurance Companies Tax	\$0	0
2013 Total	\$360,000	4
2014 Business Corporations Tax	\$27,432	2
2014 Insurance Companies Tax	\$0	0
2014 Total	\$27,432	2

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<u>Projection Methodology</u>: *Business Corporations and Insurance Companies Taxes*: Amount of credit is based on the five year moving average value of the credit taken in tax year 2010 through tax year 2014. The amount of taxpayers is assumed to be the same as the last observable value.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$305,725	2
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$305,725	2
2016 Business Corporations Tax	\$146,631	2
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$146,631	2
2017 Business Corporations Tax	\$167,958	2
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$167,958	2

Law Comparison: No similar provisions found in the other New England states.

### 31. <u>Residential Renewable Energy System:</u>

Statutory Reference: Rhode Island General Law Section 44-57-1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2000 / 2009

<u>Description</u>: An eligible person who pays all or part of the cost of an eligible renewable energy system is allowed a credit of 25.0 percent of the cost of the system against the tax imposed by Rhode Island General Law Chapters 44-11 and 44-30\*. Eligible renewable energy systems consist of a photovoltaic system, a solar domestic hot water system, an active solar space heating system, a geothermal system or a wind-generating system that is installed in a dwelling.

The computation of the credit is subject to a maximum renewable energy system cost of \$15,000 for a photovoltaic system, \$7,000 for a solar domestic hot water system, \$15,000 for an active solar heating system, \$7,000 for a geothermal system and \$15,000 for a windenergy system. Renewable energy systems with cost in excess of these maximums will receive a credit of 25.0 percent of the maximum allowable system cost. The tax credit cannot lower the claimant's tax liability to below the minimum tax as required by Rhode Island law and unused amounts of the credit cannot be carried forward to succeeding tax years.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Law Chapter 44-30.

<u>Data Source</u>: *Business Corporations Tax*: Tax Administrator's Office, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2013 Business Corporations Tax	\$0	0

<u>Projection Methodology</u>: *Business Corporations Tax*: Amount of credit and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2015 Business Corporations Tax	\$0	0
2016 Business Corporations Tax	\$0	0
2017 Business Corporations Tax	\$0	0

Law Comparison: Massachusetts and Vermont have similar provisions.

<u>Massachusetts</u>: Massachusetts provides a credit equal to the lesser of 15.0 percent of the net expenditure or \$1,000. Massachusetts allows a carry-over of any excess amount for three years.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6

<u>Vermont</u>: A taxpayer is entitled to a 100.0 percent credit for the Vermont-property portion of the business solar energy tax credit component of the Federal investment tax credit applied against the taxpayer's Federal tax liability.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5930z

## 32. Specialized Mill Building Investment:

Statutory Reference: Rhode Island General Law Section 42-64.9-7

<u>Stated Purpose</u>: "It is the purpose of this chapter to create economic incentives for the purpose of stimulating the redevelopment and reuse of Rhode Island's historic industrial mill structures." (Rhode Island General Law Section 42-64.9-3)

Year Enacted / Year Amended: 2004 / N/A

<u>Description</u>: The owner of a certified mill building may be allowed a specialized investment tax credit as set out in Rhode Island General Laws Section 44-31-2. A credit of 10.0 percent of the rehabilitation and reconstruction costs of a certified mill building that has been substantially rehabilitated may be taken against the tax imposed by Rhode Island General Law Chapters 44-11, 44-14, 44-17 and 44-30\*.

Application of the tax credit cannot reduce the taxpayer's tax liability below the minimum tax required by Rhode Island law. The tax credit not refundable but unused portions of the tax credit may be carried forward no more than seven succeeding tax years.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Law Chapter 44-30.

<u>Data Source</u>: *Business Corporations, Bank and Insurance Companies Taxes*: Business Tax Section, Rhode Island Division of Taxation.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Total	\$0	0
2013 Business Corporations Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Total	\$0	0

Reliability Index: 1

<u>Projection Methodology</u>: *Business Corporations, Bank and Insurance Companies Taxes*: Amount of credit and number of taxpayers is held constant in TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Projected Total	\$0	0
Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$0	0
2016 Business Corporations Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$0	0
2017 Business Corporations Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$0	0

Law Comparison: No similar provisions found in the other New England states.

# 33. <u>Stay Invested in RI Wavemaker Fellowship</u>:

<u>Statutory Reference</u>: Rhode Island General Law Chapter 42-64.26 / Rhode Island Public Law Chapter 141, Article 19, Section 9

<u>Stated Purpose</u>: "The purpose of the fund is to expand employment opportunities in the state and to retain talented individuals in the state by providing tax credits in relation to education loan repayment expenses to applicants who meet the eligibility requirements under this chapter."

## Year Enacted / Year Amended: 2015 / N/A

<u>Description</u>: Provides a tax credit that can be claimed by an applicant who "shall have graduated from an accredited two year, four year or graduate post-secondary institution of

higher learning with an associate's, bachelor's, graduate, or post-graduate degree and at which the applicant incurred education loan repayment expenses" and who is "a full-time employee with a Rhode Island-based employer located in this state for a term of up to four consecutive 12 month periods" and "whose employment is for work in one or more of the following covered fields: life, natural or environmental sciences; computer, information or software technology; advanced mathematics or finance; engineering; industrial design or other commercially related design field; or medicine or medical device technology."

The amount of credit that can be granted by the Rhode Island Commerce Corporation to an applicant is "up to a maximum amount for each" 12 month period "of \$1,000 for an associate's degree holder, \$4,000 for a bachelor's degree holder, and \$6,000 for a graduate or post-graduate degree holder,...not to exceed the education loan repayment expenses incurred by such applicant during each 12 month period completed for up to four consecutive 12 month periods."

The credit is allowed against the tax imposed by Rhode Island General Law Chapter 44-30. No incentives or credits under the program can be authorized after December 31, 2018.

<u>Projection Methodology</u>: As there must be sufficient appropriations in order to award credits, ORA projects no forgone revenue. As of May 31, 2016, no credits have yet been awarded under this program. ORA is unable to project the number of taxpayers.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$0	No estimate possible
2015 Personal Income Tax	\$0	No estimate possible
2016 Personal Income Tax	\$0	No estimate possible
2017 Personal Income Tax	\$0	No estimate possible

Law Comparison: Only Maine has a similar provision.

<u>Maine</u>: A credit is available for certain educational loan payments for Maine resident individuals who earn an associate or bachelor's degree from a Maine college or university and who subsequently live in Maine, work for an employer located in Maine and pay taxes in Maine. The credit is available for individuals graduating after 2007 and is prorated by the fraction of coursework for the degree occurring after 2007. The credit is available to eligible graduates and employers making loan payments on behalf of qualifying employees. Unused credits may be carried over for up to 10 tax years. Beginning with the 2013 tax year the individual credit is refundable for graduates with a degree in science, technology, engineering, or mathematics.

The employer credit is limited to eligible payments made during the term of the qualified employee's employment and is also limited to 50 percent of the credit amount if the qualified employee works only part-time (16-32 hours weekly).

Maine Statute: 36 Me. Rev. Stat. Ann tit. 36, § 5217-D

#### 34. Tax on Net Estate of Decedent:

<u>Statutory Reference</u>: Rhode Island General Law Section 44-22-1.1 / Rhode Island Public Law 2014, Chapter 145, Article 12, Section 12

Year Enacted / Year Amended: 1985 / 2014

<u>Description of Change</u>: Provides a credit of \$64,400 against the taxes owed under Rhode Island General Law Chapter 44-22 for decedents whose death occurs on or after January 1, 2015. Beginning on January 1, 2016 and each January 1 thereafter, the Rhode Island credit amount will be adjusted by the percentage of increase in the Consumer Price Index for all Urban Consumers (CPI-U) as of September 30 of the prior calendar year compounded annually and rounded up to the nearest \$5.00 increment.

For decedents whose death occurs prior to January 1, 2015, the prior law's threshold exemption "cliff" amount remains in place. For these decedents, tax is owed on the full amount of the taxable value of the estate once an estate's taxable value exceeds the threshold amount. For calendar year 2014, the threshold exemption amount below which an estate was exempt from tax was \$921,655.

<u>Data Source</u>: No reliable data exists for this tax expenditure item. Actual forgone revenue for FY 2012 and FY 2013 and projected forgone revenue for FY 2014 and FY 2015, if determinable, is shown under Exclusions: Net Taxable Estate Amount.

#### Reliability Index: 5

<u>Projection Methodology</u>: At this time, ORA is unable to project the forgone revenue from the estate tax credit relative to prior law for FY 2015 through FY 2017.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Estate and Transfer Tax	No estimate possible	No estimate possible
2016 Estate and Transfer Tax	No estimate possible	No estimate possible
2017 Estate and Transfer Tax	No estimate possible	No estimate possible

#### 35. Taxes Paid to Other States:

Statutory Reference: Rhode Island General Law Section 44-30-18

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1971 / 1972

<u>Description</u>: A resident shall be allowed a credit against the tax imposed by Rhode Island General Law Chapter 44-30 for the aggregate of net income taxes imposed for the taxable year by other states, including the District of Columbia of the United States, provided that such taxes are imposed irrespective of the residence of the taxpayer. The credit shall not exceed the proportion of the taxpayer's Rhode Island personal income tax that the taxpayer's Rhode Island income derived from the other taxing states bears to his or her entire Rhode Island income for the same taxable year.

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$149,361,327	74,602
2013 Personal Income Tax	\$152,143,305	74,964

<u>Projection Methodology</u>: TY 2014 is the amount of credit and number of taxpayers as reported on the TY 2014 Statistics of Personal Income, Rhode Island Division of Taxation. For tax years 2015-2017, amount of credit and number of taxpayers held constant with TY 2014.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$159,787,306	76,697
2015 Personal Income Tax	\$159,787,306	76,697
2016 Personal Income Tax	\$159,787,306	76,697
2017 Personal Income Tax	\$159,787,306	76,697

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut allows a credit against personal income taxes in the amount of any income tax imposed on any resident or part-year resident for the taxable year by another state.

Connecticut Statute: Conn. Gen. Stat. § 12-704

<u>Maine</u>: Maine's provisions also include the income taxes of any state, political subdivision thereof, the District of Columbia, or any political subdivision of a foreign country, which is analogous to a state of the United States; however, the other taxing jurisdiction must allow a reciprocal reduction of its tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5217-A

<u>Massachusetts</u>: Massachusetts' provisions also include the income taxes of all territories or possessions of the United States [e.g. Guam, Puerto Rico, the US Virgin Islands], as well as, of the Canadian provinces.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6(a)

<u>Vermont</u>: Vermont's provisions also include credit for the income taxes of all territories or possessions of the United States [e.g. Guam, Puerto Rico, U.S. Virgin Islands], the District of Columbia and a limited credit for the income taxes of the Canadian provinces.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5825

## 36. <u>Wages Paid by Employers in Mill Buildings</u>:

Statutory Reference: Rhode Island General Law Section 42-64.9-8

<u>Stated Purpose</u>: "It is the purpose of this chapter to create economic incentives for the purpose of stimulating the redevelopment and reuse of Rhode Island's historic industrial mill structures." (Rhode Island General Law Sections 42-64.9-2 and 42-64.9-3)

Year Enacted / Year Amended: 2004 / N/A

<u>Description</u>: A taxpayer who owns and operates an eligible business within a certified mill building that has been substantially rehabilitated is allowed a credit against the tax imposed under Rhode Island General Law Chapters 44-11 or 44-30\*. The credit is equal to 100.0 percent of the total amount of Rhode Island salaries and wages as are paid to the same employees in excess of the prior calendar year. The maximum credit allowed per taxable year under the provision of the subsection is three thousand dollars (\$3,000) per qualified employee.

The credit cannot reduce the tax liability of the taxpayer below the minimum tax required by Rhode Island law. Unused amounts of the credit cannot be carried forward to succeeding tax years. An eligible business that is also located in an enterprise zone can use the credit provided under this section or that provided in Rhode Island General Law Section 42-64.3-6 but not both.

\*As of January 1, 2011, this credit is no longer allowed against the tax imposed by Rhode Island General Laws Chapter 44-30.

Data Source: Business Tax Section, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2013 Business Corporations Tax	\$0	0

<u>Projection Methodology</u>: Amount of credit and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2015 Business Corporations Tax	\$0	0
2016 Business Corporations Tax	\$0	0
2017 Business Corporations Tax	\$0	0

Law Comparison: No similar provisions found in the other New England states.

VIII. Detail of Tax Expenditure Items - Deductions

# DEDUCTIONS

## 1. Accelerated Amortization for Certain Manufacturers:

Statutory Reference: Rhode Island General Law Section 44-11-11.3

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1994 / N/A

<u>Description</u>: Any taxpayer engaged in manufacturing activities in Rhode Island that has on the average over the five previous years annually produced goods at facilities located in Rhode Island which generate net sales of at least \$10.0 million and where on the average at least 80.0 percent of that production has been for eventual sale to a branch of the United States armed services may, if it represents that it anticipates the need to reduce its reliance on such sales, elect to amortize the unrecovered basis of all or a portion of its depreciable assets over a 60 month period in equal monthly installments.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Maine and Massachusetts have similar provisions.

<u>Maine</u>: Maine's provisions allow a taxpayer to amortize new business startup expenses such as the cost of legal services, which are normally incurred during initiation. These outlays can be amortized over 180 months even though they are similar to other payments made for non-depreciable intangible assets that are not recoverable until the business is sold. If a taxpayer does not make this election, the expenses must be capitalized.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5102(1-D)

<u>Massachusetts</u>: Massachusetts' taxpayers may elect to treat certain capital costs of starting a business as deferred expenses and amortize them over five years. Without the election, only costs for particular assets could be recovered through depreciation deductions. The election to amortize these costs allows for a deferral of tax or an interest-free loan.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2

## 2. <u>Alimony Paid (Federal):</u>

Statutory Reference: Rhode Island General Laws Section 44-30-2.6

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income includes a deduction for alimony paid "under divorce or separate maintenance decrees or written separation agreements" between the taxpayer and the taxpayer's spouse or former spouse.

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Income Bulletin, Internal Revenue Service. The federal deduction data is scaled for Rhode Island by using the ratio of total Rhode Island adjusted gross income to total United States adjusted gross income for each tax year. Revenue forgone is determined by multiplying the calculated Rhode Island value of the deduction by an effective tax rate of 3.013 percent for TY 2012 and 2.941 percent for TY 2013. Federal number of taxpayers' data is scaled for Rhode Island by using the ratio of total Rhode Island tax filers to total United States tax filers for each tax year.

Reliability Index: 4

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$1,252,657	2,603
2013 Personal Income Tax	\$1,302,222	2,742

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$1,302,222	2,742
2015 Personal Income Tax	\$1,302,222	2,742
2016 Personal Income Tax	\$1,302,222	2,742
2017 Personal Income Tax	\$1,302,222	2,742

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income base provisions begin with federal adjusted gross income and, therefore, allow this item since it is part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for alimony paid.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Massachusetts' provisions include a deduction from total 5.3 percent income for amounts paid to former spouses for alimony or separate maintenance under court order.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of alimony or separate maintenance payments is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

## 3. Amortization of Air or Water Pollution Prevention and Treatment Facilities:

Statutory Reference: Rhode Island General Laws Section 44-11-11.1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1966 / 2000

<u>Description</u>: A taxpayer, at his or her election, is allowed to take as a deduction the amortization of the adjusted basis for determining gain of any "treatment facility" over a

period of 60 months. The deduction is allowed against the tax imposed by Rhode Island General Laws Chapter 44-11. The amortization deduction requires that the federal depreciation or amortization, if any, must be added back before the Rhode Island calculation is made.

A treatment facility means "any land, facility, device, building, machinery, or equipment, the construction, reconstruction, erection, installation, or acquisition of which" meets federal and state standards for the control of air or water pollution, has been made primarily to control the pollution of water or air and applies only to water and air pollution control facilities that are installed for the treatment of waste waters and air contaminants resulting from industrial processes.

A prevention facility means "any land, facility, device, building, machinery, or equipment the construction, reconstruction, erection, installation, or acquisition of which" meets federal and state standards for the prevention of air or water pollution or contamination, has been made primarily to prevent the pollution or contamination of water or air, and applies only to water and air pollution prevention facilities that are installed for the prevention of waste waters, air contaminants, and hazardous solid wastes resulting from industrial processes.

The treatment or prevention facility must be certified by the Director of the Department of Environmental Management.

Data Source: Business Tax Section, Rhode Island Division of Taxation

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2013 Business Corporations Tax	\$0	0

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2015 Business Corporations Tax	\$0	0
2016 Business Corporations Tax	\$0	0
2017 Business Corporations Tax	\$0	0

Law Comparison: Only Massachusetts has a similar provision.

<u>Massachusetts</u>: Massachusetts' provisions include a deduction for 100.0 percent of the costs associated with an approved air or industrial treatment facility during the taxable year of the construction, reconstruction, erection or improvement of the facility.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 38D(a)

#### 4. Certain Business Expenses of Reservists, etc. (Federal):

Statutory Reference: Rhode Island General Law Section 44-30-2.6

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income includes a deduction for certain business expenses of Armed Forces reservists, qualified performing artists, and fee-basis government officials. These expenses are ordinary and necessary unreimbursed expenses attributable to an individual's job including vehicle expenses, expenses related to travel that is not overnight (parking fees, tolls, transportation by train, bus, etc.) excluding meals and entertainment, expenses related to overnight travel (lodging, airfare, etc.) excluding meals and entertainment, other business expenses, and meals and entertainment.

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Income Bulletin, Internal Revenue Service. The federal deduction data is scaled for Rhode Island by using the ratio of total Rhode Island adjusted gross income to total United States adjusted gross income for each tax year. Revenue forgone is determined by multiplying the calculated Rhode Island value of the deduction by an effective tax rate of 3.013 percent for TY 2012 and 2.941 percent for TY 2013. Federal number of taxpayers' data is scaled for Rhode Island by using the ratio of total Rhode Island tax filers to total United States tax filers for each tax year.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Personal Income Tax	\$58,475	598
2013 Personal Income Tax	\$65,002	659

Reliability Index: 4

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$65,002	659
2015 Personal Income Tax	\$65,002	659
2016 Personal Income Tax	\$65,002	659
2017 Personal Income Tax	\$65,002	659

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income base provisions begin with federal adjusted gross income and, therefore, allow this item since it is part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for certain business expenses of Armed Forces reservists, qualified performance artists, and fee-based government officials.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Massachusetts' provisions include a deduction from total 5.3 percent income for certain business expenses of Armed Forces reservists, qualified performing artists, and fee-based government officials as stated on the taxpayer's federal income tax return.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of certain business expenses of Armed Forces reservists, qualified performance artists, and fee-based government officials is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

## 5. Connecting Fees, Switching and Carrier Access Charges:

Statutory Reference: Rhode Island General Law Section 44-13-1(b)

Stated Purpose: No stated purpose given in law.

#### Year Enacted / Year Amended: 1942 / 1985

<u>Description</u>: All amounts paid by a corporation subject to the tax imposed under Rhode Island General Law Section 44-13-4(4) to another corporation for connecting fees, switching charges, and carrier access charges shall be deducted from the gross earnings of the paying corporation.

Data Source: No reliable data exists for this tax expenditure item.

## Reliability Index: 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Public Service Corporation Tax	No estimate possible	No estimate possible
2013 Public Service Corporation Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Public Service Corporation Tax	No estimate possible	No estimate possible
2015 Public Service Corporation Tax	No estimate possible	No estimate possible
2016 Public Service Corporation Tax	No estimate possible	No estimate possible
2017 Public Service Corporation Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions were found for the other New England states.

## 6. Domestic Production Activities (Federal):

Statutory Reference: Rhode Island General Law Section 44-55-8

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2013

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income includes a deduction for qualified domestic production activities. Qualified domestic production activities include manufacturing based in the

U.S., selling, leasing or licensing items that have been manufactured in the U.S., selling, leasing, or licensing movies that have been produced in the U.S., construction services in the U.S., architectural and engineering services related to a U.S. based project, and software development, including video games, in the U.S.

Effective for tax years beginning on or after January 1, 2014 any deduction made by a taxpayer for qualified domestic production activities under Section 199 of the Internal Revenue Code shall be added back to the taxpayer's taxable income effectively eliminating this deduction under Rhode Island General Law Section 44-30-2.6.

<u>Data Source</u>: TY 2012 and TY 2013, Internal Revenue Service, Statistics of Income (SOI), Table 2: Individual Income and Tax Data, by State and Size of Adjusted Gross Income. TY 2012 and TY 2013 data is for Rhode Island resident returns only. Revenue forgone is determined by multiplying the reported amount of the deduction by the Rhode Island resident effective personal income tax rate for each reported federal AGI category and then summing the revenue forgone amounts across all federal AGI categories. For TY 2012, these Rhode Island resident effective tax rates range from 0.08864 percent for the federal AGI category of under \$25,000 to 4.8851 percent for the federal AGI category of \$1,000,000 or more. For TY 2013, the comparable numbers are 0.08903 percent for the federal AGI category of under \$25,000 and 4.7474 percent for the federal AGI category of \$1,000,000 or more. The number of taxpayers is the total number reported in the IRS' SOI report for the given tax year. Beginning in tax year 2014, this deduction is no longer available.

Reliability Index: 2

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$1,351,064	1,730
2013 Personal Income Tax	\$1,372,704	1,840

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income base provisions begin with federal adjusted gross income and, therefore, allow this item since it is part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for qualified domestic production activities.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Massachusetts' provisions include a deduction from total 5.3 percent income for qualified domestic production activities as stated on the taxpayer's federal income tax return.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of qualified domestic production activities is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

#### 7. <u>Educator Expenses (Federal):</u>

Statutory Reference: Rhode Island General Law Section 44-30-2.6

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income allows a qualified educator to deduct unreimbursed expenses incurred for books, supplies, computer equipment, other equipment, and supplementary materials used in a classroom or related to athletics. The maximum allowable deduction is \$250.

<u>Data Source</u>: TY 2012 and TY 2013, Internal Revenue Service, Statistics of Income (SOI), Table 2: Individual Income and Tax Data, by State and Size of Adjusted Gross Income. TY 2012 and TY 2013 data is for Rhode Island resident returns only. Revenue forgone is determined by multiplying the reported amount of the deduction by the Rhode Island resident effective personal income tax rate for each reported federal AGI category and then summing the revenue forgone amounts across all federal AGI categories. For TY 2012, these Rhode Island resident effective tax rates range from 0.08864 percent for the federal AGI category of under \$25,000 to 4.8851 percent for the federal AGI category of \$1,000,000 or more. For TY 2013, the comparable numbers are 0.08903 percent for the federal AGI category of under \$25,000 and 4.7474 percent for the federal AGI category of \$1,000,000 or more. The number of taxpayers is the total number reported in the IRS' SOI report for the given tax year.

#### Reliability Index: 2

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$107,462	16,620
2013 Personal Income Tax	\$107,493	16,610

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$107,493	16,610
2015 Personal Income Tax	\$107,493	16,610
2016 Personal Income Tax	\$107,493	16,610
2017 Personal Income Tax	\$107,493	16,610

Law Comparison: Connecticut, Maine, and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income base provisions begin with federal adjusted gross income and, therefore, allow this item since it is part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for educator expenses.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of educator expenses is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

## 8. <u>Electricity for Resale:</u>

Statutory Reference: Rhode Island General Law Section 44-13-4(2)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1942 / 2008

<u>Description</u>: The transmission or sale of electricity to other public utilities, non-regulated power producers or municipal utilities for resale whether within the state or not shall be deducted from gross earnings prior to the calculation of the tax imposed by this section.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Public Service Corporation Tax	No estimate possible	No estimate possible
2013 Public Service Corporation Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Public Service Corporation Tax	No estimate possible	No estimate possible
2015 Public Service Corporation Tax	No estimate possible	No estimate possible
2016 Public Service Corporation Tax	No estimate possible	No estimate possible
2017 Public Service Corporation Tax	No estimate possible	No estimate possible

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: A deduction is allowed from all sales for resale of water, steam, gas and electricity to public service corporations and municipal utilities, whether or not such purchasers are Connecticut public service corporations or Connecticut municipal utilities, and whether or not they are subject to the Public Service Companies Tax.

Connecticut Statute: Conn. Gen. Stat. § 12-265(b)(1)

## 9. Expensing of Assets in Lieu of Depreciation, Section 179 of Internal Revenue Code:

<u>Statutory Reference</u>: Rhode Island General Law Section 44-61-1.1 / Rhode Island Public Law 2013, Chapter 144, Article 9, Section 1

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2003 / 2013

<u>Description</u>: Beginning on or after January 1, 2014, for purposes of the expensing of assets under Rhode Island General Law Chapters 44-11, 44-14 and 44-30, the expense deduction

for Rhode Island tax purposes shall be allowed in the same manner as is provided for under Section 179 of the Internal Revenue Code (IRC). Any remaining tax basis of the asset purchased shall be depreciated as provided for under the IRC Sections 167 and 168, excluding § 168(k).

Rhode Island's rule regarding Section 179 Expensing is a timing difference. Over the useful life of the asset, the expense allowed for Rhode Island and Federal tax purposes will be equal. Corporate tax filers report Bonus Depreciation and Section 179 Expensing on the same line as a total, and as such the reported amounts include bonus depreciation for C-corporations as well.

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013. Due to Rhode Island's previous decoupling with the Federal limit prior to TY 2014, this amount was reported as a modification for tax years 2012 and 2013.

Calendar Year / Tax Type	Projected Forgone Revenue	Projected Number of Taxpayers
2014 Business Corporations Tax	\$194,951	8,904
2014 Bank Tax	\$0	0
2014 Personal Income Tax	\$0	10,392
2014 Projected Total	\$194,951	19,296
2015 Business Corporations Tax	\$194,951	8,904
2015 Bank Tax	\$0	0
2015 Personal Income Tax	\$0	10,392
2015 Projected Total	\$194,951	19,296
2016 Business Corporations Tax	\$194,951	8,904
2016 Bank Tax	\$0	0
2016 Personal Income Tax	\$0	10,392
2016 Projected Total	\$194,951	19,296
2017 Business Corporations Tax	\$194,951	8,904
2017 Bank Tax	\$0	0
2017 Personal Income Tax	\$0	10,392
2017 Projected Total	\$194,951	19,296

Law Comparison: Maine, Massachusetts and New Hampshire have similar provisions.

Maine: Maine's tax laws require the federal adjusted gross income or the federal net income of a taxpayer, for tax years beginning on or after January 1, 2003 but prior to

January 1, 2011, to be increased with respect to property placed in service during the taxable year by an amount equal to the net increase in expensing attributable to the increase in aggregate cost under Section 179 of the Internal Revenue Code (IRC) arising from amendments to the IRC applicable to tax years beginning on or after January 1, 2003.

Maine's tax law requires that the federal adjusted gross income or federal net income of the taxpayer be decreased by a fraction of any amount previously added back by the taxpayer to federal adjusted gross income. In the case of property expensed pursuant to Section 179 of the IRC, the term "recovery period" means the recovery period that would have been applicable to the property had Section 179 not been applied.

In 2011, the Maine legislature enacted full conformity with federal Section 179 expense thresholds for tax years beginning on or after January 1, 2011.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5122(1)(N)(3), 5122(2)(Q), 5200-A(1)(N)(3) and 5200-A(2)(M)

<u>Massachusetts</u>: For both the corporate excise and the personal income tax, Massachusetts's tax laws allows taxpayers to elect to expense certain business assets purchased during the taxable year following the current code for purposes of IRC §179. For tax year 2012, Massachusetts adopted the increased federal amounts provided by ARRA of 2012. Under fiscal year 2016 changes, the maximum IRC § 179 deduction is \$25,000 for property placed in service in tax years beginning after 2013.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 1(c), 6F(2), (3)

<u>New Hampshire</u>: New Hampshire defines the term "United States Internal Revenue Code" to mean "[f]or all tax years beginning after January 1, 2000, the United States Internal Revenue Code of 1986 in effect on December 31, 2000." Thus, by definition amendments to the Internal Revenue Code that occurred after December 31, 2000 are not allowable under New Hampshire's business profits tax and business taxpayers have to adjust the taxable income reported on their federal return before reporting their gross business profits on their New Hampshire business tax return. The adjustment will require: (1) The removal of the Section 179 expense allowed under the IRC in effect for the taxable year; and (2) the inclusion of only the Section 179 expense allowed under the IRC in effect on December 31, 2000.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:1, XX

## 10. <u>Health Savings Account (Federal):</u>

Statutory Reference: Rhode Island General Law Section 44-30-2.6

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income allows for the deduction of contributions to a qualified health savings account (HSA). For contributions to an HSA to be deductible, the taxpayer must be enrolled in a high-deductible health insurance plan and not be covered by another type of health insurance. The high deductible health insurance plan must satisfy certain criteria. In tax year 2012, the maximum deductible HSA contribution was \$3,100 for individual coverage and \$6,250 for family coverage. In tax year 2013, the maximum deductible HSA contribution was \$3,250 for individual coverage and \$6,450 for family coverage. In tax year 2014, the maximum deductible HSA contribution was \$3,300 for individual coverage and \$6,550 for family coverage. In tax year 2015, the maximum deductible HSA contribution is \$3,350 for individual coverage and \$6,650 for family coverage. For tax year 2016, the maximum deductible HSA contribution remains the same for single coverage but increases to \$6,750 for family coverage. For tax year 2017, the maximum deductible HSA contribution will increase to \$3,400 for individual coverage and will have no change for family coverage.

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Income Bulletin, Internal Revenue Service. The federal deduction data is scaled for Rhode Island by using the ratio of total Rhode Island adjusted gross income to total United States adjusted gross income for each tax year. Revenue forgone is determined by multiplying the calculated Rhode Island value of the deduction by an effective tax rate of 3.013 percent for TY 2012 and 2.941 percent for TY 2013. Federal number of taxpayers' data is scaled for Rhode Island by using the ratio of total Rhode Island tax filers to total United States tax filers for each tax year.

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$376,742	4,527
2013 Personal Income Tax	\$411,479	5,027

Reliability Index: 4

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$411,479	5,027
2015 Personal Income Tax	\$411,479	5,027
2016 Personal Income Tax	\$411,479	5,027
2017 Personal Income Tax	\$411,479	5,027

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income base provisions begin with federal adjusted gross income and, therefore, allow this item since it is part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for contributions to a Health Savings Account.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Massachusetts' provisions include a deduction from total income for contributions to a Health Savings Account as stated on the taxpayer's federal income tax return.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2

<u>Vermont</u>: Vermont allows a deduction for all expenses in excess of 7.5 percent of the taxpayer's adjusted gross income paid during the taxable year for medical care of the taxpayer or his dependents, provided those expenses are not reimbursed. This deduction includes prescribed drugs or insulin, and all amount paid for the diagnosis, cure, mitigation, treatment or prevention of disease. It may also apply to amounts paid for needed lodging for treatment away from one's residence.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

## 11. Individual Retirement Arrangement (IRA) Contributions (Federal):

Statutory Reference: Rhode Island General Law Section 44-30-2.6

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income includes a deduction for contributions to traditional individual retirement arrangements. For tax year 2012, the contributions are subject to a maximum amount of \$5,000 if the taxpayer is less than 50 years old or \$6,000 if the taxpayer is 50 years old or more. For tax years 2013 through 2016, the contribution maximum amount is \$5,500 for taxpayers less than 50 years old and \$6,500 for taxpayers 50 years old or more.

This deduction is subject to a phase out based on the taxpayer's modified adjusted gross income. For singles and heads of household who are covered by a workplace retirement plan, the phase out ranges for tax years 2012, 2013, and 2014 are: \$58,000 to \$68,000; \$59,000 to \$69,000; and \$60,000 to \$70,000; respectively. For tax years 2015 and 2016 the singles and heads of households phase out range is \$61,000 and \$71,000. For married couples filing jointly, in which the spouse who makes the IRA contribution is covered by a workplace retirement plan, the income phase-out ranges for tax year 2012, 2013, and 2014 are: \$92,000 to \$112,000; \$95,000 to \$115,000; and \$96,000 to \$116,000, respectively. Similarly for tax years 2015 and 2016, the phase out range is \$98,000 to \$118,000. For an IRA contributor who is not covered by a workplace retirement plan and is married to someone who is covered, the phase out ranges for tax years 2012, 2013, and 2014 are \$173,000 to \$183,000; \$178,000 to \$188,000; and \$181,000 to \$191,000, respectively. Similarly, for tax years 2015 and 2016, the phase out range is \$183,000 and \$193,000.

<u>Data Source</u>: TY 2012 and TY 2013, Internal Revenue Service, Statistics of Income (SOI), Table 2: Individual Income and Tax Data, by State and Size of Adjusted Gross Income. TY 2012 and TY 2013 data is for Rhode Island resident returns only. Revenue forgone is determined by multiplying the reported amount of the deduction by the Rhode Island resident effective personal income tax rate for each reported federal AGI category and then summing the revenue forgone amounts across all federal AGI categories. For TY 2012, these Rhode Island resident effective tax rates range from 0.08864 percent for the federal AGI category of under \$25,000 to 4.8851 percent for the federal AGI category of \$1,000,000 or more. For TY 2013, the comparable numbers are 0.08903 percent for the federal AGI category of under \$25,000 and 4.7474 percent for the federal AGI category of \$1,000,000 or more. The number of taxpayers is the total number reported in the IRS' SOI report for the given tax year.

#### Reliability Index: 2

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$1,056,968	9,800
2013 Personal Income Tax	\$1,122,271	9,870

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$1,122,271	9,870
2015 Personal Income Tax	\$1,122,271	9,870
2016 Personal Income Tax	\$1,122,271	9,870
2017 Personal Income Tax	\$1,122,271	9,870

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income base provisions begin with Federal adjusted gross income and, therefore, allow this item as part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for contributions to an Individual Retirement Arrangement.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Massachusetts' provisions include a deduction from total 5.3 percent income for contributions to an Individual Retirement Arrangement as stated on the taxpayer's federal income tax return.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 5(b)

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of contributions to Individual Retirement Arrangements is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

## 12. Keogh Plan and Simplified Employee Pension Plan Contributions (Federal):

Statutory Reference: Rhode Island General Law Section 44-30-2.6

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income with the modifications. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income includes a deduction for contributions to a Keogh plan and a simplified employee pension (SEP) plan. For a defined-contribution Keogh or SEP plan, the deduction is limited to 25.0 percent of the compensation paid to the employee(s) that are participating in the plan or a specific dollar limit, whichever is less. For tax years 2012, 2013, and 2014, the dollar limit is \$50,000, \$51,000, and \$52,000, respectively. For tax years 2015 and 2016, the dollar limit is \$53,000. For a defined-benefit Keogh or SEP plan, the deduction limits for tax year 2012 through tax year 2016 are based on the actuarial assumptions and computations underlying the plan and an actuary must determine the deduction limit.

<u>Data Source</u>: TY 2012 and TY 2013, Internal Revenue Service, Statistics of Income (SOI), Table 2: Individual Income and Tax Data, by State and Size of Adjusted Gross Income. TY 2012 and TY 2013 data is for Rhode Island resident returns only. Revenue forgone is determined by multiplying the reported amount of the deduction by the Rhode Island resident effective personal income tax rate for each reported federal AGI category and then summing the revenue forgone amounts across all federal AGI categories. For TY 2012, these Rhode Island resident effective tax rates range from 0.08864 percent for the federal AGI category of under \$25,000 to 4.8851 percent for the federal AGI category of \$1,000,000 or more. For TY 2013, the comparable numbers are 0.08903 percent for the federal AGI category of under \$25,000 and 4.7474 percent for the federal AGI category of \$1,000,000 or more. The number of taxpayers is the total number reported in the IRS' SOI report for the given tax year.

#### Reliability Index: 2

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$2,695,184	3,860
2013 Personal Income Tax	\$2,675,893	3,890

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$2,675,893	3,890
2015 Personal Income Tax	\$2,675,893	3,890
2016 Personal Income Tax	\$2,675,893	3,890
2017 Personal Income Tax	\$2,675,893	3,890

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income based provisions begin with Federal adjusted gross income and, therefore, allow this item as part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for contributions to Keogh and Simplified Employee Pension plans equal to 25.0 percent of their income.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Massachusetts' provisions include a deduction for contributions to Keogh and Simplified Employee Pension plans as stated on the taxpayer's federal income tax return.

Massachusetts Statute: Mass. Gen. Laws ch. 62, §§ 2(a)(2)(F) and 5(b)

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of deductions for contributions to Keogh and Simplified Employee Pension plans is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

## 13. Merchandise Sold:

Statutory Reference: Rhode Island General Law Section 44-13-5(a)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1942 / 2003

<u>Description</u>: Corporations with a principal line of business in manufacturing, selling, and distributing to the public illuminating or heating gas may deduct from the gross earnings reported on the corporations' gross earnings tax return "the net invoice price plus the transportation cost" of any merchandise sales.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Public Service Corporation Tax	No estimate possible	No estimate possible
2013 Public Service Corporation Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Public Service Corporation Tax	No estimate possible	No estimate possible
2015 Public Service Corporation Tax	No estimate possible	No estimate possible
2016 Public Service Corporation Tax	No estimate possible	No estimate possible
2017 Public Service Corporation Tax	No estimate possible	No estimate possible

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Connecticut's provisions allow the deduction from the Utilities Companies' Tax for sales of appliances, which use water, steam, gas or electricity for the net invoice price plus transportation costs of such appliances.

Connecticut Statute: Conn. Gen. Stat. § 12-265(b)(1)

# 14. Moving Expenses (Federal):

Statutory Reference: Rhode Island General Law Section 44-30-2.6

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his

or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income includes a deduction for moving expenses provided that the expenses are incurred within one year from the date that the taxpayer has reported to work in the new location, the new main job location is at least 50 miles farther from your former home than your old job location was from your former home, and the taxpayer works full-time for 39 weeks in the first 12 months after arrival in the area of the new job location (self-employed taxpayers must also work 78 weeks in the first 24 months after arrival in the area of the new job location).

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Income Bulletin, Internal Revenue Service. The federal deduction data is scaled for Rhode Island by using the ratio of total Rhode Island adjusted gross income to total United States adjusted gross income for each tax year. Revenue forgone is determined by multiplying the calculated Rhode Island value of the deduction by an effective tax rate of 3.013 percent for TY 2012 and 2.941 percent for TY 2013. Federal number of taxpayers' data is scaled for Rhode Island by using the ratio of total Rhode Island tax filers to total United States tax filers for each tax year.

#### Reliability Index: 4

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$346,691	4,750
2013 Personal Income Tax	\$394,264	5,237

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$394,264	5,237
2015 Personal Income Tax	\$394,264	5,237
2016 Personal Income Tax	\$394,264	5,237
2017 Personal Income Tax	\$394,264	5,237

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income based provisions begin with Federal adjusted gross income and, therefore, allow this item as part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for moving expenses.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5125

<u>Massachusetts</u>: Massachusetts' provisions include a deduction from total 5.3 percent income for moving expenses.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2(a)

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of deductions for moving expenses is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

## 15. <u>Net Operating Losses:</u>

Statutory Reference: Rhode Island General Law Section 44-11-11(b)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 2007

<u>Description</u>: A taxpayer subject to the tax imposed by Rhode Island General Law Chapter 44-11 shall be allowed a net operating loss deduction that is the same as that allowed under 26 U.S.C. § 172 subject to the specific determinative criteria outlined in Rhode Island General Law Section 44-11-11.

This section also allows the taxpayer to carry the net operating loss forward for five succeeding tax years.

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Corporate Income, Rhode Island Division of Taxation. Apportionment factors of 0.40262843 percent for TY 2012 and 0.39976112 percent for TY 2013 provided by the Business Tax Section, Rhode Island Division of Taxation were applied to the total net operating losses reported. The amount of revenue forgone is derived by multiplying the apportioned net operating losses by the business corporations tax rate of 9.0 percent.

Reliability Index: 2

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$24,869,648	2,727
2013 Business Corporations Tax	\$25,437,550	2,454

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$25,437,550	2,454
2015 Business Corporations Tax	\$25,437,550	2,454
2016 Business Corporations Tax	\$25,437,550	2,454
2017 Business Corporations Tax	\$25,437,550	2,454

Law Comparison: All New England states have net operating loss deduction provisions.

<u>Connecticut</u>: Connecticut has a specific statutory provision allowing a net operating loss carry-over deduction and does not simply follow the Internal Revenue Code Section 172 (26 U.S.C. § 172). The Connecticut statute provides any excess of allowable deductions over the gross income in the same year, or the amount of such excess apportioned to Connecticut under Conn. Gen. Stat. § 12-218, is an operating loss and is deductible as an operating loss carry-over for operating losses incurred in income years commencing on or after January 1, 2000, in each of the 20 income years following the loss year. For tax years beginning on or after January 1, 2015, carryforwards are limited to 50 percent of net income. Net operating losses may not be carried back.

Connecticut Statute: Conn. Gen. Stat. § 12-217(a)(4)(A)

<u>Maine</u>: Maine generally conforms to the Internal Revenue Code as of a specific date but requires several modifications to federal taxable income related to net operating losses in order to arrive at Maine net income. For each taxable year subsequent to the year of the loss, a subtraction modification is allowed for an amount equal to the absolute value of the amount of any net operating loss arising from tax years beginning on or after January 1, 2002, for which federal adjusted gross income was increased under Me. Rev. Stat. Ann. tit. 36, § 5200-A(1)(H), and that, pursuant to 26 U.S.C. § 172, was carried back for federal income tax purposes, less the absolute value of loss used in the taxable year of loss to offset any addition modification required by Me. Rev. Stat. Ann. tit. 36, § 5200-A(1). The carry forward period for Maine conforms to the Federal carry forward period. For taxable years beginning in 2008, the amount of loss carried forward cannot exceed \$100,000, and for taxable years 2009, 2010, and 2011 the modification under paragraph 2 cannot be claimed. The amount not deducted as a result of the restriction in 2009, 2010, and 2011 can be deducted in tax years beginning after December 31, 2011, but only if Maine taxable income

is not reduced to zero, the amount has not been previously used as a modification, and the taxable year is within the allowable federal period for carry-over plus the number of years that the net operating loss carry-over adjustment was not deducted as a result of the restriction with respect to tax years beginning in 2009, 2010, or 2011.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5200-A(1, 2)

<u>Massachusetts</u>: Corporations are allowed a deduction for net operating losses computed under Massachusetts' law. The Massachusetts net operating loss is the amount by which the sum of the deductions allowed to arrive at net income, excluding the deductions for net operating loss and the dividends-received deduction exceeds gross income for the taxable year. The number of years for which such a loss may be carried forward is five taxable years for losses incurred in taxable years beginning prior to January 1, 2010 or for 20 taxable years for losses incurred in taxable years beginning on or after January 1, 2010. Net operating losses cannot be carried back, and capital losses cannot be carried forward or back.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 30(5)(b)

<u>New Hampshire</u>: New Hampshire allows a deduction for the amount of the net operating loss carryover determined under 26 U.S.C. § 172 in effect on December 31, 1996. A net operating loss is apportioned in the year incurred according to N.H. Rev. Stat. Ann. § 77-A:3. The law does not allow for the carry-back of losses in any instance. New Hampshire uses 26 U.S.C. § 172 that was in effect on December 31, 1996 except for the requirement to carry back the loss and the limitation to carry forward for 10 years following the loss year. The net operating loss must be apportioned in the year the loss is incurred and is also a deduction before apportionment in the year deducted.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:4, XIII

<u>Vermont</u>: Effective for tax years beginning on and after January 1, 2007, Vermont enacted a "stand-alone" net operating loss deduction, in place of the federal net operating loss deduction, by defining "Vermont net operating loss" (VNOL) as any negative income after allocation and apportionment of Vermont net income. The VNOL is allowed as a carry-forward in the 10 years following the loss year.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5888(4)(B)

## 16. <u>One-Half of Self-Employment Tax (Federal):</u>

Statutory Reference: Rhode Island General Law Section 44-30-2.6

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income includes a deduction for one-half of the amount of selfemployment tax paid by self-employed taxpayers. Self-employed individuals, those taxpayers who are sole proprietors, independent contractors, partners in a partnership, and members in a single member LLC, must pay a tax on net earnings from self-employment for Social Security and Medicare. Since taxpayers that are employees are responsible for only one-half of the Social Security and Medicare taxes assessed, the other half being paid by the employer, self-employed taxpayers are allowed to deduct one-half of the selfemployment tax paid to Social Security and Medicare.

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Income Bulletin, Internal Revenue Service. The federal deduction data is scaled for Rhode Island by using the ratio of total Rhode Island adjusted gross income to total United States adjusted gross income for each tax year. Revenue forgone is determined by multiplying the calculated Rhode Island value of the deduction by an effective tax rate of 3.013 percent for TY 2012 and 2.941 percent for TY 2013. Federal number of taxpayers' data is scaled for Rhode Island by using the ratio of total Rhode Island tax filers to total United States tax filers for each tax year.

Reliability Index: 4

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$3,091,785	78,016
2013 Personal Income Tax	\$3,090,376	79,428

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$3,090,376	79,428
2015 Personal Income Tax	\$3,090,376	79,428
2016 Personal Income Tax	\$3,090,376	79,428
2017 Personal Income Tax	\$3,090,376	79,428

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income based provisions begin with federal adjusted gross income and, therefore, allow this item as part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for one-half of the self-employment tax paid.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Massachusetts' provisions include a deduction from total 5.3 percent income for one-half of the self-employment tax paid as stated on the taxpayer's federal income tax return.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of deductions for one-half of the self- employment tax is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

#### 17. Penalty for Early Withdrawal of Savings (Federal):

Statutory Reference: Rhode Island General Law Section 44-30-2.6

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income allows a deduction for the penalty paid for the withdrawal of monies from a certificate of deposit or other time deposit savings account prior to the maturation of the time deposit savings account.

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Income Bulletin, Internal Revenue Service. The federal deduction data is scaled for Rhode Island by using the ratio of total Rhode Island adjusted gross income to total United States adjusted gross income for each

tax year. Revenue forgone is determined by multiplying the calculated Rhode Island value of the deduction by an effective tax rate of 3.013 percent for TY 2012 and 2.941 percent for TY 2013. Federal number of taxpayers' data is scaled for Rhode Island by using the ratio of total Rhode Island tax filers to total United States tax filers for each tax year.

Reliability Index: 4

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$51,239	3,214
2013 Personal Income Tax	\$24,492	2,907

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$24,492	2,907
2015 Personal Income Tax	\$24,492	2,907
2016 Personal Income Tax	\$24,492	2,907
2017 Personal Income Tax	\$24,492	2,907

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income base provisions begin with federal adjusted gross income and, therefore, allow this item since it is part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for the penalty on the early withdrawal of monies from time deposit savings accounts.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Massachusetts' provisions include a deduction from total 5.3 percent income for the penalty on the early withdrawal of monies from time deposit savings accounts.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of the penalty on the early withdrawal of monies from time deposit savings accounts is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

# 18. <u>Qualifying Investment in a Certified Venture Capital Partnership:</u>

Statutory Reference: Rhode Island General Law Section 44-43-2

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1987 / N/A

<u>Description</u>: A deduction reducing net income or net worth, gross earnings, or gross premiums for making a qualifying investment in a certified venture capital partnership shall be allowed for the amount of the qualifying investment in the year in which the taxpayer first makes such an investment prior to computing the tax owed under Rhode Island General Laws Chapters 44-11, 44-13, 44-14 or 44-17. (A modification reducing federal adjusted gross income shall be allowed prior to computing the tax owed under Rhode Island General Laws Chapters 44-30.)

<u>Data Source</u>: *Business Corporations and TY 2013 Bank and Insurance Companies Taxes*: Business Tax Section, Rhode Island Division of Taxation.

*Public Service Corporation and TY 2012 Bank and Insurance Companies*: No reliable data exists for this tax expenditure item.

<u>Reliability Index</u>: Business Corporations and TY 2013 Bank and Insurance Companies Taxes, 1; Public Service Corporation and TY 2012 Bank and Insurance Companies Taxes, 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Public Service Corporation Tax	No estimate possible	No estimate possible
2012 Bank Tax	No estimate possible	No estimate possible
2012 Insurance Companies Tax	No estimate possible	No estimate possible
2012 Total	\$0	0

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2013 Business Corporations Tax	\$0	0
2013 Public Service Corporation Tax	No estimate possible	No estimate possible
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Total	\$0	0

<u>Projection Methodology</u>: *Bank, Business Corporations, and Insurance Companies Taxes:* Amount of deduction and number of taxpayers is held constant with TY 2013.

Public Service Corporation: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Public Service Corporation Tax	No estimate possible	No estimate possible
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Projected Total	\$0	0
2015 Business Corporations Tax	\$0	0
2015 Public Service Corporation Tax	No estimate possible	No estimate possible
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$0	0
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	No estimate possible	No estimate possible
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$0	0

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	No estimate possible	No estimate possible
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$0	0

Law Comparison: No similar provisions found in the other New England states.

## 19. <u>Return or Unabsorbed Premiums or Premiums for Reinsurance Assumed:</u>

Statutory Reference: Rhode Island General Law Section 44-17-2

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1896 / 2007

<u>Description</u>: Taxpayers subject to the tax imposed by Rhode Island General Law Chapter 44-17 are allowed to deduct from gross premiums "the amount of return premiums on contracts covering property and risks," "the amount of premiums for reinsurance assumed of the property and risks," and, for mutual insurance companies, "the amount of dividends or unabsorbed premiums" applied as a partial payment of the premiums or returned to policyholders in cash or credited to policyholders.

<u>Data Source</u>: *TY 2013 Insurance Companies Tax*, Business Tax Section, Rhode Island Division of Taxation

TY 2012 Insurance Companies Tax: No reliable data exists for this tax expenditure item.

<u>Reliability Index</u>: *TY 2013 Insurance Companies Tax*, 1; *TY 2012 Insurance Companies Tax*, 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Insurance Companies Tax	No estimate possible	No estimate possible
2013 Insurance Companies Tax	\$0	0

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Insurance Companies Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2017 Insurance Companies Tax	\$0	0

Law Comparison: Maine and New Hampshire have similar provisions.

<u>Maine</u>: The Maine insurance premiums tax is measured by the full amount of gross insurance premiums, reduced by all direct return premiums on the gross direct premiums, and all dividends paid to policy holders on direct premiums. Except when direct return premiums are returned in the same tax year that the premium was paid, the deduction allowed may be taken only if the tax has been paid.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 2515

<u>New Hampshire</u>: The premium tax on authorized and formerly authorized insurers is calculated based on the total of gross direct premiums received during the previous calendar year for policies insuring property, subjects or risks resident or located in the state, or to be performed in the state, minus premiums or dividends returned or credited to policyholders. Title insurers may also deduct the portion of the premiums chargeable to title search and examination services.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 400-A:31

## 20. <u>Self-Employed Health Insurance (Federal):</u>

Statutory Reference: Rhode Island General Law Section 44-30-2.6

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income includes a deduction for the premiums paid for medical, dental, and qualified long-term care insurance for the taxpayer, the taxpayer's spouse, and the taxpayer's dependents if the taxpayer is a self-employed individual with a net profit, a partner with net earnings from self-employment, or a shareholder owning more than 2.0

percent of the outstanding stock of an S corporation with wages from the corporation. The insurance plan must be established under the business. The premium deduction for qualified long-term care insurance is subject to a maximum allowable amount.

<u>Data Source</u>: TY 2012 and TY 2013, Internal Revenue Service, Statistics of Income (SOI), Table 2: Individual Income and Tax Data, by State and Size of Adjusted Gross Income. TY 2012 and TY 2013 data is for Rhode Island resident returns only. Revenue forgone is determined by multiplying the reported amount of the deduction by the Rhode Island resident effective personal income tax rate for each reported federal AGI category and then summing the revenue forgone amounts across all federal AGI categories. For TY 2012, these Rhode Island resident effective tax rates range from 0.08864 percent for the federal AGI category of under \$25,000 to 4.8851 percent for the federal AGI category of \$1,000,000 or more. For TY 2013, the comparable numbers are 0.08903 percent for the federal AGI category of under \$25,000 and 4.7474 percent for the federal AGI category of \$1,000,000 or more. The number of taxpayers is the total number reported in the IRS' SOI report for the given tax year.

Reliability Index: 2

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$3,242,861	13,970
2013 Personal Income Tax	\$3,211,122	13,960

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$3,211,122	13,960
2015 Personal Income Tax	\$3,211,122	13,960
2016 Personal Income Tax	\$3,211,122	13,960
2017 Personal Income Tax	\$3,211,122	13,960

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income base provisions begin with federal adjusted gross income and, therefore, allow this item since it is part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for payments for health insurance by the self-employed.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Massachusetts' provisions include a deduction from total 5.3 percent income for payments for health insurance by the self-employed.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of deductions for payments for health insurance by the self-employed is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

## 21. Standard Deduction:

Statutory Reference: Rhode Island General Law Section 44-30-2.6(c)(3)(B)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island allows a basic standard deduction from modified adjusted gross income. The standard deduction values are adjusted for inflation as specified by Rhode Island General Law Section 44-30-2.6(c)(2)(J). For tax year 2012, the standard deduction amounts were \$7,800 for single filers, \$15,600 for married joint and qualifying widow(er) filers, \$7,800 for married separate filers and \$11,700 for head of household filers. For taxpayers earning greater than \$181,900 regardless of filing status, there is a phase-out in the deduction amount allowed to be taken. For each \$5,200 increase, or part thereof, in modified adjusted gross income, a reduction of 20.0 percent in allowable standard deduction amount is imposed. Once a taxpayer's modified adjusted gross income exceeds \$202,700 the allowable standard deduction amount is zero.

For tax year 2013, a single filer's standard deduction was \$8,000, married joint and qualifying widow(er) filers' standard deduction was \$16,000, married separate filers standard deduction was \$8,000 and head of household filers was \$12,000. For taxpayers earning greater than \$186,550 regardless of filing status, there is a phase-out in the deduction amount allowed to be taken. For each \$5,350 increase, or part thereof, in modified adjusted gross income, a reduction of 20.0 percent in allowable standard deduction amount is imposed. Once a taxpayer's modified adjusted gross income exceeds \$207,950 the allowable standard deduction amount is zero.

<u>Data Source</u>: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$165,605,173	565,898
2013 Personal Income Tax	\$168,785,082	578,118

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$168,785,082	578,118
2015 Personal Income Tax	\$168,785,082	578,118
2016 Personal Income Tax	\$168,785,082	578,118
2017 Personal Income Tax	\$168,785,082	578,118

Law Comparison: Connecticut, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut does not allow any standard or itemized deductions from Connecticut adjusted gross income in determining the taxpayer's Connecticut tax liability. Connecticut allows only exemption amounts to be deducted from Connecticut adjusted gross income when determining the taxpayer's Connecticut tax liability. These exemption amounts depend on the filing status of the taxpayer and phase out as Connecticut adjusted gross income increases.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(20)

<u>Maine</u>: For tax years beginning before January 1, 2016, Maine's provisions include a standard deduction for a resident individual equal to the standard deduction as determined in accordance with the Internal Revenue Code Section 63. For tax years beginning in 2013, the standard deduction is \$10,150 for individuals filing a married joint return and surviving spouses permitted to file a joint return and \$5,075 for married individuals filing a separate return.

For tax years beginning on or after January 1, 2016, the basic standard deduction for resident individuals filing as a single individual or a married person filing a separate return is \$11,600. For persons filing as heads of household, the basic standard deduction is

17,400. For married persons filing joint returns or surviving spouses, the basic standard deduction is 23,200. Maine also provides for an additional standard deduction equal to the amount allowed under the Internal Revenue Code Section 63(c)(3).

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5124-A, 5124-B

<u>Vermont</u>: Since Vermont uses federal income tax liability as the starting point for calculating Vermont personal income tax liability, the federal standard, which is adjusted annually for inflation and itemized deductions are used in calculating an individual's Vermont income tax liability. The amount is also increased for those who are 65 years and older and/or blind.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)

## 22. <u>Student Loan Interest (Federal):</u>

Statutory Reference: Rhode Island General Law Section 44-30-2.6

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income allows a deduction for the interest paid on a qualified student loan. A qualified student loan is a loan that was taken out solely to pay qualified education expenses. For tax years 2012 through 2015, a deduction for student loan interest is allowed up to \$2,500. For tax years 2012 and 2013, the deduction is only available to taxpayers with modified federal adjusted gross income of less than \$75,000 if filing single or less than \$155,000 if filing a joint return. For tax years 2014, 2015, and 2016, the maximum modified federal adjusted gross income for this deduction is \$80,000 for single filers and \$160,000 for joint filers.

<u>Data Source</u>: TY 2012 and TY 2013, Internal Revenue Service, Statistics of Income (SOI), Table 2: Individual Income and Tax Data, by State and Size of Adjusted Gross Income. TY 2012 and TY 2013 data is for Rhode Island resident returns only. Revenue forgone is determined by multiplying the reported amount of the deduction by the Rhode Island resident effective personal income tax rate for each reported federal AGI category and then summing the revenue forgone amounts across all federal AGI categories. For TY 2012, these Rhode Island resident effective tax rates range from 0.08864 percent for the federal AGI category of under \$25,000 to 4.8851 percent for the federal AGI category of \$1,000,000 or more. For TY 2013, the comparable numbers are 0.08903 percent for the federal AGI category of under \$25,000 and 4.7474 percent for the federal AGI category of \$1,000,000 or more. The number of taxpayers is the total number reported in the IRS' SOI report for the given tax year.

Reliability Index: 2

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$765,846	43,190
2013 Personal Income Tax	\$814,609	45,290

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$814,609	45,290
2015 Personal Income Tax	\$814,609	45,290
2016 Personal Income Tax	\$814,609	45,290
2017 Personal Income Tax	\$814,609	45,290

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income base provisions begin with federal adjusted gross income and, therefore, allow this item since it is part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for interest paid on a student loan up to \$2,500.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Massachusetts' provisions follow the federal deduction for interest paid by the taxpayer for a qualified education loan for graduate or undergraduate education, subject to taxpayer income limitations.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 3B(a)(12)

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of interest paid on a student loan is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

# 23. <u>Tax Incentives for Employers:</u>

Statutory Reference: Rhode Island General Law Chapter 44-55-4.1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1997 / N/A

<u>Description</u>: Businesses that employ and retain in the State employees who have been previously unemployed for at least 26 consecutive calendar weeks and have been domiciled residents of Rhode Island for at least 52 consecutive calendar weeks or have been a recipient of Rhode Island's Aid to Families with Dependent Children program for at least one year preceding the date of hire shall receive a deduction from the income, gross earnings, deposits, or gross premiums subject to the taxes imposed by Rhode Island General Law Chapters 44-11, 44-13, 44-14, 44-15 and 44-17. The deduction is equal to 40.0 percent of the eligible employee's first year wages, up to a maximum \$2,400 per eligible employee. (A modification reducing income subject to the tax imposed by Rhode Island General Laws Chapter 44-30 shall apply to eligible businesses.)

Data Source: Business Corporations and TY 2013 Bank and Insurance Companies Taxes, Business Tax Section, Rhode Island Division of Taxation.

*Public Service Corporation, Bank Deposits and TY 2012 Bank and Insurance Companies Taxes:* No reliable data exists for this tax expenditure item.

<u>Reliability Index</u>: Business Corporations and TY 2013 Bank and Insurance Companies Taxes, 1; Public Service Corporation, Bank Deposits and TY 2012 Bank and Insurance Companies Taxes, 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$536,203	6
2012 Public Service Corporation Tax	No estimate possible	No estimate possible
2012 Bank Tax	No estimate possible	No estimate possible
2012 Bank Deposits Tax	No estimate possible	No estimate possible
2012 Insurance Companies Tax	No estimate possible	No estimate possible
2012 Total	\$536,203	6

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2013 Business Corporations Tax	\$2,424,793	5
2013 Public Service Corporation Tax	No estimate possible	No estimate possible
2013 Bank Tax	\$2,615,585	1
2013 Bank Deposits Tax	No estimate possible	No estimate possible
2013 Insurance Companies Tax	\$0	0
2013 Total	\$5,040,378	6

<u>Projection Methodology</u>: *Bank, Business Corporations, and Insurance Companies Taxes:* Amount of deduction and number of taxpayers is held constant with TY 2013.

*Public Service Corporation and Bank Deposits Taxes*: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$2,424,793	5
2014 Public Service Corporation Tax	No estimate possible	No estimate possible
2014 Bank Tax	\$2,615,585	1
2014 Bank Deposits Tax	No estimate possible	No estimate possible
2014 Insurance Companies Tax	\$0	0
2014 Projected Total	\$5,040,378	6
2015 Business Corporations Tax	\$2,424,793	5
2015 Public Service Corporation Tax	No estimate possible	No estimate possible
2015 Bank Tax	\$2,615,585	1
2015 Bank Deposits Tax	No estimate possible	No estimate possible
2015 Insurance Companies Tax	\$0	0
2015 Projected Total	\$5,040,378	6

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$2,424,793	5
2016 Public Service Corporation Tax	No estimate possible	No estimate possible
2016 Bank Tax	\$2,615,585	1
2016 Bank Deposits Tax	No estimate possible	No estimate possible
2016 Insurance Companies Tax	\$0	0
2016 Projected Total	\$5,040,378	6
2017 Business Corporations Tax	\$2,424,793	5
2017 Public Service Corporation Tax	No estimate possible	No estimate possible
2017 Bank Tax	\$2,615,585	1
2017 Bank Deposits Tax	No estimate possible	No estimate possible
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$5,040,378	6

Law Comparison: No similar provisions found in the other New England states.

## 24. Tuition and Fees (Federal):

Statutory Reference: Rhode Island General Law Section 44-30-2.6

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Rhode Island's income tax system for a resident individual starts with the individual's federal adjusted gross income. The Rhode Island income of a non-resident individual includes "[t]he net amount of items of income and deductions entering into his or her federal adjusted gross income derived from or connected with Rhode Island sources."

Federal adjusted gross income allows a deduction for tuition and fees. Tuition and fees are defined as qualified expenses for higher education. The maximum amount of tuition and fees that can be deducted is \$4,000. The qualified higher education expenses can be for the taxpayer, the taxpayer's spouse, or a dependent of the taxpayer. For tax years 2012 through 2016, the tuition and fees deduction can only be taken by single filers with modified adjusted gross income (MAGI) of not more than \$80,000 and married joint filers with MAGI of not more than \$160,000.

Data Source: TY 2012 and TY 2013, Internal Revenue Service, Statistics of Income, Table 2: Individual Income and Tax Data, by State and Size of Adjusted Gross Income. TY 2012 and TY 2013 data is for Rhode Island resident returns only. Revenue forgone is determined by multiplying the reported amount of the deduction by the Rhode Island resident effective personal income tax rate for each reported federal AGI category and then summing the revenue forgone amounts across all federal AGI categories. For TY 2012, these Rhode Island resident effective tax rates range from 0.08864 percent for the federal AGI category of under \$25,000 to 4.8851 percent for the federal AGI category of \$1,000,000 or more. For TY 2013, the comparable numbers are 0.08903 percent for the federal AGI category of under \$25,000 and 4.7474 percent for the federal AGI category of \$1,000,000 or more. The number of taxpayers is the total number reported in the IRS' SOI report for the given tax year.

# Reliability Index: 2

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$242,185	7,260
2013 Personal Income Tax	\$222,664	6,740

<u>Projection Methodology</u>: Amount of deduction and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$222,664	6,740
2015 Personal Income Tax	\$222,664	6,740
2016 Personal Income Tax	\$222,664	6,740
2017 Personal Income Tax	\$222,664	6,740

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's income base provisions begin with federal adjusted gross income and, therefore, allow this item since it is part of the determination of the taxpayer's federal gross income.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(19)

<u>Maine</u>: Maine's personal income tax base is the federal adjusted gross income as defined by federal law, which by application allows a deduction for tuition and fees paid for qualified higher education.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5121

<u>Massachusetts</u>: Effective January 1, 2006, Massachusetts' provisions does not follow the federal deduction for tuition payments paid by the taxpayer for a qualified education expenses. However, there is a separate Massachusetts deduction for undergraduate tuition if the total paid exceeds 25.0 percent of the taxpayer's Massachusetts adjusted gross income.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 3B(a)(11)

<u>Vermont</u>: The starting point for determining every individual's taxable income subject to Vermont income tax is federal taxable income. Since Vermont uses an individual's federal taxable income as the starting point for calculating Vermont income tax liability, the federal treatment of tuition and fees paid for qualified higher education is adopted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)

VIII. Detail of Tax Expenditure Items - Exclusions

# EXCLUSIONS

# 1. <u>Biodiesel Portion of Blended Gallon of Diesel Fuel</u>:

Statutory Reference: Rhode Island General Law Section 31-36-1(14)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1925 / 2009

<u>Description</u>: The manufactured biodiesel portion of any gallon of blended biodiesel and petroleum diesel fuel is excluded from the state's motor fuel tax provided that the manufactured biodiesel consists of "[m]ono-alkyl esters of long chain fatty acids derived from vegetable oils or animal fats which conform to ASTM D6751 specifications for use in diesel engines" and the production of which "results in employment in Rhode Island at a fixed location at a manufacturing facility for biodiesel fuel."

<u>Data Source</u>: Excise Tax Section, Rhode Island Division of Taxation. Total biodiesel gallons are summed and multiplied by the motor fuel tax rate of \$0.32 per gallon for FY 2012, FY 2013, and FY 2014 and the motor fuel tax rate of \$0.33 per gallon for FY 2015.

Fiscal Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Motor Fuel Tax	\$75,481	1
2013 Motor Fuel Tax	\$389,874	1
2014 Motor Fuel Tax	\$385,061	1
2015 Motor Fuel Tax	\$580,649	1

Reliability Index: 1

<u>Projection Methodology</u>: Amount of exclusion and number of taxpayers held constant with FY 2015.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Motor Fuel Tax	\$580,649	1
2017 Motor Fuel Tax	\$580,649	1

Law Comparison: Only Massachusetts has a similar provision.

<u>Massachusetts</u>: For fuel consisting of eligible cellulosic biofuel or of a blend of gasoline and eligible cellulosic biofuel, the tax per gallon shall be reduced in proportion to the percentage of the fuel content consisting of eligible cellulosic biofuel, measured by available energy content, as determined by the department of energy resources. Massachusetts Statute: Mass. Gen. Laws ch. 64A, § 1A

#### 2. <u>Conveyance of Mobile/Manufactured Homes for Consideration of \$100 or Less:</u>

Statutory Reference: Rhode Island General Law Section 31-44-20(a)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1996 / N/A

<u>Description</u>: The tax imposed by Rhode Island General Laws Section 31-44-20 applies only to mobile and manufactured homes that are conveyed for a consideration of more than \$100. In the event that no consideration is paid for the conveyance of a mobile/manufactured home, no documentary stamps are required on the instrument of conveyance.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2013 Real Estate Conveyance Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2015 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2016 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2017 Real Estate Conveyance Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

#### 3. <u>Conveyance of Real Estate for Consideration of \$100 or Less:</u>

Statutory Reference: Rhode Island General Law Section 44-25-1(a)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1968 / 2004

<u>Description</u>: The tax imposed by Rhode Island General Laws Section 44-25-1 applies only to "lands, tenements or other realty" that are conveyed for a consideration of more than \$100. In the event that no consideration is paid for the conveyance of the lands, tenements or other realty, no documentary stamps are required on the instrument of conveyance.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2013 Real Estate Conveyance Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2015 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2016 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2017 Real Estate Conveyance Tax	No estimate possible	No estimate possible

<u>Law Comparison</u>: Connecticut, Massachusetts, New Hampshire and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include exclusion for conveyance of property when the consideration is less than \$2,000.

Connecticut Statute: Conn. Gen. Stat. § 12-498(a)(10)

<u>Massachusetts</u>: Massachusetts' provisions include exclusion for conveyance where the consideration is not more than \$100.

Massachusetts Statute: Mass. Gen. Laws ch. 64D, § 1

<u>New Hampshire</u>: New Hampshire's provisions include exclusion for conveyance where the consideration is \$4,000 or less at which time a minimum fee of \$20 is imposed.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 78-B:1, I(b)

<u>Vermont</u>: Vermont's provisions include exclusion of the first \$100,000 for a conveyance of a principal residence if except that no tax shall be imposed on the first \$110,000 in value of the property transferred if the purchaser obtains a purchase money mortgage funded in part with a homeland grant through the Vermont housing and conservation trust fund or which the Vermont housing and finance agency or U.S. Department of Agriculture and Rural Development has committed to make or purchase and tax at the rate of one and onequarter percent shall be imposed on the value of that property in excess of \$110,000 a guarantee fee is paid to the Vermont Home Mortgage Guaranty Program.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9602(1)

# 4. <u>Conveyance of Real Estate Relating to the Capitol Center Project:</u>

Statutory Reference: Rhode Island General Law Section 44-25-2(c)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1968 / 2000

<u>Description</u>: The tax imposed by Rhode Island General Laws Section 44-25-1 "does not apply to any deed, instrument, or writing which has or shall be executed, delivered, accepted, or presented for recording...certain master property conveyance contract dated December 29, 1982, and recorded in the land evidence records of the city of Providence on January 27, 1983, at 1:30 p.m. in book 1241 at page 849" that relates to the Capitol Center Project in the City of Providence.

Data Source: Rhode Island Department of Revenue.

## Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Real Estate Conveyance Tax	\$0	0
2013 Real Estate Conveyance Tax	\$0	0
2014 Real Estate Conveyance Tax	\$0	0
2015 Real Estate Conveyance Tax	\$0	0

<u>Projection Methodology</u>: Amount of exclusion and number of taxpayers held constant with FY 2015.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Real Estate Conveyance Tax	\$0	0
2017 Real Estate Conveyance Tax	\$0	0

Law Comparison: No similar provisions found in the other New England states.

## 5. <u>Corporations Exempt from Taxation by Charter:</u>

Statutory Reference: Rhode Island General Law Section 44-11-1(4)(vi)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 1994

<u>Description</u>: By definition, "[a]ny corporation expressly exempt from taxation by charter" is excluded from the base of taxpayers subject to the tax imposed by Rhode Island General Laws Chapter 44-11.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

## 6. <u>Corporations Not Doing Business for Profit:</u>

Statutory Reference: Rhode Island General Law Section 44-11-1(4)(iv)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 1994

<u>Description</u>: By definition, "[c]orporations specified in § 7-6-4, incorporated hospitals, schools, colleges, and other institutions of learning not organized for business purposes and not doing business for profit and no part of the net earnings of which inures to the benefit of any private stockholder or individual," are excluded from the base of taxpayers subject to the tax imposed by Rhode Island General Laws Chapter 44-11.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include exclusion for companies exempt by the federal corporation net income tax law or under any other section of the Internal Revenue Code; however, such organizations are likewise taxed on their unrelated business income.

Connecticut Statute: Conn. Gen. Stat. § 12-214(a)(2)(B)

<u>Maine</u>: Maine's provisions include a general exclusion for a corporation, which is exempt from federal income tax from the Maine corporate income tax by definition. Maine also exempts associations, trusts, or other unincorporated organizations which by reason of its purposes or activities is exempt from federal income tax with respect to its unrelated business taxable income.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5102(6) and 5162(2)

<u>Massachusetts</u>: Massachusetts' provisions include exclusion for corporations, which are tax exempt for federal income tax purposes under Section 501 of the Internal Revenue Code.

Massachusetts Statute: Mass. Gen. Laws ch. 63, §§ 30(1) and 30(2)

<u>New Hampshire</u>: New Hampshire's provisions include exclusion from the business enterprise tax for organizations exempt from federal tax under Section 501(c)(3) of the Internal Revenue Code and regulated investment companies.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:1, I

<u>Vermont</u>: For corporations that are organized for religious, charitable, scientific or educational purposes for which no part of the net earnings inures to the benefit of any private stockholder or individual member are exempt from corporate income tax.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811

## 7. <u>Corporations Taxed Under Business Corporations Tax:</u>

Statutory Reference: Rhode Island General Law Section 44-12-1(b)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1912 / 2004

<u>Description</u>: For tax years beginning on or after January 1, 2015 the franchise tax was repealed. For tax years prior to January 1, 2015, a corporation that is subject to the tax imposed by Rhode Island General Law Chapter 44-11 was excluded from the tax imposed by Rhode Island General Law Chapter 44-12, except for the amount which the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-12 exceeds the tax imposed by Rhode Island General Law Chapter 44-11.

Data Source: No reliable data exists for this tax expenditure item.

#### Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Franchise Tax	No estimate possible	No estimate possible
2013 Franchise Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Franchise Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

### 8. <u>Corporations that Maintain and Manage Intangible Investments:</u>

Statutory Reference: Rhode Island General Law Section 44-11-1(4)(vii)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 1994

<u>Description</u>: Corporation is defined in Rhode Island General Law Section 44-11-1(4). By definition "[c]orporations which together with all corporations under direct or indirect common ownership that employ not less than five full-time equivalent employees in the state, which maintain an office in the state which are confined to the maintenance and management of their intangible investments and the collection and distribution of the income from those investments or from tangible property physically located outside the state." are excluded from the base of taxpayers subject to the tax imposed by Rhode Island General Laws Chapter 44-11.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut and Massachusetts have similar provisions.

<u>Connecticut</u>: Passive investment companies are exempt from the corporation business tax. In addition, dividends received, directly or indirectly, from such companies do not constitute gross income for corporation business tax purposes.

Connecticut Statute: Conn. Gen. Stat. § 12-213(a)(9)(C)

<u>Massachusetts</u>: Corporate Regulated Investment Companies are exempt from the corporate excise.

Massachusetts Statute: Mass. Gen. Laws ch. 63, §§ 30 and 38B

#### 9. <u>Dividends Received From Shares of Stock:</u>

Statutory Reference: Rhode Island General Law Sections 44-11-12(1) and 44-14-15

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 1989

<u>Description</u>: Dividends received from the shares of stock of any business entity subject to the tax imposed by Rhode Island General Law Chapters 44-11, 44-13 or 44-14 shall be excluded from a taxpayer's net income that is subject to the tax imposed under Rhode Island General Laws Chapter 44-11.

<u>Data Source</u>: TY 2012 and TY 2013 Statistics of Corporate Income, Rhode Island Division of Taxation. Apportionment factors of 0.40262843 percent for TY 2012 and 0.39976112 percent for TY 2013 provided by the Business Tax Section, Rhode Island Division of Taxation were applied to the total dividends received from shares of stock. The amount of revenue forgone is derived by multiplying the apportioned dividends received by the business corporations tax rate of 9.0 percent.

#### Reliability Index: 2

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$10,364,890	1,568
2013 Business Corporations Tax	\$9,010,213	1,469

<u>Projection Methodology</u>: TY 2014 amount of exclusion and number of taxpayers is held constant with TY 2013. TY 2015 through TY 2017 uses the apportioned amount of total dividends received in TY 2013 and multiplies this amount by 7.0 percent.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$9,010,213	1,469
2015 Business Corporations Tax	\$7,007,943	1,469
2016 Business Corporations Tax	\$7,007,943	1,469
2017 Business Corporations Tax	\$7,007,943	1,469

Law Comparison: Connecticut, Maine and Massachusetts have similar provisions.

<u>Connecticut</u>: "In arriving at net income... whether or not the taxpayer is taxable under the federal corporation net income tax, there shall be deducted from gross income... in the case of all taxpayers, all dividends as defined in the Internal Revenue Code effective and in force on the last day of the income year not otherwise deducted from gross income, ...other than thirty per cent of dividends received from a domestic corporation in which the taxpayer owns less than twenty per cent of the total voting power and value of the stock of such corporation."

Connecticut Statute: Conn. Gen. Stat. § 12-217(a)(1)(D)

<u>Maine</u>: The taxable income of the taxpayer under the laws of the United States shall be decreased by...[f]ifty percent of the apportionable dividend income the taxpayer received during the taxable year from an affiliated corporation that is not included with the taxpayer in a Maine combined report.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5200-A.2.G

<u>Massachusetts</u>: "Net income...adjusted as follows shall constitute taxable net income: (1) 95.0 percent of dividends exclusive of distributions in liquidation, included therein shall be deducted other than dividends from or on account of the ownership of... (iii) any class of stock, if the corporation owns less than fifteen per cent of the voting stock of the corporation paying such dividend."

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 38(a)(1)

## 10. Financial Institutions:

Statutory Reference: Rhode Island General Law Section 44-11-1(4)(i)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 1994

<u>Description</u>: By definition, "[s]tate banks, mutual savings banks, federal savings banks, trust companies, national banking associations, building and loan associations, credit

unions, and loan and investment companies" are excluded from the base of taxpayers subject to the tax imposed by Rhode Island General Law Chapter 44-11. These financial institutions are taxable under Rhode Island General Law Chapters 44-14 or 44-15.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: There is an exemption from the corporation business tax for qualified banks, insurers and investment companies located in a designated insurance and financial services export zone within the City of Hartford.

Connecticut Statute: Conn. Gen. Stat. § 32-531

<u>Maine</u>: Financial corporations subject to the Maine financial institutions franchise tax under Me. Rev. Stat. Ann. tit. 36, § 5206 are not subject to the Maine corporate income tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5102(6)

<u>Massachusetts</u>: In lieu of the corporate excise tax, every financial institution engaged in business in Massachusetts is subject to an excise tax for financial institutions measured by taxable net income.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 2(a)

<u>Vermont</u>: Banking corporations and loan associations are exempt from the corporation income tax. Instead, they are subject to a franchise tax on the privilege of doing business in Vermont. The tax is imposed on every corporation that is a bank, savings bank, savings institution, trust company, savings and loan association, and building and loan association located in Vermont.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5836

## 11. Fraternal Beneficiary Societies:

Statutory Reference: Rhode Island General Law Section 44-11-1(4)(v)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 1994

<u>Description</u>: Fraternal beneficiary societies, as defined in Rhode Island General Law Section 27-25-1, are excluded from the base of taxpayers subject to the tax imposed by Rhode Island General Law Chapter 44-11.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Fraternal benefit societies that are operated under the lodge system and designed to provide benefits to members and their dependents and other domestic fraternal

societies operated under the lodge system, which devote their net earnings to charitable purposes are exempt from federal income tax under Internal Revenue Code Sections 501(c)(8) and 501(c)(10) and, therefore, are exempt from the Connecticut corporation business, dues, and insurance tax. However, entities exempt from federal income tax under Internal Revenue Code Section 501 may be subject to the Connecticut tax on unrelated business income, under appropriate circumstances.

Connecticut Statute: Conn. Gen. Stat. § 12-543(b)(3)

<u>Maine</u>: Maine's provisions include a general exclusion for a corporation, which is exempt from federal income tax from the Maine corporate income tax by definition. Maine also exempts associations, trusts, or other unincorporated organizations which by reason of its purposes or activities is exempt from federal income tax with respect to its unrelated business taxable income.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5102(6) and 5162(2)

<u>Massachusetts</u>: Massachusetts' provisions include exemption for those corporations, which are tax exempt for federal income tax purposes under Section 501 of the Internal Revenue Code.

Massachusetts Statute: Mass. Gen. Laws ch. 63, §§ 30(1) and 30(2)

<u>Vermont</u>: For corporations that are organized for religious, charitable, scientific or educational purposes for which no part of the net earnings inures to the benefit of any private stockholder or individual member are exempt from corporate income tax.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811

#### 12. Fraternal Benefit Societies:

Statutory Reference: Rhode Island General Law Section 44-17-1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1896 / 2010

<u>Description</u>: Insurers that are organized as fraternal benefit societies, as defined in Rhode Island General Law Section 27-25-1, are excluded from the base of taxpayers subject to the tax imposed by Rhode Island General Law Chapter 44-17.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Insurance Companies Tax	No estimate possible	No estimate possible
2013 Insurance Companies Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Insurance Companies Tax	No estimate possible	No estimate possible
2015 Insurance Companies Tax	No estimate possible	No estimate possible
2016 Insurance Companies Tax	No estimate possible	No estimate possible
2017 Insurance Companies Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

# 13. Gain or Loss on Sale of Any Property Other Than Securities:

Statutory Reference: Rhode Island General Law Section 44-14-11

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1942 / 1956

<u>Description</u>: By definition, taxpayers subject to the tax imposed by Rhode Island General Law Chapter 44-14 exclude gains and losses from the sale or other disposition of any property other than securities from gross income.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Bank Tax	No estimate possible	No estimate possible
2013 Bank Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Bank Tax	No estimate possible	No estimate possible
2015 Bank Tax	No estimate possible	No estimate possible
2016 Bank Tax	No estimate possible	No estimate possible
2017 Bank Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

## 14. Income from Sale of International Investment Management Services:

Statutory Reference: Rhode Island General Law Section 44-11-14.5

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1997 / N/A

<u>Description</u>: A taxpayer located in Rhode Island that employs, separately or as part of a consolidated tax return, an average of not less than 500 full-time equivalent employees in the state shall exclude from its net income subject to tax under Rhode Island General Law Chapter 44-11 any income derived from the sale of international investment management services to non-U.S. persons or non-U.S. investment funds.

Data Source: No reliable data exists for this tax expenditure item.

## Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Earnings from international banking facilities are allowed to be deducted under the net income base.

Connecticut Statute: Conn. Gen. Stat. § 12-217(a)(1)(C)

#### 15. Insurance and Surety Companies:

Statutory Reference: Rhode Island General Law Section 44-11-1(4)(iii)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 1994

<u>Description</u>: By definition, insurance and surety companies are excluded from the base of taxpayers subject to the tax imposed by Rhode Island General Law Chapter 44-11. These companies are subject to the tax imposed under Rhode Island General Law Chapter 44-17.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include exclusion from the corporation business tax for domestic insurance companies or those organized or incorporated under the laws of any other state or foreign government.

Connecticut Statute: Conn. Gen. Stat. § 12-214(a)(2)

<u>Maine</u>: Maine's provisions include exclusion from the Maine corporate income tax for insurance companies by definition.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5102(6)

<u>Massachusetts</u>: Massachusetts' provisions include exclusion for insurance companies from the corporate excise tax but provide that such companies are subject to a tax on premiums.

Massachusetts Statute: Mass. Gen. Laws ch. 63, §§ 20, 22, 23, 30(1), and 30(2)

<u>Vermont</u>: Life, fire, and marine insurance companies and mutual life, fire, and marine insurance companies are expressly excluded from the corporate income tax.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(3)(A)

#### 16. Interest Received from Debt Instruments Issued by Public Service Corporations:

<u>Statutory Reference</u>: Rhode Island General Law Section 44-11-12(2)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 1989

<u>Description</u>: Interest received from the debt instruments or the distributive share of the taxable income of any company subject to the tax imposed by Rhode Island General Law Chapter 44-13 are excluded from a taxpayer's net income that is subject to the tax imposed under Rhode Island General Law Chapter 44-11.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

## 17. Long-Term Gain from Capital Investment in Small Business:

Statutory Reference: Rhode Island General Law Section 44-43-5

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1987 / N/A

<u>Description</u>: A long-term capital gain realized from the sale or exchange of an interest in any entity which at the time the interest was acquired was a "qualifying business entity" is excluded from the determination of income that is subject to the tax imposed by Rhode Island General Law Chapters 44-11, 44-13, 44-14 or 44-30.

A "qualifying business entity" is a business entity that has average annual gross revenue less than \$2.5 million; has been in business for less than 4 years; expends to establish, expand or increase its operations at a regular place of business in Rhode Island; and has received certification from the Rhode Island Economic Development Corporation.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2012 Public Service Corporation Tax	No estimate possible	No estimate possible
2012 Bank Tax	No estimate possible	No estimate possible
2012 Personal Income Tax	No estimate possible	No estimate possible
2012 Total	No estimate possible	No estimate possible

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2013 Business Corporations Tax	No estimate possible	No estimate possible
2013 Public Service Corporation Tax	No estimate possible	No estimate possible
2013 Bank Tax	No estimate possible	No estimate possible
2013 Personal Income Tax	No estimate possible	No estimate possible
2013 Total	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2014 Public Service Corporation Tax	No estimate possible	No estimate possible
2014 Bank Tax	No estimate possible	No estimate possible
2014 Personal Income Tax	No estimate possible	No estimate possible
2014 Projected Total	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2015 Public Service Corporation Tax	No estimate possible	No estimate possible
2015 Bank Tax	No estimate possible	No estimate possible
2015 Personal Income Tax	No estimate possible	No estimate possible
2015 Projected Total	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2016 Public Service Corporation Tax	No estimate possible	No estimate possible
2016 Bank Tax	No estimate possible	No estimate possible
2016 Personal Income Tax	No estimate possible	No estimate possible
2016 Projected Total	No estimate possible	No estimate possible

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2017 Business Corporations Tax	No estimate possible	No estimate possible
2017 Public Service Corporation Tax	No estimate possible	No estimate possible
2017 Bank Tax	No estimate possible	No estimate possible
2017 Personal Income Tax	No estimate possible	No estimate possible
2017 Projected Total	No estimate possible	No estimate possible

Law Comparison: Only Vermont has a similar provision.

<u>Vermont</u>: An exclusion from taxable income for the first \$5,000 of adjusted net long-term capital gains. Gains from the sale of standing timber and farms retained the previous 40.0 percent exclusion.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)(ii)

# 18. <u>Lubricating Oils, Marine Diesel Fuel, Aviation Fuel and Heating Oil:</u>

Statutory Reference: Rhode Island General Law Section 31-36-1(4)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1925 / 2009

<u>Description</u>: Lubricating oils, marine diesel fuel, aviation fuel, and heating oil are excluded from the list of fuels that are suitable to use in the operation and propulsion of motor vehicles with internal combustion engines that are subject to the tax imposed by Rhode Island General Law Chapter 31-36.

Data Source: Annual Energy Outlook, Independent Statistics and Analysis, U.S. Energy Information Administration; U.S. Department of Energy. FY 2012, FY 2013, FY 2014, and FY 2015 Other Non-taxable Distribution (gallons) and marine diesel fuel, Excise Tax Section, Rhode Island Division of Taxation. Total gallons of residential fuel oil and other non-taxable fuel are summed and multiplied by the motor fuel tax rate of \$0.32 per gallon for FY 2012, FY 2013 and FY 2014 and \$0.33 per gallon in FY 2015 to arrive at the revenue forgone. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 2

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Motor Fuel Tax	\$40,114,177	No estimate possible
2013 Motor Fuel Tax	\$119,250,737	No estimate possible
2014 Motor Fuel Tax	\$237,857,049	No estimate possible
2015 Motor Fuel Tax	\$131,879,627	No estimate possible

<u>Projection Methodology</u>: Amount of exclusion for FY 2016 and FY 2017 is held constant with FY 2015. No projection of the number of taxpayers is possible due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Motor Fuel Tax	\$131,879,627	No estimate possible
2017 Motor Fuel Tax	\$131,879,627	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's motor vehicle fuels tax excludes lubricating oils from the definition of "fuels."

Connecticut Statute: Conn. Gen. Stat. § 12-455a

<u>Maine</u>: Maine's provisions exclude lubricating oils from the definition of internal combustion engine fuel. Aircraft users are entitled to a reimbursement in the amount of the tax paid, less 4 cents per gallon upon presenting to the State Tax Assessor a refund application accompanied by the original invoices showing those purchases.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 2902 and 2910

<u>Massachusetts</u>: Massachusetts' provisions exclude lubricating oils from the definition of fuel in the taxation of gasoline law cite.

Massachusetts Statute: Mass. Gen. Laws ch. 64A, § 1

<u>Vermont</u>: Vermont's law excludes lubricating oils from the gasoline tax definition. Gasoline or other motor fuel is defined to mean any type of fuel, by whatever name it may be called, used in an internal combustion engine to generate power to propel a motor vehicle upon a highway.

Vermont Statute: Vt. Stat. Ann. tit. 23, § 3173

# 19. Maximum Tax of \$0.50 per Cigar:

Statutory Reference: Rhode Island General Law Section 44-20-13.2(a)(2)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1992 / 2009

<u>Description</u>: The tax imposed by Rhode Island General Law Section 44-20-13.2(a)(1) is placed on all smokeless tobacco, cigars, and pipe tobacco products sold or held for sale in the state by any person. As of April 1, 2009, the tax is imposed at a rate of 80.0 percent of the wholesale cost of cigars, pipe tobacco products and smokeless tobacco other than snuff. Notwithstanding the 80.0 percent rate, the tax on cigars shall not exceed \$0.50 for each cigar.

<u>Data Source</u>: Excise Tax Section, Rhode Island Division of Taxation. The total number of individual cigars with a wholesale cost greater than \$0.63 was 1,613,307 in FY 2012; 1,378,952 in FY 2013; and 1,417,543 in FY 2014. The Office of Revenue Analysis used data for the January through March 2009 period and the January through March 2010 period to determine that 34.23 percent of the total number of cigars in each tax year with a wholesale cost greater than \$0.63 per cigar had an average wholesale cost greater than \$1.25 per cigar. Based on information provided by New York State in a 2011 fiscal note, ORA assumed that these "premium cigars" had an average wholesale cost of \$2.53 per cigar. The remaining 65.77 percent of cigars with an average wholesale price of more than \$0.63 and less than or equal to \$1.25 per cigar were assumed to have an average wholesale cost of \$0.94 per cigar (the midpoint between \$0.63 and \$1.25). Revenue forgone is based on the difference between taxes estimated using 80.0 percent of the projected wholesale value, computed using these assumptions, and actual taxes collected each year. No reliable data exists from which to determine the number of taxpayers.

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Cigarette Tax	\$1,109,049	No estimate possible
2013 Cigarette Tax	\$947,946	No estimate possible
2014 Cigarette Tax	\$974,474	No estimate possible
2015 Cigarette Tax	\$697,302	No estimate possible

Reliability Index: 2

<u>Projection Methodology</u>: Amount of exclusion is the average of revenue forgone from FY 2012 through FY 2015. No projection of the number of taxpayers is possible due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Cigarette Tax	\$932,193	No estimate possible
2017 Cigarette Tax	\$932,193	No estimate possible

Law Comparison: Connecticut and Vermont have similar provisions.

<u>Connecticut</u>: Effective July 1, 2011, the tax on all tobacco products is 50.0 percent of the wholesale price but in the case of cigars the tax shall not exceed fifty cents per cigar.

Connecticut Statute: Conn. Gen. Stat. §§ 12-330c(a)(1) and 12-330c(a)(2)

<u>Vermont</u>: The tax on cigars is 92.0 percent of the wholesale price for cigars with a wholesale price of \$2.17 or less per cigar, or \$4.00 per cigar for cigars with a wholesale price of \$10.00 or more per cigar.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 7811

#### 20. <u>Net Taxable Estate Amount:</u>

Statutory Reference: Rhode Island General Law Section 44-22-1.1

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1985 / 2009

<u>Description</u>: The Rhode Island estate tax is imposed upon the transfer of the net estate of every resident or non-resident decedent. For decedents whose death occurs on or after January 1, 2010, the net taxable estate amount excluded from the Rhode Island estate tax is \$850,000. Beginning on January 1, 2011 and each January 1 thereafter, the exclusion amount will be adjusted by the percentage of increase in the Consumer Price Index for all Urban Consumers (CPI-U) as of September 30 of the prior calendar year compounded annually and rounded up to the nearest \$5.00 increment. For decedents whose death occurs on or after January 1, 2011, the net taxable estate exclusion amount is \$892,865; on or after January 1, 2013, the net taxable estate exclusion amount is \$910,725; and on or after January 1, 2014, the net taxable estate exclusion amount is \$921,655. Prior to January 1, 2010, the net taxable estate exclusion amount is \$675,000.

For decedents whose death occurs on or after January 1, 2015, a Rhode Island credit shall be allowed against any tax so determined in the amount of \$64,400. Beginning on January 1, 2016 and each January 1 thereafter, the Rhode Island credit amount will be adjusted by the percentage of increase in the Consumer Price Index for all Urban Consumers (CPI-U) as of September 30 of the prior calendar year compounded annually and rounded up to the nearest \$5.00 increment.

<u>Data Source</u>: No reliable data exists for this tax expenditure item. Projected forgone revenue for FY 2015 through FY 2017, if determinable, is shown under Credits: Tax on Net Estate of Decedent.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Estate Tax	No estimate possible	No estimate possible
2013 Estate Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: Number of taxpayers is held constant.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Estate Tax	No estimate possible	No estimate possible
2015 Estate Tax	No estimate possible	No estimate possible

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: Connecticut has a unified exclusion for Connecticut estate and gift tax of \$2.0 million. Similar to the applicable federal exclusion amount, the Connecticut unified exclusion amount applies to either gift or estate tax.

Connecticut Statute: Conn. Gen. Stat. § 12-391(g)(3)

<u>Maine</u>: For 2011 and beyond, Maine changed the estate tax to conform to the federal standard. Maine also excludes capital gains on assets held at the owner's death. The cost basis of the appreciated assets is adjusted upward to the market value at the owner's date of death. The exclusion amount is \$2.0 million.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 4062(1-A)(A) and 5102(1-D)

<u>Massachusetts</u>: The filing thresholds and exclusion amounts for Massachusetts estate tax purposes for the estate of a decedent dying on or after January 1, 2003, with no adjusted taxable gifts, are as follows: 2003, \$700,000; 2004, \$850,000; 2005, \$950,000; and 2006 and thereafter, \$1.0 million. The filing threshold and exclusion amount for the estate of decedents with adjustable gifts are individually determined for both Massachusetts and federal tax purposes.

Massachusetts Statute: Mass. Gen. Laws ch. 65C, § 2A

<u>New Hampshire</u>: The amount of the New Hampshire estate tax is equal to the maximum federal estate tax credit allowable for state death taxes with respect to property subject to this state's jurisdiction to impose a tax.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 87:1

<u>Vermont</u>: The tax imposed under state law cannot exceed the maximum allowable credit for state death taxes under the Internal Revenue Code Section 2011. This "piggyback" system was changed for decedents with a date of death on or after January 1, 2002. Effective for estates of individuals dying on or after January 1, 2009, the Vermont estate tax will not exceed the amount of tax imposed by the Internal Revenue Code Section 2001 calculated using the applicable credit amount under the Internal Revenue Code Section 2010 as in effect on January 1, 2008, with no deduction under Internal Revenue Code Section 2058. This exclusion amount is \$2.75 million.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 7442a(c)

#### 21. Possession of Ten Packs of Cigarettes with Out-of-State Tax Stamps:

Statutory Reference: Rhode Island General Law Section 44-20-16

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1948 / 1991

<u>Description</u>: The provisions of Rhode Island General Law Sections 44-20-13 through 44-20-17 do not apply to the use or storage of cigarettes up to a maximum of 10 packs as "ordinarily defined by the practice of the trade" which have been brought into the state on the person.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Cigarette Tax	No estimate possible	No estimate possible
2013 Cigarette Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Cigarette Tax	No estimate possible	No estimate possible
2015 Cigarette Tax	No estimate possible	No estimate possible
2016 Cigarette Tax	No estimate possible	No estimate possible
2017 Cigarette Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut and Maine have similar provisions.

<u>Connecticut</u>: Connecticut's provisions allow an individual the use or storage of cigarettes in an amount not exceeding 200 cigarettes which have been brought into this state on the person or in accompanying baggage.

Connecticut Statute: Conn. Gen. Stat. §12-320

<u>Maine</u>: Maine's provisions allow an unlicensed individual to transport cigarettes for personal use not to exceed two cartons as commonly defined.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 4366-B

#### 22. Public Service Corporations:

Statutory Reference: Rhode Island General Law Section 44-11-1(4)(ii)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 1994

<u>Description</u>: By definition public service corporations, with the exception of those public service corporations that are provided for in Rhode Island General Law Section 44-13-2.2, are excluded from the base of taxpayers subject to the tax imposed by Rhode Island General Law Chapter 44-11. These companies are subject to the tax imposed under Rhode Island General Law Chapter 44-13.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Connecticut's provisions specifically state that the taxation provided for public service companies tax upon gross earnings in any year shall be in lieu of all other taxes.

Connecticut Statute: Conn. Gen. Stat. § 12-268j

#### 23. Special Apportionment of U.S. Federal Drug Administration Facilities:

Statutory Reference: Rhode Island General Law Section 44-11-14.1

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1992 / N/A

<u>Description</u>: A Rhode Island manufacturing facility, as defined by the United States Standard Industrial Classification Codes 283 and 384, that is certified and registered by the United States Food and Drug Administration may exclude from the allocation formula set forth in Rhode Island General Law Section 44-11-14 the following: (1) From the numerator of the property factor set forth in Rhode Island General Law Section 44-11-14, the following: (1) From the numerator of the property factor set forth in Rhode Island General Law Section 44-11-14(a)(1), "the amount...by which the net book value of qualified property in the tax year for which an exclusion is claimed...exceeds the net book value of qualified property in the preceding tax year;" (2) From the numerator of the payroll factor set forth in Rhode Island General Law Section 44-11-14(a)(3), "the amount...by which total qualified payroll expenses of the taxpayer in the tax year for which an exclusion is claimed...exceeds the total qualified payroll expenses of the taxpayer in the tax year for which an exclusion is claimed...exceeds the total qualified payroll expenses of the taxpayer in the immediately preceding tax year." The terms "qualified property" and "qualified payroll" are defined in Rhode Island General Law Sections 44-11-14.1(a)(1) and 44-11-14.1(a)(2).

Data Source: Business Tax Section, Rhode Island Division of Taxation.

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2013 Business Corporations Tax	\$729,595	1
2014 Business Corporations Tax	\$2,811,750	1
2015 Business Corporations Tax	\$81,734	1

<u>Projection Methodology</u>: The average amount of credit taken between TY 2012 and TY 2014 is projected for FY 2016 and FY 2017. Number of taxpayers is held constant.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$1,207,693	1
2017 Business Corporations Tax	\$1,207,693	1

Law Comparison: No similar provisions found in the other New England states.

# 24. <u>Subchapter S Corporations:</u>

Statutory Reference: Rhode Island General Law Section 44-11-2(d)(1)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 2014

<u>Description</u>: Prior to January 1, 2015, small business corporations organized under subchapter S, 26 U.S.C. § 1361 et seq. shall not be subject to the tax imposed by Rhode Island General Law Chapter 44-11 except "to the extent of the income that is subject to federal tax under subchapter S." Subchapter S corporations are subject to taxation under Rhode Island General Law Chapter 44-12.

For tax years beginning on or after January 1, 2015, subchapter S corporations will be subject to the minimum tax imposed by Rhode Island General Law Chapter 44-11-2(e).

Data Source: No reliable data exists for this tax expenditure item.

#### Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: Subchapter S corporations are exempt from the corporation business tax for income years beginning on or after January 1, 2001. Applicable to income years beginning on or after January 1, 2002, however, subchapter S corporations are subject to an annual business entity tax of \$250.

Connecticut Statute: Conn. Gen. Stat. § 12-214(a)(2)(J)

<u>Maine</u>: Subchapter S corporations are generally exempt from the Maine corporate income tax. A subchapter S corporation, however, is a "taxable corporation," for purposes of the Maine corporate income tax, if it is required to file a return by Me. Rev. Stat. Ann. tit. 36, § 5241, relating to subchapter S corporations with resident shareholders or income derived from sources in Maine; and is subject to federal tax under the Internal Revenue Code Sections 1374 and 1375.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5102(10)

<u>Massachusetts</u>: After January 1, 2009, generally, the income of a qualified subchapter S corporation is not subject to the net income measure of the corporate excise tax. Shareholders are subject to the personal income tax on their distributive share of qualified subchapter S corporation income. Subchapter S corporations with total receipts for the taxable year of \$6 million or more, however, are subject to the net income measure of the corporate excise tax.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 32D

<u>New Hampshire</u>: Subchapter S corporations are exempt from the New Hampshire corporate income tax but are subject to the state's business enterprise tax on the total undistributed revenues of the enterprise whatever source derived.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-E:1

<u>Vermont</u>: A subchapter S corporation is defined as a corporation for which a valid election under Internal Revenue Code Section 1362 (a) is in effect. A corporation that elects and is granted subchapter S corporation treatment for federal income tax purposes is considered a subchapter S corporation for Vermont income tax purposes. Subchapter S corporations are not subject to Vermont's corporate income tax, except to the extent of income taxable to the corporation under the Internal Revenue Code. Subchapter S corporations are subject to a minimum tax of \$250.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5911

#### 25. Taxed Gross Earnings and Associated Costs of Non-Public Service Corporations:

Statutory Reference: Rhode Island General Law Section 44-13-2.2

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1997 / N/A

<u>Description</u>: Rhode Island General Law Section 44-13-2.2 requires that a corporation or public service company whose principal business in Rhode Island is not an activity enumerated in Rhode Island General Law Section 44-13-4 shall be subject to the tax imposed by Rhode Island General Law Chapters 44-11 or 44-30 "provided that the gross earnings subject to tax under Rhode Island General Laws Section 44-13-4 and the direct and indirect costs associated with these gross earnings" are excluded from the calculation of net income upon which said taxes are assessed.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2012 Personal Income Tax	No estimate possible	No estimate possible
2012 Total	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible
2013 Personal Income Tax	No estimate possible	No estimate possible
2013 Total	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2014 Personal Income Tax	No estimate possible	No estimate possible
2014 Projected Total	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2015 Personal Income Tax	No estimate possible	No estimate possible
2015 Projected Total	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2016 Personal Income Tax	No estimate possible	No estimate possible
2016 Projected Total	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible
2017 Personal Income Tax	No estimate possible	No estimate possible
2017 Projected Total	No estimate possible	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

#### 26. <u>Taxes Legally Imposed on Consumer but Separately Stated on Invoice:</u>

Statutory Reference: Rhode Island General Law Section 44-18-12(b)(iv)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 2006

<u>Description</u>: Taxes legally imposed directly on the consumer that are separately stated on the invoice, bill of sale, or similar document provided to the purchaser are not included in the sale price upon which the tax imposed by Rhode Island General Law Chapter 44-18 is assessed.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's law excludes from the sales price, the amount of any tax not including manufacturers or importer's excise tax imposed by the United States upon or with respect to retail sales.

Connecticut Statute: Conn. Gen. Stat. § 12-407(a)(8)(B)

<u>Maine</u>: The sale price does not include the amount of any tax imposed by the United States on or with respect to retail sales.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1752

<u>Massachusetts</u>: In computing the tax due, and before applying the rate, the vendor should exclude the tax reimbursement paid by purchaser to vendor and the federal manufacturers' excise (currently applicable to the federal retail excise tax provisions) levied on motor vehicles (trucks) under the Internal Revenue Code.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, §§ 1, 3, 25

<u>Vermont</u>: Effective January 1, 2007, the term "sales price," which is the tax base for the sales and use tax, does not include any taxes legally imposed directly on the consumer that are separately stated on the invoice, bill of sale, or similar document given to the purchaser.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9701(4)(B)(iii)

#### 27. <u>Value-Added Non-Voice Services That Use Computer Processing Applications:</u>

Statutory Reference: Rhode Island General Law Section 44-13-4(4)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1942 / 2008

<u>Description</u>: "Value added non-voice services in which computer processing applications are used to act on the form, content, code, and protocol of the information to be transmitted" are excluded from the definition of telecommunication service and thus are not subject to the tax imposed by Rhode Island General Law Chapter 44-13.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Public Service Corporation Tax	No estimate possible	No estimate possible
2013 Public Service Corporation Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Public Service Corporation Tax	No estimate possible	No estimate possible
2015 Public Service Corporation Tax	No estimate possible	No estimate possible
2016 Public Service Corporation Tax	No estimate possible	No estimate possible
2017 Public Service Corporation Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

#### 28. <u>Veterinary and Testing Laboratories Services:</u>

Statutory Reference: Rhode Island General Law Section 44-18-7.3(b)(3)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2012 / N/A

<u>Description</u>: Effective October 1, 2012, sales and use tax is imposed on pet care services, except veterinary and testing laboratories services.

<u>Data Source</u>: TY 2012, TY 2013 and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$4,133,057	No estimate possible
2013 Sales and Use Tax	\$4,438,076	No estimate possible
2014 Sales and Use Tax	\$4,643,264	No estimate possible

<u>Projection Methodology</u>: FY 2015, FY 2016 and FY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$4,643,264	No estimate possible
2016 Sales and Use Tax	\$4,643,264	No estimate possible
2017 Sales and Use Tax	\$4,643,264	No estimate possible

Law Comparison: Connecticut, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Effective July 1, 2011, pet grooming, pet obedience services, and pet boarding, unless provided as an integral part of professional veterinary services, are taxable. Veterinary services are not identified as taxable services and are exempt from tax.

Connecticut Statute: Conn. Gen. Stat. § 12-407(a)(37)(KK)

<u>Maine</u>: Services such as surgery, grooming, lab testing and boarding sold by veterinarians are not subject to Maine sales tax.

Maine Statute: Maine Sales Tax Instructional Bulletin No. 51

<u>Vermont</u>: Sales of services are exempted from sales and use tax, unless specifically designated as taxable. Veterinary services are not specifically designated as a taxable service.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741

VIII. Tax Expenditure Items – Exemptions

# EXEMPTIONS

#### 1. Agricultural Products for Human Consumption:

Statutory Reference: Rhode Island General Law Section 44-18-30(61)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2007 / N/A

<u>Description</u>: The sale or storage, use or consumption of livestock and poultry of the kinds of products which ordinarily constitute food for human consumption and of livestock of the kind the products of which ordinarily constitute fibers for human use are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

#### Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$2,807,670	No estimate possible
2013 Sales and Use Tax	\$2,916,059	No estimate possible
2014 Sales and Use Tax	\$3,040,834	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$3,040,834	No estimate possible
2016 Sales and Use Tax	\$3,040,834	No estimate possible
2017 Sales and Use Tax	\$3,040,834	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

#### 2. <u>Air and Water Pollution Control Facilities</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(15)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1966 / 1980

<u>Description</u>: The sale or storage, use or consumption of tangible personal property or supplies acquired for use in the operation of air and/or water pollution control facilities and which have been certified as approved for that purpose by the Director of the Rhode Island Department of Environmental Management are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$1,150,407	No estimate possible
2013 Sales and Use Tax	\$1,176,464	No estimate possible
2014 Sales and Use Tax	\$1,245,901	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$1,245,901	No estimate possible
2016 Sales and Use Tax	\$1,245,901	No estimate possible
2017 Sales and Use Tax	\$1,245,901	No estimate possible

Law Comparison: Connecticut and Maine have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include personal property incorporated into waste treatment facilities or consumed in air pollution control facilities.

Connecticut Statute: Conn. Gen. Stat. §§ 12-412(21) and 12-412(22)

<u>Maine</u>: Maine's provisions include sales of water pollution control and air pollution control facilities certified as such by the Commissioner of Environmental Protection and any part or accessories thereof or any materials for the construction or maintenance of a facility.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 1760(29) and 1760(30)

# 3. Aircraft and Aircraft Parts:

Statutory Reference: Rhode Island General Law Section 44-18-30(56)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2004 / N/A

<u>Description</u>: The sale or storage, use or consumption of any new or used aircraft or aircraft parts is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$1,432,265	No estimate possible
2013 Sales and Use Tax	\$1,543,104	No estimate possible
2014 Sales and Use Tax	\$1,627,911	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$1,627,911	No estimate possible
2016 Sales and Use Tax	\$1,627,911	No estimate possible
2017 Sales and Use Tax	\$1,627,911	No estimate possible

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: The sale, storage, use or other consumption of, aircraft having a maximum certificated takeoff weight of 6,000 pounds or more is exempt from tax. Effective July 1, 2006, all aircraft repair or replacement parts and repair services are exempt.

Connecticut Statute: Conn. Gen. Stat. §§ 12-412(20), 12-412(76), and 12-412(77)

<u>Maine</u>: An exemption applies to sales or leases of aircraft that weigh over 6,000 pounds, that are propelled by one or more turbine engines, or that are in use by a Federal Aviation

Administration classified 135 operator. A "classified 135 operator" is a small commercial air carrier such as a commuter airline or air taxi. An exemption also applies to the sale or use in Maine of replacement or repair parts of an aircraft used by a scheduled airline in the performance of service under 49 U.S. Code, Subtitle VII and Federal Aviation Administration regulations.

Maine Statute: Me. Rev. Stat. Ann. Tit. 36, §§ 1760(76) and 1760(88)

<u>Massachusetts</u>: The sale, storage, use or other consumption of aircraft and repair or replacement parts exclusively for use in aircraft or in the significant overhauling or rebuilding of aircraft or aircraft parts or components on a factory basis is exempt from sales and use taxes.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, §§ 6(uu) and 6(vv)

<u>Vermont</u>: There is an exemption for aircraft sold to a person, which holds itself out to the public as engaging in air commerce, for use primarily in the carrying of persons or property for compensation or hire. Effective June 11, 2007 through June 30, 2018, an exemption also applies to parts, machinery, and equipment to be installed in any aircraft.

Vermont Statute: Vt. Stat. Ann. Tit. 32, § 9741(29)

#### 4. <u>Banks and Regulated Investment Companies Interstate Toll Free Calls</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(49)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1996 / 1999

<u>Description</u>: The tax imposed by Rhode Island General Law Chapter 44-18 does not apply to "the furnishing of interstate and international, toll-free, terminating telecommunication service that is used directly and exclusively by or for the benefit of an eligible company."

An eligible company is a company that employs "on average during the calendar year" at least 500 full-time equivalent employees and is a regulated investment company, as defined in 26 U.S.C. § 1 et seq., or a corporation to the extent the service is provided to or on behalf of a regulated investment company, an employee benefit plan, a retirement plan or a pension plan or a state chartered bank.

<u>Data Source</u>: Investment Company Fact Book 2015, Investment Company Institute and Federal Communications Commission (FCC). FY 2012 revenue forgone is calculated by applying the sales and use tax rate to the number of toll-free calls made by an investment company in Rhode Island. The revenue forgone estimate is based on the assumption of 4 hours of toll free calls per day, 5 days a week, 52 weeks a year, at a cost of 6.4 cents per minute. The product is multiplied by the total number of toll-free calls made in the United

States, which is then scaled to U.S. investment firms using the ratio of U.S. investment firms to total U.S. firms. The result is then scaled to Rhode Island using the ratio of Rhode Island investment firms to U.S. investment firms. The estimate of revenue forgone is determined by multiplying this figure by 7.0 percent. No reliable data exists from which to determine the number of taxpayers. For FY 2013, applied the FY 2013 over the FY 2012 growth rate in Rhode Island sales and use tax revenues to FY 2012 forgone revenue.

Reliability Index: 4

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$714,253	No estimate possible
2013 Sales and Use Tax	\$737,593	No estimate possible

<u>Projection Methodology</u>: For FY 2014, applied the FY 2014 over FY 2013 growth rate in Rhode Island sales and use tax revenues to FY 2013 revenue forgone to estimate revenue forgone. Applied the FY 2015 over FY 2014 growth rate in Rhode Island sales and use tax revenues to FY 2014 revenue forgone to estimate FY 2015 revenue forgone. FY 2016 and FY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	\$768,787	No estimate possible
2015 Sales and Use Tax	\$808,578	No estimate possible
2016 Sales and Use Tax	\$808,578	No estimate possible
2017 Sales and Use Tax	\$808,578	No estimate possible

Law Comparison: Only Maine has a similar provision.

<u>Maine</u>: Sales of international and interstate telecommunications service are exempt from tax for all purchasers.

Maine Statute: Me. Rev. Stat. Ann. Tit. 36, §§ 2557(33) and 2557(34)

#### 5. <u>Beverage Containers, Hard-to-Dispose Material, and Litter Control Participation</u> <u>Permittee</u>:

Statutory Reference: Rhode Island General Law Sections 44-44-3.6 and 44-44-2(1)

<u>Stated Purpose</u>: This chapter is enacted to provide funding for the litter reduction and recycling program and the hard-to-dispose material – control and recycling program, created pursuant to Rhode Island General Law Chapter 37-15.1.

Year Enacted / Year Amended: 1984 / 2012

<u>Description</u>: Rhode Island General Law Section 44-44-3.6 expressly exempts from the taxes and fees imposed by Rhode Island General Law Chapter 44-44 "any measure upon which this state is prohibited from taxing under the Constitution of the United States." Fruit juices, sports drinks, ready-to-drink teas, energy drinks and ready-to-drink coffees are excluded from the definition of beverage which is subject to the tax imposed by Rhode Island General Law Section 44-44-3. Effective July 1, 2012, the definition of "beverage" was amended to include all non-alcoholic drinks for human consumption, except milk, but including beer and other malt beverages and subject these beverages to the tax imposed under Rhode Island General Law Section 44-44-3.

<u>Data Source</u>: 2014 Tax Expenditure Report. Annual Estimates of Population for the United States (2010 through 2013), United States Census Bureau. Per Capita Consumption of Dairy, USDA National Agricultural Statistics Service. Excise Tax Section, Rhode Island Division of Taxation. Revenue forgone is based on beverage sales in Rhode Island that are not subject to the tax on beverage containers, which includes milk sales. Number of taxpayers was provided by the Division of Taxation.

Forgone revenue from milk sales is based on the number of cases of milk sold in Rhode Island annually multiplied by 4.0 cents per case. Rhode Island milk sales are based on the per capita consumption of milk (in gallons) divided by four to determine the per capita consumption of milk (cases) and the result is multiplied by the population of Rhode Island to determine the number of cases of milk consumed in Rhode Island.

Effective July 1, 2012, this exemption applies only to milk sales. Projected revenue forgone for TY 2012 is based on the 2014 Tax Expenditure Report's estimate of beverage sales for the first six months of the year, but includes a full year of milk sales.

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Tax on Beverage Containers	\$298,547	32
2013 Tax on Beverage Containers	\$201,786	33
2014 Tax on Beverage Containers	\$194,935	35

Reliability Index: 4

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. Number of taxpayers is held constant with CY 2014.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Tax on Beverage Containers	\$194,935	35
2016 Tax on Beverage Containers	\$194,935	35
2017 Tax on Beverage Containers	\$194,935	35

Comparison: No similar provisions found in the other New England states.

# 6. <u>Bibles</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(29)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1982 / N/A

<u>Description</u>: From the sale and from the storage, use, or other consumption of "any canonized scriptures of any tax-exempt nonprofit religious organization including, but not limited to, the Old Testament and the New Testament versions."

This sales and use tax exemption has been deemed unconstitutional by the Rhode Island Supreme Court (Ahlburn v. Clark, 728 A.2d 449 (RI. 1999); see notes to Decisions).

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Maine and Massachusetts have similar provisions.

<u>Maine</u>: Subject to the provisions of Section 1760-C, no tax on sales, storage or use may be collected upon or in connection with bibles.

Maine Statute: Me. Rev. Stat. Ann. Tit. 36, § 1760(13)

<u>Massachusetts</u>: Bibles, prayer books and other books used for religious worship are exempt from sales tax.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(m)

# 7. <u>Boats or Vessels Brought in Exclusively for Winter Storage Maintenance, Repair or Sale</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(46)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1991 / N/A

<u>Description</u>: The tax imposed by Rhode Island General Law Section 44-18-20 "is not applicable for the period commencing on the first day of October in any year to and including the 30<sup>th</sup> day of April next succeeding with respect to the use of any boat or vessel within Rhode Island exclusively for purposes of: (i) delivery of a vessel to a facility in this state for storage, including dry storage and storage in water by means of apparatus preventing ice damage to the hull, maintenance, or repair; (ii) the actual process of storage, maintenance, or repair of the boat or vessel; or (iii) storage for the purpose of selling the boat or vessel."

<u>Data Source</u>: No reliable data exists for this tax expenditure item. (The forgone revenue from this exemption is included in the "Boats or Vessels Generally" exemption.)

Reliability Index: 5

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut and Maine have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include an exemption from use tax for vessels brought into the state exclusively for storage, maintenance or repair.

Connecticut Statute: Conn. Gen. Stat. § 12-413a

<u>Maine</u>: The purchase of a watercraft outside this State is exempt if the watercraft is registered outside the State by the purchaser and used outside the State by the purchaser and the watercraft is present in the State not more than 30 days, not including any time spent in this State for temporary storage, during the 12 months following its purchase.

Maine Statute: Me. Rev. Stat. Ann. Tit. 36, § 1760(25)(B)

#### 8. <u>Boats or Vessels Generally</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(48)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1993 / N/A

<u>Description</u>: From the sale and from the storage, use or other consumption of any new or used boat is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$5,213,488	No estimate possible
2013 Sales and Use Tax	\$6,138,287	No estimate possible
2014 Sales and Use Tax	\$6,454,342	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$6,454,342	No estimate possible
2016 Sales and Use Tax	\$6,454,342	No estimate possible
2017 Sales and Use Tax	\$6,454,342	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

# 9. Boats Sold to Non-Residents:

Statutory Reference: Rhode Island General Law Section 44-18-30(30)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1982 / N/A

<u>Description</u>: The sale of a boat or vessel to a bona fide non-resident who does not register the boat or vessel in this state, or document the boat or vessel with the United States government at a home port within the state, whether the sale or delivery of the boat or vessel is made within this state or elsewhere; provided, that the non-resident transports the boat within thirty (30) days after delivery by the seller outside the state for use thereafter solely outside the state is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: No reliable data exists for this tax expenditure item. (The forgone revenue from this exemption is included in the "Boats or Vessels Generally" exemption.)

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut and Maine have similar provisions.

<u>Connecticut</u>: A vessel sold to a non-resident is exempt from tax, if the non-resident does not maintain a permanent place of abode in Connecticut, the vessel is not registered or required to be registered with the Connecticut Department of Motor Vehicles and the non-resident provides the retailer with CERT-139 (Sales and Use Tax Exemption for a Vessel Purchased by a Non-Resident of Connecticut).

Connecticut Statute: Conn. Gen. Stat. §§ 12-412(60) and 12-408(1)

<u>Maine</u>: Sales of watercraft to a person that is not a resident of Maine, when the watercraft is intended to be sailed or transported outside the State immediately upon delivery by the seller; sales to a person that is not a resident of the State, under contracts for the construction of a watercraft intended to be sailed or transported outside the State immediately upon delivery by the seller, of materials to be incorporated in the watercraft; and sales to a person that is not a resident of the State for the repair, alteration, refitting, reconstruction, overhaul or restoration of a watercraft intended to be sailed or transported outside the State immediately upon delivery by the seller, of materials to be incorporated in the watercraft intended to be sailed or transported outside the State immediately upon delivery by the seller, of materials to be incorporated in the sailed or transported outside the State immediately upon delivery by the seller, of materials to be incorporated in the sales incorporated in the watercraft are exempt from the sales and use tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(25)

#### 10. Building Materials Used to Rebuild After Disaster:

Statutory Reference: Rhode Island General Law Section 44-18-30(51)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1998 / N/A

<u>Description</u>: The sale, storage, use or other consumption of lumber, hardware, and other building materials used in the reconstruction of a manufacturing business facility, which suffers the destruction of 60.0 percent or more of the facility is exempt from the tax imposed under Rhode Island General Law Chapter 44-18. The exemption does not apply to the cost of the reconstruction materials, which are reimbursed by insurance.

Data Source: No reliable data exists for this tax expenditure item.

# Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions found in the other New England states.

# 11. Buses, Trucks or Trailers Used in Interstate Commerce:

Statutory Reference: Rhode Island General Law Section 44-18-40

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1992 / 2012

<u>Description</u>: The purchase, rental, or lease of a bus, truck or trailer, by a bus or trucking company, is not subject to the tax imposed by Rhode Island General Law Chapter 44-18 provided that the bus, truck and/or trailer is utilized exclusively in interstate commerce. Effective June 20, 2012, buses operated by a bus company are allowed the sales and use tax exemption for the purchase or rental/lease of a bus that transports passengers for hire, provided that the bus is used no less than 80.0 percent of the time in interstate commerce.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$2,589,100	No estimate possible
2013 Sales and Use Tax	\$2,589,100	No estimate possible
2014 Sales and Use Tax	\$2,642,100	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$2,642,100	No estimate possible
2016 Sales and Use Tax	\$2,642,100	No estimate possible
2017 Sales and Use Tax	\$2,642,100	No estimate possible

Law Comparison: Connecticut and Maine have similar provisions.

<u>Connecticut</u>: Each purchaser of a commercial truck, truck, tractor, truck tractor, or semitrailer or vehicle used in combination therewith is exempt from tax upon presentation of a certificate/permit issued by the Interstate Commerce Commission.

Connecticut Statute: Conn. Gen. Stat. § 12-412(70)

<u>Maine</u>: The sale of a vehicle, railroad rolling stock, aircraft or watercraft that is placed in use by the purchaser as an instrumentality of interstate or foreign commerce within 30 days after that sale and that is used by the purchaser not less than 80 percent of the time for the next 2 years as an instrumentality of interstate or foreign commerce is exempt.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(41)

# 12. <u>Camps</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(16)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1967 / N/A

<u>Description</u>: The rental charged for living quarters, or sleeping or housekeeping accommodations at camps or retreat houses operated by religious, charitable, educational, or other nonprofit organizations as listed in Rhode Island General Law Section 44-18-30(5); or privately owned and operated summer camps for children are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$902,014	No estimate possible
2013 Sales and Use Tax	\$959,999	No estimate possible
2014 Sales and Use Tax	\$1,009,035	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$1,009,035	No estimate possible
2016 Sales and Use Tax	\$1,009,035	No estimate possible
2017 Sales and Use Tax	\$1,009,035	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Privately owned and operated summer camps for children, as well as those operated by religious or charitable organizations, are exempt from tax on the lodging accommodations.

Connecticut Statute: Conn. Gen. Stat. § 12-407(a)(17)

<u>Maine</u>: Maine's provisions include an exemption for living quarters, sleeping or housekeeping accommodations at camps, which are also entitled to a corresponding property tax exemption.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(17)

<u>Massachusetts</u>: An exemption from both the sales tax on meals and the room occupancy excise is provided for summer camps for children age 18 and under, or for summer camps for developmentally disabled individuals. Camps that satisfy the above criteria but offer their facilities during the off-season to individuals 60 years of age or over for 30 days or less in any calendar year will not lose their exemption.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, §§ 2 and 6(cc)

<u>Vermont</u>: Overnight accommodations as well as meals at camps serving children are not subject to the rooms or meals tax.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 9202(6) and 9202(10)(D)(ii)(VI)

#### 13. Casual Sales:

Statutory Reference: Rhode Island General Law Section 44-18-20(g)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1995

<u>Description</u>: The sale of tangible personal property not held or used by the seller in the course of the activities for which the seller is required to hold a seller's permit are exempt from the tax imposed by Rhode Island General Law Chapter 44-18. Casual sales are limited to no more than five in any twelve-month period and include sales made at bazaars. Casual sales also include fairs, picnics, or similar events by non-profit organizations and are limited to a total of two events that do not exceed six days in duration.

<u>Data Source</u>: Excise Tax Section, Rhode Island Division of Taxation. Data is for the casual sale of motor vehicles only.

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$139,415	355
2013 Sales and Use Tax	\$150,043	373
2014 Sales and Use Tax	\$148,174	368
2015 Sales and Use Tax	\$165,233	434

<u>Projection Methodology</u>: Projected revenue forgone for FY 2016 and FY 2017 is held constant with FY 2015. The number of taxpayers for FY 2016 and FY 2017 is also held constant with FY 2015.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Sales and Use Tax	\$165,233	434
2017 Sales and Use Tax	\$165,233	434

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Casual or isolated sales are exempt from tax. These are sales whose number, scope, and character are insufficient to make it necessary for the seller to have a seller's permit. This exemption is based on the fact that sales tax applies only to sales by retailers and a person making casual or isolated sales would not meet the definition of "retailer" contained in Connecticut law.

Connecticut Statute: Conn. Gen. Stat. § 12-431

<u>Maine</u>: Casual sales, in general, are not subject to Maine's sales and use taxes. These taxes are imposed on sales at retail, and casual sales are specifically excluded from the definition of retail sales. In most cases of casual sales involving the sale of trailers, truck campers, motor vehicles, special mobile equipment except farm tractors and lumber harvesting vehicles or loaders, watercraft or aircraft, the sales and use tax must be imposed.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 1752(11)(B)(1) and 1764

<u>Massachusetts</u>: Casual and isolated sales by a vendor not regularly engaged in the business of making sales at retail are exempt except for the casual or isolated sale of a motor vehicle, a trailer, a boat or an airplane.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(c)

Vermont: Sale of tangible personalty as a casual sale is exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(4)

#### 14. Charitable, Education or Religious Organizations:

Statutory Reference: Rhode Island General Law Section 44-18-30(5)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1961 / 1988

<u>Description</u>: The sale to and from the storage, use, and other consumption of tangible personal property by nonprofit hospitals, educational institutions, churches, orphanages and other institutions or organizations operated exclusively for religious or charitable purposes, interest free loan associations not operated for profit, nonprofit organized sporting leagues and associations and bands for boys and girls under the age of 19, state chapters of national vocational students organizations, organized nonprofit golden age and senior citizens clubs for men and women and parent teacher associations are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$102,173,418	No estimate possible
2013 Sales and Use Tax	\$103,741,493	No estimate possible
2014 Sales and Use Tax	\$104,261,283	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$104,261,283	No estimate possible
2016 Sales and Use Tax	\$104,261,283	No estimate possible
2017 Sales and Use Tax	\$104,261,283	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts, and Vermont have similar provisions.

<u>Connecticut</u>: The exemption extends to any organization exempt from federal income tax under various Internal Revenue Code § 501 provisions.

Connecticut Statute: Conn. Gen. Stat. §§ 12-412(8) and 12-412(5)

<u>Maine</u>: The exemption includes: (1) proprietors of unincorporated hospitals, (2) hospitals, (3) medical research centers, (4) churches, (4) schools, (5) incorporated nonprofit nursing homes, (6) incorporated nonprofit residential care facilities, (7) incorporated nonprofit assisted housing programs for the elderly, (8) incorporated nonprofit home health agencies, (9) incorporated nonprofit rural community health centers, (10) incorporated nonprofit dental health centers, (11) medical clinics whose sole mission is to provide free medical care to the indigent or uninsured, (12) organizations organized for the purpose of establishing and maintaining laboratories for scientific study and investigation in the field of biology or ecology, (13) institutions operating educational television or radio stations, and (14) organizations or their affiliates whose purpose is to provide literacy assistance or free clinical assistance to children with dyslexia.

Maine also exempts sales to (a) incorporated private nonprofit residential child caring institutions, (b) community mental health facilities, mental retardation facilities and

substance abuse facilities, (c) incorporated nonprofit memorial foundations that primarily provide cultural programs free to the public, historical societies and museums, (d) incorporated nonprofit nursery schools and day-care centers, (e) any church affiliated nonprofit organization which operates... a residential home for adults, (f) incorporated nonprofit organizations that provide free temporary emergency shelter or food for underprivileged individuals in Maine, (g) incorporated nonprofit child abuse and neglect prevention councils, statewide organizations that advocate for children and that are members of the Medicaid Advisory Committee, and certain community action agencies, (h) any nonprofit free public lending library which is funded in part or wholly by the State or any political subdivision or the federal government, (i) incorporated nonprofit Veterans' Memorial Cemetery Associations, (j) incorporated nonprofit hospice organizations, (k) nonprofit youth organizations whose primary purpose is to provide athletic instruction in a non-residential setting and councils and local units of incorporated nonprofit national scouting organizations, (1) incorporated nonprofit animal shelters, (m) local branches of incorporated international nonprofit charitable organizations that lend medical supplies and equipment to persons free of charge, (n) incorporated nonprofit organizations whose sole purpose is to fulfill the wishes of children with life-threatening diseases when their family or guardian is unable to otherwise financially fulfill those wishes, (o) incorporated nonprofit monasteries and convents, (p) incorporated nonprofit organizations engaged primarily in providing support systems for single-parent families for the development of psychological and economic self-sufficiency, (q) local branches of incorporated nonprofit organizations whose purpose is to construct low-cost housing for low-income people, (r) incorporated nonprofit organizations whose sole purpose is to create, maintain and update a registry of Vietnam veterans, (s) incorporated nonprofit organizations whose primary purposes are to promote public understanding of hearing impairment and to assist hearingimpaired persons, (t) nonprofit organizations whose primary purpose is to develop housing for low-income people, and (u) nonprofit organizations whose primary purpose is to obtain, medically evaluate and distribute eyes for use in corneal transplantation, research and education.

Maine Statute: Me. Rev. Stat. Ann. Tit. 36, §§ 1760(15), 1760(16), 1760(18-A), 1760(28), 1760(42), 1760(43), 1760(44), 1760(47-A), 1760(49), 1760(50), 1760(51), 1760(55), 1760(56) 1760(60), 1760(62), 1760(63), 1760(65), 1760(66), 1760(67), 1760(69), 1760(70), 1760(72), 1760(77) and 2557(3)

<u>Massachusetts</u>: The exemption includes sales to any corporation, foundation, organization or institution exempt from tax under Internal Revenue Code Section 501(c)(3).

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(e)

<u>Vermont</u>: Organizations that qualify for exempt status under the provisions of 26 U.S.C. § 501(c)(3), as well as agricultural organizations similarly qualified when presenting agricultural fairs, field days or festivals, are not subject to the sales and use tax and organizations which qualify for exempt status under the provisions of 26 U.S.C. § 501(c)(4)-(13) and (19), and political organizations as defined in 26 U.S.C. § 527(e) are exempt from the sales and use tax upon entertainment charges...in the case of not more than four special events (not including usual or continuing activities of the organization) held in any calendar year, and which, in the aggregate, are not held on more than four days in such year, and which are open to the general public.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 9743(3) and 9743(5)

#### 15. <u>Clothing and Footwear</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(27)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1977 / 2012

<u>Description</u>: The sales of articles of clothing and footwear suitable for general use to be worn as human wearing apparel are exempt from the tax imposed by Rhode Island General Law Chapter 44-18. This exemption does not apply to clothing for athletic activity or protective use. Effective October 1, 2012, the sales and use tax exemption is amended to exclude the sale of clothing, including footwear, with a retail sales price which exceeds \$250 per item. Sales and use tax is imposed to the portion of the retail price of an individual item of clothing or footwear that exceeds \$250.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. Beginning on October 1, 2012, however, this exemption does not apply to the portion of the sales price of an item of clothing or footwear that exceeds \$250. As a result, the revenue forgone estimate for TY 2012 was adjusted to take into account the change in application of the exemption whereas TY 2013 and TY 2014 take into account the change in exemption for a full year. No reliable data exists from which to determine the number of taxpayers.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$47,963,167	No estimate possible
2013 Sales and Use Tax	\$43,545,323	No estimate possible
2014 Sales and Use Tax	\$45,555,954	No estimate possible

Reliability Index: 3

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$45,555,954	No estimate possible
2016 Sales and Use Tax	\$45,555,954	No estimate possible
2017 Sales and Use Tax	\$45,555,954	No estimate possible

Law Comparison: Massachusetts and Vermont have similar provisions.

<u>Massachusetts</u>: Massachusetts' exemption provisions are limited to clothing, including footwear that is intended to be worn or carried on the human body. The exemption, which is limited to \$175 for any article of clothing, does not apply to special clothing or footwear designed for athletic activity or protective use and is not normally worn except for the athletic or protective use.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(k)

<u>Vermont</u>: Effective January 1, 2007, a sales and use tax exemption applies to all clothing, but clothing shall not include clothing accessories or equipment, protective equipment, or sport or recreational equipment. Clothing and footwear will not be subject to sales tax regardless of price.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(45)

#### 16. Coffins, Caskets, and Burial Garments:

Statutory Reference: Rhode Island General Law Section 44-18-30(12)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1952 / N/A

<u>Description</u>: The sale, storage, use or other consumption of coffins, caskets, shrouds and other burial garments ordinarily sold by a funeral director as part of the business of funeral directing are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$1,513,329	No estimate possible
2013 Sales and Use Tax	\$1,586,815	No estimate possible
2014 Sales and Use Tax	\$1,667,868	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$1,667,868	No estimate possible
2016 Sales and Use Tax	\$1,667,868	No estimate possible
2017 Sales and Use Tax	\$1,667,868	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut exempts tangible personal property by any funeral establishment performing the primary services in preparation for and the conduct of burial or cremation, provided any such property must be used directly in the performance of such services and the total amount of such exempt sales with respect to any single funeral may not exceed \$2,500, and caskets used for burial or cremation.

Connecticut Statute: Conn. Gen. Stat. § 12-412(55)

<u>Maine</u>: "Sales of funeral services" are considered to mean sales of tangible personal property by a funeral director insofar as such sales are a necessary part of the preparation of a human body for burial, or a necessary part of the ceremony conducted by the funeral director prior to or in connection with the burial of a human body. Sales by funeral directors of caskets, vaults, boxes, clothing, crematory urns, or other similar items generally referred to as "funeral furnishings," are exempt from tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(24)

<u>Massachusetts</u>: Sales of coffins, caskets, burial garments or other materials, which are ordinarily sold by a funeral director as part of the business of funeral directing are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(n)

<u>Vermont</u>: Funeral charges, including sales of tangible personal property such as caskets, vaults, boxes, clothing, crematory urns, and other such funeral furnishings as are necessary incidents of the funeral, but excluding the sale of flowers and other items sold as an

accommodation rather than as an integral part of the funeral service or preparation therefore are exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(22)

#### 17. Coins:

Statutory Reference: Rhode Island General Law Section 44-18-30(43)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1988 / N/A

<u>Description</u>: The sale and other consumption of coins having numismatic or investment value are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: 2011, 2012, 2013, and 2014 Annual Reports, United States Mint. Annual Estimates of Population for the United States (2011 through 2014), United States Census Bureau. Revenue forgone is based on the annual numismatic and bullion coin sales in Rhode Island. Annual U.S. numismatic and bullion coin sales are scaled for Rhode Island using the ratio of Rhode Island's population to the total U.S. population. Revenue forgone is determined by multiplying this amount by 7.0 percent. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 4

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$839,340	No estimate possible
2013 Sales and Use Tax	\$781,994	No estimate possible
2014 Sales and Use Tax	\$705,963	No estimate possible

<u>Projection Methodology</u>: Applied the FY 2015 over FY 2014 growth rate in Rhode Island sales and use tax revenues to FY 2014 revenue forgone to project FY 2015 revenue forgone. FY 2016 and FY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$742,501	No estimate possible
2016 Sales and Use Tax	\$742,501	No estimate possible
2017 Sales and Use Tax	\$742,501	No estimate possible

Law Comparison: Connecticut, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include exemptions for gold or silver bullion, legal tender of any nation, rare and antique coins and coins traded according to value as a precious metal. The exemption is limited to transactions in which the total value of the sale is less than \$1,000.

Connecticut Statute: Conn. Gen. Stat. § 12-412(45)

<u>Massachusetts</u>: Massachusetts' exemption includes sales of \$1,000 or more of items traded or sold according to their value as precious metals such as rare coins of numismatic value, gold or silver bullion or coins and gold or silver tender of any nation traded and sold according to its value as precious metal.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(ll)

<u>Vermont</u>: Coins and other numismatic items when purchased as a medium of exchange are exempt.

Vermont Statute: Code of Vt. Rules § 1.9701-1(7)(B)(3)

### 18. <u>Commercial Fishing Vessels in Excess of Five Net Tons</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(26)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1976 / 2002

<u>Description</u>: The sales of vessels and other watercraft of more than five net tons if used exclusively for commercial fishing are exempt from the tax imposed by Rhode Island General Law Chapter 44-18. The exemption also applies to fishing equipment used in connection with the commercial fishing done by the vessel as well as material for the maintenance and/or repair of the vessels.

Data Source: Annual estimates of number of boats, Annual vessel permit data listed by home port, National Oceanic and Atmospheric Administration, Greater Atlantic Region. Pricing data obtained from an online marine broker where boat weight was available. The average price per weight class was calculated for boats weighing between 5 and 18 tons, 18 to 30 tons, 30 to 49 tons and boats weighing over 50 tons. Revenue forgone is determined by multiplying the average price calculated by the number of boats in that weight class with a home port listed as Rhode Island then multiplying by the sales and use tax rate of 7.0 percent. Number of taxpayers are the number of vessel permits found in that year. Estimate is for the sale of vessels only and does not include additional revenue forgone for fishing equipment used in connection with the commercial fishing done by the vessel or materials for the maintenance and/or repair of the vessels.

# Reliability Index: 4

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$104,854	9
2013 Sales and Use Tax	\$172,573	13
2014 Sales and Use Tax	\$102,893	10
2015 Sales and Use Tax	\$142,762	8

<u>Projection Methodology</u>: The projected revenue forgone for FY 2106 and FY 2017 as well as the projected number of taxpayers is determined by the average of the revenue forgone from FY 2012 - FY 2015.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Sales and Use Tax	\$130,770	10
2017 Sales and Use Tax	\$130,770	10

Law Comparison: Connecticut, Maine and Massachusetts have similar provisions.

<u>Connecticut</u>: Commercial fishing vessels and machinery or equipment for use thereon are exempt. A "commercial fishing vessel" includes any vessel with a certificate of documentation issued by the United States Coast Guard for coastwise fishery.

Connecticut Statute: Conn. Gen. Stat. § 12-412(40)

<u>Maine</u>: Maine does not include an exemption, but does provide a refund as follows. A refund and an alternative exemption card procedure exist for certain depreciable machinery and equipment used in commercial fishing. This includes new or used watercraft, nets, traps, cables, tackle and related equipment necessary to and used directly and primarily in the operation of a commercial fishing venture.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 2013 and Code Me. R. § 323

<u>Massachusetts</u>: Massachusetts' provisions include exemption for vessels used directly and exclusively in commercial fishing, machinery and equipment and replacement parts thereof.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(o)

# 19. Commercial Vessels of More Than 50 Tons Burden:

Statutory Reference: Rhode Island General Law Section 44-18-30(25)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1976 / N/A

<u>Description</u>: Sales made to commercial ships, barges or other vessels of 50 tons burden or more primarily engaged in interstate or foreign commerce are exempt from the tax imposed by Rhode Island General Law Chapter 44-18. Provisions, supplies and material purchased for maintenance and repair of such commercial vessels are also exempt.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible
2014 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Massachusetts has a similar provision.

<u>Massachusetts</u>: Sales of barges or vessels of 50 ton burden are exempt from tax when constructed in the Commonwealth and sold by their builders. Also exempt are sales of fuel or fuel substitutes for those vessels engaged in interstate or foreign commerce or used directly and exclusively in commercial fishing along with the machinery and equipment used for those vessels, and replacement parts for the vessels, machinery, and equipment.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(o)

# 20. Compressed Air:

Statutory Reference: Rhode Island General Law Section 44-18-30(33)

<u>Stated Purpose</u>: No stated purpose given in law.

# Year Enacted / Year Amended: 1984 / N/A

<u>Description</u>: The sale, storage, consumption or other use of compressed air is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions were found in the other New England states.

# 21. Containers:

Statutory Reference: Rhode Island General Law Section 44-18-30(4)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1988

<u>Description</u>: The sale, storage, use or other consumption of non-returnable containers, including boxes, paper bags, and wrapping materials which are biodegradable and all bags and wrapping materials utilized in the medical and healing arts, when sold without the contents to people who place the contents in the container and sell the contents with the container are exempt from the tax imposed by Rhode Island General Law Chapter 44-18. Returnable containers are also exempt when sold with the contents in connection with the retail sale of the contents. Returnable containers are also exempt when sold exempt when sold for refilling.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$10,092,326	No estimate possible
2013 Sales and Use Tax	\$10,353,960	No estimate possible
2014 Sales and Use Tax	\$10,865,524	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$10,865,524	No estimate possible
2016 Sales and Use Tax	\$10,865,524	No estimate possible
2017 Sales and Use Tax	\$10,865,524	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions are similar to Rhode Island's and include an exemption for returnable dairy product containers when sold without the contents.

Connecticut Statute: Conn. Gen. Stat. § 12-412(14)

<u>Maine</u>: Maine's provisions include returnable containers sold with the contents or resold for refilling. A further part of the provisions cover packaging materials when sold for packing or shipping tangible personalty or for packing or shipping tangible personalty sold by the purchaser of the packaging materials.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(12)

<u>Massachusetts</u>: Massachusetts' exempts most containers. They include sales of empty returnable and non-returnable containers to be filled and resold, containers the contents of which are exempt from the sales tax, and returnable containers when sold with the contents or resold for refilling.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(q)

<u>Vermont</u>: Materials, containers, labels, sacks, cans, boxes, drums or bags and other packing, packaging or shipping materials for use in packing, packaging or shipping tangible personalty by a manufacturer or distributor are exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(16)

# 22. <u>Deed, Instrument or Writing where Grantor is U.S. Government or State of Rhode</u> <u>Island:</u>

Statutory Reference: Rhode Island General Law Section 44-25-2(b)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1968 / 2000

<u>Description</u>: Any deed, instrument, or writing where the United States, the State of Rhode Island or one the State's political subdivisions are the grantor is exempt from the tax imposed by Rhode Island General Law Chapter 44-25.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2013 Real Estate Conveyance Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2015 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2016 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2017 Real Estate Conveyance Tax	No estimate possible	No estimate possible

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Connecticut's provisions include exemption for those deeds for which Connecticut is prohibited from taxation under the United States Constitution or related laws.

Connecticut Statute: Conn. Gen. Stat. § 12-498

# 23. Diesel Emission Control Technology:

Statutory Reference: Rhode Island General Law Section 44-18-30(62)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2010 / N/A

<u>Description</u>: The sale and use of diesel retrofit technology that is required by Rhode Island General Law Section 31-47.3-4 is exempt from the tax imposed by Rhode Island General Law 44-18.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions were found for the other New England states.

#### 24. <u>Dietary Supplements</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(59)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2006 / N/A

<u>Description</u>: The sale, storage, use or other consumption of dietary supplements, as defined in Rhode Island General Law Section 44-18-7.1(1)(v), sold on prescription are exempt from the tax imposed by Rhode Island General Law Chapter 44-18. A dietary supplement is any product, other than tobacco, that contains one or more of the following: a vitamin; a mineral; an herb or other botanical; an amino acid; a dietary substance for use by humans that increases the total dietary intake; or a concentrate, metabolite, constituent, extract, or combination of any ingredient described in above.

<u>Data Source</u>: 2011 and 2014 Supplemental Business Report, Nutrition Business Journal. Annual Estimates of Population for the United States (2011 through 2014), United States Census Bureau. Revenue forgone is based on the annual sales of dietary supplements by prescription in Rhode Island. The U.S. sales of dietary supplements are scaled to Rhode Island using the ratio of Rhode Island's population to the total U.S. population. It is assumed that 25.0 percent of Rhode Island sales of dietary supplements are by prescription. Revenue forgone is determined by multiplying this amount by 7.0 percent. No reliable data exists from which to determine the number of taxpayers.

Fiscal Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$1,835,985	No estimate possible
2013 Sales and Use Tax	\$1,967,391	No estimate possible
2014 Sales and Use Tax	\$2,078,976	No estimate possible

### Reliability Index: 4

<u>Projection Methodology</u>: Applied the FY 2015 over FY 2014 growth rate in Rhode Island sales and use tax revenues to FY 2014 revenue forgone to project FY 2015 revenue forgone. FY 2016 and FY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$2,186,578	No estimate possible
2016 Sales and Use Tax	\$2,186,578	No estimate possible
2017 Sales and Use Tax	\$2,186,578	No estimate possible

Law Comparison: Only Connecticut and Maine have similar provisions.

<u>Connecticut</u>: Beginning April 1, 2015 sales of dietary supplements including vitamins, minerals, herbs, amino acids, or dietary supplements intended to supplement the diet of a human or animal is exempt from Connecticut's sales and use tax.

Connecticut Statute: Conn. Gen. Stat. § 12-412(120)

<u>Maine</u>: Medicines, tonics, vitamins and preparations in liquid, powdered, granular, tablet, lozenge or pill form, sold as dietary supplements or adjuncts, when sold on the prescription of a physician are exempt

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1752(3-B)

### 25. Distressed Essential Community Hospital:

Statutory Reference: Rhode Island General Law Section 23-17.25-2

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2010 / N/A

<u>Description</u>: For a period of 12 years, Landmark Medical Center (LMC) or any entity owned and controlled by LMC, or any successor-in-interest to LMC, shall not be required to pay or otherwise be financially responsible for any Rhode Island sales and use taxes that might otherwise be due in connection with any purchases, capital improvements, or any other activities conducted by LMC pursuant to the health facility licenses maintained by LMC.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Sales of tangible personal property to and by profit and nonprofit charitable hospitals in the state are exempt. Connecticut's exemption includes nursing homes, rest homes and homes for the aged as well.

Connecticut Statute: Conn. Gen. Stat. § 12-412(5)

# 26. Educational Institutions Rental Charges:

Statutory Reference: Rhode Island General Law Section 44-18-30(18)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1967 / N/A

<u>Description</u>: The rent charged by any educational institution for living quarters, or sleeping or housekeeping accommodations or other rooms or accommodations to any student or teacher necessitated by attendance at an educational institution is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$4,846,249	No estimate possible
2013 Sales and Use Tax	\$5,247,809	No estimate possible
2014 Sales and Use Tax	\$5,515,870	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$5,515,870	No estimate possible
2016 Sales and Use Tax	\$5,515,870	No estimate possible
2017 Sales and Use Tax	\$5,515,870	No estimate possible

<u>Law Comparison</u>: Connecticut and Maine have similar Sales and Use Tax provisions. Massachusetts, New Hampshire and Vermont provide similar exemptions under the Room Occupancy Excise, Rooms, and Rooms and Meals taxes, respectively. <u>Connecticut</u>: Connecticut's provisions include the exemption of lodging accommodations at educational institutions.

Connecticut Statute: Conn. Gen. Stat. § 12-407(a)(17)

<u>Maine</u>: Maine's provisions include the exemption of rental charges for living quarters, sleeping or housekeeping accommodations to any student necessitated by attendance at a school as defined further by Maine statutes.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(19)

<u>Massachusetts</u>: Massachusetts provisions include the exemption of lodging accommodations, including dormitories, at religious, charitable, educational and philanthropic institutions; provided, however, that this exemption shall not apply to accommodations provided by any such institution at a hotel or motel operated by the institution.

Massachusetts Statute: Mass. Gen. Laws ch. 64G, § 2(b)

New Hampshire: New Hampshire excludes from the definition of occupancy, "[o]ccupancy at a facility or establishment owned or leased pursuant to a long-term agreement by an organization operated for educational purposes, which organization is exempt from federal income taxation under Section 501(c)(3) of the Internal Revenue Code, but only if occupancy at such facility or establishment is provided: (A) To students regularly attending the organization; (B) To employees, faculty members or administrative officials of the organization, but only if occupancy at such facility or establishment is provided in connection with responsibilities performed for the organization; (C) To volunteers providing services in connection with the organization; or (D) To any person, but only if occupancy at such facility or establishment is provided pursuant to an activity which is related to educational purposes and the sponsor of such activity is an organization exempt from federal income taxation under Section 501(c) of the Internal Revenue Code or the federal or state government or an instrumentality thereof. The exemption provided by this subparagraph (b)(2)(D) shall not apply if occupancy at the facility or establishment is offered to the general public on a regular and continuous basis without regard to an activity which is related to educational purposes."

New Hampshire Statute: N.H. Rev. Stat. Ann. § 78-A:3, VI(b)(2)

<u>Vermont</u>: The rental charges to students attending a school are not subject to the rooms tax.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9202(8)

# 27. Electricity and Gas:

Statutory Reference: Rhode Island General Law Section 44-18-30(21)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1972 / 2015

<u>Description</u>: *Prior to July 1, 2015*, the sale, use, storage or other consumption of electricity or gas furnished for domestic use by occupants of residential premises is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

*Effective July 1, 2015,* this exemption was expanded to include the sale, storage, use or other consumption of all electricity and gas regardless of use.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

# Reliability Index: 3

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$41,587,503	No estimate possible
2013 Sales and Use Tax	\$44,746,872	No estimate possible
2014 Sales and Use Tax	\$47,032,545	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth in residential revenue forgone. For TY 2015, data provided by the Rhode Island Division of Public Utilities and Carriers (DPUC) was utilized to estimate sales taxes paid on commercial electricity and gas. CY 2014 sales tax remitted were grown by the five-year average growth rate in sales taxes collected by DPUC. Due to the exemption's start date of July 1, 2015, half of the estimate is added to the residential estimate for CY 2015. For CY 2016 and CY 2017 the full year estimate of sales taxes on commercial electricity and gas is added to the CY 2014 estimate of residential revenue forgone on electricity and gas. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$59,402,950	No estimate possible
2016 Sales and Use Tax	\$71,773,355	No estimate possible
2017 Sales and Use Tax	\$71,773,355	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions exempt the sale, furnishing or service of gas, including bottled gas, and electricity, when delivered to consumers through mains, lines, pipes or bottles for use in any residential dwelling or directly in agricultural production or in the fabrication of a finished product to be sold or an industrial manufacturing plant provided that not less than 75.0 percent of the gas or electricity is used for the purpose of production, fabrication, or manufacturing.

Connecticut Statute: Conn. Gen. Stat. § 12-412(3)

<u>Maine</u>: Maine exempts coal, oil, wood and all other fuels, including gas and the first 750 kilowatt hours of residential electricity per month, when bought for cooking and heating in buildings designed and used for both human habitation and sleeping. Maine also exempts 95.0 percent of the sale price of all fuel and electricity purchased for use at a manufacturing facility.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 1760(9)(B), 1760(9)(C), and 1760(9)(D)

<u>Massachusetts</u>: Massachusetts' exempts the sales, furnishing or service of water, gas, steam or electricity used for residential purposes as well as gas, steam or electricity which are consumed and used directly in an industrial plant in the actual manufacture of tangible personal property at which at least 75.0 percent of fuel consumed is used for purpose of such manufacturing or heating. Massachusetts also exempts sales of gas, steam and electricity used by any business that has 5 or fewer employees and had gross income of less than \$1.0 million for the preceding calendar year.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(i) and 6(qq)

<u>Vermont</u>: Vermont exempts sales of electricity, oil, gas and other fuels used in a residence for all domestic use, including heating. Sales of electricity, oil, gas, and other fuels used directly and exclusively for farming purposes are also exempt as well as those fuels used directly or indirectly in manufacturing process.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(26), 9741(27), and 9741(34)

#### 28. <u>Electricity, Steam and Thermal Energy from Rhode Island Economic Development</u> <u>Corporation (now the Rhode Island Commerce Corporation):</u>

Statutory Reference: Rhode Island General Laws Section 44-18-40.1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1995 / N/A

<u>Description</u>: The gross receipts from the sale, storage, use or other consumption of electricity, steam and thermal energy that is produced, transmitted, and/or sold by the Rhode Island Commerce Corporation are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

Data Source: Quonset Development Corporation

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$0	0
2013 Sales and Use Tax	\$0	0

<u>Projection Methodology</u>: Amount of exemption and number of taxpayers are held constant.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	\$0	0
2015 Sales and Use Tax	\$0	0
2016 Sales and Use Tax	\$0	0
2017 Sales and Use Tax	\$0	0

Law Comparison: No similar provisions were found for the other New England states.

# 29. Equipment for Research and Development:

Statutory Reference: Rhode Island General Law Section 44-18-30(42)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1987 / 1996

<u>Description</u>: The sale, use, storage or other consumption of equipment that is used for research and development purposes by a qualifying company is exempt from the tax imposed by Rhode Island General Law Chapter 44-18. A qualifying company is a business "for which the use of research and development equipment is an integral part of its operation." Equipment means "scientific equipment, computers, software and related items."

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$1,710,800	No estimate possible
2013 Sales and Use Tax	\$1,785,600	No estimate possible
2014 Sales and Use Tax	\$1,856,400	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$1,856,400	No estimate possible
2016 Sales and Use Tax	\$1,856,400	No estimate possible
2017 Sales and Use Tax	\$1,856,400	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

Connecticut: Property used in research and development can qualify for the exemptions given to manufacturing materials. Research and development services are not among the list of taxable services and, therefore, are not subject to tax.

Connecticut also provides a sales and use tax exemption for the sale of and the storage, use or other consumption of machinery, equipment, tools, materials, supplies and fuel used directly in the biotechnology industry. "Biotechnology" means the application of technologies, such as recombinant DNA techniques, and new bioprocesses, using living organisms, or parts of organisms, to produce or modify products, to improve plants or animals, to identify targets for small molecule pharmaceutical development, to transform biological systems into useful processes and products or to develop microorganisms for specific uses.

Connecticut Statute: Conn. Gen. Stat. §§ 12-407(a)(a)(37) and 12-412(89)

<u>Maine</u>: Maine's exemption provisions include sales of machinery and equipment for the use by the purchaser directly and exclusively in research and development in the experimental and laboratory sense and primarily biotechnology applications and also by the purchaser to be used.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(32)

<u>Massachusetts</u>: Sales of machinery or replacement parts thereof used in research and development by a manufacturing corporation or a research and development corporation is exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, §§ 6(r) and 6(s)

<u>Vermont</u>: Vermont's provisions exempt sales of tangible personal property purchased for use or consumption directly and exclusively, except for isolated or occasional uses, in commercial industrial or agricultural research and development.

Vermont's Statute: T Vt. Stat. Ann. tit. 32, § 9741(24)

#### 30. Estates of Persons Declared Missing in Action by U.S. Armed Forces:

Statutory Reference: Rhode Island General Law Section 44-22-2

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1977 / 1990

<u>Description</u>: The estate of a serviceman or servicewoman who has been classified by the armed forces of the United States as missing in action is exempt from the tax imposed by Rhode Island General Law Chapter 44-22.

Data Source: Estate Tax Section, Rhode Island Division of Taxation.

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Estate Tax	\$0	0
2013 Estate Tax	\$0	0
2014 Estate Tax	\$0	0

<u>Projection Methodology</u>: Projected revenue forgone for FY 2015 through FY 2017 is held constant with FY 2014. The number of taxpayers for FY 2015 through FY 2017 is also held constant with FY 2014.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Estate Tax	\$0	0
2016 Estate Tax	\$0	0
2017 Estate Tax	\$0	0

Law Comparison: No similar provisions were found for the other New England states.

# 31. Farm Equipment:

Statutory Reference: Rhode Island General Law Section 44-18-30(32)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1984 / 2004

<u>Description</u>: The sale, storage, use or other consumption of machinery and equipment, including replacement parts, and tools and supplies used in the repair and maintenance of farming equipment, used directly for commercial farming and agricultural production is exempt from the tax imposed by Rhode Island General Law Chapter 44-18. "Commercial farming" is defined as the keeping or boarding of five or more horses or the production within this state of agricultural products, including, but not limited to, field or orchard crops, livestock, dairy, and poultry, or their products, where the keeping, boarding, or production provides at least \$2,500 in annual gross sales to the operator.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$419,490	No estimate possible
2013 Sales and Use Tax	\$436,900	No estimate possible
2014 Sales and Use Tax	\$420,100	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$420,100	No estimate possible
2016 Sales and Use Tax	\$420,100	No estimate possible
2017 Sales and Use Tax	\$420,100	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include any items sold exclusively for use in agricultural production by a farmer engaged in such production as a business as evidenced by the Farmer's Tax Exemption Permit issued by the Connecticut Department of Revenue Services.

Connecticut Statute: Conn. Gen. Stat. § 12-412(63)

<u>Maine</u>: Maine does not include an exemption but does provide a refund as follows: A refund and an alternative exemption card procedure exist for certain depreciable machinery and equipment used in commercial agricultural production, commercial fishing, or commercial aquacultural production. The refund procedure is also applicable to purchases of electricity used for such purposes.

Maine Statute: Me. Rev. Stat. Ann. Tit. 36, § 2013 and Code Me. R. §323

<u>Massachusetts</u>: Massachusetts' provisions include sales of machinery of replacement parts used directly and exclusively in agricultural production. Farmers (including persons who raise poultry and livestock) and fishermen pay no tax on materials, tools and fuel they buy that is used or consumed directly and exclusively in agricultural production and commercial fishing or in the production of laboratory animals for qualifying research.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, §§ 6(r), 6(s) and 6(p)

<u>Vermont</u>: Sales of agricultural machinery and equipment for direct and exclusive use (except for isolated or occasional uses) to produce or grow tangible personalty for sale at farms (including stock, dairy, poultry, fruit, and truck farms) orchards, nurseries, or in greenhouses or other similar structures used primarily for the raising of agricultural or horticultural items for sale are exempt from sales and use tax. Uses will be presumed to not be isolated or occasional if they total not more than 4.0 percent of the time the machinery or equipment is operated. Vermont also includes items used in the production on farms of tangible personal property. This applies to a specific list of items including feed, seed, plants, baler twine, silage bags, sheets of plastic for bunker covers or agricultural wrap, and breeding of other livestock. They also include pesticides, chemicals and fertilizers as well as compost, animal manure, and planting mix but only when used for agriculture.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 9741(25), 9741(3), and 9741(50)

#### 32. Farm Structure Construction Materials:

Statutory Reference: Rhode Island General Law Section 44-18-30(44)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1988 / N/A

<u>Description</u>: Lumber, hardware and other materials used in the new construction of farm structures including production facilities and any other structures used in connection with commercial farming are exempt from the tax imposed by Rhode Island General Law 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

#### Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$1,447,973	No estimate possible
2013 Sales and Use Tax	\$1,536,817	No estimate possible
2014 Sales and Use Tax	\$1,647,641	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$1,647,641	No estimate possible
2016 Sales and Use Tax	\$1,647,641	No estimate possible
2017 Sales and Use Tax	\$1,647,641	No estimate possible

Law Comparison: Only Maine has a similar provision.

<u>Maine</u>: Any materials for the construction, repair or maintenance of an animal waste storage facility are exempt. An "animal waste storage facility" means a structure or pit constructed and used solely for storing manure, animal bedding waste or other wastes generated by animal production. For a facility to be eligible for this exemption, the

Commissioner of Agriculture, Food and Rural Resources must certify that a nutrient management plan has been prepared in accordance with Title 7, Section 4204 for the farm utilizing that animal waste storage facility.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(81)

# 33. Feed for Certain Animals Used in Commercial Farming:

Statutory Reference: Rhode Island General Law Section 44-18-30(63)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2012 / N/A

<u>Description</u>: The feed for "livestock and poultry of the kinds of products of which ordinarily constitute food for human consumption and of livestock of the kind the products of which ordinarily constitute fibers for human use" is exempted from the sales and use tax.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$472,765	No estimate possible
2013 Sales and Use Tax	\$495,763	No estimate possible
2014 Sales and Use Tax	\$506,193	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$506,193	No estimate possible
2016 Sales and Use Tax	\$506,193	No estimate possible
2017 Sales and Use Tax	\$506,193	No estimate possible

Law Comparison: Maine, Massachusetts and Vermont have similar provisions.

<u>Maine</u>: Maine's provisions include sales of organic bedding materials for farm animals and hay. It also includes seed, fertilizers, defoliants, and pesticides for use in the commercial production of an agricultural or silvicultural crop as well as sales of breeding stock, semen, embryos, feed, hormones, antibiotics, medicine, pesticides, and litter for use in animal agricultural production. Maine's provisions include sales of tree seedlings for use in commercial forestry. It finally includes sales of feed, hormones pesticides, antibiotics and medicine for use in aquacultural production and sales of bait to commercial fisherman.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 1760(7), 1760(73) and 1760(78)

<u>Massachusetts</u>: Massachusetts exempts from sales tax the "sales of feed, including the bags in which the feed is customarily contained, for livestock and poultry of a kind which ordinarily constitute food for human consumption or are to be sold in the regular course of business or for animals produced for research, testing, or other purposes relating to the promotion or maintenance of the health, safety or well-being of human beings or animals or for fur-bearing animals, the pelts of which are sold in the regular course of business."

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(p)(2)

<u>Vermont</u>: "Agriculture feeds, seed, plants, baler twine, silage bags, agricultural wrap, sheets of plastic for bunker covers, liming materials, breeding and other livestock, semen breeding fees, baby chicks, turkey poults, agriculture chemicals other than pesticides, veterinary supplies, and bedding; and fertilizers and pesticides for use and consumption directly in the production for sale of tangible personal property on farms, including stock, dairy, poultry, fruit and truck farms, orchards, nurseries, or in greenhouses or other similar structures used primarily for the raising of agricultural or horticultural commodities for sale" are exempt for the sales and use tax in Vermont.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(3)

# 34. First 100,000 Barrels of Beer of a Brewer in Continuous Operation for 12 Months:

Statutory Reference: Rhode Island General Law Section 3-10-1(c)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1933 / 2013

<u>Description</u>: The first 100,000 barrels of beer produced and distributed in the State in any calendar year is exempt from the tax imposed by Rhode Island General Law Section 3-10-1(a), provided that the brewer has actively and directly owned, managed and operated a brewery in the State for at least 12 consecutive months. A barrel of beer is defined as 31 gallons.

<u>Data Source</u>: Excise Tax Section, Rhode Island Division of Taxation. The Excise Tax Section reports that a brewer is not required to file barrels of beer brewed until they brew more than 100,000 barrels.

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Alcoholic Beverage Tax	\$900,999	6
2013 Alcoholic Beverage Tax	\$331,691	10
2014 Alcoholic Beverage Tax	\$332,858	11

<u>Projection Methodology</u>: FY 2015 through FY 2017 assumes no additional growth. Number of taxpayers is held constant with FY 2014.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Alcoholic Beverage Tax	\$322,858	11
2016 Alcoholic Beverage Tax	\$322,858	11
2017 Alcoholic Beverage Tax	\$322,858	11

Law Comparison: No similar provisions were found for the other New England states.

# 35. <u>Flags</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(34)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1984 / 1992

<u>Description</u>: The sale, use, storage or other consumption of United States, Rhode Island or POW-MIA flags is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: Flag Manufacturers Association of America. Annual Estimates of Population for the United States (2012 through 2014), United States Census Bureau. Revenue forgone is based on the annual sales of U.S. flags in Rhode Island. Nationally, the sale of U.S. flags is consistent year to year; therefore, no growth in U.S. sales is estimated. U.S. sales are scaled for Rhode Island using the ratio of Rhode Island's population to the total U.S. population. Revenue forgone is determined by multiplying this amount by 7.0 percent. No reliable data exists from which to determine the number of taxpayers.

# Reliability Index: 4

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$35,136	No estimate possible
2013 Sales and Use Tax	\$34,925	No estimate possible
2014 Sales and Use Tax	\$34,747	No estimate possible

<u>Projection Methodology</u>: FY 2015, FY 2016 and FY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$34,747	No estimate possible
2016 Sales and Use Tax	\$34,747	No estimate possible
2017 Sales and Use Tax	\$34,747	No estimate possible

Law Comparison: Connecticut, Massachusetts, and Vermont have similar provisions.

<u>Connecticut</u>: Flags of the United States and the State of Connecticut are exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-412(23)

Massachusetts: Flags of the United States are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(w)

<u>Vermont</u>: Flags of the United States sold to and by veterans' organizations which are exempted under Internal Revenue Code 501(c)(19), are exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(33)

#### 36. Food and Food Ingredients:

Statutory Reference: Rhode Island General Law Section 44-18-30(9)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1948 / 2006

<u>Description</u>: The sale, storage, use or other consumption of all food and food ingredients sold for ingestion or chewing by humans for their taste or nutritional value are exempt from

the tax imposed by Rhode Island General Law Chapter 44-18. For the purposes of this chapter, "food and food ingredients" does not include candy, soft drinks, dietary supplements, alcoholic beverages, tobacco, food sold through vending machines or prepared foods generally.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. The exemption amount for food items paid for by food stamps, Rhode Island General Law Section 44-18-30(39), as determined from information provided by the Rhode Island Department of Human Services (DHS), was subtracted from this estimate. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$145,314,201	No estimate possible
2013 Sales and Use Tax	\$151,100,313	No estimate possible
2014 Sales and Use Tax	\$160,868,936	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth in the estimate of revenue forgone, but the TY 2015, TY 2016 and TY 2017 projected exemption amount for food stamps is deducted to project TY 2015, TY 2016 and TY 2017 revenue forgone. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$161,174,315	No estimate possible
2016 Sales and Use Tax	\$161,174,315	No estimate possible
2017 Sales and Use Tax	\$161,174,315	No estimate possible

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

Connecticut: Specific food groupings that are similar to those of Rhode Island are exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-412(13)

Maine: Sale of grocery staples and certain meals are exempt.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(3)

<u>Massachusetts</u>: Sales of food products for human consumption which includes cereals and cereal products, flour and flour products, milk and milk products, including ice cream, oleomargarine, meat and meat products, fish and fish products, eggs and egg products, vegetables and vegetable products, fruit and fruit products, soft drinks, herbs, spices and salt, sugar and sugar products, candy and confectionery; coffee and coffee substitutes, tea, cocoa and cocoa products; and ice when used for household consumption are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(h)

<u>Vermont</u>: Sales of food, food stamps, purchases made with food stamps, food products and beverages sold for human consumption off the premises where sold are exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(13)

### 37. Food Items Paid for by Food Stamps:

Statutory Reference: Rhode Island General Law Section 44-18-30(39)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1986 / N/A

<u>Description</u>: The sale, storage, use or other consumption of eligible food items which are properly paid for with U.S. government food stamps issued in accordance with the Food Stamp Act of 1977, 7 U.S.C. § 2011 et seq., are exempt from the tax imposed by Rhode Island General Laws Chapter 44-18.

<u>Data Source</u>: Rhode Island Department of Human Services (DHS). Revenue forgone is based on the state's Supplemental Nutrition Assistance Program (SNAP) benefits issued by DHS. An assumed leakage factor of 10.0 percent was applied for out-of-state use. The balance is then multiplied by 7.0 percent. Number of taxpayers represents the average number of SNAP recipients during each fiscal year.

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$18,311,315	170,351
2013 Sales and Use Tax	\$19,027,412	178,789
2014 Sales and Use Tax	\$18,096,172	179,505
2015 Sales and Use Tax	\$17,790,794	175,666

<u>Projection Methodology</u>: FY 2016 and FY 2017 projected revenue forgone and number of taxpayers is held constant at FY 2015 values due to the fact that projected data is no longer calculated by DHS.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Sales and Use Tax	\$17,790,794	175,666
2017 Sales and Use Tax	\$17,790,794	175,666

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Sales of any items purchased with supplemental nutrition assistance program benefits.

Connecticut Statute: Conn. Gen. Stat. § 12-412(57)

<u>Maine</u>: Sales of items purchased with food instruments distributed by the Department of Health and Human Services pursuant to the Supplemental Nutrition Assistance Program or the Women, Infants and Children Special Supplemental Food Program.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(54)

<u>Massachusetts</u>: Tangible personal property purchased with federal food stamps and not otherwise exempt under this Chapter is exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(kk)

<u>Vermont</u>: Sales of food, food stamps, and purchases made under the United States Department of Agriculture Supplemental Nutrition Assistance Program (SNAP) are exempt including a limited list of restaurant meals.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 9202(10)(D)(ii)(X) and 9741(13)

#### 38. Gasoline:

Statutory Reference: Rhode Island General Law Section 44-18-30(6)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1996

<u>Description</u>: The sale, storage, use or other consumption of gasoline and other products taxed under Rhode Island General Law Chapter 31-36 and aviation fuel are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: Excise Tax Section, Rhode Island Division of Taxation. Self-Serve Unleaded Gasoline Prices, Rhode Island Office of Energy Resources. Revenue forgone is

based on taxable sales of motor fuel, gasoline and diesel in Rhode Island. Office of Revenue Analysis calculated Rhode Island taxable sales by multiplying the annual taxable gallons of gasoline and diesel by the average monthly price per gallon, including state and federal taxes, of self-serve unleaded gasoline and low sulfur diesel fuels. Revenue forgone is determined by multiplying this figure by 7.0 percent. No reliable data exists from which to determine the number of taxpayers.

### Reliability Index: 2

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$113,053,670	No estimate possible
2013 Sales and Use Tax	\$109,688,445	No estimate possible
2014 Sales and Use Tax	\$108,199,159	No estimate possible

<u>Projection Methodology</u>: For FY 2015, the FY 2015 over FY 2014 growth rate in Rhode Island's per penny motor fuel tax was applied to FY 2014 revenue forgone to project FY 2015 revenue forgone. FY 2016 and FY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$112,283,346	No estimate possible
2016 Sales and Use Tax	\$112,283,346	No estimate possible
2017 Sales and Use Tax	\$112,283,346	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: The sale, storage, use or other consumption of motor fuel is exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-412(15)

<u>Maine</u>: Certain motor fuels upon which a tax at the maximum rate for highway use has been paid is exempt from sales and use tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(8)(A)

<u>Massachusetts</u>: Gasoline and special motor carrier fuels that are subject to the provisions of Chapter 64A (Taxation of Sales of Gasoline), 64E (Taxation of Special Fuels in the Propulsion of Motor Vehicles), or 64F (Taxation of Fuel and Special Fuels Acquired Outside and Used within the Commonwealth) of the Massachusetts General Laws are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(g)

<u>Vermont</u>: Vermont's provisions are similar to those of Rhode Island except that jet fuel is taxable for sales and use tax purposes.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741

#### **39. <u>Heating Fuels</u>:**

Statutory Reference: Rhode Island General Law Section 44-18-30(20)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1972 / 2015

<u>Description</u>: *Prior to July 1, 2015*, the sale, storage, use or other consumption of every type of fuel used in the heating of homes and residential premises.

*Effective July 1, 2015*, this exemption was expanded to include the sale, storage, use or other consumption of every type of heating fuel regardless of use.

<u>Data Source</u>: Annual Energy Outlook, Independent Statistics and Analysis, U.S. Energy Information Administration; U.S. Department of Energy. Revenue forgone is based on energy consumption and price in Rhode Island. Office of Revenue Analysis calculated Rhode Island sales of residential distillate fuel oil and propane for FY 2012, FY 2013, and FY 2014 by multiplying total New England btus of distillate fuel oil and propane consumed by the average yearly price per btu of home heating source. Revenue forgone is determined by scaling this figure to Rhode Island and multiplying by 7.0 percent. For FY 2015 Rhode Island sales of distillate fuel oil and propane included residential as well as commercial consumption of New England btus of distillate fuel oil and propane consumed. Revenue forgone is determined by multiplying New England btus by the average yearly price per btu, scaling the figure to Rhode Island and multiplying by 7.0 percent. No reliable data exists from which to determine the number of taxpayers.

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$33,055,199	No estimate possible
2013 Sales and Use Tax	\$32,657,065	No estimate possible
2014 Sales and Use Tax	\$34,699,449	No estimate possible
2015 Sales and Use Tax	\$31,235,893	No estimate possible

Reliability Index: 4

<u>Projection Methodology</u>: FY 2016 and FY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Sales and Use Tax	\$31,235,893	No estimate possible
2017 Sales and Use Tax	\$31,235,893	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: All fuels used for heating purposes for residential use are exempt or any building or premise used directly in agricultural production or in the fabrication of a finished product to be sold or an industrial manufacturing plant provided that not less than 75.0 percent of the gas or electricity is used for the purpose of production, fabrication, or manufacturing.

Connecticut Statute: Conn. Gen. Stat. § 12-412(16)

<u>Maine</u>: Coal, oil, wood and all other fuels, except gas and electricity, when bought for cooking and heating in buildings designed and used for both human habitation and sleeping are exempt. Beginning January 1, 2016, 95.0 percent of the sale price of fuel purchased for use in certain greenhouse facilities is exempt from Maine sales tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(9), and 1760(9-H)

<u>Massachusetts</u>: The sales of fuel used for residential heating purposes are exempt as well as fuel used for heating purposes in an industrial plant where not less than 75.0 percent is used in the actual manufacture of tangible personal property to be sold. Massachusetts also exempts heating fuels used by any business that has 5 or fewer employees and had gross income of less than \$1.0 million for the preceding calendar year.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, §§ 6(j) and 6(qq)

<u>Vermont</u>: Vermont exempts sales of electricity, oil, gas and other fuels used in a residence for all domestic use, including heating. Sales of electricity, oil, gas, and other fuels used directly and exclusively for farming purposes are also exempt as well as those fuels used directly or indirectly in manufacturing process.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(26), 9741(27), and 9741(34)

#### 40. <u>Horse Food Products</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(53)

Stated Purpose: No stated purpose given in law.

#### Year Enacted / Year Amended: 2000 / N/A

<u>Description</u>: The sale, use, storage or other consumption of horse food products purchased by a person engaged in the business of boarding horses is exempt from the tax imposed by Rhode Island General Laws Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers. This estimate was scaled to horses by multiplying the estimate by the ratio of "total horses and ponies on Rhode Island farms" to the "total number of livestock on Rhode Island farms" derived from the United States Department of Agriculture, 2015 State Agriculture Overview. The calculated percentage was 6.0923 percent.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$30,671	No estimate possible
2013 Sales and Use Tax	\$32,163	No estimate possible
2014 Sales and Use Tax	\$33,125	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$33,125	No estimate possible
2016 Sales and Use Tax	\$33,125	No estimate possible
2017 Sales and Use Tax	\$33,125	No estimate possible

Comparison: Connecticut, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's exemption for "agricultural production," includes the raising, feeding, caring for, shearing, training or management of livestock, including horses.

Connecticut Statute: Conn. Gen. Stat. § 12-412(63)(C)

<u>Maine</u>: Sales of breeding stock, semen, embryos, feed, hormones, antibiotics, medicine, pesticides and litter for use in animal agricultural production and sales of antiseptics and cleaning agents used in commercial animal agricultural production. Animal agricultural production includes the raising and keeping of equines.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(7-C)

Vermont: Vermont exempts agricultural feeds broadly.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(3)

#### 41. Hospitals and Other Specific Corporations:

Statutory Reference: Rhode Island General Law Section 44-12-11

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1923 / 2014

<u>Description</u>: *Prior to January 1, 2015*, the following corporations were specifically exempt from the tax imposed by Rhode Island General Law Chapter 44-12: Roger Williams General Hospital, Women and Infants Hospital, Rhode Island Hospital, St. Joseph's Hospital, Butler Hospital, Cranston General Hospital Osteopathic, the Woonsocket Hospital, Newport Hospital, South County Hospital, Lincoln School, St. George's School, the Wheeler School. In addition, insurance and surety companies, public service and nonprofit corporations, fraternal benefit societies, and all corporations exempt by charter are also exempt.

This exemption was eliminated due to the repeal of the franchise tax effective for tax years beginning on or after January 1, 2015.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Franchise Tax	No estimate possible	No estimate possible
2013 Franchise Tax	No estimate possible	No estimate possible
2014 Franchise Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to the tax expenditure being eliminated for tax years 2015 and beyond.

Law Comparison: Connecticut and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut specifically exempts hospitals that are classified as children's general hospitals by the department. Also any short-term acute hospital operated exclusively by the state.

Connecticut Statute: Conn. Gen. Stat. § 12-407(a)(28)

<u>Vermont</u>: Vermont exempts nonprofit hospital service corporations from all forms of taxation.

Vermont Statute: Vt. Stat. Ann. tit. 8, § 4518

#### 42. <u>Human Blood</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(60)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2007 / N/A

<u>Description</u>: The sale, use, storage or other consumption of human blood is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: The 2011 and 2013 National Blood Collection and Utilization Survey Report (conducted by the American Association of Blood Banks), United States Department of Health and Human Services. Annual Estimates of Population for the United States (2011, 2012, 2013, and 2014), United States Census Bureau. Revenue forgone is based on the sale of whole blood and red blood cell units to hospitals located in Rhode Island. The total value of units of blood collected in the U.S. is scaled for Rhode Island using the ratio of Rhode Island's population to the total U.S. population. Revenue forgone is determined by multiplying this amount by 7.0 percent. No reliable data exists from which to determine the number of taxpayers.

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$833,171	No estimate possible
2013 Sales and Use Tax	\$771,952	No estimate possible
2014 Sales and Use Tax	\$711,952	No estimate possible

Reliability Index: 4

<u>Projection Methodology</u>: The FY 2015 over FY 2014 growth rate in Rhode Island sales and use tax revenues was applied to FY 2014 revenue forgone to project FY 2015 revenue forgone. FY 2016 and FY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$748,833	No estimate possible
2016 Sales and Use Tax	\$748,833	No estimate possible
2017 Sales and Use Tax	\$748,833	No estimate possible

Law Comparison: Connecticut, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Blood or blood plasma when sold for medical use in humans or animals is exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-412(19)

Massachusetts: Medical items, including oxygen, blood, and blood plasma are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(1)

<u>Vermont</u>: Blood or blood plasma used in treatment intended to alleviate human suffering or to correct, in whole or in part, human physical disabilities is exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(2)

# 43. Installation Labor Charges When Separately Stated:

Statutory Reference: Rhode Island General Law Section 44-18-12(b)(ii)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 2006

<u>Description</u>: The amount charged for labor or services rendered in installing or applying the property sold is exempt from the tax imposed by Rhode Island General Law Chapter 44-18 provided that the charges for such labor or services rendered are separately stated by the retailer to the purchaser.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$31,359,900	No estimate possible
2013 Sales and Use Tax	\$32,487,300	No estimate possible
2014 Sales and Use Tax	\$33,852,300	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$33,852,300	No estimate possible
2016 Sales and Use Tax	\$33,852,300	No estimate possible
2017 Sales and Use Tax	\$33,852,300	No estimate possible

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Charges for labor rendered in installing or applying the property sold, provided such charge is separately stated are exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-407(a)(8)(B)

<u>Maine</u>: The price received for labor or services used in installing or applying or repairing the property sold or fabricated if separately charged or stated is exempt.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1752(14)(B)

<u>Massachusetts</u>: Installation charges that are separately stated are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 1

<u>Vermont</u>: Effective January 1, 2007, installation charges, if the charges are separately stated on the invoice, bill of sale, or similar document given to the purchaser, are exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9701(B)(iv)

# 44. Jewelry Display Product:

Statutory Reference: Rhode Island General Law Section 44-18-30(47)

Stated Purpose: No stated purpose given in law.

### Year Enacted / Year Amended: 1993 / N/A

<u>Description</u>: The sale, use, storage or other consumption of tangible personal property used to display any jewelry product is exempt from the tax imposed by Rhode Island General Law Chapter 44-18 as long as the title to the jewelry display product is transferred by the jewelry manufacturer or seller and the jewelry display product is shipped out of state for use solely outside the state and is not returned to the manufacturer or seller.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions were found for the other New England states.

# 45. <u>Manufacturers' Machinery and Equipment:</u>

Statutory Reference: Rhode Island General Law Section 44-18-30(22)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1974 / 1998

<u>Description</u>: The sale, storage, use or other consumption of tools, dies, and molds, and machinery and equipment, including replacement parts, and related items to the extent used in connection with the actual manufacture, conversion, or processing of tangible personal property or computer software whether or not it is to be sold or that machinery and equipment used in the furnishing of power to an individual manufacturing plant is exempt from the tax imposed by Rhode Island General Law Chapter 44-18. Machinery and equipment used in administration or distribution operations is not exempt.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$38,263,411	No estimate possible
2013 Sales and Use Tax	\$38,830,912	No estimate possible
2014 Sales and Use Tax	\$39,696,469	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$39,696,469	No estimate possible
2016 Sales and Use Tax	\$39,696,469	No estimate possible
2017 Sales and Use Tax	\$39,696,469	No estimate possible

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Machinery used directly in a manufacturing production process is exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-412(34)

<u>Maine</u>: Machinery and equipment for use by the purchaser directly and primarily in either the production of tangible personal property intended to be sold or leased ultimately for final use or consumption or in the production of tangible personal property is exempt.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(31)

<u>Massachusetts</u>: Machinery or its replacement parts, that is used directly and exclusively in an industrial plant in the actual manufacture of tangible personal property that is to be sold is exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, §§ 6(r) and 6(s)

<u>Vermont</u>: Machinery and equipment for use or consumption directly and exclusively except for isolated or occasional uses in the manufacture of tangible personal property for

sale or in the manufacture of other machinery or equipment, parts or supplies for use in the manufacturing process is exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(14)

## 46. Medicines, Drugs and Durable Medical Equipment:

Statutory Reference: Rhode Island General Law Section 44-18-30(10)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1948 / 2011

<u>Description</u>: Beginning on October 1, 2011, this exemption no longer applies to over-thecounter drugs. The sale, use, storage or other consumption of drugs sold on prescription, medical oxygen, insulin whether or not it is sold on prescription, over-the-counter drugs (until October 1, 2011), excluding grooming and hygiene products, durable medical equipment for home use only, and supplies and related ancillary dressings used to dispense or administer prescription drugs are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$121,577,507	No estimate possible
2013 Sales and Use Tax	\$130,102,697	No estimate possible
2014 Sales and Use Tax	\$136,678,396	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$136,678,396	No estimate possible
2016 Sales and Use Tax	\$136,678,396	No estimate possible
2017 Sales and Use Tax	\$136,678,396	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Oxygen, blood plasma, prostheses, walkers and wheel chairs, prescription medicines, and syringes are exempt. Effective April 1, 2015, over-the-counter drugs and medicines are exempt.

Connecticut Statute: Conn. Gen. Stat. §§ 12-412(4), 12-412(19), and 12-412(120)

<u>Maine</u>: Sales of medicines for human beings sold by prescription are exempt from Maine sales tax. Sales of over-the-counter drugs and medical marijuana are not exempt from Maine sales tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(5)

Massachusetts: Sales of medicine, insulin needles and insulin syringes on prescriptions of registered physicians and...sales of artificial devices individually designed, constructed or altered solely for the use of a particular crippled person so as to become a brace, support, supplement, correction or substitute for the bodily structure including the extremities of the individual; sales of artificial limbs, artificial eyes, hearing aids and other equipment worn as a correction or substitute for any functioning portion of the body; sales of artificial teeth by a dentist and the materials used by a dentist in dental treatment; sales of eyeglasses, when especially designed or prescribed by an ophthalmologist, oculist or optometrist for the personal use of the owner or purchaser; sales of crutches and wheel chairs for the use of invalids and crippled persons; and sales of baby oil; and the rental, sales and repairs of kidney dialysis machines, enteral and parenteral feedings, and feeding devices, suction machines, physician-prescribed, medically necessary breast pumps, oxygen concentrators, oxygen regulators, oxygen humidifiers, oxygen masks, oxygen cannulas, ultrasonic nebulizers, life sustaining resuscitators, incubators, heart pacemakers, canes, all types of hospital beds for home use, tripod quad canes, breast prosthesis, alternating pressure pad units and patient lifts, when prescribed by a physician. Sales of over-the-counter drugs are not exempt from Massachusetts sales tax.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, §§ 6(1) and 6(z)

<u>Vermont</u>: Drugs intended for human use, durable medical equipment, mobility enhancing equipment, and prosthetic devices and supplies, including blood, blood plasma, insulin, and medical oxygen, used in treatment intended to alleviate human suffering or to correct, in whole or in part, human physical disabilities are exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(2)

# 47. Mobile and Manufactured Homes Generally:

Statutory Reference: Rhode Island General Law Section 44-18-30(50)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1996 / N/A

<u>Description</u>: The sale, use, storage or other consumption of mobile and / or manufactured homes that are subject to tax under Rhode Island General Law Chapter 31-44 are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: Rhode Island Division of Taxation. Revenue forgone is calculated from mobile home conveyance tax receipts. The Office of Revenue Analysis used the current mobile home conveyance tax rate of \$1.40 for each \$500 or fractional part thereof which is paid for the purchase of the home to estimate gross sales. Revenue forgone is determined by multiplying this figure by 7.0 percent. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 2

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$193,425	No estimate possible
2013 Sales and Use Tax	\$176,325	No estimate possible
2014 Sales and Use Tax	\$221,900	No estimate possible

<u>Projection Methodology</u>: The FY 2015 over FY 2014 growth rate in Rhode Island sales and use tax revenues was applied to FY 2014 revenue forgone to project FY 2015 revenue forgone. FY 2016 and FY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$232,645	No estimate possible
2016 Sales and Use Tax	\$232,645	No estimate possible
2017 Sales and Use Tax	\$232,645	No estimate possible

Law Comparison: Connecticut, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include that the sale of a new modular or prefabricated home, from a manufacturer shall be subject to sales and use taxes except that the sales price of a new mobile manufactured home or new modular or prefabricated home shall be deemed to be 70.0 percent of the manufacturer's sales price applicable with respect to such sale.

Connecticut Statute: Conn. Gen. Stat. § 12-412c

<u>Maine</u>: Sales of new manufactured housing to the extent of all costs other than materials that is included in the sale price are exempt up to a maximum of 50.0 percent of the sale price. Sales of used manufactured houses are exempt.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(40)

<u>Vermont</u>: Vermont's provisions include exclusion for 40.0 percent of the receipts from the sale of mobile homes and modular housing when they are sold as tangible personal property.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(32)

### 48. Motor Vehicle and Adaptive Equipment for Amputee Veterans:

Statutory Reference: Rhode Island General Law Section 44-18-30(35)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1985 / 1989

<u>Description</u>: The sale of a motor vehicle and adaptive equipment to and for the use of a veteran with a service-connected loss of or loss of use of a leg, foot, hand or arm or any veteran who is a double amputee, whether service-connected or not is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: No reliable data exists for this tax expenditure item. (The forgone revenue from this exemption is included in the "Motor Vehicles and Adaptive Equipment for Persons with Disabilities" exemption.)

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include a general exemption for special equipment installed in a motor vehicle for all persons with physical disabilities.

Connecticut Statute: Conn. Gen. Stat. § 12-412(80)

<u>Maine</u>: Sales of motor vehicles to ampute veterans who have been granted free registration of such vehicles by the Secretary of State are exempt.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(22)

<u>Massachusetts</u>: Sales of motor vehicles purchased by or for the use of a veteran who has been determined to be permanently disabled, by the medical advisory board and has been issued a disabled veteran number plate are exempt. The exemption applies only to a single motor vehicle that must be purchased by and registered for the personal, noncommercial use of the disabled veteran.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(u)

<u>Vermont</u>: An exemption for one motor vehicle owned or leased and operated by a permanently physically handicapped person for whom the vehicle controls have been altered to enable the person to drive is granted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 8911(12)

### 49. Motor Vehicles and Adaptive Equipment for Persons with Disabilities:

Statutory Reference: Rhode Island General Law Section 44-18-30(19)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1969 / 2000

<u>Description</u>: The sale of special adaptations, the component parts of special adaptations, or a specially adapted motor vehicle is exempt from the tax imposed by Rhode Island

General Law Chapter 44-18 provided that the owner supplies the tax administrator with an affidavit of a licensed physician indicating that the specially adapted motor vehicle is necessary to transport a disabled family member including the owner.

Data Source: TY 2012 and TY 2013 Sales and Use Tax: Tax Expenditures Report 2008, Rhode Island Division of Taxation. TY 2007 estimate is grown by the TY 2008 over TY 2007 growth rate in Rhode Island registry sales and use tax receipts to arrive at TY 2008 revenue foregone. TY 2008 estimate is grown by the TY 2009 over TY 2008 growth rate in Rhode Island registry sales and use tax receipts to arrive at TY 2009 revenue foregone. TY 2009 estimate is grown by the TY 2010 over TY 2009 growth rate in Rhode Island registry sales and use tax receipts to arrive at TY 2009 revenue foregone. TY 2010 estimate is grown by the TY 2010 over TY 2009 growth rate in Rhode Island registry sales and use tax receipts to arrive at TY 2010 revenue foregone. The TY 2011 over TY 2010 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2010 revenue forgone to estimate TY 2011 revenue forgone. The TY 2012 over TY 2011 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 growth rate in Rhode Island registry sales and use tax revenues was applied to TY 2012 revenue forgone to project TY 2013 revenue forgone.

*TY 2014 Sales and Use Tax:* Registry of Motor Vehicles, Rhode Island Department of Revenue. Estimate is calculated from an average number of claims handled per month at an average value per claim.

Calendar Year / Tax TypeRevenue ForgoneNumber of Taxpayers2012 Sales and Use Tax\$98,097No estimate possible2013 Sales and Use Tax103,705No estimate possible2014 Sales and Use Tax\$252,000No estimate possible

Reliability Index: 2

<u>Projection Methodology</u>: FY 2015, FY 2016, and FY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$252,000	No estimate possible
2016 Sales and Use Tax	\$252,000	No estimate possible
2017 Sales and Use Tax	\$252,000	No estimate possible

Law Comparison: Connecticut, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Sales and the storage, use or other consumption of special equipment installed in a motor vehicle for the exclusive use of a person with physical disabilities and

repair or replacement parts for such equipment, whether such repair or replacement parts are purchased separately or in conjunction with such equipment, and whether such parts continue the original function or enhance the functionality of such equipment are exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-412(80)

<u>Maine</u>: A person with a disability is granted a sales tax exemption for adaptive equipment for installation in or on a motor vehicle to make that vehicle operable or accessible by a person with a disability who is issued a disability plate or placard by the Secretary of State.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(95)

<u>Massachusetts</u>: Sales of a motor vehicles purchased by and for the use of a person who has suffered loss, or permanent loss of use of, both legs or both arms or one leg and one arm or by and for the use of a veteran who has been determined to be permanently disabled by the medical advisory board and has been issued a disabled veteran number plate are exempt. This exemption applies to one motor vehicle only owned and registered for the personal, noncommercial use of such person.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(u)

<u>Vermont</u>: An exemption for one motor vehicle owned or leased and operated by a permanently physically handicapped person for whom the vehicle controls have been altered to enable the person to drive is granted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 8911(12)

### 50. Narragansett Pier Railroad Company:

Statutory Reference: Rhode Island General Law Section 44-13-1(a)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1942 / 1985

<u>Description</u>: The Narragansett Pier Railroad Company is exempted from the tax imposed by Rhode Island General Law Chapter 44-13 "in any year until and unless the net receipts of the railroad applicable to dividends or other form of distribution of corporate earnings shall in the year amount to a sum not less than 4.0 percent of the aggregate valuation of the property of the railroad as determined by the public utility administrator."

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Public Service Corporation Tax	No estimate possible	No estimate possible
2013 Public Service Corporation Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Public Service Corporation Tax	No estimate possible	No estimate possible
2015 Public Service Corporation Tax	No estimate possible	No estimate possible
2016 Public Service Corporation Tax	No estimate possible	No estimate possible
2017 Public Service Corporation Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions were found for the other New England states.

# 51. <u>Newspapers</u>:

<u>Statutory Reference</u>: Rhode Island General Law Section 44-18-30(2)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / N/A

<u>Description</u>: The sale, storage, use or other consumption of newspapers is exempt from the tax imposed by Rhode Island General Law Chapter 44-18. In this context, newspapers are defined as "unbound publications printed on newsprint, which contains news, editorial comment, opinions, features, advertising, and other matters of public interest." Newspapers do not include "a magazine, handbill, circular, flyer, sales catalog, or similar item unless the item is printed for and distributed as a part of a newspaper."

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$2,098,455	No estimate possible
2013 Sales and Use Tax	\$2,348,080	No estimate possible
2014 Sales and Use Tax	\$2,453,445	No estimate possible

# Reliability Index: 3

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$2,453,445	No estimate possible
2016 Sales and Use Tax	\$2,453,445	No estimate possible
2017 Sales and Use Tax	\$2,453,445	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include newspapers by subscription, magazines, regardless of frequency, and publications by subscription that only contain puzzles.

Connecticut Statute: Conn. Gen. Stat. § 12-412(114)

<u>Maine</u>: Maine's provisions include sales of any publication regularly issued at average intervals not exceeding 3 months. Maine also exempts free publications and components of publications.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(14) and 1760(14-A)

<u>Massachusetts</u>: Massachusetts' provisions include newspapers and magazines, regardless of frequency.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(m)

<u>Vermont</u>: Vermont's provision includes newspapers and tangible personalty, which becomes part of a newspaper even if the newspaper is distributed without charge. Newspapers must, on an average for the tax year, contain as at least 10.0 percent of its printed material, news of general or community interest, community notices, editorial comment, or articles by different authors.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(15)

### 52. Ocean Marine Insurance:

Statutory Reference: Rhode Island General Law Section 44-17-1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1896 / N/A

<u>Description</u>: The premiums received from contracts of ocean marine insurance as defined in Rhode Island General Law Section 44-17-6 are exempt from the tax imposed by Rhode Island General Law Chapter 44-17.

<u>Data Source</u>: Global marine insurance report, 2005-2014 by country, International Union of Marine Insurance. Annual estimates of number of boats, annual vessel permit data listed by home port, National Oceanic and Atmospheric Administration, Greater Atlantic Region. Annual U.S. insurance premium data is scaled to Rhode Island using the ratio of Rhode Island vessels to total vessels. Revenue forgone is determined by multiplying this amount by 2.0 percent. Number of taxpayers are the number of vessel permits found in that year.

Reliability Index: 4

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Insurance Companies Tax	\$1,895	284
2013 Insurance Companies Tax	\$1,953	272
2014 Insurance Companies Tax	\$2,028	265

<u>Projection Methodology</u>: FY 2015, FY 2016, and FY 2017 assume no additional growth in revenue forgone from FY 2014. A three-year average of the number of taxpayers is used to project the number of taxpayers for fiscal years 2015, 2016, and 2017.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Insurance Companies Tax	\$2,028	274
2016 Insurance Companies Tax	\$2,028	274
2017 Insurance Companies Tax	\$2,028	274

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Ocean marine insurance companies are excluded from the tax on net direct insurance premiums.

Connecticut Statute: Conn. Gen. Stat. § 12-210(b)

### 53. Out-of-State Shipments of Rhode Island Alcoholic Beverage Manufacturers:

Statutory Reference: Rhode Island General Law Section 3-10-2

Stated Purpose: No stated purpose given in law.

### Year Enacted / Year Amended: 1933 / 1956

<u>Description</u>: Rhode Island based manufacturers of alcoholic beverages that have reason to ship any beverage out-of-state with the intention that the consumption of that beverage shall occur outside of the state's borders may receive an exemption from the tax imposed by Rhode Island General Law Chapter 3-10. The exemption from the tax shall be granted by the Department of Business Regulation.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Alcoholic Beverage Tax	No estimate possible	No estimate possible
2013 Alcoholic Beverage Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Alcoholic Beverage Tax	No estimate possible	No estimate possible
2015 Alcoholic Beverage Tax	No estimate possible	No estimate possible
2016 Alcoholic Beverage Tax	No estimate possible	No estimate possible
2017 Alcoholic Beverage Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut and Massachusetts have similar provisions.

Connecticut: No tax is imposed on sales to licensed distributors or sales for export.

Connecticut Statute: Conn. Gen. Stat. § 12-435

<u>Massachusetts</u>: Alcoholic beverages made in Massachusetts or imported into Massachusetts and then exported are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 138, § 21

# 54. Personal and Dependent:

Statutory Reference: Rhode Island General Law Section 44-30-2.6(c)(3)(C)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2010

<u>Description</u>: Resident and non-resident taxpayers are allowed a personal and/or dependent exemption against the tax imposed by Rhode Island General Law Chapter 44-30. The exemption amount is adjusted for inflation as determined by Rhode Island General Law Section 44-30-2.6(c)(3)(E) using tax year 2000 as the base year. A personal exemption is granted to the taxpayer and spouse, if jointly filing a tax return, and the dependent exemption is granted to the dependents that are claimed by the taxpayer on their federal income tax return.

In TY 2012, the personal and dependent exemption amount was \$3,650 per exemption claimed by the taxpayer on their federal income tax return. In TY 2013, the personal and dependent exemption amount was \$3,750 per exemption claimed by the taxpayer on their federal return and for any taxpayer whose adjusted gross income, as modified for Rhode Island purposes, exceeded \$186,550, the exemption amount was reduced by 20.0 percent for each \$5,000 (or fraction thereof) by which the taxpayer's adjusted gross income for the taxable year exceeded \$175,000, with a complete phase-out of the exemption at \$207,950 of adjusted gross income. In TY 2014, the personal and dependent exemption amount was \$3,800 and the phase-out started at \$189,700 of modified federal adjusted gross income, with complete phase-out at \$211,300. In TY 2015, the personal and dependent exemption amount was \$3,850 and the phase-out started at \$192,700 of modified federal adjusted gross income, with complete phase-out at \$214,700.

<u>Data Source</u>: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. Revenue forgone is determined by multiplying exemptions taken to reduce personal tax liability by an effective tax rate in TY 2012 of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers and an effective tax rate in TY 2013 of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers. Number of taxpayers includes all taxpayers that claimed an exemption to reduce their personal tax liability.

### Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$98,688,248	581,108
2013 Personal Income Tax	\$98,911,642	590,349

<u>Projection Methodology</u>: Amount of exemption is grown by the growth rate in the exemption amount. For TY 2014, the growth rate is 1.333 percent (i.e., \$3,800 / \$3,750). For TY 2015, the growth rate is 1.316 percent (i.e., \$3,850 / \$3,800). No further growth is assumed for TY 2016 and TY 2017. The number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$100,230,464	590,349
2015 Personal Income Tax	\$101,549,286	590,349
2016 Personal Income Tax	\$101,549,286	590,349
2017 Personal Income Tax	\$101,549,286	590,349

Law Comparison: Connecticut, Massachusetts, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Any person, other than a trust or estate, subject to the income tax for any taxable year who files under the federal income tax for such taxable year as a married individual filing separately or, for taxable years commencing on or after January 1, 2014, but prior to January 1, 2015, a personal exemption of \$14,500 is allowed. In the case of any such taxpayer whose Connecticut adjusted gross income for the taxable year exceeds \$29,000, the exemption amount shall be reduced by \$1,000 for each \$1,000, or fraction thereof, by which the taxpayer's Connecticut adjusted gross income for the taxable year exceeds said amount.

For taxable years commencing on or after January 1, 2015, a personal exemption of \$15,000 is allowed. In the case of any such taxpayer whose Connecticut adjusted gross income for the taxable year exceeds \$30,000, the exemption amount shall be reduced by \$1,000 for each \$1,000, or fraction thereof, by which the taxpayer's Connecticut adjusted gross income for the taxable year exceeds said amount.

A taxpayer filing as a head of household for federal income tax purposes is entitled to a personal exemption of \$19,000 in determining Connecticut taxable income. A taxpayer filing as head of household whose Connecticut adjusted gross income for the taxable year exceeds \$38,000, the exemption amount shall be reduced by \$1,000 for each \$1,000, or fraction thereof, by which the taxpayer's Connecticut adjusted gross income for the taxable year exceeds the said amount.

Taxpayers subject to the Connecticut personal income tax for any taxable year who file a return under the federal income tax for such taxable year as married individuals filing a joint return or any person who files a return for such taxable year as a surviving spouse, as defined in Section 2(a) of the Internal Revenue Code, is entitled to a single personal exemption of \$24,000 in determining Connecticut taxable income for purposes of this chapter. In the case of a taxpayer filing jointly or as a qualified widow(er) and the Connecticut adjusted gross income for the taxable year exceeds \$48,000, the exemption amount shall be reduced by \$1,000 for each \$1,000, or fraction thereof, by which the taxpayer's Connecticut adjusted gross income for the taxable year exceeds the said amount. In no event shall the reduction exceed 100.0 per cent of the exemption for each filing status.

Connecticut Statute: Conn. Gen. Stat. § 12-702

<u>Massachusetts</u>: Massachusetts' provisions include personal exemptions as a deduction to income as follows: A personal exemption amount is allowed for the single or married filing separately filer, which is \$4,400. Married filing jointly is allowed an exemption amount of \$8,800. Head of household is allowed a \$6,800 exemption. There are additional exemptions provided for dependents, which is \$1,000 per dependent and filers age 65 or over before 2009 for the primary filer and spouse are provided with an additional \$700 each. Blindness for the primary filer and spouse is allowed \$2,200 each.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 3

<u>Maine</u>: A resident individual is allowed \$3,950 for each exemption that the individual properly claims for the taxable year for federal income tax purposes, unless the taxpayer is claimed as a dependent on another return. Beginning January 1, 2013, a resident individual is allowed a deduction equal to the total amount of deductions allowed for personal exemptions in accordance with the Internal Revenue Code, Section 151.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5126

Vermont: Since Vermont uses an individual's federal tax liability as the starting point for calculating Vermont income tax liability, the federal personal exemptions allowed under IRC §151 are allowed for Vermont personal income tax purposes.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5824

### 55. <u>Personal Holding Company, Regulated Investment Company, or Real Estate</u> <u>Investment Trust:</u>

Statutory Reference: Rhode Island General Law Section 44-11-2(c)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1956 / 2004

<u>Description</u>: A personal holding company registered under the federal Investment Company Act of 1940, a regulated investment company, or a real estate investment trust shall not pay the tax imposed under Rhode Island General Law Section 44-11-2(a) but rather must pay annually to the state a tax equal to \$0.10 for each \$100.00 of gross income. Gross income is as defined in federal income tax law plus any interest not included in federal gross income less interest precluded from taxation by Rhode Island and less 50.0 percent of the excess capital gains over capital losses realized in the taxable year.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut and New Hampshire have similar provisions.

<u>Connecticut</u>: These entities are exempt from the net income base of the tax and from the capital base and the minimum tax. Regulated investment company (RIC) means a regulated investment company as defined in I.R.C. § 851. Distributions paid by RICs to the Company that are "exempt-interest dividends," as defined in 26 U.S.C. § 852(b)(5), and "capital gain dividends," as defined in 26 U.S.C. § 852(b)(3)(C), are not "dividends as defined in the federal income tax law" because federal law transforms their character from dividend income to exempt-interest income and capital gain dividends" may not be deducted under Connecticut business taxes. Distributions paid by the Regulated Investment Company to the Company that are not "exempt-interest dividends" or "capital gain dividends" may be deducted, provided that such distributions are "dividends" as defined in 26 U.S.C. § 316 and no provision of federal income tax law expressly transforms their dividend character, and provided that the Regulated Investment Company is a domestic corporation.

Connecticut Statute: Conn. Gen. Stat. §§ 12-217(a)(1)(B), 12-217(a)(3) and 12-219(c)

<u>New Hampshire</u>: An enterprise shall not be characterized as a business organization and shall be excluded from taxation at the entity level if it elects to be treated as a qualified investment company. A qualified investment company is defined as (1) A regulated investment company as defined in Section 851 of the United States Internal Revenue Code of 1986 in effect on December 31, 2000; (2) An organization that is an investment company under the Investment Company Act of 1940 as amended; (3) An organization that would be an investment company under the Investment Company Act of 1940, as amended, but for the exception from investment company status provided by Section 3(c)(1) or 3(c)(7) of said Investment Company Act; or (4) A qualified community development entity as defined in Section 45D of the United States Internal Revenue Code, which entity is owned,

controlled, or managed, directly or indirectly, by the business finance authority of the state of New Hampshire.

New Hampshire Statute: N.H. Rev. Stat. Ann. §§ 77-A:1, I and XXI

### 56. Precious Metal Bullion:

Statutory Reference: Rhode Island General Law Section 44-18-30(24)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1975 / N/A

<u>Description</u>: The sale, storage, use or other consumption of precious metal bullion is exempt from the tax imposed by Rhode Island General Law Chapter 44-18. Precious metal bullion is defined as an "any elementary precious metal which has been put through a process of smelting or refining...and which is in a state or condition that its value depends upon its content not upon its form." Precious metal bullion does not include fabricated precious metal that has been manufactured for one or more "customary industrial, professional or artistic uses."

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut and Massachusetts have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include gold or silver bullion, legal tender of any nation, rare and antique coins if such sales are less than \$1,000.

Connecticut Statute: Conn. Gen. Stat. § 12-412(45)

<u>Massachusetts</u>: Massachusetts' provisions exempt sales of \$1,000 or more of rare coins of numismatic value; gold or silver bullion or coins; or, gold or silver tender traded and sold according to value as precious metal are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(ll)

### 57. Promotional and Product Literature of Boat Manufacturers:

Statutory Reference: Rhode Island General Law Section 44-18-30(38)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1984 / N/A

<u>Description</u>: The sale, storage, use, or other consumption of boat manufacturers' promotional and product literature is exempt from the tax imposed by Rhode Island General Law Chapter 44-18 provided that said literature is shipped to points outside of Rhode Island and either (1) accompanies the product which is sold; (2) is shipped in bulk to out-of-state dealers for use in the sale of the product; or (3) is mailed to directly to customers at no charge.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$123,985	No estimate possible
2013 Sales and Use Tax	\$135,688	No estimate possible
2014 Sales and Use Tax	\$148,007	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$148,007	No estimate possible
2016 Sales and Use Tax	\$148,007	No estimate possible
2017 Sales and Use Tax	\$148,007	No estimate possible

Law Comparison: Only Maine has a similar provision.

<u>Maine</u>: Maine's exemption includes all advertising or promotional materials printed on paper and purchased for the purpose of subsequently transporting such materials out the State.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(83)

# 58. Property Otherwise Exempted:

Statutory Reference: Rhode Island General Law Section 44-18-36(3)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1989

<u>Description</u>: Property purchased at retail, the sale of which "would be exempt by express specification" from the sales tax imposed by Rhode Island General Law Chapter 44-18 is also exempted from the use tax imposed under Rhode Island General Law Section 44-18-20 had the sale been otherwise subject to the sales tax.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Items exempt from use tax are those, which are exempt if the storage, acceptance, consumption or other use is not otherwise taxable.

Connecticut Statute: Conn. Gen. Stat. § 12-413

<u>Maine</u>: A tax is imposed...on the storage, use or other consumption in this State of tangible personal property or a service, the sale of which would be subject to tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1861

<u>Massachusetts</u>: An excise is hereby imposed upon the storage, use or other consumption in the Commonwealth of tangible personal property or services purchased from any vendor or manufactured, fabricated or assembled from materials acquired either within or outside the Commonwealth for storage, use or other consumption within the Commonwealth.

Massachusetts Statute: Mass. Gen. Laws ch. 64I, § 2

<u>Vermont</u>: Unless property has already been or will be subject to the sales tax, there is imposed on every person a use tax at the rate of six percent for the use within the state, except as otherwise exempted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9773

### 59. Property Purchased from Federal Government:

Statutory Reference: Rhode Island General Law Section 44-18-35

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1956

<u>Description</u>: The storage, use, or other consumption of property purchased from the United States, its agencies and instrumentalities is exempt from the tax imposed by Rhode Island

General Law Chapter 44-18 "only to the extent that the taxation in this state would violate the provisions of the Constitution of the United States."

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

# Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$8,375,681	No estimate possible
2013 Sales and Use Tax	\$8,583,662	No estimate possible
2014 Sales and Use Tax	\$9,009,270	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$9,009,270	No estimate possible
2016 Sales and Use Tax	\$9,009,270	No estimate possible
2017 Sales and Use Tax	\$9,009,270	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Sales of tangible personal property or services, which the state is prohibited from taxing under the Constitution or laws of the United States, are exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-413(2)

<u>Maine</u>: No tax is imposed on the sales, storage or use on or in connection with sales made directly to the State of Maine or any political subdivision, or to the federal government, or to any unincorporated agency or instrumentality of Maine or the federal government, including agencies and instrumentalities that are wholly owned.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(1)

<u>Massachusetts</u>: Sales, which the Commonwealth is prohibited from taxing under the Constitution or laws of the United States, are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(a)

<u>Vermont</u>: Sales not within the taxing power of the state under the Constitution of the United States are exempt. To qualify for the exemption, payment must be received directly from the governmental agency, instrumentality, public authority, public corporation or political subdivision. Sales to states other than Vermont or to their agencies, instrumentalities, public authorities, public corporations or political subdivisions are not exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9743

# 60. Property Purchased Outside of State by Non-Resident and Brought Into State:

Statutory Reference: Rhode Island General Law Section 44-18-36(2)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1989

<u>Description</u>: The storage, use or other consumption of property purchased by the user while a non-resident, used outside of Rhode Island while a non-resident, and then brought into Rhode Island for the user's personal use is exempt from the use tax imposed by Rhode Island General Law Chapter 44-18. The term used outside of Rhode Island does not include "the mere removal of the property from the state of purchase" to Rhode Island.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Maine and Vermont have similar provisions.

<u>Maine</u>: Sales of property purchased and used by the present owner outside the State for more than 12 months prior to the property's use in Maine.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(45)(B)

<u>Vermont</u>: Property purchased by the user while a non-resident of this state, except in the case of tangible personal property, which the user, in the performance of a contract, incorporates into real property located in the state is exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9744(2)

### 61. Property Returned Within 120 Days from the Date of Delivery:

Statutory Reference: Rhode Island General Law Section 44-18-30(58)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2006 / N/A

<u>Description</u>: The amount charged for property returned by customers within 120 days from the date of delivery when the entire amount, exclusive of handling charges, paid for the property is refunded in either cash or credit is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: Excise Tax Section, Rhode Island Division of Taxation. Data is for the returns of motor vehicles only.

<u>Reliability Index</u>: FY 2015 Sales and Use Tax: 1; FY 2012, FY 2013, and FY 2014 Sales and Use Tax: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	\$51,136	77

<u>Projection Methodology</u>: Projected revenue forgone for FY 2016 and FY 2017 is held constant with FY 2015. The number of taxpayers for FY 2016 through FY 2017 is also held constant with FY 2015.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Sales and Use Tax	\$51,136	77
2017 Sales and Use Tax	\$51,136	77

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include a general provision for refunds of sales tax paid if the item is returned within 90 days from the date of purchase.

Connecticut Statute: Conn. Gen. Stat. § 12-407(a)(8)B

<u>Maine</u>: Sale price excludes the price of property returned by customers, when the full price is refunded either in cash or by credit.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1752(14)(B)(3)

<u>Massachusetts</u>: Massachusetts' law includes a general provision for refund of the sales tax paid if the items are returned within 90 days from date of sale.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 1

<u>Vermont</u>: The commissioner may provide by regulation for the exclusion from taxable receipts...property that has been returned on the receipt or charge for which a refund or credit of the tax has been made.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9780

# 62. <u>Prosthetic Devices and Mobility Enhancing Equipment</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(11)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1948 / 2006

<u>Description</u>: The sale, storage, use or other consumption of prosthetic devices as defined in Rhode Island General Law Section 44-18-7.1(t) sold on prescription including but not limited to artificial limbs, dentures, spectacles and eyeglasses and artificial eyes; artificial hearing devices and hearing aids, whether or not sold on prescription and mobility enhancing equipment as defined in Rhode Island General Law Section 44-18-7.1(p) including wheelchairs, crutches and canes are exempt from the tax imposed by Rhode Island General Law Chapter 44-18. <u>Data Source</u>: TY 2012, TY2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$14,811,222	No estimate possible
2013 Sales and Use Tax	\$15,507,445	No estimate possible
2014 Sales and Use Tax	\$16,299,556	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$16,299,556	No estimate possible
2016 Sales and Use Tax	\$16,299,556	No estimate possible
2017 Sales and Use Tax	\$16,299,556	No estimate possible

Law Comparison: Connecticut, Massachusetts, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's exemption includes oxygen, blood plasma, prostheses, custom-made wigs or hairpieces, hearing and vision aids, canes, crutches, walkers and wheel chairs, vital life support equipment, apnea monitors, support hose and related repair or replacement parts and repair services.

Connecticut Statute: Conn. Gen. Stat. § 12-412(19)

<u>Massachusetts</u>: Massachusetts' exemption includes sales of artificial devices individually designed, constructed or altered solely for a particular crippled person so as to become a brace, support, supplement, correction or substitute for the bodily structure including the extremities of the individual.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(1)

<u>Maine</u>: Maine's exemption includes prosthetic aids, hearing aids, eyeglasses or artificial devices designed for the use of a particular individual to correct or alleviate physical incapacity and crutches, and wheelchairs for the use of invalids or crippled persons and not for rental.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(5)(A)

<u>Vermont</u>: Vermont's exemptions include durable medical equipment, mobility enhancing equipment, and prosthetic devices and supplies, including blood, blood plasma, insulin, and medical oxygen, used in treatment intended to alleviate human suffering or to correct, in whole or in part, human physical disabilities.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(2)

### 63. Purchases Used for Manufacturing Purposes:

Statutory Reference: Rhode Island General Law Section 44-18-30(7)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1996

<u>Description</u>: The sale, storage, use or other consumption of "computer software, tangible personal property, electricity, natural gas, artificial gas, steam, refrigeration, and water" is exempt from the tax imposed by Rhode Island General Law Chapter 44-18 when "the property or service is purchased for the purpose of being manufactured into a finished product for resale and becomes an ingredient, component, or integral part of the manufactured, compounded, processed, assembled or prepared or if the property or service is consumed in the process of manufacturing for resale computer software, tangible personal property, electricity, natural gas, artificial gas, steam, refrigeration, or water."

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$340,838,570	No estimate possible
2013 Sales and Use Tax	\$350,473,090	No estimate possible
2014 Sales and Use Tax	\$366,205,360	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$366,205,360	No estimate possible
2016 Sales and Use Tax	\$366,205,360	No estimate possible
2017 Sales and Use Tax	\$366,205,360	No estimate possible

Law Comparison: Connecticut, Massachusetts, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Sales of and the storage or use of materials, rope, fishing nets, tools and fuel or any substitute therefore, which become an ingredient or component part of tangible personal property to be sold or which are used directly in the fishing industry or in an industrial plant in the actual fabrication of the finished product to be sold are exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-412(18)

<u>Massachusetts</u>: Sales of materials, tools and fuel, or any substitute therefore, which become an ingredient or component part of tangible personal property to be sold or which are consumed and used directly and exclusively in an industrial plant in the actual manufacture of tangible personal property to be sold are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, §§ 6(r) and 6(s)

<u>Maine</u>: Ninety-five percent of the sale price of all fuel and electricity purchased for use at a manufacturing facility is exempt from the sales and use tax. Maine's provisions also include tangible personal property that becomes an ingredient or component part of tangible personal property produced for later sale or lease or that becomes an ingredient or component of tangible personal property produced pursuant to a contract with the federal government. There is a third provision that fuel oil or coat, the by-products from the burning of which become an ingredient or component part of tangible personal property for later sale.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 1760(9-D), 1760(9-G), 1760(74) and 2557(36)

<u>Vermont</u>: Tangible personal property, which becomes an ingredient or component part of, or is consumed or destroyed or loses its identity in the manufacture of tangible personal property for sale, is exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(14)

# 64. Qualified Sales of Manufactured and Mobile Home Parks:

Statutory Reference: Rhode Island General Law Section 31-44-3.3

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2012 / N/A

<u>Description</u>: The qualified sale of a mobile or manufactured home community to a resident-owned organization is exempt from the tax imposed by Rhode Island General Law Chapter 44-25.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2013 Real Estate Conveyance Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2015 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2016 Real Estate Conveyance Tax	No estimate possible	No estimate possible
2017 Real Estate Conveyance Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions were found for the other New England states.

### 65. <u>Refillable and Reusable Beverage Containers</u>:

Statutory Reference: Rhode Island General Law Section 44-44-3

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1984 / 1998

<u>Description</u>: Reusable and refillable beverage containers are exempt from the tax imposed by Rhode Island General Law Chapter 44-44. Rhode Island General Law Chapter 44-44 imposes a tax of \$0.04 on each case of beverage containers sold by a wholesaler to a retailer or consumer.

Data Source: No reliable data exists for this tax expenditure item.

# Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Tax on Beverage Containers	No estimate possible	No estimate possible
2013 Tax on Beverage Containers	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Tax on Beverage Containers	No estimate possible	No estimate possible
2015 Tax on Beverage Containers	No estimate possible	No estimate possible
2016 Tax on Beverage Containers	No estimate possible	No estimate possible
2017 Tax on Beverage Containers	No estimate possible	No estimate possible

Law Comparison: No similar provisions were found for the other New England states.

# 66. <u>Renewable Energy Products</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(57)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2005 / N/A

<u>Description</u>: The sale, storage, use or other consumption of solar photovoltaic modules or panels, or any module or panel that generates electricity from light, solar thermal collectors, geothermal heat pumps, wind turbines, towers used to mount wind turbines if specified or sold by a wind turbine manufacturer, DC to AC inverters that interconnect with utility power lines, manufactured mounting racks and ballast pans for solar collector, module or panel installation, monitoring and control equipment if specified or supplied by a manufacturer of solar thermal, solar photovoltaic, geothermal or wind energy systems, and solar storage tanks that are part of a solar domestic hot water system or a solar space heating system are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: Fiscal Note 2013-S-0127, Fiscal Note 2014-S-2081, Fiscal Note 2015-S-0376 and Fiscal Note 2016-S-2190, Rhode Island Office of Management and Budget. Revenue forgone is based on residential renewable energy system tax credits taken in TY 2011 and the number of taxpayers that claimed said credits as well as number of systems installed as reported by the Rhode Island Office of Energy Resources. Office of Revenue Analysis used this data to estimate sales of renewable energy products in Rhode Island for

TY 2012, TY 2013, TY 2014 and TY 2015 and multiplied it by 7.0 percent to estimate revenue forgone.

### Reliability Index: 2

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$30,275	64
2013 Sales and Use Tax	\$89,250	85
2014 Sales and Use Tax	\$152,250	87
2015 Sales and Use Tax	\$436,800	416

<u>Projection Methodology</u>: Applied the ratio of TY 2013 residential renewable energy system tax credits to FY 2013 Rhode Island personal income tax collections to the estimates of Rhode Island personal income taxes for FY 2016 and FY 2017 to project revenue forgone for TY 2016 through TY 2017. Number of taxpayers held constant with TY 2015.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Sales and Use Tax	\$436,807	416
2017 Sales and Use Tax	\$454,964	416

Law Comparison: Connecticut, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Sales and use of solar energy electricity generating systems, passive or active solar water or space heating systems, geothermal resource systems, including related equipment and sales of installation services are exempt from sales tax.

Connecticut Statute: Conn. Gen. Stat. § 12-412(117)

<u>Massachusetts</u>: Sales of equipment directly related to a solar, wind-powered, or heat pump system that serves as the primary or auxiliary heat source for taxpayer's principal residence is exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(dd)

<u>Vermont</u>: Vermont's provisions exempt hot water systems that converts solar energy into thermal energy used to heat water but limited to the property directly used to capture, convert or store solar energy for this purpose. In addition, property incorporated into photovoltaic systems that are not covered by the manufacturing exemption.

Vermont Statute: Vt. Stat. Ann. Tit. 32, § 9741(46)

### 67. Rental Charged for Living or Sleeping Quarters in a Hospital or Nursing Home:

Statutory Reference: Rhode Island General Law Section 44-18-30(17)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1967 / N/A

<u>Description</u>: The rental charged for living or sleeping quarters in an institution licensed by the state for the hospitalization, custodial, or nursing care of human beings is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. The sales and use tax model estimate includes non-profit and propriety hospitals, non-profit and propriety nursing homes, medical care and hospitalization. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$31,694,648	No estimate possible
2013 Sales and Use Tax	\$33,473,367	No estimate possible
2014 Sales and Use Tax	\$35,183,169	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$35,183,169	No estimate possible
2016 Sales and Use Tax	\$35,183,169	No estimate possible
2017 Sales and Use Tax	\$35,183,169	No estimate possible

<u>Law Comparison</u>: Connecticut and Maine have similar provisions. Massachusetts, New Hampshire and Vermont provide similar exemptions under their Room Occupancy Excise, Rooms or Rooms and Meals taxes, respectively.

<u>Connecticut</u>: Connecticut's provisions include an exemption for rentals in nonprofit charitable hospitals, nursing homes, rest homes and homes for the aged.

Connecticut Statute: Conn. Gen. Stat. §§ 12-407(a)(17)(A), 12-407(a)(17)(B) and 12-407(a)(17)(F)

<u>Maine</u>: Maine's provisions include an exemption on rental charged for living or sleeping quarters in an institution licensed by the state for the hospitalization or nursing care of human beings is exempt from tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(18)

<u>Massachusetts</u>: Massachusetts provisions include the exemption of lodging accommodations, including dormitories, at religious, charitable, educational and philanthropic institutions; provided, however, that this exemption shall not apply to accommodations provided by any such institution at a hotel or motel operated by the institution.

Massachusetts Statute: Mass. Gen. Laws ch. 64G, §§ 2(b)

<u>New Hampshire</u>: New Hampshire excludes from the definition of hotel, "[a] hospital licensed under RSA 151, or a sanitarium, convalescent home, nursing home, or home for the aged."

New Hampshire Statute: N.H. Rev. Stat. Ann. § 78-A:3, III(a)

<u>Vermont</u>: The room charges to occupy a hospital or other institution providing health care such as a nursing home are not subject to the rooms and meals tax.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9202(3)(A)

### 68. <u>Rhode Island Economic Development Corporation (now the Rhode Island Commerce</u> <u>Corporation) Project Status Designees</u>:

Statutory Reference: Rhode Island General Law Section 42-64-20

<u>Stated Purpose</u>: The exercise of the powers granted by Rhode Island General Law Chapter 42-64 titled "Rhode Island Economic Development Corporation" will be in all respects for the benefit of the people of Rhode Island, the increase of their commerce, welfare, and prosperity and for the improvement of their health and living conditions and will constitute the performance of an essential governmental function.

Year Enacted / Year Amended: 1974 / 2011

<u>Description</u>: Effective June 30, 2011, this exemption was repealed and will only apply to projects approved prior to July 1, 2011 and those projects for which long-term agreements were entered. Acquisitions, projects of construction, reconstruction, rehabilitations, improvement and development projects of the Rhode Island Economic Development Corporation (EDC) receive an exemption from the tax imposed by Rhode Island General

Law Chapter 44-18. For purposes of the exemption the EDC shall not be required to hold legal title to any real or personal property, including any fixtures, furnishings or equipment which are acquired and used in the construction and development of the project, but the legal title may be held in the name of a lessee (including sub-lessees) from the corporation. This property, which shall not include any goods or inventory used in the project after completion of construction, shall be exempt from taxation to the same extent as if legal title of the property were in the name of the Rhode Island Economic Development Corporation. The sales tax benefits granted only apply to materials used in the construction, reconstruction or rehabilitation of the project and to the acquisition of furniture, fixtures and equipment, except automobiles, trucks or other motor vehicles, or materials that otherwise are depreciable and have a useful life of one year or more.

The EDC must submit an impact analysis to the General Assembly to include, description of project for tax exemption, estimated number of new jobs, amount of personal income tax revenue to be received and the estimated amount of loss of sales tax revenue. The EDC must annually certify that the number of estimated full-time jobs with benefits is on target or exceeds the estimate initially made by the EDC. The certification by the EDC is no longer needed when the income tax revenue exceeds the sales tax benefits granted.

<u>Data Source</u>: Rhode Island Division of Taxation testimony at the November 2015 Revenue Estimating Conference.

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$5,876,326	6
2013 Sales and Use Tax	\$1,991,501	4
2014 Sales and Use Tax	\$5,346,964	5
2015 Sales and Use Tax	\$956,008	3

Reliability Index: 1

<u>Projection Methodology</u>: FY 2016 and FY 2017 projected revenue forgone is based on pending refund applications filed with the Field Audit Section of the Rhode Island Division of Taxation and projections made by the same division.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Sales and Use Tax	\$1,350,000	2
2017 Sales and Use Tax	\$1,350,000	2

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include an exemption for "[p]ersonal property and services used or consumed in development, construction, rehabilitation, renovation, repair or operation of housing facilities for low and moderate income families and persons" and "[s]ervices used or consumed in the development, construction, rehabilitation, renovation or repair of housing facilities for low and moderate income families in qualified census tracts or difficult development areas."

Connecticut Statute: Conn. Gen. Stat. §§ 12-412(29) and 12-412(100)

<u>Maine</u>: Maine's provisions include an exemption for "[S]ales of tangible personal property and transmission and distribution of electricity to qualified development zone businesses."

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(87)

<u>Massachusetts</u>: Massachusetts provisions include the exemption of "[S]ales of building materials and supplies to be used in the construction, reconstruction, alteration, remodeling or repair of...any building, structure, residence, school or other facility included under any written contract dated on or after January 1, 1985 arising out of or related to the Massachusetts Port Authority residential and school soundproofing programs, notwithstanding whether such building, structure, residence, school or other facility is owned by or held in trust for the benefit of the Massachusetts Port Authority or is used exclusively for public purposes."

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(f)(3)

<u>Vermont</u>: Vermont exempts from the sales and use tax "[S]ales of building materials within any three consecutive years in excess of one million dollars in purchase value, which may be reduced to \$250,000.00 in purchase value upon approval of the Vermont economic progress council... used in the construction, renovation or expansion of facilities which are used exclusively, except for isolated or occasional uses, for the manufacture of tangible personal property for sale.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(39)

# 69. <u>Rhode Island Industrial Facilities Corporation Lessees</u>:

Statutory Reference: Rhode Island General Law Section 45-37.1-9

<u>Stated Purpose</u>: The exercise of the powers granted by Rhode Island General Law Chapter 45-37.1 titled "Rhode Island Industrial Facilities Corporation" will be in all respects for the benefit of the people of Rhode Island, the increase of their commerce, welfare, and prosperity and for the improvement of their health and living conditions and will constitute the performance of an essential government.

Year Enacted / Year Amended: 1967 / 2011

<u>Description</u>: The Rhode Island Industrial Facilities Corporation (RIIFC) is not required to pay any taxes or assessments upon or in respect of a project, or any property or moneys of the corporation. In the case of any person, partnership, corporation, or concern leasing a project from RIIFC any such person, partnership, corporation or concern so leased shall be exempt from payment of state sales tax applicable to materials used in construction of such a facility only to the extent that the costs of such materials do not exceed the amount financed through the corporation. The sales tax benefits granted only apply to materials used in the construction, reconstruction or rehabilitation of the project and to the acquisition of furniture, fixtures and equipment, except automobiles, trucks or other motor vehicles, or materials that otherwise are depreciable and have a useful life of one year or more.

Effective June 30, 2011 this exemption was repealed.

<u>Data Source</u>: Rhode Island Division of Taxation testimony at the November 2015 Revenue Estimating Conference.

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$80,689	1
2013 Sales and Use Tax	\$168,600	1
2014 Sales and Use Tax	\$0	0
2015 Sales and Use Tax	\$103,482	3

### Reliability Index: 1

<u>Projection Methodology</u>: This exemption was repealed effective July 1, 2011 for projects not approved on or before June 30, 2011. Projects approved prior to June 30, 2011 are allowed to take the exemption. FY 2016 projected revenue forgone is based on a pending refund applications filed with the Field Audit Section of the Rhode Island Division of Taxation. FY 2017 projected revenue is the five-year average revenue forgone for FY 2012 – FY 2016.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Sales and Use Tax	\$84,310	1
2017 Sales and Use Tax	\$87,416	1

Law Comparison: No similar provisions were found for the other New England states.

# 70. <u>Sacramental Wines Sold Directly to Member of Clergy</u>:

Statutory Reference: Rhode Island General Law Section 3-10-1(b)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1933 / 1997

<u>Description</u>: Sacramental wines sold directly to a member of the clergy for use by the purchaser, or his or her congregation for sacramental or other religious purposes is exempt from the tax imposed by Rhode Island General Law Chapter 3-10.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Alcoholic Beverage Tax	No estimate possible	No estimate possible
2013 Alcoholic Beverage Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Alcoholic Beverage Tax	No estimate possible	No estimate possible
2015 Alcoholic Beverage Tax	No estimate possible	No estimate possible
2016 Alcoholic Beverage Tax	No estimate possible	No estimate possible
2017 Alcoholic Beverage Tax	No estimate possible	No estimate possible

Law Comparison: Only Massachusetts has a similar provision.

Massachusetts: Sacramental wines are exempt from the excise tax on alcoholic beverages.

Massachusetts Statute: Mass. Gen. Laws ch. 138, § 21

### 71. Sales and Use Taxes Paid to Other Jurisdictions:

Statutory Reference: Rhode Island General Law Section 44-18-30A(a)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1965 / 1986

<u>Description</u>: The use tax provisions of Rhode Island General Law Chapter 44-18 do not apply to the use, storage or other consumption in Rhode Island of tangible personal

property purchased at retail outside the state where the purchaser has paid a sales or use tax equal to or greater than the amount imposed by Rhode Island General Law Chapter 44-18 in another taxing jurisdiction. If the purchaser has paid a sales or use tax in an amount less than the amount imposed by Rhode Island General Law Chapter 44-18 in another taxing jurisdiction, then the purchaser must pay to the tax administrator the difference in the amount paid to the other taxing jurisdiction and the amount that would be imposed by Rhode Island General Law Chapter 44-18.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: A credit is allowed if any taxable property or services have already been subjected to sales or use tax in another state or political subdivision thereof. Connecticut tax is due only on the difference between the applicable Connecticut rate and the rate on which the other jurisdiction's tax was computed. If the other jurisdiction's rate was higher than Connecticut's, no further tax is due.

Connecticut Statute: Conn. Gen. Stat. § 12-430(5)

<u>Maine</u>: Maine's use tax provisions do not apply to the use, storage or consumption in Maine of purchases made outside the state, if the purchaser paid the other jurisdiction a sales or use tax equal or greater to the amount of tax imposed by Maine. However, if the amount of tax paid to the other jurisdiction is less than the amount imposed by Maine, the purchaser must pay tax in an amount representing the difference between the tax paid in the other jurisdiction amount of tax that otherwise would be due to Maine.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1862

<u>Massachusetts</u>: A credit is allowed against Massachusetts use tax for sales tax paid to another state or territory on purchases of items for use, storage or other consumption in Massachusetts. The credit is allowed if (1) the other state allows a corresponding credit on sales or use tax paid to Massachusetts on property brought into the other state, (2) a sales or similar tax was actually paid to the other reciprocal state, and (3) the tax paid to the other state was legally due without any right to a refund or credit. If the Massachusetts tax rate is higher than the rate of the other state's tax, the use tax is payable to the extent of the rate difference.

Massachusetts Statute: Mass. Gen. Laws ch. 64I, § 7(c)

<u>Vermont</u>: Vermont's provisions apply to motor vehicles only. Motor vehicles on which a state sales or use has been paid by the person applying for registration in Vermont or paid by the person at the time of the tax payment to another state was the spouse of the person now applying for registration.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 8911(9)

#### 72. Sales Beyond Constitutional Power of State:

Statutory Reference: Rhode Island General Law Section 44-18-30(1)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / N/A

<u>Description</u>: The sale, storage, use, or other consumption of tangible personal property the gross receipts from the sale of which, or the storage, use, or other consumption of which, Rhode Island is prohibited from taxing under the Constitution of the United States or under the Constitution of Rhode Island are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

Data Source: No reliable data exists for this tax expenditure item.

#### Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Sales of tangible personal property or services which this state is prohibited from taxing under the Constitution or laws of the United States are exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-412(2)

<u>Maine</u>: Sales the State is prohibited from taxing under the Constitution or laws of the United States or under the Constitution of this State are exempt.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(1)

<u>Massachusetts</u>: Sales which the Commonwealth is prohibited from taxing under the constitution or laws of the United States are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(a)

<u>Vermont</u>: Sales not within the taxing power of this state under the Constitution of the United States are exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(1)

# 73. Sales by Writers, Composers, Artists:

Statutory Reference: Rhode Island General Law Section 44-18-30.B

<u>Stated Purpose</u>: *Prior to December 1, 2013*, "The General Assembly makes the following findings of facts: (1) The downtown area of the city of Providence has been characterized by blighted areas, and dilapidated and abandoned structures; (2) As a result, the downtown area has been designated an economic development zone in order to stop the deterioration and stimulate economic activity; (3) The capitol center area of the city of Providence has become an attractive location, especially with the construction of the Providence Place Mall; (4) In order to promote, revitalize and redevelop the "Old Downtown" area of the city of Providence it is necessary to provide tax exemptions to this area as it has been designated as an economic development zone; (5) In order to promote, revitalize, and redevelop the "Downtown or other industrial or manufacturing buildings" located in the

City of Pawtucket, it is necessary to provide tax exemptions to this area as it has been designated as an economic development zone; (6) The development of an active artistic community, including "artists in residence", in this area would promote economic development, revitalization, tourism, employment opportunities, and encourage business development by providing alternative commercial enterprises while in Providence creating a link between the Old Downtown and the Capital Center Area; (7) There is a separate artistic community in the town of Westerly which is important to preserve, promote, and revitalize, and which is distinct from that in the city of Providence; (8) There is a separate artistic community in the city of Woonsocket which is important to promote and revitalize and which is distinct from that in the cities of Providence and Pawtucket and the town of Westerly; (9) There is a separate artistic community in the city of Warwick which is important to preserve, promote, and revitalize and which is distinct from that in the cities of Providence, Pawtucket, Woonsocket and the town of Westerly; (10) There are separate artistic communities in the city of Newport and in the town of Tiverton which are important to promote and revitalize and which are distinct from those in the cities of Providence, Pawtucket, Warwick and Woonsocket and the towns of Westerly and Little Compton; (11) There is a separate artistic community in the town of Warren which is important to promote and revitalize and which is distinct from that in the cities of Providence, Pawtucket, Newport, Warwick and Woonsocket and the towns of Westerly and Tiverton."

Effective December 1, 2013 the stated purpose was changed to: "The general assembly makes the following findings of facts: (1) The arts and culture are a significant asset for Rhode Island, one which generates revenue through increased tourism and economic activity, creates jobs and economic opportunities, revitalizes communities adding to quality of life and property values, and fosters creativity, innovation, and entrepreneurship. (2) Since 1998 the establishment of arts districts where "one-of-a-kind limited production" works of art may be sold exempt from state sales tax has resulted in an increased presence for the arts in designated cities and towns, with benefits to those communities have sought legislation to expand the program to their city or town. (4) There is value in expanding the arts district program statewide, providing incentives for the sale and purchase of art. This is a unique opportunity for Rhode Island to shape history, and gain an advantage over other states, by becoming the first and only state in the country to declare a statewide sales tax exemption on art. This will strengthen Rhode Island's identity as an arts-friendly destination and "State of the Arts"."

#### Year Enacted / Year Amended: 1996 / 2013

<u>Description</u>: *Prior to December 1, 2013,* the works of writers, composers, and artists residing in and conducting a business within a section of the defined economic development zone in the cities of Providence or Pawtucket, or the defined economic development zone in the town of Westerly or the defined economic zone in the city of Woonsocket, or the defined economic zone in the city of Warwick, or in those areas within the city of Newport, and the town of Little Compton, which are zoned "general business," "waterfront business" or "limited business," or have been designated by the city of Newport as part of the arts district, or in those areas of the town of Warren which are zoned

"waterfront district," "special district," "village business district," "manufacturing district," "business district" or "Warren historic district," or in those areas of the town of Tiverton which are zoned "business commercial," "business waterfront" or "village commercial" are exempt from the tax imposed by Rhode Island General Laws Chapter 44-18.

A "work" means an original and creative work, whether written, composed or executed for "one-of-a-kind limited" production and which falls into one of the following categories: (i) A book or other writing; (ii) a play or the performance of said play; (iii) a musical composition or the performance of said composition; (iv) A painting or other like picture; (v) a sculpture; (vi) traditional and fine crafts; (vii) the creation of a film or the acting within the film; or (viii) the creation of a dance or the performance of the dance.

Effective December 1, 2013, this exemption was expanded to apply to the sales of artistic works by: (a) an individual who is a resident of and has a principal place of business situated in this state; (b) a writer, composer or artist conducting their business as a legal entity organized and registered under the laws of this state and that has its principal place of business situated in this state; or (c) any art gallery located in the state of Rhode Island. In addition, print and photograph were added to the list of original and creative works of art that are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: 2012 Economic Census of the United States. Excise Tax Section, Rhode Island Division of Taxation. Revenue forgone is based on eligible sales of artistic works in Rhode Island as reported by the Census and multiplied by 7.0 percent. For part of FY 2012, it is assumed that one third of sales in Rhode Island occur at a location that qualifies for this exemption. Beginning on December 1, 2013, this exemption includes the sale of artistic works statewide. For FY 2013 and FY 2014, the 2014 Census annual service update report stated that arts, entertainment, and recreation services grew by 4.62 percent and 5.12 percent respectively. These growth rates were applied to a full year statewide estimate for FY 2012 (i.e., \$1,400,280) to arrive at FY 2013 and FY 2014.

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$992,915	184
2013 Sales and Use Tax	\$1,464,937	191
2014 Sales and Use Tax	\$1,539,874	610
2015 Sales and Use Tax	\$1,619,574	410

Reliability Index: 2

<u>Projection Methodology</u>: FY 2016 and FY 2017 revenue forgone is projected using the Office of Management and Budget's sales and use tax revenues projected growth rates of 1.82 percent and 3.47 percent, respectively. Number of taxpayers is held constant with FY 2015.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Sales and Use Tax	\$1,649,082	410
2017 Sales and Use Tax	\$1,706,236	410

Law Comparison: No similar provisions were found for the other New England states.

### 74. Sales in Municipal Economic Development Zones:

Statutory Reference: Rhode Island General Law Section 44-18-30.C

Stated Purpose: The General Assembly makes the following findings of fact: (1) Various sections of several towns in the state, including, but not limited to, the town of West Warwick, are deteriorated, blighted areas which have created very difficult challenges to economic development; (2) Several areas of the state are in a distressed financial condition as defined by Rhode Island General Laws Section 45-13-12(b) and cannot finance economic development projects on its own without the participation of private enterprise; (3) The General Assembly has found that it is nearly impossible for private enterprise alone to meet these challenges; (4) In certain sections of financially distressed communities, the serious challenges of economic development and/or redevelopment have not been met by private enterprise alone and the impact is being felt throughout the community; (5) Legislation enacted to encourage redevelopment of the deteriorated, blighted areas through the formation of local redevelopment agencies has had very limited success; (6) Various states, such as New Jersey, Pennsylvania and Michigan, have had a great deal of success in generating economic development by exercising the authority to exempt and/or stabilize taxes; (7) The State of Rhode Island has generated economic growth by redirecting and/or exempting certain commercial and retail activity from the imposition of sales, use and income taxes with recent examples being the Providence Place Mall, the Arts Districts in the cities of Providence, Pawtucket and Westerly, and financial services and aquaculture industries; (8) Most recently, municipalities in our state have had great success in attracting large commercial development, including financial services, manufacturing, and major energy facilities, due in large part to the authority to exempt and/or stabilize property, tangible and/or inventory taxes; (9) Attracting large non-residential developments or encouraging expansion of existing commercial entities can be extremely important to municipalities, where the quality of public education is largely dependent on the local tax base, thereby expanding the commercial tax base and reducing reliance upon the residential tax base; (10) The ability to attract this development and increase the non-residential tax base, in turn, improves municipalities' ability to finance school systems, municipal services and infrastructure, thereby improving the quality of life; (11) In addition to increasing the local non-residential tax base, this development creates construction jobs, permanent jobs, and spurs additional investment by private enterprises; and (12) Providing authority to offer tax exemptions from, or to stabilize, the imposition of sales and use taxes will attract and assist in expanding, revitalizing and redeveloping the tax base in our municipalities, thereby providing long-term economic benefits and development.

# Year Enacted / Year Amended: 2002 / 2005

<u>Description</u>: All businesses engaging in qualifying sales and located in new construction in a Municipal Economic Development (MED) Zone are exempt from the requirement to charge and collect 50.0 percent of the current sales and use tax pursuant to Rhode Island General Law Sections 44-18-18 and 44-18-20 for a period of 10 years. Sales and use taxes collected in a MED Zone shall be returned to the municipality in which the MED Zone is located in accordance with the provisions of Rhode Island General Law Section 44-18-30.C(b). Qualifying sales do not include "gambling activities, or the retail sales of motor vehicles, furniture, home furnishings, including mattresses and oriental rugs, tobacco products or packaged alcoholic beverages." In addition, qualifying sales must originate and have the point of delivery within the same MED Zone.

<u>Data Source</u>: Excise Tax Section, Rhode Island Division of Taxation. As of November 1, 2015, no business has applied for status as an eligible business engaging in qualifying sales in a MED Zone.

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$0	0
2013 Sales and Use Tax	\$0	0
2014 Sales and Use Tax	\$0	0

#### Reliability Index: 1

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Only Vermont has a similar provision.

<u>Vermont</u>: Receipts from the tax imposed by this chapter on sales of construction materials used in qualified projects...shall be allocated...and paid to the municipality in which the project is located as follows: (1) In a municipality in which the population is 7,500 residents or less, all receipts from sales in excess of \$100,000 of construction materials used in each separate qualified project located in that municipality; (2) In a municipality in which the population is greater than 7,500 residents but fewer than 30,000 residents, all receipts from sales in excess of \$200,000 of construction materials used in each separate qualified project located in that municipality; or (3) In a municipality in which the

population is more than 30,000 residents, all receipts from sales in excess of \$1.0 million of construction materials used in each separate qualified project located in that municipality

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9819(a)

# 75. Sales in Public Buildings by Blind People:

Statutory Reference: Rhode Island General Law Section 44-18-30(14)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1965 / 1988

<u>Description</u>: The sale, storage, use or other consumption of all products or wares offered for purchase in all public buildings from a person licensed under Rhode Island General Law Section 40-9-11.1 titled "Authorization to Establish Vending Facilities for the Blind on State Property" is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: FY 2011, FY 2012, FY 2013, and FY 2014 Annual Reports, Office of Rehabilitation Services, Rhode Island Department of Human Services. Revenue forgone is based on sales generated through the Business Enterprises Program multiplied by 7.0 percent. Number of taxpayers reflects the number of licensed blind vendors.

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$111,075	14
2013 Sales and Use Tax	\$92,400	14
2014 Sales and Use Tax	\$89,950	16

<u>Projection Methodology</u>: Amount of exemption and number of taxpayers is held constant with FY 2014.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$89,950	16
2016 Sales and Use Tax	\$89,950	16
2017 Sales and Use Tax	\$89,950	16

Law Comparison: No similar provisions were found for the other New England states.

# 76. Sales of Motor Vehicles to Non-Residents:

Statutory Reference: Rhode Island General Law Section 44-18-30(13)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1958 / 1990

<u>Description</u>: The sale of a motor vehicle to a bona fide non-resident who does not register the motor vehicle in Rhode Island regardless of where the sale or delivery of the motor vehicle took place is exempt from the tax imposed by Rhode Island General Law Chapter 44-18. If a motor vehicle is sold to a bona fide non-resident whose state of residence does not allow a like exemption to its non-residents, then a sales tax is imposed at a rate equal to the rate that would have been imposed in the bona fide non-resident's home state not to exceed the rate that is imposed under Rhode Island General Law Section 44-18-20. When computing the tax, the licensed Rhode Island motor vehicle dealer shall take into consideration the law in the bona fide non-resident's state of residence as it pertains to the trade-in of motor vehicles. The sales tax collected by the Rhode Island licensed motor vehicle dealer is remitted to the tax administrator.

It should be noted that Massachusetts is a non-reciprocal state to Rhode Island when it comes to the assessment of a sales tax on the sale of motor vehicles to bona fide non-residents. Thus, sales by Rhode Island motor vehicle dealers to residents of Massachusetts are subject to Rhode Island sales tax up to the Massachusetts sales tax rate. The sales taxes collected from Massachusetts residents are remitted to the Rhode Island Department of Revenue.

Data Source: Excise Tax Section, Rhode Island Division of Taxation.

<u>Reliability Index</u>: FY 2014 Sales and Use Tax: 1; FY 2012 and FY 2013 Sales and Use Tax: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible
2014 Sales and Use Tax	\$2,299,891	1,782

<u>Projection Methodology</u>: The FY 2015 over FY 2014 growth rate in Rhode Island registry sales tax receipts was applied to FY 2015 revenue forgone to estimate FY 2015 revenue forgone. The FY 2015 over FY 2014 growth rate in Rhode Island registry sales tax receipts was applied to FY 2014 number of taxpayers to project FY 2015 number of taxpayers. FY 2016 through FY 2017 assumes no additional growth. Number of taxpayers is held constant.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$2,390,941	1,853
2016 Sales and Use Tax	\$2,390,941	1,853
2017 Sales and Use Tax	\$2,390,941	1,853

Law Comparison: Connecticut and Maine have similar provisions.

<u>Connecticut</u>: Connecticut's provision allows an exemption from the sales tax for non-residents who do not register the vehicle in Connecticut.

Connecticut Statute: Conn. Gen. Stat. § 12-412(60)

<u>Maine</u>: Maine's provisions exempt the sales of motor vehicles, truck bodies and trailers, semitrailers, aircraft and camper trailers purchased by a non-resident or a resident business and intended to be driven or transported outside the state immediately upon delivery by the seller.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 1760(23), 1760(23-A), 1760(23-B), 1760(23-C) and 1760(23-D)

# 77. Sales of Non-Motorized Recreational Vehicles Sold to Non-Residents:

Statutory Reference: Rhode Island General Law Section 44-18-30(54)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2003 / N/A

<u>Description</u>: The sale of a non-motorized recreational vehicle to a bona fide non-resident who does not register the non-motorized recreational vehicle in Rhode Island regardless of where the sale or delivery of the non-motorized recreational vehicle took place is exempt from the tax imposed by Rhode Island General Law Chapter 44-18. If a non-motorized recreational vehicle is sold to a bona fide non-resident whose state of residence does not allow a like exemption to its non-residents, then a sales tax is imposed at a rate equal to the rate that would have been imposed in the bona fide non-resident's home state not to exceed the rate that is imposed under Rhode Island General Law Section 44-18-20. When computing the tax, the licensed Rhode Island non-motorized recreational vehicle dealer shall take into consideration the law in the bona fide non-resident's state of residence as it pertains to the trade-in of non-motorized recreational vehicles. The sales tax collected by the Rhode Island licensed non-motorized recreational vehicle dealer is remitted to the tax administrator. Non-motorized recreational vehicle is any portable dwelling designed and constructed to be used as a temporary dwelling for travel, camping, recreational and vacation use that is eligible to be registered for highway use.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Only Maine has a similar provision.

<u>Maine</u>: Maine's provisions generally exempt sales of camper trailers purchased by a nonresident and intended to be driven or transported outside the state immediately upon delivery by the seller.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(23-C)

# 78. <u>Sales of Trailers Ordinarily Used for Residential Purposes</u>:

Statutory Reference: Rhode Island General Laws Section 44-18-20(d)(3)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1995

<u>Description</u>: The sale or transfer of a trailer, other than a camping trailer, of the type ordinarily used for residential purposes and commonly known as a house trailer or a mobile home is exempt from the tax imposed by Rhode Island General Law Section 44-18-20.

<u>Data Source</u>: No reliable data exists for this tax expenditure item. (The forgone revenue from this exemption is included in the "Mobile and Manufactured Homes Generally" exemption.)

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include an exemption for mobile manufactured homes if such dwelling is permitted as a non-conforming use.

Connecticut Statute: Conn. Gen. Stat. § 12-412c(b)

<u>Maine</u>: Maine's exemptions include the sales of used manufactured housing and new manufactured housing to the extent of all costs, other than materials, included in the sale price, but the exemption may not exceed 50.0 percent of the sale price.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(40)

<u>Vermont</u>: Vermont's provisions include an exemption of 40.0 percent of the receipts from the sales of mobile homes when sold as tangible personal property.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9741(32)

#### 79. Sales to Common Carriers for Use Outside of the State:

Statutory Reference: Rhode Island General Law Section 44-18-33

<u>Stated Purpose</u>: No stated purpose given in law.

# Year Enacted / Year Amended: 1947 / N/A

<u>Description</u>: The gross receipts from sales of tangible personal property to a common carrier, shipped by the seller via the purchasing carrier under a bill of lading to a point outside of Rhode Island and the property is actually shipped to the out-of-state destination for use by the carrier in the conduct of its business as a common carrier is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Only Maine has a similar provision.

<u>Maine</u>: Maine does not include an exemption, however a person engaged in furnishing common carrier passenger service is entitled to reimbursement of the tax paid on internal combustion engine fuel used by that person in locally encouraged vehicles.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 2909

# 80. Sales to Federal Government:

Statutory Reference: Rhode Island General Law Section 44-18-31

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / N/A

<u>Description</u>: The gross receipts from the sale of any tangible personal property to the United States government, its agencies and instrumentalities are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$11,832,957	No estimate possible
2013 Sales and Use Tax	\$11,841,255	No estimate possible
2014 Sales and Use Tax	\$11,855,875	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$11,855,875	No estimate possible
2016 Sales and Use Tax	\$11,855,875	No estimate possible
2017 Sales and Use Tax	\$11,855,875	No estimate possible

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Sales of tangible personal property or services to the United States or respective agencies are exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-412(1)

<u>Maine</u>: Maine does not impose a tax on sales, storage or use on or in connection with sales made directly to the federal government, or to any unincorporated agency or instrumentality...the federal government, including agencies and instrumentalities that are wholly owned.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 1760(2) and 2557(2)

<u>Massachusetts</u>: Sales made to the United States, Massachusetts or their political subdivisions or agencies are exempt from tax.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(d)

<u>Vermont</u>: Any sale, service, or admission to a place of entertainment charged by or to the United States of America, any of its agencies and instrumentalities, insofar as it is immune from taxation when it is the purchaser, user or consumer, or when it sells services or property of a kind not ordinarily sold by private persons is exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9743(2)

#### 81. Sales to the State or its Political Subdivisions:

Statutory Reference: Rhode Island General Law Section 44-18-30(8)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / N/A

<u>Description</u>: The sale to and the storage, use or other consumption by the State of Rhode Island, any city, town, district or other political subdivision of the State is exempt from the tax imposed by Rhode Island General Law Chapter 44-18. Every redevelopment agency created pursuant Rhode Island General Law Chapter 45-31 is deemed to be a subdivision of the municipality in which it is located.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$34,938,144	No estimate possible
2013 Sales and Use Tax	\$35,009,452	No estimate possible
2014 Sales and Use Tax	\$35,106,833	No estimate possible

Reliability Index: 3

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$35,106,833	No estimate possible
2016 Sales and Use Tax	\$35,106,833	No estimate possible
2017 Sales and Use Tax	\$35,106,833	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: The sales of tangible personal property or services to the state of Connecticut or any of the political subdivisions thereof or their respective agencies are exempt. In addition, sales of goods and services to The University of Connecticut Educational Properties Incorporated, the Connecticut Resources Recovery Authority for the operation of projects, and any tourism district in the state are also exempt.

Connecticut Statute: Conn. Gen. Stat. §§ 12-412(1), 12-412(84), 12-412(92) and 12-412(93)

<u>Maine</u>: Sales to the state or any political subdivision or to any unincorporated agency or instrumentality of either of them or to any incorporated agency or instrumentality of them wholly owned by them are exempt. In addition, sales to nonprofit fire departments, nonprofit ambulance services, regional planning commissions and councils of government, nonprofit volunteer search and rescue organizations and the Maine Science and Technology Foundation are also exempt

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 1760(2), 1760(26), 1760(37), 1760(53), 1760(68) and 2557(2)

<u>Massachusetts</u>: Sales to the Commonwealth or any political subdivision thereof or their respective agencies are exempt. In addition, sales of fire trucks to any volunteer, nonprofit fire company or similar organization furnishing public fire protection, and sales of ambulances to any volunteer, nonprofit organization furnishing a public ambulance service, are also exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, §§ 6(d) and 6(x)

<u>Vermont</u>: The state of Vermont, its agencies, instrumentalities, public authorities, public corporations, and political subdivisions are not subject to sales and use tax when: it is a purchaser, user, or consumer; it is a vendor of services or property of a kind not ordinarily sold by private persons; or it charges for admission to any amusement. In addition, a school or municipality; which "[F]or the purposes of this subdivision, "school" means a school as defined in 16 V.S.A. § 11(7) and (8) and "municipality" means a city, town, unorganized town, village, grant, or gore, are also not subject to sales and use tax." Finally, sales of equipment, supplies, and building materials made directly to volunteer fire departments, volunteer ambulance companies, or volunteer rescue squads for official use by the volunteer organizations.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 9743(1), 9743(6) and 9741(21)

### 82. Sales to U.S. Government and Operators of Railroad Transportation Equipment:

Statutory Reference: Rhode Island General Law Section 31-36-13

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1925 / 1977

<u>Description</u>: Any fuel sold by a distributor to the United States government or to a person, firm, or corporation who or which shall use the fuel solely for the operation of railroad transportation equipment on fixed rails or tracks is exempt from the tax imposed by Rhode Island General Law Chapter 31-36.

<u>Data Source</u>: Excise Tax Section, Rhode Island Division of Taxation. Revenue forgone is based on motor fuel consumption by exempt distributors.

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Motor Fuel Tax	\$488,955	6
2013 Motor Fuel Tax	\$792,176	5
2014 Motor Fuel Tax	\$992,746	6
2015 Motor Fuel Tax	\$766,397	6

<u>Projection Methodology</u>: Amount of exemption and number of taxpayers held constant with FY 2015.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Motor Fuel Tax	\$766,397	6
2017 Motor Fuel Tax	\$766,397	6

Law Comparison: Maine and Vermont have similar provisions.

<u>Maine</u>: The gasoline tax is not imposed if the imposition of the tax is precluded by federal law or regulation.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 2903(4)(F)

<u>Vermont</u>: Railroad rolling stock, including depreciable parts, machinery and equipment to be installed as a capital asset in such rolling stock, sold for use primarily in the carriage of persons or property. Railroad rolling stock includes locomotives, cabooses, boxcars, tank

cars, flatbed cars, maintenance of way equipment and all other wheeled vehicles used on rails or tracks. Railroads are also exempt in purchasing diesel fuels.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 9741(30) and 9741(7)

### 83. School Meals:

Statutory Reference: Rhode Island General Law Section 44-18-30(3)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1989

<u>Description</u>: The sale, storage, use or other consumption of meals served by public, private, or parochial schools, school districts, colleges, universities, student organizations, parent teacher associations to the students or teachers of a school, college, or university whether the meals are served by the educational institutions or by a food service or management entity under contract to the educational institutions is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$4,641,153	No estimate possible
2013 Sales and Use Tax	\$4,957,958	No estimate possible
2014 Sales and Use Tax	\$5,211,211	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$5,211,211	No estimate possible
2016 Sales and Use Tax	\$5,211,211	No estimate possible
2017 Sales and Use Tax	\$5,211,211	No estimate possible

<u>Law Comparison</u>: Connecticut's, Maine's and Massachusetts' exemptions are under the Sales and Use Tax. New Hampshire's and Vermont's exemptions are under the Meals and Rooms tax.

<u>Connecticut</u>: Sales of meals and food products to students and teachers by schools, colleges and universities and to patients by hospitals, homes for the aged and convalescent homes, nursing homes and rest homes are exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-412(9)

<u>Maine</u>: Meals served to students and teachers by schools, colleges, universities, student organizations and parent-teacher associations to the students or teachers of a school are exempt.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 1760(6)(A) and 1760(6)(E)

<u>Massachusetts</u>: Only meals served to students at schools, colleges and universities and meals served by camps for children eighteen years of age or under or for developmentally disabled individuals are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(cc)

<u>New Hampshire</u>: Meals served or furnished by an organization operated for educational purposes, which organization is exempt from federal income taxation under Section 501(c)(3) of the Internal Revenue Code, either directly through facilities owned and operated by such organization or indirectly through a catering or food service enterprise under contract with such organization, but only if such meals are served or furnished: (A) To students regularly attending the organization; (B) To employees, faculty members or administrative officers of the organization; (C) To volunteers providing services in connection with the organization; or (D) To other persons but only if the meals are served or furnished pursuant to an activity which is related to educational purposes and the sponsor of such activity is an organization exempt from federal income taxation under Section 501(c) of the Internal Revenue Code or the federal or state government of an instrumentality thereof.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 78-A:3, X(c)(2)

<u>Vermont</u>: Schools may sell meals on their own ground without collecting the meals tax. Contractors may sell meals to school students and staff under this exemption, but restaurants and caterers otherwise subject to the tax may not deliver meals to the schools without collecting the tax.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9202(10)(D)(ii)(II)

# 84. Special Adaptations for Wheelchair Accessible Taxicabs:

Statutory Reference: Rhode Island General Law Section 44-18-30(19)(iii)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2007 / N/A

<u>Description</u>: The sale of: special adaptations or the component parts of the special adaptations, for a "wheelchair accessible taxicab" as defined in Rhode Island General Law Section 39-14-1 and/or a "wheelchair accessible public motor vehicle" as defined in Rhode Island General Law Section 39-14.1-1 are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions were found for the other New England states.

#### 85. Supplies Used in On-Site Hazardous Waste Recycling, Reuse, or Treatment:

Statutory Reference: Rhode Island General Law Section 44-18-30(37)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1988 / N/A

<u>Description</u>: The sale, storage, use or other consumption of tangible personal property or supplies used or consumed in the operation of equipment, the exclusive function of which is recycling, reuse, or recovery of materials (other than precious metals) from the treatment of hazardous wastes as defined in Rhode Island General Law Section 23-19.1-4 are exempt from the tax imposed by Rhode Island General Law Chapter 44-18 provided that the hazardous wastes are generated in Rhode Island solely by the same taxpayer and where the personal property is located at, in or adjacent to a generating facility of the taxpayer in Rhode Island.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Connecticut's provision includes an exemption for personal property for incorporation into or used in waste treatment facilities.

Connecticut Statute: Conn. Gen. Stat. § 12-412(21)

# 86. <u>Supplies Used in Preparing Floral Products and/or Arrangements</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(52)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2000 / N/A

<u>Description</u>: The sale, storage, use, or other consumption of tangible personal property or supplies purchased by florists, garden centers, or other like producers or vendors of flowers, plants, floral products, and natural and artificial floral arrangements which are ultimately sold with flowers, plants, floral products, and natural and artificial floral arrangements or are otherwise used in the decoration, fabrication, creation, processing, or preparation of flowers, plants, floral products, or natural and artificial floral arrangements are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$1,106,336	No estimate possible
2013 Sales and Use Tax	\$1,156,665	No estimate possible
2014 Sales and Use Tax	\$1,185,516	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$1,185,516	No estimate possible
2016 Sales and Use Tax	\$1,185,516	No estimate possible
2017 Sales and Use Tax	\$1,185,516	No estimate possible

Law Comparison: Only Vermont has a similar provision.

<u>Vermont</u>: Sales of fresh cut flowers only by a qualified Section 501(c)(3) organization, during a single annual sales event not to exceed seven days, are exempt.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9743(3)(D)

# 87. Telecommunications Carrier Access Services:

Statutory Reference: Rhode Island General Law Section 44-18-30(45)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1989 / 2007

<u>Description</u>: Carrier access service or telecommunications service purchased by a telecommunications company from another telecommunications company to facilitate the provision of telecommunications service is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Reliability Index: 3

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	\$10,218,270	No estimate possible
2013 Sales and Use Tax	\$9,776,444	No estimate possible
2014 Sales and Use Tax	\$9,871,619	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$9,871,619	No estimate possible
2016 Sales and Use Tax	\$9,871,619	No estimate possible
2017 Sales and Use Tax	\$9,871,619	No estimate possible

Law Comparison: Maine and Vermont have similar provisions.

<u>Maine</u>: Sales of international and interstate telecommunications services are exempt from the service provider tax for all purchasers.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 2557(33) and 2557(34)

<u>Vermont</u>: Charges for wholesale transactions between telecommunications service providers where the service is a component part of a service provided to an end user. This exemption includes, but is not limited to, network access charges and interconnection charges paid to a local exchange carrier. In addition, the sale of telecommunications service to an affiliate of the telecommunications provider is not a taxable transaction under Vermont law.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 9741(41) and 9742(10)

### 88. Textbooks:

Statutory Reference: Rhode Island General Law Section 44-18-30(36)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1985 / 2007

<u>Description</u>: The sale, storage, use or other consumption of textbooks by an "educational institution" as defined in Rhode Island General Law Section 44-18-30(18) or within the purview of Rhode Island General Law Section 16-63-9(4) or used textbooks are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

#### Reliability Index: 3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$2,121,094	No estimate possible
2013 Sales and Use Tax	\$2,228,781	No estimate possible
2014 Sales and Use Tax	\$2,342,623	No estimate possible

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$2,342,623	No estimate possible
2016 Sales and Use Tax	\$2,342,623	No estimate possible
2017 Sales and Use Tax	\$2,342,623	No estimate possible

Law Comparison: Connecticut, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut exempts sales of college textbooks both new and used to full and part-time students enrolled at institutions of higher education or a private occupational school.

Connecticut Statute: Conn. Gen. Stat. § 12-412(109)

<u>Massachusetts</u>: Sales of books required for instructional purposes in educational institutions are exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(m)

<u>Vermont</u>: Organizations which qualify for exempt status under the provisions of 26 U.S.C. § 501(c)(3) shall be exempt if the organization's gross sales of tangible personal property and services, which would be subject to tax under this chapter but for this subdivision did not exceed \$20,000.00 in the prior year.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9743(3)(C)

#### 89. Total Loss or Destruction of Motor Vehicle within 120 Days of Tax Payment:

Statutory Reference: Rhode Island General Law Section 44-18-21(c)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1977

<u>Description</u>: In the case of a motor vehicle that has been destroyed or been deemed a total loss within 120 days of its purchase, the amount of the use tax paid on the vehicle under Rhode Island General Law Section 44-18-20 constitutes an overpayment. The overpayment may be credited against the amount of use tax on any replacement vehicle, which the owner acquires or may be refunded in whole or in part.

Data Source: Excise Tax Section, Rhode Island Division of Taxation

<u>Reliability Index</u>: FY 2015 Sales and Use Tax: 1; FY 2012, FY 2013, and FY 2014 Sales and Use Tax: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible
2014 Sales and Use Tax	No estimate possible	No estimate possible
2015 Sales and Use Tax	\$113	1

<u>Projection Methodology</u>: FY 2016 and FY 2017 assume no additional growth in revenue forgone and the number of taxpayers due to a lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Sales and Use Tax	\$113	1
2017 Sales and Use Tax	\$113	1

Law Comparison: Connecticut and Vermont has a similar provision.

<u>Connecticut</u>: No use tax shall be payable in cases of purchase when a motor vehicle which has been declared a total loss is rebuilt for sale or use, provided the purchaser was subjected to the sales and use tax for the last taxable sale of the vehicle.

Connecticut Statute: Conn. Gen. Stat. § 12-431(a)(2)(D)

<u>Vermont</u>: Vermont's provisions include exemption for the total loss or destruction of a vehicle from an accident occurring within 3 months of the purchase.

Vermont's Statute: Vt. Stat. Ann. tit. 32, § 8902(5)(D)(ii)

### 90. Trade-In Value of Boats:

Statutory Reference: Rhode Island General Law Section 44-18-30(41)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1987 / N/A

<u>Description</u>: The sale, storage, use or other consumption of "so much of the purchase price paid for a new or used boat as is allocated for a trade-in allowance on the boat of the buyer given in trade to the seller or of the proceeds applicable only to the boat as are received from an insurance claim as a result of a stolen or damaged boat, towards the purchase of a new or used boat by the buyer" is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

Data Source: No reliable data exists for this tax expenditure item.

#### Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible
2014 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Where a trade-in of any vessel is received by a retailer of such vessels upon the sale of another such vessel to a consumer, the tax is only on the difference between the sale price of such vessel purchased and the amount allowed on such vessel traded in on such purchase.

Connecticut Statute: Conn. Gen. Stat. § 12-430(4)

<u>Maine</u>: When one or more watercraft are traded in toward the sale price of another watercraft, the tax imposed must be levied only upon the difference between the sale price of the watercraft and the trade-in allowance of the watercraft taken in trade.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1765(3)

<u>Massachusetts</u>: Where a trade-in of a boat is received by a dealer in boats upon the sale of another boat to a consumer or user, the tax shall be imposed only on the difference between the sale price of the boat purchased and the amount allowed on the boat traded in on such purchase.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 27A

<u>Vermont</u>: Sales price does not include credit for any trade-in where trade-in means an allowance made for like-kind property given to a vendor.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 9701(4)(B)(v)

# 91. <u>Trade-In Value of Private Passenger Automobiles</u>:

Statutory Reference: Rhode Island General Law Section 44-18-30(23)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1975 / 2011

<u>Description</u>: The sale, storage, use or other consumption of "so much of the purchase price paid for a new or used automobile as is allocated for a trade-in allowance on the automobile of the buyer given in trade to the seller, or of the proceeds applicable only to the automobile as are received from the manufacturer of automobiles for the repurchase of the automobile whether the repurchase was voluntary or not towards the purchase of a new or used automobile by the buyer" is exempt from the tax imposed by Rhode Island General Law Chapter 44-18. The term "automobile" means a private passenger automobile not used for hire and does not refer to any other motor vehicle.

Prior to October 1, 2011, proceeds received as a result of an insurance claim for the total loss of a motor vehicle were exempt from sales tax.

<u>Data Source</u>: TY 2012, TY 2013, and TY 2014 Rhode Island Interactive Sales and Use Tax Simulation Model. No reliable data exists from which to determine the number of taxpayers.

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$8,904,462	No estimate possible
2013 Sales and Use Tax	\$9,341,516	No estimate possible
2014 Sales and Use Tax	\$9,773,400	No estimate possible

# Reliability Index: 3

<u>Projection Methodology</u>: TY 2015, TY 2016, and TY 2017 assume no additional growth. No projection of the number of taxpayers is possible due to a lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$9,773,400	No estimate possible
2016 Sales and Use Tax	\$9,773,400	No estimate possible
2017 Sales and Use Tax	\$9,773,400	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Where a trade-in of a motor vehicle is received by a motor vehicle dealer upon the sale of another motor vehicle to a consumer, the tax is only on the difference between the sale price of the motor vehicle and the amount allowed on the motor vehicle traded in on such purchase.

Connecticut Statute: Conn. Gen. Stat. § 12-430(4)

<u>Maine</u>: When one or more motor vehicles are traded in toward the sale price of another motor vehicle, the tax imposed must be levied only upon the difference between the sale price of the motor vehicle and the trade-in allowance of the motor vehicle taken in trade.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1765(1)

<u>Massachusetts</u>: Where a trade-in of a motor vehicle is received by a dealer upon the sale of another motor vehicle to a consumer or user, the tax shall be imposed only on the difference between the sales price of the motor vehicle purchased and the amount allowed on the motor vehicle traded in on such purchase.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 26

<u>Vermont</u>: For any purchaser who has paid tax on the purchase or use of a motor vehicle that was sold or traded by the purchaser, the taxable cost of the replacement motor vehicle shall exclude the value allowed by the seller on any motor vehicle accepted by him as part of the consideration of the motor vehicle, provided the motor vehicle accepted by the seller is owned and previously or currently registered by the purchaser, with no change of ownership since registration.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 8902(5)(A)

#### 92. Transfers or Sales Made to Immediate Family Members:

Statutory Reference: Rhode Island General Law Section 44-18-20(d)(1)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1995

<u>Description</u>: The sale or transfer of tangible personal property that is otherwise subject to the tax imposed by Rhode Island General Law Chapter 44-18 is exempt from said tax "when the transferee or purchaser is the spouse, mother, father, brother, sister, or child of the transferor or seller."

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible
2014 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut and Massachusetts have similar provisions.

<u>Connecticut</u>: No use tax shall be payable in cases of purchase of motor vehicles, vessels, snowmobiles and aircraft when the purchaser is the spouse, mother, father, brother, sister or child of the seller.

Connecticut Statute: Conn. Gen. Stat. § 12-431(a)(2)(A)

<u>Massachusetts</u>: Massachusetts' provisions include an exemption for family members including a spouse, mother, father, brother, sister, or child of the seller in the purchase of motor vehicles, trailers, boats and airplanes.

Massachusetts Statute: Mass. Gen. Laws ch. 64I, § 7(b)

# 93. Transfers or Sales Related to Business Dissolution or Partial Liquidation:

Statutory Reference: Rhode Island General Law Section 44-18-20(d)(2)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 1995

<u>Description</u>: The sale or transfer of tangible personal property that is otherwise subject to the tax imposed by Rhode Island General Law Chapter 44-18 is exempt from said tax "when the transfer or sale is made in connection with the organization, reorganization, dissolution, or partial liquidation of a business entity provided that: (1) the last taxable sale, transfer or use of the article being sold was subject to the tax imposed by Rhode Island General Law Chapter 44-18; (2) the transferee is the business entity referred to or is a

stockholder, owner, member or partner; and (3) any gain or loss to the transferor is not recognized" as income for federal income tax purposes.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible
2014 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: No use tax shall be payable in cases of purchase when a motor vehicle or vessel is sold in connection with the organization, reorganization or liquidation of an incorporated business, provided the last taxable sale or use of the motor vehicle or vessel was subjected to the sales or use tax and the purchaser is the incorporated business or a stockholder thereof.

Connecticut Statute: Conn. Gen. Stat. § 12-431(a)(2)(B)

<u>Maine</u>: A retail sale that is subject to the sales and use tax includes the sale or liquidation of a business or the sale of substantially all of the assets of a business, to the extent that the seller purchased the assets of the business for resale, lease or rental in the ordinary course of business, except when: the sale is to an affiliated entity and the transferee,...purchases the assets for resale, lease or rental in the ordinary course of business; or the sale is to a person that purchases the assets for resale, lease or rental in the ordinary course of business or that purchases the assets for transfer to an affiliate for resale, lease or rental by the affiliate in the ordinary course of business.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1752(11)(A)(4)

<u>Massachusetts</u>: The sale or transfer of a motor vehicle, trailer, or other vehicle to or from a business entity is exempt from tax as follows, provided that the transferor previously paid the sales or use tax on the vehicle, and (a) the sale or transfer must be pursuant to a transaction which qualifies as a "reorganization;" or (b) the sale or transfer must be pursuant to the formation of a partnership or corporate trust, or pursuant to the organization of a corporation, solely in exchange for an ownership interest in the enterprise; or (c) the sale or transfer must be to an owner of a business entity solely in exchange for the owner's interest on the complete dissolution of a partnership or corporate trust, or the complete liquidation of a corporation.

Massachusetts Regulation: 830 CMR 64H.25.1 Motor Vehicles

<u>Vermont</u>: The transfer of tangible personal property to a corporation in a reorganization, a merger or consolidation; the distribution of property by a corporation in liquidation, the distribution of property by a partnership in liquidation is exempt from tax.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 9742(2) through 9742(6)

# 94. Transportation Charges of Motor Carriers to Haul Goods:

Statutory Reference: Rhode Island General Law Section 44-18-30(40)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1987 / N/A

<u>Description</u>: The sale or hiring of motor carriers as defined in Rhode Island General Law Section 39-12-2(1) to haul goods when the contract or hiring cost is charged by a motor freight tariff filed with the Rhode Island Public Utilities Commission based on the number of miles driven or by the number of hours spent on the job is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible
2014 Sales and Use Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: No similar provisions were found for the other New England states.

### 95. <u>Vehicles Purchased by Non-Resident Military Personnel Subject to Sales Tax</u> Elsewhere:

Statutory Reference: Rhode Island General Law Section 44-18-30.A(b)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1965 / 1986

<u>Description</u>: The use, storage or other consumption of a motor vehicle purchased in Rhode Island where the buyer is an active duty member of the United States Armed Forces stationed outside of Rhode Island and where the buyer has paid a sales or use tax greater than or equal to the amount imposed by Rhode Island General Law Chapter 44-18 is exempt from the use tax imposed by Rhode Island General Law Section 44-18-20. If the buyer has paid a sales or use tax in an amount less than that imposed by Rhode Island General Law Chapter 44-18, then the buyer must pay the difference between the amount of the tax paid and the amount of the tax imposed by Rhode Island General Law Chapter 44-18 to the tax administrator.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible
2014 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Sales of motor vehicles to non-resident members of the armed forces on fulltime active duty in Connecticut or their spouses are taxed at a reduced 4.5 percent rate, provided that the retailer requires and obtains documentation including a declaration under penalty of false statement confirming the purchaser's military status and state of residency.

Connecticut Statute: Conn. Gen. Stat. § 12-408(1)(B)

<u>Maine</u>: Sales of an automobile purchased and used by the present owner outside the State and if the owner is an individual who was, at the time of purchase, a resident of the other state.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(45)(A)

<u>Vermont</u>: The motor vehicle purchase and use tax shall not apply to motor vehicles on which a state sales or use tax has been paid by the person applying for a registration in Vermont. If the tax paid in another state is less than the Vermont tax the tax due shall be the difference.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 8911(9)

#### 96. Water for Residential Use:

Statutory Reference: Rhode Island General Law Section 44-18-30(28)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1977 / N/A

<u>Description</u>: The sale, storage, use or other consumption of water provided for domestic use by occupants of residential premises is exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

<u>Data Source</u>: Annual Survey of Rhode Island Water Rates 2010, Rhode Island Water Resources Board. TY 2010 estimate is based on usage of 60,000 gallons per household at an average cost of \$356.96 per year. From the physical housing characteristics for occupied housing units reported by the US Census, it is estimated that there were 410,475

households in Rhode Island in calendar year 2011, 410,639 households in CY 2012, 410,058 households in CY 2013 and 409,569 households in CY 2014. Revenue forgone is determined by multiplying the total yearly sales by 7.0 percent and summing one half of each calendar year to arrive at a fiscal year total. Fiscal year number of taxpayers is determined by summing one half of each calendar year.

Reliability Index: 2

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	\$10,258,729	410,557
2013 Sales and Use Tax	\$10,253,519	410,349
2014 Sales and Use Tax	\$10,240,151	409,814

<u>Projection Methodology</u>: FY 2015 was determined by applying the growth rate in Rhode Island's occupied housing units as per the U.S. Census between 2012 and 2014 to the number of taxpayers, multiplying this figure by the \$356.96 average annual cost of water consumption and multiplying this result by 7.0 percent to compute revenue forgone from the exemption. A three-year moving average Rhode Island occupied housing units growth rate was used to estimate FY 2016 and FY 2017 number of taxpayers and similar methodology applied to estimate FY 2016 and FY 2017 revenue forgone.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$10,230,276	409,418
2016 Sales and Use Tax	\$10,220,812	409,040
2017 Sales and Use Tax	\$10,209,933	408,604

Law Comparison: Connecticut, Maine and Massachusetts have similar provisions.

<u>Connecticut</u>: Connecticut exempts the sales of water, steam and telegraph services, when delivered to consumers through mains, lines, pipes or bottles.

Connecticut Statute: Conn. Gen. Stat. § 12-412(3)(C)

<u>Maine</u>: Sales of water purchased for use in buildings designed and used for both human habitation and sleeping, with the exception of hotels, are exempt.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(39)

<u>Massachusetts</u>: The sales, furnishing, and service of water is exempt.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(i)

### 97. Wine and Spirits:

Statutory Reference: Rhode Island General Law Section 44-18-30(64)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1947 / 2013 / 2015

<u>Description</u>: The sale by a Class A Licensee of alcoholic beverages or the storage, use or other consumption of wine and spirits is exempt from the tax imposed by Rhode Island General Law Chapter 44-18. Previously this exemption was temporarily in place for the period December 1, 2013 through June 30, 2015, however, effective July 1, 2015 the exemption became permanent.

<u>Data Source</u>: Tax Administrator's Report *Sales and Taxation of Alcoholic Beverages in Rhode Island* published May 2014 and May 2015. ORA utilized the five-year average percent of alcohol excise taxes remitted from January – June to extract FY 2014 sales from the Taxation report.

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2014 Sales and Use Tax	\$9,065,257	No estimate possible

<u>Projection Methodology</u>: FY 2015 revenue loss based on estimated CY 2014 revenue loss of \$15,512,440 as reported by the Division of Taxation in the *Sales and Taxation of Alcoholic Beverages in Rhode Island* report adjusted to reflect the difference in calendar year versus fiscal year alcohol tax collections. The converted FY estimate was then grown by the weighted growth rate in spirits, still wine and sparkling wine gallonage between FY 2014 and FY 2015 as reported by the Excise Tax Section, Rhode Island Division of Taxation. FY 2016 revenue loss grows the FY 2015 revenue loss by the five-year average growth rate in spirits, still wine and sparkling wine gallonage. FY 2017 assumes no additional growth. No estimate of the number of taxpayers is possible.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	\$15,887,553	No estimate possible
2016 Sales and Use Tax	\$16,054,701	No estimate possible
2017 Sales and Use Tax	\$16,054,701	No estimate possible

Law Comparison: Only Massachusetts has a similar provision.

<u>Massachusetts</u>: The sales of all alcoholic beverages taxed under the excise taxes listed in Mass Gen Laws chapter 138 are exempt from sales and use taxes.

Massachusetts Statute: Mass. Gen. Laws ch. 64H, § 6(g)

### 98. Youth Activities Equipment Sold for \$20 or Less:

Statutory Reference: Rhode Island General Law Section 44-18-30(31)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1984 / 1995

<u>Description</u>: The sale for not more than \$20 per item by non-profit charitable organizations for youth activities which the organization is formed to sponsor and support or by accredited elementary and secondary schools for the purposes of the schools or of organized activities of enrolled students and the storage, use or other consumption of such items are exempt from the tax imposed by Rhode Island General Law Chapter 44-18.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Sales and Use Tax	No estimate possible	No estimate possible
2013 Sales and Use Tax	No estimate possible	No estimate possible
2014 Sales and Use Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Sales and Use Tax	No estimate possible	No estimate possible
2016 Sales and Use Tax	No estimate possible	No estimate possible
2017 Sales and Use Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine and Massachusetts have similar provisions.

<u>Connecticut</u>: A sales and use tax exemption is provided for sales of items for \$20 or less made by eleemosynary organizations when the sales are made for purposes of supporting youth activities. Examples of such organizations include: Boy Scouts, Girl Scouts, Parent-

Teacher Organizations, Boys' and Girls' Clubs, Little League, Pee Wee Football, 4-H Clubs, Camp Fire Girls and Junior Achievement.

Connecticut Statute: Conn. Gen. Stat. § 12-412(26)

<u>Massachusetts</u>: Sales of tangible personal property by a nonprofit organization for fundraising purposes are exempt from sales tax as casual and isolated sales if (i) the organization does not make sales in the regular course of business of the same type of property and if (ii) amounts derived from such casual and isolated sales are used to further the organization's exempt purpose.

Massachusetts Regulation: 830 CMR Section 64H.6.1(4)(a)

<u>Maine</u>: Sales of tangible personal property and taxable services by elementary and secondary schools and by student organizations sponsored by those schools, including booster clubs and student or parent-teacher organizations, as long as the profits from the sales are used to benefit those schools or student organizations or are used for a charitable purpose.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 1760(64)

<u>Vermont</u>: Any sale by the state of Vermont, or any of its agencies, instrumentalities, public authorities, public corporations or political subdivisions when it is a vendor of services or property of a kind not ordinarily sold by private persons is exempt from the sales and use tax. In addition, sales by qualified Section 501(c)(3) organizations shall be exempt from the sales and use tax if the organization's gross sales of tangible personal property and services which would be subject to the sales and use tax but for this exemption, in the prior year, did not exceed \$20,000.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 9743(1) and 9743(3)(C)

VIII. Tax Expenditure Items - Modifications

# MODIFICATIONS

#### 1. Bonus Depreciation Provided by JCWAA of 2002 and JGTRRA of 2003:

Statutory Reference: Rhode Island General Law Section 44-61-1

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2002 / 2008

<u>Description</u>: For purposes of depreciating assets under Rhode Island General Law Chapters 44-11, 44-14 and 44-30, the bonus depreciation provided by the federal Job Creation and Workers Assistance Act (JCWAA) of 2002 and the federal Jobs Growth Tax Relief Reconciliation Act (JGTRRA) of 2003, or any subsequent enactment for federal tax purposes, is not allowed for Rhode Island tax purposes. In the year those assets are placed in service and in all subsequent years, depreciation for Rhode Island tax purposes is allowed as it would have been computed prior to the enactment of the JCWAA of 2002.

The JCWAA of 2002 allowed a special 30.0 percent bonus depreciation deduction in the first year for qualifying property purchased after September 10, 2001, and before September 11, 2004, for purposes of computing federal net income. In addition, the JCWAA of 2002 modified Internal Revenue Code Section 168(k) to allow taxpayers to claim an additional first-year bonus depreciation allowance on any new Modified Accelerated Cost Recovery System (MACRS) property when the recovery period is 20 years or less. The additional depreciation allowance is equal to 30.0 percent of the adjusted cost basis of the property after any Internal Revenue Code Section 179 expense deductions are taken. The JGTRRA of 2003 increased the bonus depreciation deduction from 30.0 percent to 50.0 percent for assets purchased after May 5, 2003, but before January 1, 2005. The American Jobs Creation Act of 2004 extended some bonus depreciation rules for certain aircraft as well as other items. The Economic Stimulus Act of 2008 reintroduced bonus depreciation of 50.0 percent for qualifying property placed in service in tax year 2008. The American Recovery and Reinvestment Act of 2009 extended the 50.0 percent bonus depreciation for qualifying property placed in service in tax year 2009. The Small Business Jobs Act of 2010 increased the bonus depreciation from 50.0 percent to 100.0 percent for qualifying property acquired and placed in service after September 8, 2010, but before January 1, 2012. Qualifying property acquired on or before September 8, 2010 is eligible for the 50.0 percent bonus depreciation, provided that it was placed in service prior to January 1, 2013. The American Taxpayer Relief Act of 2012 extends the 50.0 percent bonus depreciation for qualifying property placed in service in tax year 2013.

Rhode Island's disallowance of bonus depreciation is a timing issue. In the year that an asset is put in service and is eligible for the federal bonus depreciation, a Rhode Island taxpayer must take as a modification increasing federal adjusted gross income (federal AGI) the difference in the bonus depreciation amount allowed on the federal tax return and the depreciation amount allowed for Rhode Island tax purposes. In subsequent years, a Rhode Island taxpayer may take as a modification decreasing federal AGI the difference in the depreciation amount allowed for Rhode Island tax purposes and the depreciation amount allowed for Rhode Island tax purposes and the depreciation amount allowed for Rhode Island tax purposes and the depreciation amount allowed on the federal tax return. At the end of the asset's "useful" life, the same

amount of depreciation will be realized by the taxpayer on both the federal and the Rhode Island tax returns. Thus, over the life of the asset, there is no net impact on Rhode Island tax collections.

<u>Data Source</u>: *Business Corporations Tax*: TY 2012 and TY 2013 Statistics of Corporate Income – C Returns Only, Rhode Island Division of Taxation. This modification includes combined bonus depreciation and enhanced Section 179 expensing for C-corporations only and the amounts are not necessarily specific to Rhode Island-based activity. For TY 2012, the total net modification resulted in an increase to federal taxable income; therefore, there is no revenue forgone from this modification in TY 2012. For TY 2013, an apportionment factor of 0.39976112 percent, supplied by the Division of Taxation, was applied to the net decreasing modification reported. The amount of revenue forgone is derived by multiplying the apportioned decreasing modification for bonus depreciation and enhanced Section 179 expensing by the business corporations tax rate of 9.0 percent. The number of taxpayers includes C-corporations that had a modification increasing or decreasing federal taxable income and can include a taxpayer in both categories, provided the taxpayer simultaneously had a modification increasing and decreasing federal taxable income.

Bank Tax: Rhode Island Division of Taxation

*Personal Income Tax*: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for nonresident taxpayers to determine the revenue forgone. For TY 2013, the total net modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. Resident and non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	9,339
2012 Bank Tax	\$0	0
2012 Personal Income Tax	\$1,076,049	26,167
2012 Total	\$1,076,049	35,506

Reliability Index: Business Corporations, Bank Tax, Personal Income Taxes, 1

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2013 Business Corporations Tax	\$194,951	8,904
2013 Bank Tax	\$0	0
2013 Personal Income Tax	\$22,759	27,486
2013 Total	\$217,710	36,390

<u>Projection Methodology</u>: *Business Corporations, Bank Taxes and Personal Income Taxes*: Amount of modification and number of taxpayers is held constant with TY 2013.

To the extent that previous business investment is greater than current tax year business investment, this modification will remain net decreasing and cause a revenue impact. \*The Office of Revenue Analysis is unable to determine this projection into the future and have thus left it constant with TY 2013. Also effective January 1, 2014, Rhode Island law will conform to federal law with regard to expensing of assets in lieu of depreciation under IRC Section 179. Beginning in tax year 2014, this modification will only include bonus depreciation and not enhanced Section 179 expensing. However, in its projections ORA is not able to separate the two estimates and have thus left the modification constant with TY 2013 amounts and number of taxpayers.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$194,951*	8,904
2014 Bank Tax	\$0	0
2014 Personal Income Tax	\$22,759	27,486
2014 Projected Total	\$217,710	36,390
2015 Business Corporations Tax	\$194,951*	8,904
2015 Bank Tax	\$0	0
2015 Personal Income Tax	\$22,759	27,486
2015 Projected Total	\$217,710	36,390
2016 Business Corporations Tax	\$194,951*	8,904
2016 Bank Tax	\$0	0
2016 Personal Income Tax	\$22,759	27,486
2016 Projected Total	\$217,710	36,390

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2017 Business Corporations Tax	\$194,951*	8,904
2017 Bank Tax	\$0	0
2017 Personal Income Tax	\$22,759	27,486
2017 Projected Total	\$217,710	36,390

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: Connecticut personal income tax law requires that for property placed in service after September 10, 2001 but prior to September 11, 2004, in taxable years ending after September 10, 2001, any additional allowance for depreciation under Section 168(k) of the Internal Revenue Code (IRC), as provided by the JCWAA of 2002, to the extent deductible in determining federal adjusted gross income be recorded as a modification increasing federal adjusted gross income for Connecticut income tax purposes. In addition, Connecticut personal income tax law mandates that to the extent any additional allowance for depreciation under Section 168(k) of the IRC, as provided by the JCWAA of 2002, for property placed in service after December 31, 2001, but prior to September 10, 2004, was added to federal adjusted gross income in computing Connecticut adjusted gross income for a taxable year ending after December 31, 2001, 25.0 percent of such additional allowance for depreciation in each of the four succeeding taxable years.

Connecticut corporation tax law states that for purposes of determining net income subject to tax, the deduction allowed for depreciation shall be determined as provided under the IRC, provided that in making such determination the provisions of Section 168(k) of the IRC do not apply.

Connecticut Statute: Conn. Gen. Stat. §§ 12-701(a)(20)(A)(ix), 12-701(a)(20)(B)(v) and 12-217(b)(1)

<u>Maine</u>: Beginning in tax year 2002, Maine decoupled from federal bonus depreciation. Maine's tax laws require federal adjusted gross income, for personal income tax purposes, and federal net income, for corporation tax purposes, to be increased with respect to property placed in service during the tax year by an amount equal to the net increase in depreciation attributable to: (1) For tax years beginning on or after January 1, 2002 but prior to January 1, 2006, a 30.0 percent bonus depreciation deduction claimed by the taxpayer pursuant to the JCWAA of 2002. (2) For tax years beginning on or after January 1, 2002 but prior to January 1, 2006, a 50.0 percent bonus depreciation deduction claimed by the taxpayer pursuant to the JGTRRA of 2003. (3) For tax years beginning on or after January 1, 2008 but before January 1, 2011, an amount equal to the net increase in depreciation attributable to the depreciation deduction claimed by the taxpayer under Section 168(k) of the Internal Revenue Code (IRC) arising from amendments to the code applicable to taxable years beginning on or after January 1, 2008. (4) For tax years beginning in 2011 and 2012, an amount equal to the depreciation deduction claimed by the taxpayer under Section 168(k) for which a Maine credit is claimed under section 5219-GG; and an amount equal to the net increase in depreciation attributable to the depreciation deduction claimed by the taxpayer under Section 168(k) with respect to property for which a Maine credit is not claimed under section 5219-GG. (5) For tax years beginning in 2013, an amount equal to the net increase in depreciation attributable to the depreciation deduction claimed by the taxpayer under Section 168(k) for which a Maine credit is claimed under section 5219-JJ for that tax year; and an amount equal to the net increase in depreciation attributable to the depreciation deduction claimed by the taxpayer under Section 168(k) with respect to property for which a Maine credit is not claimed under section 5219-JJ.

The addition modifications are recaptured in future years through a series of subtraction modifications. Federal adjusted gross income or federal net income is reduced by a fraction of any amount previously added back by the taxpayer. (1) For tax years beginning on or after January 1, 2002 but prior to January 1, 2006, the adjustment under this paragraph is available for each year during the recovery period, beginning 2 years after the beginning of the tax year during which the property was first placed in service. The fraction is equal to the amount added back previously with respect to the property, divided by the number of years in the recovery period minus 2. (2) With respect to all other property, for the taxable year immediately following the taxable year during which the property was first placed in service, the fraction allowed by this paragraph is equal to 5.0 percent of the amount added back previously with respect to the property. For each subsequent taxable year during the recovery period, the fraction is equal to 95.0 percent of the amount added back previously with respect to the property, divided by the number of years in the recovery period minus 2. (3) For taxable years beginning on or after January 1, 2009, an amount equal to the net increase in the depreciation deductions allowable under Sections 167 and 168 of the IRC that would have been applicable to that property had the depreciation deduction under Section 168(k) of the IRC not been claimed with respect to such property placed in service on or after January 1, 2008 for which an addition was required in a prior year. (4) For tax years beginning on or after January 1, 2012, an amount equal to the net increase in the depreciation deduction allowable under Sections 167 and 168 of the IRC that would have been applicable to that property had the depreciation deduction under Section 168(k) of the IRC not been claimed with respect to such property placed in service during the tax year beginning in 2011 or 2012 for which an addition was required for the tax year beginning in 2011 or 2012. (5) For tax years beginning on or after January 1, 2014, an amount equal to the net increase in the depreciation deduction allowable under Sections 167 and 168 of the IRC that would have been applicable to that property had the depreciation deduction under Section 168(k) of the IRC not been claimed with respect to such property placed in service during the taxable year beginning in 2013 for which an addition was required for the tax year beginning in 2013.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5122(1)(N), 5122(1)(AA), 5122(1)(FF), 5122(1)(HH), 5122(2)(Q), 5122(2)(AA), 5122(2)(II), 5122(2)(MM), 5200-A(1)(N), 5200-A(1)(T), 5200-A(1)(Y), 5200-A(1)(AA), 5200-A(2)(M), 5200-A(2)(R), 5200-A(2)(V) and 5200-A(2)(Y)

<u>Massachusetts</u>: Massachusetts personal income tax law excludes the deduction allowed by Section 168(k) of the Internal Revenue Code (IRC), as amended and in effect for the current tax year, from "Part B adjusted gross income."

Massachusetts taxation of corporations law also excludes from the definition of "net income" the deduction allowed by Section 168(k) of the IRC, as amended and in effect for the current tax year.

Massachusetts Statute: Mass. Gen. Laws ch. 62, (1)(N) and ch. 63, (1, 30)(4)(iv) and (1, 30)(4)(iv)

<u>New Hampshire</u>: New Hampshire defines the "United States Internal Revenue Code" to mean "[f]or all tax years beginning after January 1, 2000, the United States Internal Revenue Code of 1986 in effect on December 31, 2000." Thus, by definition, any amendments to the Internal Revenue Code (IRC) that occurred after December 31, 2000 are not allowable under New Hampshire's business profits tax and business taxpayers have to adjust the taxable income reported on the federal tax return before reporting gross business profits on the New Hampshire business tax return. The adjustment requires: (1) the removal of the federal bonus depreciation in effect for the taxable year; and (2) the inclusion of only the depreciation allowed under the IRC in effect on December 31, 2000.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:1, XX

<u>Vermont</u>: Vermont defines net income for any corporate taxpayer as "the taxable income of the taxpayer for that taxable year under the laws of the United States, without regard to 26 U.S.C. § 168(k) of the Internal Revenue Code, and excluding income which under the laws of the United States is exempt from taxation by the states." In the case of pass through business entities, Vermont defines taxable income as "federal taxable income determined without regard to Section 168(k) of the Internal Revenue Code."

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 5811(18) and 5811(21)

### 2. <u>Companies Engaged in Buying, Selling, Dealing In or Holding Securities on Own</u> <u>Behalf</u>:

Statutory Reference: Rhode Island General Law Section 44-11-2(b)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 2004

<u>Description</u>: Corporations that buy, sell, deal in or hold securities on their own behalf and "not as a broker, underwriter, or distributor" and whose gross receipts derived from these actions amount to at least 90.0 percent of its total gross receipts derived from all activities in a taxable year can take as a modification reducing net income 50.0 percent of excess

capital gains over capital losses for the taxable year prior to computing the tax imposed by Rhode Island General Law Section 44-11-2.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Only Massachusetts has a similar provision.

<u>Massachusetts</u>: Every financial institution or business corporation which is engaged exclusively in buying, selling, dealing in, or holding securities on its own behalf and not as a broker and is not a bank holding company under the Internal Revenue Code, as amended and in effect for the taxable year shall pay, on account of each taxable year, an excise equal to 0.132 percent of the gross income received by such corporation during the taxable year or \$456, whichever is greater. For every financial institution or business corporation that is engaged in buying, selling, dealing or holding securities on its own behalf and not as a broker and is a bank holding company, the respective rate is 0.33 percent of the gross income or \$456, whichever is greater.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 38B

### 3. Contribution to Medical Savings Accounts by Scituate Residents:

Statutory Reference: Rhode Island General Law Section 44-30-25.1(d)(1)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2002 / N/A

<u>Description</u>: A resident individual of the town of Scituate who establishes a medical savings account is allowed a modification decreasing federal adjusted gross income prior to computing the tax imposed by Rhode Island General Law Chapter 44-30 for contributions made to said medical savings account to the extent such a contribution is deemed taxable under the Internal Revenue Code. The income, including gains and losses on a medical savings account, is exempt from taxation.

<u>Data Source</u>: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. Resident and non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$148	5
2013 Personal Income Tax	\$372	7

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$372	7
2015 Personal Income Tax	\$372	7
2016 Personal Income Tax	\$372	7
2017 Personal Income Tax	\$372	7

Law Comparison: No similar provisions found in the other New England states.

# 4. <u>Contributions to an Account under Tuition Savings Program</u>:

Statutory Reference: Rhode Island General Law Section 44-30-12(c)(4)

Stated Purpose: No stated purpose given in law.

#### Year Enacted / Year Amended: 2002 / NA

<u>Description</u>: Contributions made to an account under the tuition savings program, including the "contributions carryover", if any, can be taken as a modification decreasing federal adjusted gross income prior to computing the tax imposed by Rhode Island General Law Chapter 44-30 subject to the limitation that the aggregate subtraction for any taxable year of the taxpayer shall not exceed \$500 or \$1,000 if a joint return. The subtraction shall not reduce the taxpayer's federal adjusted gross income to less than zero.

The following shall not be considered contributions to an account under the tuition savings program: (1) Contributions made by any person to an account who is not a participant of the account at the time the contribution is made; (2) Transfers or rollovers to an account from any other tuition savings program account or from any other "qualified tuition program" under Section 529 of the Internal Revenue Code; or (3) A change of the beneficiary of the account.

In the case of a nonqualified withdrawal or distribution from an account in the tuition savings program pursuant to Rhode Island General Law Section 16-57-6.1, an amount equal to the lesser of the nonqualified withdrawal reduced by any penalty imposed in connection with the nonqualified withdrawal plus the earnings portion of the nonqualified withdrawal or the amount of taxpayer's contribution modification for the taxable year of the withdrawal plus the two prior taxable years must be taken as a modification increasing federal adjusted gross income.

<u>Data Source</u>: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

<u>Reliability Index</u>: 1 (This modification includes the Federally Taxable Qualified Withdrawals from Tuition Savings Program Account modification).

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$85,808	3,522
2013 Personal Income Tax	\$89,088	3,791

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$89,088	3,791
2015 Personal Income Tax	\$89,088	3,791
2016 Personal Income Tax	\$89,088	3,791
2017 Personal Income Tax	\$89,088	3,791

Law Comparison: Connecticut, Maine and Vermont have similar provisions.

<u>Connecticut</u>: Connecticut taxpayers may deduct contributions to accounts established pursuant to any qualified state tuition program, as defined in Section 529(b) of the Internal Revenue Code, established and maintained by this state or any official, agency or instrumentality of the state, but shall not exceed five thousand dollars for each individual taxpayer, or ten thousand dollars for taxpayers filing a joint return. Any amount of a contribution that is not subtracted by the taxpayer in that year for which the contribution is made, on or after January 1, 2006, may be carried forward as a subtraction from income for the succeeding five years.

Connecticut Statute: Conn. Gen. Stat. §§ 12-701(a)(20)(B)(xiii) and 12-701a

<u>Maine</u>: Taxpayers can subtract from federal adjusted gross income the portion of contributions to a qualified tuition program established under Internal Revenue Code Section 529 up to \$250 per designated beneficiary. This deduction may not be claimed on returns when federal adjusted gross income exceeds \$100,000 for returns with a filing status of single or married filing separately or \$200,000 for returns with a filing status of married joint or head of household. This was repealed for tax years 2016 and beyond.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5122(2)(Y)

<u>Vermont</u>: The Vermont Higher Education Investment Plan (VHEIP) tax credit entitles a taxpayer, including each spouse filing a joint return, a nonrefundable credit of 10.0 percent of the first \$2,500 contributed for each beneficiary to a Vermont higher education investment plan account. A taxpayer who has received this credit must repay to the state 10.0 percent of any non-qualified distribution from a VHEIP account up to a maximum of the total credits received by the taxpayer.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5825a

### 5. Domestic International Sales Corporations (DISCs):

Statutory Reference: Rhode Island General Law Section 44-11-11(c)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1974 / N/A

<u>Description</u>: "Domestic International Sales Corporations (DISCs) are treated as they are under federal income tax law and shall not pay the amount of the tax computed under Rhode Island General Law Section 44-11-2(a). Any income to shareholders of DISCs is to be treated in the same manner as it is treated under federal income tax law as it exists on December 31, 1984."

It should be noted that the federal law governing DISCs, specifically Internal Revenue Code (IRC) Sections 291(a)(4) and 991 through 997 were amended by the Tax Reform Act (TRA) of 1984. For all intents and purposes, the federal tax law provisions concerning DISCs were replaced by the creation of Foreign Sales Corporations (FSCs) in the TRA of 1984 and codified in Sections 921 through 927 of the IRC.

<u>Data Source</u>: Due to the effective elimination of DISCs under federal law, it is assumed that no such entities would qualify for this tax expenditure provided under Rhode Island General Laws Section 44-11-11(c).

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2013 Business Corporations Tax	\$0	0

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2015 Business Corporations Tax	\$0	0
2016 Business Corporations Tax	\$0	0
2017 Business Corporations Tax	\$0	0

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: Connecticut allows for the deduction of all...dividends received from a DISC or former DISC as defined in Section 992 of the Internal Revenue Code (IRC) and dividends deemed to have been distributed by a DISC or former DISC as provided in

Section 995 of the IRC, other than 30.0 per cent of dividends received from a domestic corporation in which the taxpayer owns less than 20.0 per cent of the total voting power and value of the stock of such corporation from gross income when determining net income subject to tax.

Connecticut Statute: Conn. Gen. Stat. § 12-217(a)(1)(D)

<u>Maine</u>: Maine imposes its tax on corporations on each taxable corporation and on each group of corporations that derives income from a unitary business carried on by 2 or more members of an affiliated group. By definition, a taxable corporation is a corporation that, at any time during that taxable year, realized Maine net income where Maine net income means for any corporation, the taxable income of that taxable year for that taxable year under the laws of the United States and apportionable to Maine. A corporation is defined as any business entity subject to income taxation as a corporation under the laws of the United States law, a DISC is exempt from income taxation as a corporation.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5102(6), 5102(8), 5102(10) and 5200(1)

<u>Massachusetts</u>: Massachusetts allows for 95.0 percent of dividends, exclusive of distributions in liquidation, received from a wholly owned DISC to be deducted from net income in determining taxable net income. A wholly owned DISC is a DISC all of whose outstanding shares, except directors' qualifying shares, are owned by a single corporation, either directly or indirectly.

Massachusetts Statute: Mass. Gen. Laws ch. 63, §§ 30(14), 30(15) and 38(a)(1)(ii)

<u>New Hampshire</u>: New Hampshire defines gross business profits to mean the amount of taxable income as would be determinable under the provisions of the United States Internal Revenue Code (IRC) in effect as of December 31, 2000. To the extent that a DISC does not have taxable income under the IRC in effect as of December 31, 2000, it will not be subject to New Hampshire's business profits tax.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:1, III(a) and XX

<u>Vermont</u>: Vermont imposes a tax on the Vermont net income earned or received in that taxable year by every taxable corporation, reduced by any allowed Vermont net operating loss. Vermont net income is defined as the taxable income of the taxpayer for that taxable year under the laws of the United States, without regard to Section 168(k) of the Internal Revenue Code, and excluding income which under the laws of the United States is exempt from taxation by the states. Under the laws of the United States, a DISC is exempt from income taxation as a corporation.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 5811(18) and 5832

## 6. Enterprise Zone Business Owner with Domiciliary in Enterprise Zone:

Statutory Reference: Rhode Island General Law Section 42-64.3-7

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1982 / 1997

<u>Description</u>: A domiciliary of an enterprise zone who owns and operates a qualified business facility in that zone and which business is not required to file under Rhode Island General Law Chapters 44-11, 44-13, 44-14, or 44-17 may take as a modification decreasing federal adjusted gross income prior to computing the tax imposed by Rhode Island General Law Chapters 44-11 and 44-30 an amount of \$50,000 during the first three years after certification and operations in the zone and may deduct \$25,000 in the fourth and fifth year. In the case of multiple business owners, the modification shall be apportioned according to the ownership interests of the qualified business.

#### Data Source: Business Corporations Tax: Rhode Island Division of Taxation

*Personal Income Tax*: Personal Income Tax Section, Rhode Island Division of Taxation. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.84 percent for resident taxpayers to determine the revenue forgone. The number of taxpayers includes all taxpayers with a modification that either increased or decreased federal AGI.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Personal Income Tax	\$6,740	27
2012 Total	\$6,740	27
2013 Business Corporations Tax	\$0	0
2013 Personal Income Tax	\$9,968	42
2013 Total	\$9,968	42

#### Reliability Index: 1

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Personal Income Tax	\$9,968	42
2014 Projected Total	\$9,968	42
2015 Business Corporations Tax	\$0	0
2015 Personal Income Tax	\$9,968	42
2015 Projected Total	\$9,968	42
2016 Business Corporations Tax	\$0	0
2016 Personal Income Tax	\$9,968	42
2016 Projected Total	\$9,968	42
2017 Business Corporations Tax	\$0	0
2017 Personal Income Tax	\$9,968	42
2017 Projected Total	\$9,968	42

Law Comparison: Only Maine has a similar provision.

<u>Maine</u>: Maine allows as a modification decreasing the taxable income of the taxpayer under the laws of the United States in the case of a corporation, or federal adjusted gross income in the case of an individual, an amount equal to the reduction in salaries and wages expense for federal income tax purposes associated with the taxpayer's federal empowerment zone employment credit as determined under Section 1396 of the Internal Revenue Code.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5122(2)(B) and 5200-A(2)(C)

# 7. Expensing of Assets in Lieu of Depreciation, Section 179 of Internal Revenue Code:

Statutory Reference: Rhode Island General Law Section 44-61-1.1

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2003 / 2013

<u>Description</u>: Beginning on or after January 1, 2014, for purposes of the expensing of assets under Rhode Island General Law Chapters 44-11, 44-14 and 44-30, the expense deduction for Rhode Island tax purposes shall be allowed in the same manner as is provided for under Section 179 of the IRC. Any remaining tax basis of the asset purchased shall be depreciated as provided for under the IRC Sections 167 and 168, excluding § 168(k).

Prior to January 1, 2014, the expense deduction could not exceed \$25,000 in any taxable year. The additional expensing of assets under Section 179 of the Internal Revenue Code (IRC) provided by the federal Jobs Growth Tax Relief Reconciliation Act of 2003 (JGTRRA), or any subsequent enactment for federal tax purposes, was not allowed for Rhode Island tax purposes. In the year assets were placed in service and in all subsequent years, expenses and depreciation for Rhode Island tax purposes were allowed on those assets as it would have been computed prior to the enactment of the JGTRRA. The expense deduction limitation of \$25,000 applied to tax years beginning January 1, 2007 and ending December 31, 2013.

Prior to the JGTRRA, businesses could expense up to \$25,000 under Section 179 of the IRC. The amount that could be expensed was reduced on a dollar-for-dollar basis by the amount by which the cost of qualifying property exceeded \$200,000. Therefore, capital investments over \$225,000 did not qualify. The JGTRRA increased the maximum amount of expensing to \$100,000 and the phase-out to \$400,000, allowing purchases of qualifying property up to \$500,000 in cost to qualify. These limits were indexed for inflation for tax years beginning after 2003. JGTRRA applied to tax years 2003 through 2005. The American Jobs Creation Act of 2004 extended the JGTRRA's provisions to tax years 2006 and 2007 and added off-the-shelf computer software to the list of qualifying property. The Tax Increase Prevention and Reconciliation Act of 2005 extended the increased expensing for small businesses under JGTRRA to tax years 2008 and 2009. The Economic Stimulus Act of 2008 increased the maximum amount of expensing to \$250,000 and the phase-out amount to \$800,000 for tax year 2008. The American Recovery and Reinvestment Act of 2009 extended the provisions of the ESA to tax year 2009. The Small Business Jobs Act of 2010 increased the Section 179 limitations on expensing of depreciable business assets for tax years beginning in 2010 and 2011 to \$500,000 per item and \$2.0 million overall. In addition, the SBJA temporarily expanded the types of property that qualified for Section 179 expensing to include certain qualified real property. The American Taxpayer Relief Act of 2012 extended the Section 179 limitations in effect for tax years 2010 and 2011 to tax years 2012 and 2013. As of March 31, 2016, the federal Section 179 expensing rules for tax year 2015 revert back to \$250,000 of immediate expensing subject to a maximum capital expense of \$500,000.

Rhode Island's disallowance of the increased expense deduction under Section 179 is a timing issue. In the year that an asset is placed in service and is eligible for the federal increased expense deduction, a Rhode Island taxpayer must take as a modification increasing federal adjusted gross income (federal AGI) the difference in the increased expense deduction amount allowed on the federal tax return and the expense deduction amount allowed for Rhode Island taxpayer may take as a modification decreasing federal AGI the expense deduction amount that was disallowed for Rhode Island tax purposes but allowed for federal tax purposes and the expense deduction amount allowed for Rhode Island tax purposes deduction amount allowed for Rhode Island tax purposes deduction amount that was disallowed for Rhode Island tax purposes but allowed for federal tax purposes and the expense deduction amount allowed for Rhode Island tax purposes deduction amount allowed for Rhode Island tax purposes deduction amount allowed for Rhode Island tax purposes and the expense deduction amount allowed for Rhode Island tax purposes and the expense deduction amount allowed for Rhode Island tax purposes up to a maximum of \$25,000. This modification reducing federal AGI is taken until the expense deduction amount that was disallowed for Rhode Island tax

purposes but allowed for federal tax purposes has been completely utilized. Thus, there is no net impact on Rhode Island tax collections after the asset has been completely expensed.

<u>Data Source</u>: *Business Corporations Tax*: TY 2010 and TY 2011 Statistics of Corporate Income – C Returns Only, Rhode Island Division of Taxation. This modification includes both bonus depreciation and enhanced Section 179 expensing for C-corporations only and the amounts are not necessarily specific to Rhode Island based activity. For TY 2012, the total net modification resulted in an increase to federal taxable income; therefore, there is no revenue forgone from this modification in TY 2012. For TY 2013, an apportionment factor of 0.39976112, supplied by the Division of Taxation, was applied to the net decreasing modification reported. The amount of revenue forgone is derived by multiplying the apportioned decreasing modification for bonus depreciation and enhanced Section 179 expensing by the business corporations tax rate of 9.0 percent. The number of taxpayers includes C-corporations that had a modification increasing federal taxable income or decreasing federal taxable income and can include a taxpayer in both categories provided the taxpayer simultaneously had a modification increasing and decreasing federal taxable income.

Bank Tax: Rhode Island Division of Taxation

*Personal Income Tax*: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012 and TY 2013, the total net modification by resident and non-resident taxpayers increased federal AGI; therefore, there is no revenue forgone from this modification in TY 2012 or TY 2013. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	9,339
2012 Bank Tax	\$0	0
2012 Personal Income Tax	\$0	9,352
2012 Total	\$0	18,691
Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2013 Business Corporations Tax	\$194,951	8,904
2013 Bank Tax	\$0	0
2013 Personal Income Tax	\$0	10,392
2013 Total	\$194,951	19,296

Reliability Index: Business Corporations, Bank Taxes, and Personal Income Taxes, 1

<u>Projection Methodology</u>: Effective January 1, 2014, Rhode Island law will conform to federal law with regard to expensing of assets in lieu of depreciation under IRC Section 179.

Law Comparison: Maine, Massachusetts and New Hampshire have similar provisions.

<u>Maine</u>: Maine's tax laws require the federal adjusted gross income or the federal net income of a taxpayer, for tax years beginning on or after January 1, 2003 but prior to January 1, 2011, to be increased with respect to property placed in service during the taxable year by an amount equal to the net increase in expensing attributable to the increase in aggregate cost under Section 179 of the Internal Revenue Code (IRC) arising from amendments to the IRC applicable to tax years beginning on or after January 1, 2003.

Maine's tax law requires that the federal adjusted gross income or federal net income of the taxpayer be decreased by a fraction of any amount previously added back by the taxpayer to federal adjusted gross income. In the case of property expensed pursuant to Section 179 of the IRC, the term "recovery period" means the recovery period that would have been applicable to the property had Section 179 not been applied.

In 2011, the Maine legislature enacted full conformity with federal Section 179 expense thresholds for tax years beginning on or after January 1, 2011.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5122(1)(N)(3), 5122(2)(Q), 5200-A(1)(N)(3) and 5200-A(2)(M)

<u>Massachusetts</u>: For both the corporate excise and the personal income tax, Massachusetts's tax laws allows taxpayers to elect to expense certain business assets purchased during the taxable year following the current code for purposes of IRC §179. For tax year 2012, Massachusetts adopted the increased federal amounts provided by ARRA of 2012. Under fiscal year 2016 changes, the maximum IRC sec. 179 deduction is \$25,000 for property placed in service in tax years beginning after 2013.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 1(c), 6F(2), (3)

<u>New Hampshire</u>: New Hampshire defines the term "United States Internal Revenue Code" to mean "[f]or all tax years beginning after January 1, 2000, the United States Internal Revenue Code of 1986 in effect on December 31, 2000." Thus, by definition amendments to the Internal Revenue Code that occurred after December 31, 2000 are not allowable under New Hampshire's business profits tax and business taxpayers have to adjust the taxable income reported on their federal return before reporting their gross business profits on their New Hampshire business tax return. The adjustment will require: (1) The removal of the Section 179 expense allowed under the IRC in effect for the taxable year; and (2) the inclusion of only the Section 179 expense allowed under the IRC in effect on December 31, 2000.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:1, XX

# 8. Federally Taxable Qualified Withdrawals from Tuition Savings Program Account:

Statutory Reference: Rhode Island General Law Section 44-30-12(c)(3)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / N/A

<u>Description</u>: The amount of any withdrawal or distribution from the tuition savings program referenced in Rhode Island General Law Section 16-57-6.1 which is included in federal adjusted gross income other than a withdrawal or distribution or portion thereof that is deemed nonqualified is a modification that decreases federal adjusted gross income for purposes of the tax imposed by Rhode Island General Law Chapter 44-30.

Under federal income tax law, the taxable portion of a qualified withdrawal or distribution is the earnings portion of the withdrawal or transfer that exceeds the adjusted qualified education expenses. Adjusted qualified education expenses is the total qualified education expenses reduced by any tax-free educational assistance. Tax-free educational assistance includes: the tax-free portion of scholarships and fellowships, veterans' educational assistance, Pell grants, employer-provided educational assistance and any other nontaxable (tax-free) payments (other than gifts or inheritances) received as educational assistance.

<u>Data Source</u>: No reliable data exists for this tax expenditure item. (This modification is included in the Contributions to an Account under Tuition Savings Program.)

Reliability Index: 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	No estimate possible	No estimate possible
2013 Personal Income Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	No estimate possible	No estimate possible
2015 Personal Income Tax	No estimate possible	No estimate possible
2016 Personal Income Tax	No estimate possible	No estimate possible
2017 Personal Income Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut and Maine have similar provisions.

<u>Connecticut</u>: To the extent properly includable in the gross income for federal income tax purposes of a designated beneficiary, any distribution to such beneficiary from any qualified state tuition program, as defined in Section 529(b) of the Internal Revenue Code, established and maintained by this state or any official, agency or instrumentality of the state can be taken as a modification decreasing federal adjusted gross income for Connecticut income tax purposes.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(20)(B)(xii)

<u>Maine</u>: To the extent included in federal adjusted income, any amount that is a qualified distribution from an account established under the Maine College Savings Program and used for paying higher education expenses of the designated beneficiary of that account is subtracted from federal adjusted gross income in calculating a taxpayer's Maine taxable income.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5122(2)(K)

### 9. Foreign Sales Corporations (FSCs):

Statutory Reference: Rhode Island General Law Section 44-11-11(d)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1985 / N/A

<u>Description</u>: A corporation which qualifies as a Foreign Sales Corporation (FSC) under federal income tax law and has in effect for the entire tax year a valid election under federal law to be treated as a FSC shall not pay the amount of the tax computed under Rhode Island General Law 44-11-2(a). Any income to shareholders of FSCs is to be treated in the same manner as it is treated under federal income tax law as it existed on January 1, 1985.

This tax preference item allows an eligible corporation which has elected to be treated as a FSC for federal tax purposes to be exempted from the business corporations tax calculated by 44-11-2(a) to the same extent the corporation would be exempted if it were an electing small business corporation.

It should be noted that federal tax law provisions for Foreign Sales Corporations (FSCs) were enacted in the Tax Reform Act (TRA) of 1984 and codified in Sections 921 through 927 of the Internal Revenue Code. In early 2000, the World Trade Organization (WTO) ruled that FSCs constituted an illegal trading subsidy. In response, the United States passed The Extra-Territorial Income Exclusion Act (ETIEA) of 2000 to replace the federal laws governing FSCs. In 2004, the ETIEA was also ruled an illegal trading subsidy by the WTO. In 2004, the American Jobs Creation Act of 2004 repealed the federal laws governing FSCs and the exclusion of extra-territorial income.

<u>Data Source</u>: Due to the repeal of the federal laws governing FSCs and the favorable tax treatment of extra-territorial income in 2004, it is assumed that no such entities would qualify for this tax expenditure provided under Rhode Island General Law Section 44-11-11(d).

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2013 Business Corporations Tax	\$0	0

<u>Projection Methodology</u>: Amount of modification and the number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2015 Business Corporations Tax	\$0	0
2016 Business Corporations Tax	\$0	0
2017 Business Corporations Tax	\$0	0

Law Comparison: Maine, New Hampshire and Vermont have similar provisions.

<u>Maine</u>: Maine imposes its tax on corporations on each taxable corporation and on each group of corporations that derives income from a unitary business carried on by 2 or more members of an affiliated group. By definition, a taxable corporation is a corporation that, at any time during that taxable year, realized Maine net income where Maine net income means for any corporation, the taxable income of that taxable year for that taxable year under the laws of the United States and apportionable to Maine. A corporation is defined as any business entity subject to income taxation as a corporation under the laws of the United States and a FSC is exempt from income taxation as a corporation under federal law.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5102(6), 5102(8), 5102(10) and 5200(1)

<u>New Hampshire</u>: New Hampshire defines gross business profits to mean the amount of taxable income as would be determinable under the provisions of the United States Internal Revenue Code (IRC) in effect as of December 31, 2000. To the extent that a FSC does not have taxable income under the IRC in effect as of December 31, 2000, it will not be subject to New Hampshire's business profits tax.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:1, III(a) and XX

<u>Vermont</u>: Vermont imposes a tax on the Vermont net income earned or received in that taxable year by every taxable corporation, reduced by any allowed Vermont net operating loss. Vermont net income is defined as the taxable income of the taxpayer for that taxable year under the laws of the United States, without regard to Section 168(k) of the Internal Revenue Code, and excluding income which under the laws of the United States is exempt from taxation by the states. Under the laws of the United States, a FSC is exempt from income taxation as a corporation.

Vermont Statute: Vt. Stat. Ann. tit. 32, §§ 5811(18) and 5832

### 10. Gain from Stock Options in Qualifying Corporations:

Statutory Reference: Rhode Island General Law Section 44-39.3-1

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1997 / N/A

<u>Description</u>: "The income, gain, or preference items resulting from the sale, transfer, or exercise of qualified and nonqualified stock options, the stock issued or transferred on the exercise of any option and warrants issued with respect to options and/or stock of a qualifying corporation" can be taken by a qualifying taxpayer as a modification reducing federal adjusted gross income for the purposes of computing the tax imposed by Rhode Island General Law Chapter 44-30.

A qualifying taxpayer is a resident of Rhode Island who has been employed at a location in Rhode Island for at least three consecutive months as a full-time employee of a qualifying corporation and the estate, heirs, and successors of that taxpayer. A qualifying corporation is any corporation that (1) annually elects to be a qualifying corporation; (2) has at least 10 full-time employees in Rhode Island; and (3) is engaged principally in at least one business activity described in Standard Industrial Classification (SIC) codes 7371, Computer Programming Services; 7372, Prepackaged Software; or 7373, Computer Integrated Systems Design.

<u>Data Source</u>: No reliable data exists for this tax expenditure item. (This modification is included in the Income or Gain from a Qualifying Employee's Ownership of a Qualifying Corporation modification.)

#### Reliability Index: 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	No estimate possible	No estimate possible
2013 Personal Income Tax	No estimate possible	No estimate possible

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	No estimate possible	No estimate possible
2015 Personal Income Tax	No estimate possible	No estimate possible
2016 Personal Income Tax	No estimate possible	No estimate possible
2017 Personal Income Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Law Comparison: No similar provisions found in the other New England states.

### 11. Income Earned on Rhode Island Family Education Accounts:

Statutory Reference: Rhode Island General Law Sections 44-30-12(c)(2) and 44-30-25(f)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1988 / 2005

<u>Description</u>: The income earned on the assets held in family education accounts can be taken as a modification decreasing federal adjusted gross income prior to the computation of the tax imposed by Rhode Island General Law Chapter 44-30. A family education account is an account created by an individual taxpayer for the purpose of providing qualified educational benefits to a qualified beneficiary provided that the account is created by a written governing instrument as prescribed by the Tax Administrator that designates the account as a Rhode Island Family Education Account.

Any amount withdrawn or deemed to be withdrawn from a Rhode Island Family Education Account other than as a qualified withdrawal shall be a modification increasing federal adjusted gross income prior to the computation of the tax imposed by Rhode Island General Law Chapter 44-30. The modification increasing federal adjusted gross income shall not exceed the net modifications reducing federal adjusted gross income taken in the current or prior tax years.

<u>Data Source</u>: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident

and non-resident taxpayers with a modification that either increased or decreased federal AGI.

#### Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$9,492	221
2013 Personal Income Tax	\$11,680	213

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$11,680	213
2015 Personal Income Tax	\$11,680	213
2016 Personal Income Tax	\$11,680	213
2017 Personal Income Tax	\$11,680	213

Law Comparison: Connecticut and Maine have similar provisions.

<u>Connecticut</u>: To the extent properly includable in the gross income for federal income tax purposes of a designated beneficiary, any distribution to such beneficiary from any qualified state tuition program, as defined in Section 529(b) of the Internal Revenue Code, established and maintained by this state or any official, agency or instrumentality of the state can be taken as a modification decreasing federal adjusted gross income for Connecticut income tax purposes.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(20)(B)(xii)

<u>Maine</u>: To the extent included in federal adjusted gross income, any amount constituting a qualified distribution from an account established under Maine law and used for paying higher education expenses of the designated beneficiary of that account can be claimed as a modification decreasing federal adjusted gross income in determining Maine taxable income.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5122(2)(K)

### 12. Income from the Assignment or Transfer of Historic Preservation Tax Credits:

Statutory Reference: Rhode Island General Law Section 44-33.6-3(f)

<u>Stated Purpose</u>: The purpose of this chapter is to create economic incentives for the purpose of stimulating the redevelopment and reuse of Rhode Island's historic structures, as well as to generate the positive economic and employment activities that will result from such redevelopment and reuse.

<u>Description</u>: Any assignment or sales proceeds received by the taxpayer for its assignment or sale of the tax credits allowed pursuant to Rhode Island General Law Chapter 44-33.6 shall be taken as a modification decreasing federal adjusted gross income prior to the calculation of the taxes imposed by Rhode Island General Law Title 44 entitled "Taxation."

If a tax credit is subsequently recaptured, revoked or adjusted, the seller's tax calculation for the year of revocation, recapture, or adjustment shall be increased by the total amount of the sales proceeds, without proration, as a modification increasing federal adjusted gross income under Rhode Island General Law Chapter 44-30.

In the event that the seller is not a natural person, the seller's tax calculation under Rhode Island General Law Chapters 44-11, 44-12\*, 44-13 (other than with respect to the tax imposed under Rhode Island General Laws Section 44-13-13), 44-14, 44-17, or 44-30, as applicable, for the year of revocation, recapture, or adjustment, shall be increased by including the total amount of the sales proceeds without proration.

\* Due to the repeal of the franchise tax effective January 1, 2015, this modification will no longer be allowed against the taxes imposed by Rhode Island General Law Section 44-12 for tax years beginning on or after January 1, 2015.

<u>Data Source</u>: *Business Corporations, Franchise, Public Service Corporation, Bank, Insurance Companies Tax and Personal Income Taxes*: Rhode Island Division of Taxation

No credits under Rhode Island General Law Chapter 44-33.6 were taken in TY 2013. Thus, no income from assignment or transfer of historic preservation tax credits was possible.

<u>Reliability Index</u>: Business Corporations, Franchise, Public Service Corporation, Bank, Insurance Companies Tax and Personal Income Taxes, 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2013 Business Corporations Tax	\$0	0
2013 Franchise Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Personal Income Tax	\$0	0
2013 Total	\$0	0

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2014 Franchise Tax	No estimate possible	No estimate possible
2014 Public Service Corporation Tax	No estimate possible	No estimate possible
2014 Bank Tax	No estimate possible	No estimate possible
2014 Insurance Companies Tax	No estimate possible	No estimate possible
2014 Personal Income Tax	No estimate possible	No estimate possible
2014 Projected Total	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2015 Public Service Corporation Tax	No estimate possible	No estimate possible
2015 Bank Tax	No estimate possible	No estimate possible
2015 Insurance Companies Tax	No estimate possible	No estimate possible
2015 Personal Income Tax	No estimate possible	No estimate possible
2015 Projected Total	No estimate possible	No estimate possible
Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	No estimate possible	No estimate possible
2016 Public Service Corporation Tax	No estimate possible	No estimate possible
2016 Bank Tax	No estimate possible	No estimate possible
2016 Insurance Companies Tax	No estimate possible	No estimate possible
2016 Personal Income Tax	No estimate possible	No estimate possible
2016 Projected Total	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible
2017 Public Service Corporation Tax	No estimate possible	No estimate possible
2017 Bank Tax	No estimate possible	No estimate possible
2017 Insurance Companies Tax	No estimate possible	No estimate possible
2017 Personal Income Tax	No estimate possible	No estimate possible
2017 Projected Total	No estimate possible	No estimate possible

<u>Projection Methodology</u>: *No projection is made due to lack of reliable data.* 

Law Comparison: No similar provisions found in the other New England states.

# 13. Income from the Assignment or Transfer of Historic Structures Tax Credits:

Statutory Reference: Rhode Island General Law Section 44-33.2-3(2)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / 2008

<u>Description</u>: Any assignment or sales proceeds received by the taxpayer for its assignment or sale of the tax credits allowed pursuant to Rhode Island General Law Chapter 44-33.2 shall be taken as a modification decreasing federal adjusted gross income prior to the calculation of the taxes imposed by Rhode Island General Law Title 44 entitled "Taxation."

If a tax credit is subsequently recaptured, revoked or adjusted, the seller's tax calculation for the year of revocation, recapture, or adjustment shall be increased by the total amount of the sales proceeds, without proration, as a modification increasing federal adjusted gross income under Rhode Island General Law Chapter 44-30.

In the event that the seller is not a natural person, the seller's tax calculation under Rhode Island General Law Chapters 44-11, 44-12\*, 44-13 (other than with respect to the tax imposed under Rhode Island General Laws Section 44-13-13), 44-14, 44-17, or 44-30, as applicable, for the year of revocation, recapture, or adjustment, shall be increased by including the total amount of the sales proceeds without proration.

\* Due to the repeal of the franchise tax effective January 1, 2015, this modification will no longer be allowed against the taxes imposed by Rhode Island General Law Section 44-12 for tax years beginning on or after January 1, 2015.

<u>Data Source</u>: *Business Corporations, Franchise, Public Service Corporation, Bank and Insurance Companies Taxes*: Rhode Island Division of Taxation

*Personal Income Tax*: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

<u>Reliability Index</u>: Business Corporations, Franchise, Public Service Corporation, Bank and Insurance Companies Taxes, Personal Income Tax, 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Franchise Tax	\$0	0
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Personal Income Tax	\$4,099	3
2012 Total	\$4,099	3
2013 Business Corporations Tax	\$0	0
2013 Franchise Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Personal Income Tax	\$1,235	5
2013 Total	\$1,235	5

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Franchise Tax	\$0	0
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Personal Income Tax	\$1,235	5
2014 Projected Total	\$1,235	5

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2015 Business Corporations Tax	\$0	0
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Personal Income Tax	\$1,235	5
2015 Projected Total	\$1,235	5
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Personal Income Tax	\$1,235	5
2016 Projected Total	\$1,235	5
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Personal Income Tax	\$1,235	5
2017 Projected Total	\$1,235	5

Law Comparison: No similar provisions found in the other New England states.

# 14. Income from the Assignment or Transfer of Motion Picture Production Credits:

Statutory Reference: Rhode Island General Law Sections 44-31.2-9(c)

<u>Stated Purpose</u>: The purpose of this chapter is to create economic incentives for the purpose of stimulating the local economy and reducing unemployment in Rhode Island.

Year Enacted / Year Amended: 2005 / 2006

<u>Description</u>: Any motion picture production tax credit certificate issued in accordance with Rhode Island General Law Section 44-31.2-5 which has been issued to a motion picture production company or passed through in accordance with Rhode Island General Laws Section 44-31.2-5(d), and to the extent not previously claimed against the tax of the motion picture production company or of the owner of the certificate if the certificate was issued

in accordance with Rhode Island General Law Section 44-31.2-5(d), may be transferred or sold by such company to another Rhode Island taxpayer, subject to certain procedures and conditions. Any assignment or sales proceeds received by the motion picture production company for its assignment or sale of the motion picture production tax credit shall be taken as a modification decreasing federal taxable income prior to the calculation of taxes imposed by Rhode Island General Law Title 44, entitled "Taxation."

Failure to comply with Rhode Island General Law Section 44-31.2-9 will result in the disallowance of the tax credit until the taxpayers are in full compliance. Disallowance of the motion picture production tax credit that was previously claimed is recaptured and added back as a modification increasing federal adjusted gross income.

\* Due to the repeal of the franchise tax effective January 1, 2015, this modification will no longer be allowed against the taxes imposed by Rhode Island General Law Section 44-12 for tax years beginning on or after January 1, 2015.

<u>Data Source</u>: *Business Corporations, Franchise, Public Service Corporation, Bank and Insurance Companies Taxes*: Rhode Island Division of Taxation

*Personal Income Tax*: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

<u>Reliability Index</u>: Business Corporations, Franchise, Public Service Corporation, Bank and Insurance Companies Taxes, Personal Income Tax, 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Franchise Tax	\$0	0
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Insurance Companies Tax	\$0	0
2012 Personal Income Tax	\$3,968	3
2012 Total	\$3,968	3

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2013 Business Corporations Tax	\$0	0
2013 Franchise Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Personal Income Tax	\$599	2
2013 Total	\$599	2

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Franchise Tax	\$0	0
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Personal Income Tax	\$599	2
2014 Projected Total	\$599	2
2015 Business Corporations Tax	\$0	0
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Personal Income Tax	\$599	2
2015 Projected Total	\$599	2

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Personal Income Tax	\$599	2
2016 Projected Total	\$599	2
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Personal Income Tax	\$599	2
2017 Projected Total	\$599	2

Law Comparison: No similar provisions found in the other New England states.

# 15. <u>Income from the Assignment or Transfer of Musical and Theatrical Production Tax</u> <u>Credits</u>:

Statutory Reference: Rhode Island General Law Section 44-31.3-2(b)(5)

<u>Stated Purpose</u>: The purpose of this tax expenditure is to create economic incentives for the purpose of stimulating the local economy and reducing unemployment in Rhode Island.

Year Enacted / Year Amended: 2012 / 2014

<u>Description</u>: Any musical and theatrical production tax credit, to the extent not previously claimed against the tax of the taxpayer, may be transferred or sold to another Rhode Island taxpayer, subject to certain procedures and conditions. The assignee of the tax credits may use acquired credits to offset up to 100.0 percent of the tax liabilities otherwise imposed pursuant to Rhode Island General Laws Chapter 44-11, 44-12\*, 44-13 (other than the tax imposed under § 44-13-13), 44-14, 44-17 or 44-30. The assignee may apply the tax credit against taxes imposed on the assignee for not more than three succeeding tax years. Any assignment or sales proceeds received for its assignment or sale shall be taken as a modification decreasing federal taxable income prior to the calculation of taxes imposed by the State of Rhode Island.

\* Due to the repeal of the franchise tax effective January 1, 2015, this modification will no longer be allowed against the taxes imposed by Rhode Island General Law Section 44-12 for tax years beginning on or after January 1, 2015.

<u>Data Source</u>: *Business Corporations, Franchise, Public Service Corporation, Bank and Insurance Companies Taxes*: Rhode Island Division of Taxation

Personal Income Tax: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

<u>Reliability Index</u>: Business Corporations, Franchise, Public Service Corporation, Bank and Insurance Companies Taxes, Personal Income Tax, 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2013 Business Corporations Tax	\$0	0
2013 Franchise Tax	\$0	0
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Insurance Companies Tax	\$0	0
2013 Personal Income Tax	\$567	1
2013 Total	\$567	1

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Franchise Tax	\$0	0
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Insurance Companies Tax	\$0	0
2014 Personal Income Tax	\$567	1
2014 Projected Total	\$567	1
2015 Business Corporations Tax	\$0	0
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Insurance Companies Tax	\$0	0
2015 Personal Income Tax	\$567	1
2015 Projected Total	\$567	1
2016 Business Corporations Tax	\$0	0
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Insurance Companies Tax	\$0	0
2016 Personal Income Tax	\$567	1
2016 Projected Total	\$567	1
2017 Business Corporations Tax	\$0	0
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Insurance Companies Tax	\$0	0
2017 Personal Income Tax	\$567	1
2017 Projected Total	\$567	1

Law Comparison: No similar provisions found in the other New England states.

### 16. <u>Income or Gain from a Qualifying Employee's Ownership of a Qualifying</u> <u>Corporation</u>:

Statutory Reference: Rhode Island General Law Section 44-43-8

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1993 / 1995

<u>Description</u>: "Any income, gain or preference items resulting from the transfer of employer securities from a qualified retirement plan, the sale, transfer, or exercise of stock, warrants, options, bonds, notes, or other interests of any corporation" can be taken as a modification decreasing federal adjusted gross income for the purpose of computing the tax imposed by Rhode Island General Law Chapter 44-30 "provided that at the time of the sale, transfer, or exercise the corporation is a qualifying corporation" as defined in Rhode Island General Law Section 44-43-8(c) "with respect to the qualifying taxpayer."

Rhode Island General Law Section 44-43-8(b) defines a qualifying taxpayer as a current or former employee of a qualifying corporation employed for three consecutive months as a full-time employee in accordance with corporate policy. Rhode Island General Law Sections 44-43-8(c) and 44-43-8(d) define a qualifying corporation.

<u>Data Source</u>: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. Resident and non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

<u>Reliability Index</u>: 1 (This modification includes the Gain from Stock Options in Qualifying Corporations modification.)

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$4,404	21
2013 Personal Income Tax	\$2,275	18

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$2,275	18
2015 Personal Income Tax	\$2,275	18
2016 Personal Income Tax	\$2,275	18
2017 Personal Income Tax	\$2,275	18

Law Comparison: No similar provisions found in the other New England states.

#### 17. Interest on Obligations of the United States and its Possessions:

<u>Statutory Reference</u>: Rhode Island General Laws Section 44-30-12(c)(1) and 44-11-11(a)(1)(iv)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1971 / N/A

<u>Description</u>: "Any interest income on obligations of the United States and its possessions to the extent includible in gross income for federal income tax purposes, and any interest or dividend income on obligations, or securities of any authority, commission, or instrumentality of the United States to the extent includible in gross income for federal income tax purposes but exempt from state income taxes under the laws of the United States; provided that the amount to be subtracted shall in any case be reduced by any interest on indebtedness incurred or continued to purchase or carry obligations or securities the income of which is exempt from Rhode Island personal income tax, to the extent the interest has been deducted in determining federal adjusted gross income or taxable income shall be subtracted from federal adjusted gross income "prior to computing the tax imposed by Rhode Island General Laws Chapter 44-30.

<u>Data Source</u>: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. For TY 2012, the decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. Resident and non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that decreased federal AGI.

#### Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$2,194,672	21,153
2013 Personal Income Tax	\$2,140,872	19,944

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$2,140,872	19,944
2015 Personal Income Tax	\$2,140,872	19,944
2016 Personal Income Tax	\$2,140,872	19,944
2017 Personal Income Tax	\$2,140,872	19,944

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: There shall be deducted from federal adjusted gross income in determining Connecticut adjusted gross income subject to the personal income tax, to the extent properly includable in gross income for federal income tax purposes, any income with respect to which taxation by any state is prohibited by federal law.

Connecticut Statute: Conn. Gen. Stat. § 12-701(20)(B)(i)

<u>Maine</u>: Federal adjusted gross income shall be reduced by interest or dividends on obligations of the United States and its territories and possessions or of any authority, commission or instrumentality of the United States to the extent that interest or those dividends are included in federal adjusted gross income but exempt from state income taxes under the laws of the United States. A similar provision exists under Maine's corporate income tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5122(2)(A) and 5200-A(2)(A)

<u>Massachusetts</u>: Interest on obligations of the United States are exempt from state income taxation to the extent included in federal gross income, and dividends received from a regulated investment company qualified under section eight hundred and fifty-one of the Federal Internal Revenue Code to the extent such dividends are attributable to interest on obligations of the United States exempt from state income taxation and are so identified in a written notice mailed to the shareholders of such regulated investment company not later than sixty days after the close of its tax year can be deducted from federal gross income.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2(a)(2)(A)

<u>New Hampshire</u>: New Hampshire's taxation of interest and dividend income is intended to not impose any tax on any income in violation of the Constitution of the United States or in violation of any constitutional federal laws.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77:2

<u>Vermont</u>: Taxable income is defined as federal taxable income, decreased by income from United States government obligations to the extent such income is included in federal adjusted gross income.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5811(21)(B)(i)

#### 18. Military Pay of Non-Resident Individuals:

Statutory Reference: Rhode Island General Law Section 44-30-32(d)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1971 / N/A

<u>Description</u>: Compensation paid by the United States for service in the armed forces of the United States, performed by an individual not domiciled in Rhode Island can be taken as a modification decreasing federal adjusted gross income for the purposes of computing the tax imposed by Rhode Island General Law Chapter 44-30.

<u>Data Source</u>: Office of Revenue Analysis (ORA) calculations. For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. Resident and non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either decreased federal AGI.

#### Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$483,618	867
2013 Personal Income Tax	\$483,391	855

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$483,391	855
2015 Personal Income Tax	\$483,391	855
2016 Personal Income Tax	\$483,391	855
2017 Personal Income Tax	\$483,391	855

<u>Law Comparison</u>: Connecticut, Maine, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: Compensation paid by the United States for active service in the armed forces of the United States, performed by an individual not domiciled in Connecticut, shall not constitute income derived from sources within Connecticut.

Connecticut Statute: Conn. Gen. Stat. § 12-711(d)

<u>Maine</u>: A member of the armed services who is a legal resident of another state but is stationed in Maine by military orders is not subject to Maine income tax on his or her service pay.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5142(7)

<u>Massachusetts</u>: The compensation paid by the United States to its uniformed military personnel assigned to duty at military posts, bases or stations within the Commonwealth for services rendered by said personnel while on active duty shall be deemed to be from sources other than sources within the Commonwealth.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 5A(c)

<u>Vermont</u>: For any taxable year, the Vermont income of a resident individual is the adjusted gross income of the individual for that taxable year less the military pay for full-time active duty with the armed services earned outside Vermont; and the first \$2,000 of military pay for unit training in Vermont to National Guard and United States Reserve personnel that have certified that all unit training of his or her unit was completed during the calendar year, and who has a federal adjusted gross income of less than \$50,000.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5823(a)(2)

### 19. New Research and Development Facilities:

Statutory Reference: Rhode Island General Law Section 44-32-1

<u>Stated Purpose</u>: No stated purpose given in law.

#### Year Enacted / Year Amended: 1974 / 1975

<u>Description</u>: A deduction for all expenditures paid or incurred for the construction, reconstruction, erection, or acquisition of any new tangible property that is depreciable under 26 U.S.C. § 167, was acquired by purchase as defined in 26 U.S.C. § 179(d), is located in the State, and is used in the taxpayer's trade or business for purposes of research and development in the experimental or laboratory sense shall be allowed against the portion of its entire net income allocated to Rhode Island during the taxable year. The deduction can be taken against the taxes imposed by Rhode Island General Law Chapters 44-11 and 44-30 and is in lieu of depreciation or an investment tax credit. The deduction is not refundable and has no provision for carry over.

# <u>Data Source</u>: *Business Corporations Tax, Personal Income Tax*: Rhode Island Division of Taxation

*Personal Income Tax*: Office of Revenue Analysis (ORA) calculations. For TY 2012, the decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. Resident and non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that decreased federal AGI.

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Personal Income Tax	\$221	2
2012 Total	\$221	2
2013 Business Corporations Tax	\$0	0
2013 Personal Income Tax	\$156	4
2013 Total	\$156	4

Reliability Index: Business Corporations Tax, Personal Income Tax, 1

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Personal Income Tax	\$156	4
2014 Projected Total	\$156	4
2015 Business Corporations Tax	\$0	0
2015 Personal Income Tax	\$156	4
2015 Projected Total	\$156	4
2016 Business Corporations Tax	\$0	0
2016 Personal Income Tax	\$156	4
2016 Projected Total	\$156	4
2017 Business Corporations Tax	\$0	0
2017 Personal Income Tax	\$156	4
2017 Projected Total	\$156	4

Law Comparison: No similar provisions found in the other New England states.

### 20. Nonqualified Withdrawals from a Medical Savings Account by Scituate Residents:

Statutory Reference: Rhode Island General Law Sections 44-30-25.1(d)(3)(i)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2002 / N/A

<u>Description</u>: An employee or account holder who withdraws money from a medical savings account for any purpose other than a purpose described in Rhode Island General Law Section 44-30-25.1(c)(3) will incur a penalty of 10.0 percent of the withdrawal amount. The amount of any such withdrawal shall, to the extent that any earlier contribution(s) or income was claimed as a modification decreasing federal adjusted gross income for Rhode Island purposes shall be a modification increasing federal adjusted gross income of the account holder or employee for the purpose of determining his or her tax liability under Rhode Island General Law Chapter 44-30 in the year that the withdrawal or withdrawals are made.

<u>Data Source</u>: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that increase federal adjusted gross income (AGI). For TY 2012, no modification to federal AGI was taken by a resident or non-resident taxpayer. For TY 2013, the total modification by resident and non-resident taxpayers increased federal AGI;

therefore, there is no revenue forgone from this modification in TY 2013. The number of taxpayers includes those resident and non-resident taxpayers with a modification that increased federal AGI.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$0	0
2013 Personal Income Tax	\$0	3

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$0	3
2015 Personal Income Tax	\$0	3
2016 Personal Income Tax	\$0	3
2017 Personal Income Tax	\$0	3

Law Comparison: No similar provisions found in the other New England states.

#### 21. Nonqualified Withdrawals from Tuition Savings Program Account:

<u>Statutory Reference</u>: Rhode Island General Law Sections 44-30-12(b)(4) and 44-30-32(a)(3)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2002 / N/A

<u>Description</u>: A nonqualified withdrawal made from an account in the tuition savings plan program as defined in Rhode Island General Law Section 16-57-6.1 shall be recorded as a modification increasing federal adjusted gross income for the purpose of determining the amount of income subject to the tax imposed by Rhode Island General Law Chapter 44-30. The amount that must be added back to federal adjusted gross income is the lesser of (i) the amount of the nonqualified withdrawal reduced by any administrative fee or penalty imposed on the nonqualified withdrawal or (ii) the amount of the modification decreasing federal adjusted gross income taken under Rhode Island General Law Section 44-30-12(c)(4) for the person's taxable year and the two preceding taxable years less the amount of any nonqualified withdrawals taken in the two prior taxable years that were added to the person's federal adjusted gross income in those years. Nonqualified withdrawals include (a) a transfer or rollover to a qualified tuition program under Section 529 of the Internal Revenue Code other than the tuition savings program defined in Rhode Island General Law Section 16-57-6.1; (b) a withdrawal or distribution that is not applied on a timely basis to qualified higher education expenses; (c) a withdrawal or distribution that is not made due to the death or disability of the beneficiary of the tuition savings program or in an amount greater than the amount of a scholarship, allowance or payment received by said beneficiary; or (d) is not made under other circumstances for which an exclusion from federal adjusted gross income is allowed under 26 U.S.C. § 529 applies provided that the nonqualified withdrawal is made within two taxable years following the taxable year for which a modification decreasing federal adjusted gross income was taken pursuant to Rhode Island General Law Section 44-30-12(c)(4).

<u>Data Source</u>: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that decrease federal adjusted gross income (AGI). For TY 2012 and TY 2013, the total modification by resident and non-resident taxpayers increased federal AGI; therefore, there is no revenue forgone from this modification in TY 2012 or TY 2013. The number of taxpayers includes those resident and non-resident taxpayers with a modification that increased federal AGI.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$0	36
2013 Personal Income Tax	\$0	34

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$0	34
2015 Personal Income Tax	\$0	34
2016 Personal Income Tax	\$0	34
2017 Personal Income Tax	\$0	34

Law Comparison: Only Maine has a similar provision.

<u>Maine</u>: The amount of deduction from gross income claimed on a taxpayer's federal income tax return for qualified tuition and related expenses pursuant to Internal Revenue Code Section 222 must be added back to federal adjusted gross income prior to determining the amount of Maine personal tax imposed.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5122(1)(Q)

### 22. <u>Nonqualified Withdrawals or Distributions from Rhode Island Family Education</u> <u>Accounts</u>:

Statutory Reference: Rhode Island General Law Sections 44-30-12(b)(3) and 44-30-25(g)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2001 / N/A

<u>Description</u>: "Any amount withdrawn from a family education account other than as a qualified withdrawal shall be a modification increasing federal adjusted gross income" prior to computing the tax imposed by Rhode Island General Law Chapter 44-30.

<u>Data Source</u>: Office of Revenue Analysis (ORA) calculations. For TY 2012 and TY 2013, the total modification by resident and non-resident taxpayers increased federal AGI; therefore, there is no revenue forgone from this modification in TY 2012 or TY 2013. The number of taxpayers includes those resident and non-resident taxpayers with a modification that increased federal AGI.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$0	14
2013 Personal Income Tax	\$0	27

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$0	27
2015 Personal Income Tax	\$0	27
2016 Personal Income Tax	\$0	27
2017 Personal Income Tax	\$0	27

Law Comparison: No similar provisions found in the other New England states.

### 23. Organ Transplantation:

Statutory Reference: Rhode Island General Law Section 44-30-12(c)(7)

<u>Stated Purpose</u>: No stated purpose given in law.

#### Year Enacted / Year Amended: 2009

<u>Description</u>: An individual may subtract up to \$10,000 from federal adjusted gross income if he or she, while living, donates one or more of his or her human organs to another human being for human organ transplantation. An individual can claim this decreasing modification once and for unreimbursed expenses that are incurred by the claimant and related to the claimant's organ donation in travel expenses, lodging expenses and lost wages. This modification may be claimed by residents of Rhode Island only.

<u>Data Source</u>: Personal Income Tax Section, Rhode Island Division of Taxation. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012, the decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers to determine the revenue forgone. For TY 2013, the decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers to determine the revenue forgone. The number of taxpayers includes all taxpayers with a modification that decreased federal AGI.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$3,151	45
2013 Personal Income Tax	\$4,034	45

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$4,034	45
2015 Personal Income Tax	\$4,034	45
2016 Personal Income Tax	\$4,034	45
2017 Personal Income Tax	\$4,034	45

Law Comparison: Only Massachusetts has a similar provision.

<u>Massachusetts</u>: Effective for tax years beginning on or after January 1, 2012, a deduction is allowed for any individual who donates an organ to another person for human organ transplantation. The individual may claim travel expenses, lodging expenses, and lost wages not to exceed \$10,000 that are incurred by the individual and related to the individual's organ donation.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 3(B)(a)(16)

#### 24. Performance-Based Income of Eligible Employees via the Jobs Growth Act:

Statutory Reference: Rhode Island General Law Section 42-64.11-4

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2005 / N/A

<u>Description</u>: An eligible employee, as defined in Rhode Island General Law Section 42-64.11-2(j), of an eligible company, as defined in Rhode Island General Law Section 42-64.11-2(i), shall be allowed as a modification decreasing adjusted gross income and alternative minimum income 50.0 percent of the performance-based income realized by the eligible employee during any calendar year for which an eligible company has been certified under Rhode Island General Law Section 42-64.11-3, prior to computing the tax imposed by Rhode Island General Law Chapter 44-30.

In any taxable year for which an eligible company has been certified under Rhode Island General Law Section 42-64.11-3, said eligible company or its affiliates shall pay a tax equal to 5.0 percent of the aggregate performance-based compensation paid to its eligible employees.

Data Source: Tax Administrator's Office, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Personal Income Tax	\$0	0
2013 Personal Income Tax	\$0	0

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013. Although this modification decreasing federal AGI is still permitted under state law, the 2010 reform of the personal income tax system effectively made this modification moot.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$0	0
2015 Personal Income Tax	\$0	0
2016 Personal Income Tax	\$0	0
2017 Personal Income Tax	\$0	0

Law Comparison: No similar provisions found in the other New England states.

#### 25. Profits or Gains from Sales of Work by Artists, Writers, and Composers:

Statutory Reference: Rhode Island General Law Section 44-30-1.1(c)(1)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1996 / 2005

<u>Description</u>: An individual to whom Rhode Island General Law Section 44-30-1.1 applies is entitled to have the profits or gains arising from the publication, production, or sale of a work or works be taken as a modification reducing federal adjusted gross income for the purposes of computing the tax imposed by Rhode Island General Law Chapter 44-30. The modification is available only to artists, writers and composers that reside within designated economic development zones in Providence, Pawtucket, Woonsocket, Warwick, Westerly, Newport, Tiverton, Little Compton, and Warren.

A work is defined in Rhode Island General Law Section 44-30-1.1(a) as "an original and creative work whether written, composed, created or executed" that falls into one of the following categories: (1) a book or other writing; (2) a play or the performance of said play; (3) a musical composition or the performance of said composition; (4) a painting or other like picture; (5) a sculpture; (6) traditional and fine crafts; (7) the creation of a film or the acting of said film; or (8) the creation of a dance or the performance of said dance.

<u>Data Source</u>: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. For TY 2012, the decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. Resident and non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that decreased federal AGI.

### Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Personal Income Tax	\$26,997	71
2013 Personal Income Tax	\$19,908	68

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$19,908	68
2015 Personal Income Tax	\$19,908	68
2016 Personal Income Tax	\$19,908	68
2017 Personal Income Tax	\$19,908	68

Law Comparison: No similar provisions found in the other New England states.

### 26. Provision of Insurance Benefit to Dependent or Domestic Partner:

Statutory Reference: Rhode Island General Law Section 44-30-12(c)(6)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2006 / N/A

<u>Description</u>: Any amount of insurance benefits or other coverage plan paid for or provided to a dependent, including a domestic partner that is included in adjusted gross income for federal income tax purposes shall be taken as a modification reducing federal adjusted gross income prior to the computation of the tax imposed by Rhode Island General Law Chapter 44-30.

<u>Data Source</u>: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. For TY 2012, the decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. Resident and non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that decreased federal AGI.

# Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Personal Income Tax	\$47,908	438
2013 Personal Income Tax	\$39,008	418

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$39,008	418
2015 Personal Income Tax	\$39,008	418
2016 Personal Income Tax	\$39,008	418
2017 Personal Income Tax	\$39,008	418

Law Comparison: Massachusetts and Vermont have similar provisions.

<u>Massachusetts</u>: If an employee participates in an employer-provided health insurance plan, any amount which would be included in gross income of the employee by reason of coverage under the plan of any person other than the employee, to the extent such coverage is mandated by law.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2(a)(2)(Q)

<u>Vermont</u>: Vermont law governing income taxes shall apply to parties to a civil union and surviving parties to a civil union as if federal income tax law recognized a civil union in the same manner as Vermont law.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5812

### 27. Qualifying Investment in a Certified Venture Capital Partnership:

Statutory Reference: Rhode Island General Law Section 44-43-2(5)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1987 / N/A

<u>Description</u>: A modification reducing federal adjusted gross income for making a qualifying investment in a certified venture capital partnership shall be allowed for the amount of the qualifying investment in the year in which the taxpayer first makes such an

investment prior to computing the tax owed under Rhode Island General Law Chapter 44-30. (A deduction reducing net income or net worth, gross earnings, or gross premiums shall be allowed prior to computing the tax owed under Rhode Island General Law Chapters 44-11, 44-13, 44-14 or 44-17.)

<u>Data Source</u>: Office of Revenue Analysis (ORA) calculations. For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$1,864	11
2013 Personal Income Tax	\$970	8

<u>Projection Methodology</u>: Amount of modification and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$970	8
2015 Personal Income Tax	\$970	8
2016 Personal Income Tax	\$970	8
2017 Personal Income Tax	\$970	8

Law Comparison: No similar provisions found in the other New England states.

# 28. Railroad Retirement Benefits:

Statutory Reference: Title 45 U.S.C. § 231m(a)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1935 / 2008

<u>Description</u>: The United States Railroad Retirement Act provides that notwithstanding any other law of the United States, or of any State, territory, or the District of Columbia no

annuity or supplemental annuity shall be assignable or be subject to any tax or to garnishment, attachment, or other legal process under any circumstances whatsoever.

<u>Data Source</u>: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal adjusted gross income (AGI). For TY 2012, the net decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the net decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

### Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$179,179	366
2013 Personal Income Tax	\$181,571	362

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$181,571	362
2015 Personal Income Tax	\$181,571	362
2016 Personal Income Tax	\$181,571	362
2017 Personal Income Tax	\$181,571	362

<u>Law Comparison</u>: Connecticut and Maine have specific provisions exempting railroad retirement benefits from state taxation. Massachusetts and Vermont follow federal law in a manner similar to Rhode Island. New Hampshire does not impose a personal income tax on any retirement benefits.

<u>Connecticut</u>: In computing Connecticut adjusted gross income there shall be subtracted from federal adjusted gross income, to the extent properly includable in gross income for federal income tax purpose, any tier 1 railroad retirement benefits.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(20)(B)(iv)

<u>Maine</u>: In determining income subject to the Maine personal income tax, federal adjusted gross income shall be reduced by "railroad retirement benefits paid by the United States, to the extent included in federal adjusted gross income."

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5122(2)(C)

#### 29. <u>Recognition of Income from Discharge of Business Indebtedness</u>:

Statutory Reference: Rhode Island General Law Section 44-66-1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 2009 / N/A

<u>Description</u>: For purposes of computing Rhode Island taxable income under Rhode Island General Law Chapters 44-11, 44-14 and 44-30, the recognition of income from the discharge of business indebtedness deferred under the American Recovery and Reinvestment Act (ARRA) of 2009 for federal tax purposes, must be reported as a modification increasing federal income for Rhode Island tax purposes in the year the discharge of indebtedness occurred. When claimed as income on a future federal tax return the deferred amount of the discharge of indebtedness may be reported as a modification decreasing federal income for Rhode Island tax purposes.

The ARRA of 2009 allowed certain businesses that had debts discharged in 2009 and 2010 to defer the recognition of income from the cancellation of such debts until 2014 and then spread that recognition of income over a five year period.

<u>Data Source</u>: *Business Corporations and Bank Taxes*: Business Tax Section, Rhode Island Division of Taxation.

Personal Income Tax: Personal Income Tax Section, Rhode Island Division of Taxation

*Personal Income Tax*: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that decrease federal adjusted gross income (AGI). For TY 2012, the decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. Resident and non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that decreased federal AGI.

Reliability Index: Business Corporations, Bank Taxes and Personal Income Tax, 1

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$0	0
2012 Bank Tax	\$0	0
2012 Personal Income Tax	\$1,033,075	11
2012 Total	\$1,033,075	11
2013 Business Corporations Tax	\$0	0
2013 Bank Tax	\$0	0
2013 Personal Income Tax	\$67,096	16
2013 Total	\$67,096	16

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	\$0	0
2014 Bank Tax	\$0	0
2014 Personal Income Tax	\$67,096	16
2014 Projected Total	\$67,096	16
2015 Business Corporations Tax	\$0	0
2015 Bank Tax	\$0	0
2015 Personal Income Tax	\$67,096	16
2015 Projected Total	\$67,096	16
2016 Business Corporations Tax	\$0	0
2016 Bank Tax	\$0	0
2016 Personal Income Tax	\$67,096	16
2016 Projected Total	\$67,096	16
2017 Business Corporations Tax	\$0	0
2017 Bank Tax	\$0	0
2017 Personal Income Tax	\$67,096	16
2017 Projected Total	\$67,096	16

Law Comparison: Connecticut, Maine, Massachusetts and New Hampshire have similar provisions.

<u>Connecticut</u>: Any income from the discharge of indebtedness in connection with any reacquisition, after December 31, 2008, and before January 1, 2011, of an applicable debt instrument or instruments, as defined in Section 108 of the Internal Revenue Code, as amended by Section 1231 of the American Recovery and Reinvestment Act (ARRA) of 2009 not included in federal adjusted gross income shall be taken as a modification increasing adjusted gross income for Connecticut income tax purposes.

To the extent that any income from the discharge of indebtedness in connection with any reacquisition, after December 31, 2008, and before January 1, 2011, of an applicable debt instrument or instruments, as those terms are defined in the ARRA of 2009, was added to federal adjusted gross income in computing Connecticut adjusted gross income for a preceding taxable year, the amount of the income that was added to federal adjusted gross income shall be taken as a modification decreasing adjusted gross income for Connecticut income tax purposes.

Similar provisions are included in Connecticut law for business corporation taxes.

Connecticut Statute: Conn. Gen. Stat. §§ 12-217(b)(2)(A), 12-217(b)(2)(B), 12-701(a)(20)(A)(xi) and 12-701(a)(20)(B)(xviii)

<u>Maine</u>: Maine taxable income for tax years beginning on or after January 1, 2009, but before January 1, 2011, is federal adjusted gross income increased by an amount equal to the gross income during the taxable year from the discharge of indebtedness deferred under the United States Code, Section 108(i).

Maine taxable income for tax years after December 31, 2010 is federal adjusted gross income decreased by an amount equal to the gross income from the discharge of indebtedness previously deferred under the Code, Section 108(i) and included in federal adjusted gross income.

Similar provisions are included in Maine law for the imposition of tax on corporations.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5122(1)(CC), 5122(2)(DD), 5200-A(1)(W) and 5200-A(2)(U)

<u>Massachusetts</u>: Gross income is defined as under the provisions of the Internal Revenue Code, as amended and in effect for the taxable year but shall be determined without regard to Section 108(i) of the Code

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 1

<u>New Hampshire</u>: New Hampshire defines the term "United States Internal Revenue Code" to mean "[F]or all tax years beginning after January 1, 2000, the United States Internal

Revenue Code of 1986 in effect on December 31, 2000." Thus, by definition amendments to the Internal Revenue Code that occurred after December 31, 2000 are not allowable under New Hampshire's business profits tax and business taxpayers are required to adjust the taxable income reported on their federal return before reporting their gross business profits on their New Hampshire business tax return. The adjustment will require: (1) the addition of the deferred income from the cancellation of indebtedness taken in the taxable year; and (2) the subtraction of the amount of income from the cancellation of indebtedness deferred from a prior taxable year.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:1, XX

### 30. <u>Rental Vehicle Surcharge Retained by Rental Car Companies</u>:

Statutory Reference: Rhode Island General Law Section 31-34.1-2(b)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1994 / 2015

<u>Description</u>: Prior to July 1, 2014, sixty percent of the revenue collected from the imposition of the surcharge imposed by Rhode Island General Law Section 31-34.1-2(a) is retained by the rental car company and forty percent of the surcharge is remitted to the state for deposit in the general fund.

Beginning on July 1, 2014 and thereafter sixty percent of the revenue collected from the imposition of the surcharge imposed by Rhode Island General Law Section 31-34.1-2(a) is retained by the rental car company and forty percent of the surcharge is remitted to the state for deposit in the Rhode Island highway maintenance account.

Effective June 20, 2012, the rental vehicle surcharge rate was increased from 6.0 percent to 8.0 percent and the revenue retained by the rental car company from the rental vehicle surcharge was increased from 50.0 percent to 60.0 percent.

Data Source: Excise Tax Section, Rhode Island Division of Taxation

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Rental Vehicle Surcharge	\$2,779,430	51
2013 Rental Vehicle Surcharge	\$3,083,227	52
2014 Rental Vehicle Surcharge	\$3,256,755	53
2015 Rental Vehicle Surcharge	\$2,318,171	54

<u>Projection Methodology</u>: The number of taxpayers and projected revenue forgone is held constant with FY 2015.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Rental Vehicle Surcharge	\$2,318,171	54
2017 Rental Vehicle Surcharge	\$2,318,171	54

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: The rental surcharge is equal to 3.0 percent of the total rental charge and is included in the sales tax basis. It applies only if the rental company owns a fleet of at least five passenger motor vehicles used for rentals, and the vehicle is leased for less than 31 days. The total surcharge collected is retained by the rental company. Rentals by licensed new car dealers, repairers and limited repairers are exempt from the surcharge. Rentals by used car dealers who are not primarily engaged in the rental business are also exempt.

Connecticut Statute: Conn. Gen. Stat. § 12-692(b)

# 31. <u>Rhode Island Fiduciary Adjustment</u>:

Statutory Reference: Rhode Island General Law Section 44-30-12(d)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1971 / 2002

<u>Description</u>: The taxpayer's share, as beneficiary of an estate or trust, of the Rhode Island fiduciary adjustment determined under Rhode Island General Law Section 44-30-17 shall be taken as a modification either decreasing or increasing federal adjusted gross income as the case may be prior to the computation of the tax liability imposed by Rhode Island General Law Chapter 44-30.

The Rhode Island fiduciary adjustment is the net amount of the modifications provided for in Rhode Island General Law Section 44-30-12 exclusive of subdivisions (b)(4), (c)(3) and (c)(4) which relates to items of income or deduction of an estate or trust. This includes the modification for the Rhode Island fiduciary adjustment, subdivision (d) of Rhode Island General Law Section 44-30-17, if the estate or trust is a beneficiary of another estate or trust. The respective shares of an estate or trust and its beneficiaries, including solely for the purpose of this allocation, non-resident beneficiaries, in the fiduciary adjustment are in proportion to their respective share of federal distributable net income of the estate or trust.

<u>Data Source</u>: Residents: TY 2012 and TY 2013 Statistics of Personal Income, Rhode Island Division of Taxation. Non-Residents: Office of Revenue Analysis (ORA) calculations. Modifications include adjustments that either increase or decrease federal

adjusted gross income (AGI). For TY 2012 and TY 2013, the total net modification by resident and non-resident taxpayers increased federal AGI; therefore, there is no revenue forgone from this modification in TY 2012 or TY 2013. The number of taxpayers includes those resident and non-resident taxpayers with a modification that either increased or decreased federal AGI.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$0	1,321
2013 Personal Income Tax	\$0	1,604

<u>Projection Methodology</u>: Amount of modification and number of taxpayers is held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$0	1,604
2015 Personal Income Tax	\$0	1,604
2016 Personal Income Tax	\$0	1,604
2017 Personal Income Tax	\$0	1,604

Law Comparison: Connecticut, Maine and Massachusetts have similar provisions.

<u>Connecticut</u>: With respect to a person who is the beneficiary of a trust or estate, there shall be added or subtracted, as the case may be, from adjusted gross income such person's share, as determined under Section 12-714, in the Connecticut fiduciary adjustment.

Connecticut Statute: Conn. Gen. Stat. § 12-701(a)(20)(C)

<u>Maine</u>: There shall be added to or subtracted from federal adjusted gross income, as the case may be, the taxpayer's share of the fiduciary adjustment determined under section 5164, Computation of Taxable Income of Resident Estates and Trusts.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5122(3)

<u>Massachusetts</u>: "Massachusetts gross income shall mean federal gross income with the further modification of income received from any trustee or other fiduciary, which income is taxable under this chapter to the trustee or other fiduciary."

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 2(a)(2)(C)

### 32. Tax Incentives for Employers:

Statutory Reference: Rhode Island General Law Chapter 44-55-4.1

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1997 / N/A

<u>Description</u>: Businesses that employ and retain in the State employees who have been previously unemployed for at least 26 consecutive calendar weeks and have been domiciled residents of Rhode Island for at least 52 consecutive calendar weeks or have been a recipient of Rhode Island's aid to families with dependent children program for at least one year preceding the date of hire shall receive a modification from the income, gross earnings, deposits, or gross premiums subject to the taxes imposed by Rhode Island General Law Chapter 44-30. The deduction is equal to 40.0 percent of the eligible employee's first year wages, up to a maximum \$2,400 per eligible employee. (Eligible businesses shall receive a deduction from the income, gross earnings, deposits, or gross premiums subject to the taxes imposed by Rhode Island 44-17.)

<u>Data Source</u>: Office of Revenue Analysis (ORA) calculations. For TY 2012, the decreasing modification is multiplied by an effective tax rate of 2.86 percent for resident taxpayers and 3.96 percent for non-resident taxpayers to determine the revenue forgone. For TY 2013, the decreasing modification is multiplied by an effective tax rate of 2.81 percent for resident taxpayers and 3.78 percent for non-resident taxpayers to determine the revenue forgone. Resident and non-resident taxpayers' revenue forgone amounts are combined to determine the total revenue forgone for this modification. The number of taxpayers includes those resident and non-resident taxpayers with a modification that decreased federal AGI.

Reliability Index: 1

Calendar Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Personal Income Tax	\$4,785	18
2013 Personal Income Tax	\$6,006	27

<u>Projection Methodology</u>: Amount of modification and number of taxpayers held constant with TY 2013.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$6,006	27
2015 Personal Income Tax	\$6,006	27
2016 Personal Income Tax	\$6,006	27
2017 Personal Income Tax	\$6,006	27

Law Comparison: No similar provisions found in the other New England states.

VIII. Tax Expenditure Items – Other Items

# **OTHER ITEMS**

# 1. <u>Allocation and Apportionment of Brokerage Services</u>:

Statutory Reference: Rhode Island General Law Section 44-11-14.2(b)

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1995 / N/A

<u>Description</u>: Any taxpayer located in Rhode Island that provides securities brokerage services may choose to allocate its net income as follows: all net income derived directly or indirectly from the sale of security brokerage services shall be apportioned to Rhode Island only to the extent that securities brokerage customers are domiciled in Rhode Island. The apportionment factor is defined as the ratio of the brokerage commissions and total margin interest paid on accounts owned by Rhode Island domiciled customers to the brokerage commissions and total margin interest paid on accounts of the subject to the tax imposed by Rhode Island General Law Chapter 44-11. If the taxpayer chooses to use this apportionment method, then the taxpayer must use this apportionment method for the five succeeding tax years after the tax year of election.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut and Maine have similar provisions.

<u>Connecticut</u>: Each taxpayer that provides securities brokerage services,...shall apportion its net income derived, directly or indirectly, from rendering securities brokerage services as follows: the numerator of the apportionment fraction shall consist of the brokerage

commissions and total margin interest paid on behalf of brokerage accounts owned by the taxpayer's customers who are domiciled in Connecticut during such taxpayer's income year, computed according to the method of accounting used in the computation of net income. The denominator of the apportionment fraction shall consist of brokerage commissions and total margin interest paid on behalf of brokerage accounts owned by all of the taxpayer's customers, wherever domiciled, during such taxpayer's income year, computed according to the method of accounting used in the computation of net income.

Connecticut Statute: Conn. Gen. Stat. §§ 12-218(g)(1) and 12-218(g)(2)

<u>Maine</u>: All income shall be apportioned to Maine by multiplying the income by the sales factor. The sales factor is a fraction, the numerator of which is the total sales of the taxpayer in Maine during the tax period, and the denominator of which is the total sales of the taxpayer everywhere during the tax period. Sales other than sales of tangible personal property are sourced as follows: receipts from the performance of services must be attributed to the state where the services are received. If the state where the services are received at the home of the customer or, in the case of a business, the office of the customer from which the services were ordered in the regular course of the customer's trade or business.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5211(8), 5211(14) and 5211(16-A)(A)

# 2. <u>Allocation and Apportionment of Credit Card Banks</u>:

Statutory Reference: Rhode Island General Law Section 44-11-14.3

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1996 / N/A

<u>Description</u>: Any banking institution whose business activities are taxable within and outside of Rhode Island and whose activities are limited to those described in Section 2(c)(2)(F) of the federal Bank Holding Company Act may choose to allocate all of its net income as follows: all net income derived directly or indirectly from the banking institution shall be apportioned to Rhode Island only to the extent that the banking institution's customers are domiciled in Rhode Island. The apportionment factor is defined as the ratio of the income derived from accounts owned by customers domiciled in Rhode Island to the income derived from accounts owned by all of the banking institution's customers. The apportioned net income is then subject to the tax imposed by Rhode Island General Law Chapter 44-11. If the taxpayer chooses to use this apportionment method, then the taxpayer must use this apportionment method for the five succeeding tax years after the tax year of election.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Only Connecticut has a similar provision.

<u>Connecticut</u>: Any financial service company as defined in Conn. Gen. Stat. § 12-218b(6), that has net income derived from credit card activities as follows: The numerator of the apportionment fraction shall consist of the "Connecticut receipts." The denominator of the apportionment fraction shall consist of (A) the total amount of interest and fees or penalties in the nature of interest from credit card receivables, (B) receipts from fees charged to card holders, including, but not limited to, annual fees, irrespective of the billing address of the card holder, (C) net gains from the sale of credit card receivables, irrespective of the billing address of the card holder, and (D) all credit card issuer's reimbursement fees, irrespective of the billing address of the card holder.

"Connecticut receipts" shall be determined by adding (A) interest and fees or penalties in the nature of interest from credit card receivables and receipts from fees charged to card holders, including, but not limited to, annual fees, where the billing address of the card holder is in Connecticut and (B) the product of (i) the sum of net gains from the sale of credit card receivables and all credit card issuer's reimbursement fees multiplied by (ii) a fraction, the numerator of which shall be interest and fees or penalties in the nature of interest from credit card receivables and receipts from fees charged to card holders, including, but not limited to, annual fees, where the billing address of the card holder is in Connecticut, and the denominator of which shall be the total amount of interest and fees or penalties in the nature of interest from credit card receivables and receipts from fees charged to card holder is in the nature of interest from credit card receivables and receipts from fees charged to card holders, including, but not limited to, annual fees, irrespective of the billing address of the card holder.

Connecticut Statute: Conn. Gen. Stat. § 12-218(j)

# 3. <u>Allocation and Apportionment of Manufacturers</u>:

Statutory Reference: Rhode Island General Law Section 44-11-14.6

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2003 / N/A

<u>Description</u>: A taxpayer whose principal business is described in sector 31, 32 or 33 of the North American Industry Classification System (NAICS) may elect for any year to apportion its net income to Rhode Island based on the following allocation fraction: (1) For tax years beginning on or after January 1, 2004, but before January 1, 2005, 30.0 percent property, 30 percent payroll and 40 percent sales; and (2) For tax years beginning on or after January 1, 2005, 25.0 percent property, 25.0 percent payroll and 50.0 percent sales.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: For income years beginning on or after January 1, 2001, the net income of manufacturers as classified in North American Industrial Classification System (NAICS) sectors 31, 32 or 33 (most manufacturers) shall use an apportionment fraction where: the numerator of the apportionment fraction shall consist of the taxpayer's gross receipts which are assignable to Connecticut and the denominator of the apportionment fraction shall consist of the taxpayer's total gross receipts whether or not assignable to Connecticut. If 75.0 percent or more of a manufacturer's total gross receipts during the income year are from the sale of tangible personal property directly or indirectly in the case of a

subcontractor, to the United States government, the manufacturer may elect to apportion its net income using an apportionment fraction, to be computed as the sum of the property factor, the payroll factor and twice the receipts factor, divided by four. The election, once made, is irrevocable and is applicable for five successive income years.

Connecticut Statute: Conn. Gen. Stat. § 12-218(k)

<u>Maine</u>: Effective June 7, 2007 and applicable to tax years beginning on or after January 1, 2007, any taxpayer having income from business activities which are taxable both within and without Maine must apportion net income using a single-factor formula. Income is apportioned to Maine by multiplying the net income by the sales factor. Applicable to tax years beginning before January 1, 2007, Maine used a three-factor apportionment formula.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, §§ 5211(1) and 5211(8)

<u>Massachusetts</u>: If a manufacturing corporation... has income from business activity which is taxable both within and without Massachusetts, its taxable net income...shall be apportioned by multiplying its taxable net income...by the resulting percentage as determined in the following formula: For taxable years beginning on or after January 1, 2000, one hundred percent of the sales factor.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 38(1)(2)(v)

<u>New Hampshire</u>: A business organization which derives gross business profits from business activity both within and without New Hampshire must apportion its gross business profits using a three-factor formula, the numerator of which shall be the property factor plus the compensation factor plus two multiplied by the sales factor and the denominator of which is four.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:3

<u>Vermont</u>: For tax years beginning in 2006 and thereafter, if the income of a taxable corporation is derived from trade, business or activity conducted both within and without Vermont, the portion of the corporation's net income subject to tax in Vermont is determined by multiplying the Vermont net income by the arithmetic average of the property factor, the payroll factor, and the sales factor double weighted.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5833(a)

### 4. <u>Allocation and Apportionment of Regulated Investment Companies</u>:

Statutory Reference: Rhode Island General Law Section 44-11-14.2(a)

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1995 / N/A

<u>Description</u>: Any taxpayer located in Rhode Island that sells management, distribution or administration services to or on behalf of a regulated investment company, as defined by federal law, may choose to allocate its net income as follows: all net income derived directly or indirectly from the sale of management, distribution, or administration services to or on behalf of regulated investment companies shall be apportioned to Rhode Island only to the extent that shareholders of the regulated investment company are domiciled in Rhode Island. The apportionment factor is defined as the ratio of the taxpayer's Rhode Island receipts from the services it provides to the taxpayer's receipts everywhere from the services it provides. The apportioned net income is then subject to the tax imposed by Rhode Island General Law Chapter 44-11. If the taxpayer chooses to use this apportionment method, then the taxpayer must use this apportionment method for the five succeeding tax years after the tax year of election.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine and Massachusetts have similar provisions.

<u>Connecticut</u>: Each taxpayer that provides management, distribution or administrative services...to or on behalf of a regulated investment company, as defined in Section 851 of the Internal Revenue Code (IRC) shall apportion its net income derived, directly or indirectly, from providing management, distribution or administrative services to or on behalf of a regulated investment company, including net income received directly or indirectly from trustees, and sponsors or participants of employee benefit plans which have accounts in a regulated investment company, as follows: the numerator of the apportionment fraction shall consist of the sum of the total receipts from the sale

of management, distribution or administrative services to or on behalf of all the regulated investment companies. "Receipts" means receipts computed according to the method of accounting used by the taxpayer in the computation of net income.

Connecticut Statute: Conn. Gen. Stat. § 12-218(f)

Maine: Maine has a special apportionment formula for mutual fund service providers. A mutual fund service provider may elect to apportion its net income as follows: net income is multiplied by a fraction, the numerator of which is the Maine receipts during the taxable year and the denominator of which is the total receipts everywhere for the same taxable year. Maine receipts from the direct or indirect provision of management, distribution or administration services to or on behalf of a regulated investment company or from trustees, sponsors and participants of employee benefit plans that have accounts in a regulated investment company are determined by multiplying total receipts for the taxable year from each separate regulated investment company for which the mutual fund service provider performs management, distribution or administration services by a fraction. The numerator of the fraction is the average of the number of shares owned by the regulated investment company's shareholders domiciled in this State at the beginning of and at the end of the regulated investment company's taxable year, and the denominator of the fraction is the average of the number of the shares owned by the regulated investment company's shareholders everywhere at the beginning of and at the end of the regulated investment company's taxable year. If the taxpayer chooses to use this apportionment method, then the taxpayer must use this apportionment method for the five succeeding tax years after the tax year of election.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5212

<u>Massachusetts</u>: Any mutual fund service corporation whose employment level in the current taxable year is equal to or greater than its jobs commitment level for such taxable year or any such mutual fund service corporation for which the jobs commitment level requirement no longer applies shall apportion such income by multiplying it by 100 percent of the sales factor. A mutual fund service corporation that fails to achieve its jobs commitment level may still use 100 percent of the sales factor in apportioning net income if the failure to achieve the jobs commitment level for any taxable year is demonstrated by the mutual fund service corporation to be a direct result of adverse economic conditions in that taxable year. A mutual fund service corporation is defined as any corporation doing business in the commonwealth which derives more than fifty percent of its gross income from the provision directly or indirectly of management, distribution or administration services to or on behalf of a regulated investment company and from trustees, sponsors and participants of employee benefit plans which have accounts in a regulated investment company.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 38(m)

# 5. Allocation and Apportionment of Retirement and Pension Plans:

Statutory Reference: Rhode Island General Law Section 44-11-14.4

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1996 / N/A

<u>Description</u>: Any taxpayer located in Rhode Island that sells management, distribution or administration services, including without limitations, transfer agent, fund accounting, custody and other similar related services to or on behalf of an employee retirement plan or pension plan may choose to allocate its net income as follows: all net income derived directly and indirectly from the sale of the management, distribution, or administration services to or on behalf of a retirement or pension plan shall be apportioned to Rhode Island to the extent that the beneficiaries or participants of a retirement or pension plan are domiciled in Rhode Island. The apportionment factor is defined as the ratio of Rhode Island receipts, as defined in Rhode Island General Law Section 44-11-14.4(2), from the services to the total receipts everywhere from the services. The apportioned net income is then subject to the tax imposed by Rhode Island General Law Chapter 44-11. If the taxpayer chooses to use this apportionment method, then the taxpayer must use this apportionment method for the five succeeding tax years after the tax year of election.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine and Massachusetts have similar provisions.

<u>Connecticut</u>: Each taxpayer that provides management, distribution or administrative services...to or on behalf of a regulated investment company, as defined in Section 851 of the Internal Revenue Code shall apportion its net income derived, directly or indirectly, from providing management, distribution or administrative services to or on behalf of a regulated investment company, including net income received directly or indirectly from trustees, and sponsors or participants of employee benefit plans which have accounts in a regulated investment company, as follows: the numerator of the apportionment fraction shall consist of the Sum of the Connecticut receipts while the denominator of the apportionment fraction shall consist of the total receipts from the sale of management, distribution or administrative services to or on behalf of all the regulated investment companies. "Receipts" means receipts computed according to the method of accounting used by the taxpayer in the computation of net income.

Connecticut Statute: Conn. Gen. Stat. § 12-218(f)

Maine: Maine has a special apportionment formula for mutual fund service providers. A mutual fund service provider may elect to apportion its net income as follows: net income is multiplied by a fraction, the numerator of which is the Maine receipts during the taxable year and the denominator of which is the total receipts everywhere for the same taxable year. Maine receipts from the direct or indirect provision of management, distribution or administration services to or on behalf of a regulated investment company or from trustees, sponsors and participants of employee benefit plans that have accounts in a regulated investment company are determined by multiplying total receipts for the taxable year from each separate regulated investment company for which the mutual fund service provider performs management, distribution or administration services by a fraction. The numerator of the fraction is the average of the number of shares owned by the regulated investment company's shareholders domiciled in this State at the beginning of and at the end of the regulated investment company's taxable year, and the denominator of the fraction is the average of the number of the shares owned by the regulated investment company's shareholders everywhere at the beginning of and at the end of the regulated investment company's taxable year. If the taxpayer chooses to use this apportionment method, then the taxpaver must use this apportionment method for the five succeeding tax years after the tax year of election.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5212

<u>Massachusetts</u>: Any mutual fund service corporation whose employment level in the current taxable year is equal to or greater than its jobs commitment level for such taxable year or any such mutual fund service corporation for which the jobs commitment level requirement no longer applies shall apportion such income by multiplying it by 100 percent of the sales factor. A mutual fund service corporation that fails to achieve its jobs commitment level may still use 100 percent of the sales factor in apportioning net income if the failure to achieve the jobs commitment level for any taxable year is demonstrated by the mutual fund service corporation to be a direct result of adverse economic conditions in that taxable year. A mutual fund service corporation is defined as any corporation doing business in the commonwealth which derives more than fifty percent of its gross income

from the provision directly or indirectly of management, distribution or administration services to or on behalf of a regulated investment company and from trustees, sponsors and participants of employee benefit plans which have accounts in a regulated investment company.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 38(m)

#### 6. Passive Investment Treatment:

Statutory Reference: Rhode Island General Law Section 44-11-43

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 2004 / N/A

<u>Description</u>: Rhode Island General Law Section 44-11-1(2)(vii) excludes all corporations under direct or indirect common ownership that employ not less than five full-time equivalent employees in the state, maintain an office in the state and whose sole activities in the state are the maintenance and management of their intangible investments or of the intangible investments of entities registered as investment companies under the Investment Company Act of 1940 and the collection and distribution of income from those investments or from tangible property physically located outside of the state from the definition of corporation subject to the tax imposed by Rhode Island General Law Chapter 44-11. Rhode Island General Law Section 44-11-43 ensures that the benefits conferred by Rhode Island General Law Section 44-11-43] are available until December 31, 2014 for a "qualifying business" notwithstanding any changes made to, including the repeal of, said subsection of the law.

A qualifying business is a business which: meets the terms and conditions imposed by the Board of Directors of the Rhode Island Economic Development Corporation based upon the following findings of fact: (1) the business "has committed to relocate from outside the state to a Rhode Island location no less than...an average of 250 full-time employees with a combined payroll of no less than \$12.0 million annually" within 28 months of being designated a qualifying business; (2) the business would not relocate said jobs to the state absent the designation as a qualifying business; (3) "the annual salary of each employee…shall be no less than \$25,000 per year, plus benefits typical to the industry;" and (4) the Economic Development Corporation shall certify only one company pursuant to Rhode Island General Law Section 44-11-43 and that certification shall occur before August 31, 2004.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Maine and New Hampshire have similar provisions.

Connecticut: The definition of "taxpayer" and "company" that are subject to Connecticut's corporate income tax does not include a passive investment company. A passive investment company is defined as "any corporation which is a related person to a financial service company...or to an insurance company...and (A) employs not less than five fulltime equivalent employees in the state; (B) maintains an office in the state; and (C) confines its activities to the purchase, receipt, maintenance, management and sale of its intangible investments, and the collection and distribution of the income from such investments, including, but not limited to, interest and gains from the sale, transfer or assignment of such investments or from the foreclosure upon or sale, transfer or assignment of the collateral securing such investments. "Intangible investments" shall be limited to loans secured by real property...including a line of credit which is a loan secured by real property and which permits future advances by the passive investment company; the collateral or an interest in the collateral that secured such loans if the sale of such collateral or interest is actively marketed by or on behalf of the passive investment company; and any short-term investment of cash held by the passive investment company which cash is reasonably necessary for the operations of such passive investment company.

Connecticut Statute: Conn. Gen. Stat. §§ 12-213(a)(1) and 12-213(a)(27)

<u>Maine</u>: Corporate small business investment companies licensed under the U.S. Small Business Investment Act of 1958, as amended, are exempt from the Maine corporate income tax provided the following conditions are met: (1) the entity is commercially domiciled in Maine; and (2) the entity is doing business primarily in Maine.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5202-A

<u>New Hampshire</u>: An enterprise shall not be characterized as a business organization and shall be excluded from taxation at the entity level if it elects to be treated as a qualified investment company. A qualified investment company is (1) A regulated investment company as defined in Section 851 of the Internal Revenue Code of 1986 in effect on December 31, 2000; (2) An organization that is an investment company under the Investment Company Act of 1940 as amended; (3) An organization that would be an investment company under the Investment Company Act of 1940 as amended; (3) An organization that would be an investment company under the Investment Company Act of 1940, as amended, but for the exception from investment company status provided by Section 3(c)(1) or 3(c)(7) of said Investment Company Act; or (4) A qualified community development entity as defined in Section 45D of the Internal Revenue Code (IRC), which entity is owned, controlled, or managed, directly or indirectly, by the business finance authority of the state of New Hampshire. A qualified investment company shall limit its activities to investment or other activities consistent with its organizational purpose.

New Hampshire Statute: N.H. Rev. Stat. Ann. §§ 77-A:1, I and XXI

# 7. <u>Returns of Affiliated Groups of Corporations</u>:

Statutory Reference: Rhode Island General Law Section 44-11-4

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1938 / 1956

<u>Description</u>: An affiliated group of corporations may file a consolidated return for the taxable year in lieu of separate returns; provided, that all the corporations, which constitute the affiliated group at any time during the period for which the return is made and which are subject to taxation under Rhode Island General Law Chapter 44-11 shall consent to the making of the consolidated return. Separate income statements, balance sheets, and allocation schedules must be filed for each corporation joined on the consolidated return.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: Any taxpayer included in a consolidated return with one or more other corporations for federal income tax purposes may elect to file a combined return together with such other companies subject to the tax imposed as are included in the federal consolidated corporation income tax return. In the case of a combined return, the tax shall be measured by the sum of the separate net income or loss of each corporation included or the minimum tax base of the included corporations but only to the extent that said income, loss or minimum tax base of any included corporation is separately apportioned to Connecticut. In computing said net income or loss, intercorporate dividends shall be eliminated, and in computing the combined additional tax base, intercorporate stockholdings shall be eliminated.

Connecticut Statute: Conn. Gen. Stat. § 12-223a

<u>Maine</u>: An income tax return or franchise tax return with respect to the tax imposed by this Part 8 of the Maine general laws shall be made by every taxable corporation that is required to file a federal income tax return. A taxable corporation that is a member of an affiliated group and that is engaged in a unitary business with one or more other members of that affiliated group shall file, in addition, a combined report. The State Tax Assessor may allow two or more taxable corporations that are members of an affiliated group and that are engaged in a unitary business to file a single return on which the aggregate Maine income tax liability of all those corporations is reported.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5220(5)

<u>Massachusetts</u>: A taxpayer may elect, without the consent of the Massachusetts Commissioner of Revenue, to treat as its Massachusetts combined group all corporations that are members of its affiliated group. Such an affiliated group shall calculate Massachusetts taxable income in accordance with Mass. Gen. Laws ch. 63, § 32B(d), provided that all income of all group members, whether or not such income would otherwise be subject to apportionment or would be allocable to a particular state in the absence of such an election shall be treated as apportionable income for purposes of returns filed pursuant to said election. An election shall be binding for and applicable to the taxable year for which it is made and for the next nine taxable years. An election may be revoked, or renewed for another 10 taxable years, without the consent of the commissioner after it has been in effect for 10 taxable years, provided however that in the case of a revocation a new election under this subsection shall not be permitted in any of the immediately following three taxable years.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 32B(g)

<u>New Hampshire</u>: New Hampshire requires a business organization, defined as any enterprise, whether corporation, partnership, limited liability company, proprietorship, association, business trust, real estate trust or other form of organization; organized for gain or profit, carrying on any business activity within New Hampshire, to be subject to New Hampshire's business profits tax as a separate entity, unless specifically authorized by New Hampshire law to be treated otherwise, such as, but not limited to, combined reporting.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 77-A:1, I

<u>Vermont</u>: Taxable corporations which received any income allocated or apportioned to Vermont for the taxable year and which under the laws of the United States constitute an affiliated group of corporations may file a consolidated return in lieu of separate returns if such corporations qualify and elect to file a consolidated federal income tax return for that taxable year. This decision is binding for five years beginning in TY 2014.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 5862(c)

VIII. Tax Expenditure Items - Preferential Tax Rates

# PREFERENTIAL TAX RATES

# 1. Jobs Development Act:

Statutory Reference: Rhode Island General Law Section 42-64.5-3

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1994 / 2014

<u>Description</u>: "The rate of tax payable by an eligible company or each of its eligible subsidiaries" as defined in Rhode Island General Law Sections 42-64.5-2(5) and 42-64.5-2(6) "on its net income pursuant to applicable income tax provisions" contained in Rhode Island General Law Sections 44-11-2(a), 44-14-3(a), 44-14-4, 44-17-1, "or on its gross earnings pursuant to" Rhode Island General Law Section 44-13-4(4) "shall be reduced by the amount specified in" Rhode Island General Law Section 42-64.5-4. According to Rhode Island General Law Section 42-64.5-4. For an eligible based on the aggregate amount of new employment for each taxable year over the base employment and is equal to 0.25 percent for each unit of new employment. The total amount of rate reduction cannot exceed 6.0 percent in any taxable year. For an eligible telecommunications company the amount of rate reduction shall be equal to 0.01 percent up to a maximum of 1.0 percent in any taxable year.

New employment is defined as the amount of adjusted current employment for each taxable year minus the amount of base employment, but in no event less than zero; provided, however, no eligible company is permitted to transfer, assign or hire employees who are already employed within the State by such eligible company for itself or any affiliated entity. A unit of new employment means: "(i) for eligible companies which are not small business concerns, the amount of new employment divided by 50 rounded down to the nearest multiple of 50 and (ii) for eligible companies which are small business concerns the amount of new employment divided by 10 rounded down to the nearest multiple of 10."

Should any eligible company fail to maintain in any taxable year the number of units of new employment it reported for its 1997 tax year or, if applicable, the third taxable year following the base employment period election set forth in Rhode Island General Law Section 42-64.5-5; the rate reduction provided for in Rhode Island General Law Sections 42-64.5-3 and 42-64.5-4 shall expire permanently.

For the tax years beginning on or after January 1, 2015, the amount of the rate reduction specified in Rhode Island General Law Section 42-64.5-3 for any eligible company required to file and pay taxes pursuant to Rhode Island General Law Section 44-11-2, shall be based upon the aggregate amount of new employment of the eligible company and its eligible subsidiaries for each taxable year, and shall be determined by multiplying 0.20 percent by the number of units of new employment for each taxable year through the taxable year ending in 1997 or, if applicable, the third taxable year following the base employment period election set forth in § 42-64.5-5; and for each taxable year thereafter, the number of units of new employment reported for the taxable year 1997 or, if applicable,

the third taxable year following the base employment period election set forth in Rhode Island General Law Section 42-64.5-5; provided, however, the amount of each rate reduction shall in no event be greater than 4.0 percent.

The tax rate reduction provision allowed under the Jobs Development Act is discontinued as of July 1, 2015. However, any company that has qualified for a rate reduction under the Jobs Development Act before July 1, 2015, will be allowed to maintain the rate reduction in effect as of June 20, 2015, although no additional rate reduction under the program will be allowed.

<u>Data Source</u>: November 2015 Revenue Estimating Conference Testimony, Rhode Island Division of Taxation

<u>Reliability Index</u>: 1 (This preferential tax rate includes the Life Sciences Rate Reduction preferential tax rate).

Fiscal Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Business Corporations Tax	\$16,362,084	7
2012 Public Service Corporation Tax	\$0	0
2012 Bank Tax	\$9,046	1
2012 Insurance Companies Tax	\$0	0
2012 Total	\$16,371,130	8
2013 Business Corporations Tax	\$11,980,000	7
2013 Public Service Corporation Tax	\$0	0
2013 Bank Tax	\$3,839	1
2013 Insurance Companies Tax	\$0	0
2013 Total	\$11,983,839	8
2014 Business Corporations Tax	\$7,500,000	6
2014 Public Service Corporation Tax	\$0	0
2014 Bank Tax	\$2,000	1
2014 Insurance Companies Tax	\$0	0
2014 Total	\$7,502,000	7

Fiscal Year / Tax Type	Revenue Forgone	Number of Taxpayers
2015 Business Corporations Tax	\$20,135,772	4
2015 Public Service Corporation Tax	\$0	0
2015 Bank Tax	\$2,978,686	1
2015 Insurance Companies Tax	\$0	0
2015 Total	\$23,114,458	5
2016 Business Corporations Tax	\$11,865,427	3
2016 Public Service Corporation Tax	\$0	0
2016 Bank Tax	\$11,531,021	1
2016 Insurance Companies Tax	\$0	0
2016 Total	\$23,396,448	4

<u>Projection Methodology</u>: FY 2017 amount of revenue forgone is based on a five year moving average and FY 2017 number of taxpayers is held constant with FY 2016.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2017 Business Corporations Tax	\$13,568,657	3
2017 Public Service Corporation Tax	\$0	0
2017 Bank Tax	\$2,904,918	1
2017 Insurance Companies Tax	\$0	0
2017 Projected Total	\$16,473,575	4

Law Comparison: No similar provisions found in the other New England states.

# 2. Life Science Rate Reduction:

Statutory Reference: Rhode Island General Law Section 42-64.14-10

<u>Stated Purpose</u>: The purpose of RIGL 42-64.14 is to "create a state-local-private sector partnership to plan, implement, administer, and oversee the redevelopment of the surplus I-195 properties and to authorize, provide for, and facilitate the consolidated exercise of development and redevelopment powers existing at the state and local levels."

Year Enacted / Year Amended: 2011 / 2014

<u>Description</u>: The rate of tax payable by an eligible life science company and each of its subsidiaries for any taxable year beginning on or after January 1, 2011 on its net income subject to taxation under Rhode Island General Law Section 44-11-2(a) "shall be reduced by the amount specified in" Rhode Island General Law Section 42-64.14-11. According to Rhode Island General Law Section 42-64.14-11, the amount of rate reduction for any eligible company for tax years beginning on or after January 1, 2012 shall be determined by multiplying the numerical equivalent of 0.25 percent by the number of units of new employment for each taxable year through the taxable year ending in 2014 or, if applicable the third taxable year following the base employment period election set forth in Rhode Island General Law Section 42-64.14-12, provided however, the amount of each rate reduction shall in no event be greater than 6.0 percent.

For tax years beginning on or after January 1, 2015 the amount of rate reduction for any eligible company shall be based on the aggregate amount of new employment for each taxable year over the base employment and is equal to 0.20 percent for each unit of new employment. The total amount of rate reduction cannot exceed 4.0 percent for any taxable year.

Should any eligible company fail to maintain in any taxable year after 2014 or, if applicable, the third taxable year following the base employment period election set forth in Rhode Island General Law Section 42-64.14-11, the number of unit or new employment it reported for its 2014 tax year or, if applicable, the third taxable year following the base employment period election set forth in Rhode Island General Law Section 42-64.14-12, the rate reduction shall expire permanently.

<u>Data Source</u>: No reliable data exists for this tax expenditure item. (This preferential tax rate is included in the Jobs Development Act preferential tax rate.)

Calendar Year / Tax Type	<b>Revenue</b> Forgone	Number of Taxpayers
2012 Business Corporations Tax	No estimate possible	No estimate possible
2013 Business Corporations Tax	No estimate possible	No estimate possible

## Reliability Index: 5

Projection Methodology: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Business Corporations Tax	No estimate possible	No estimate possible
2015 Business Corporations Tax	No estimate possible	No estimate possible
2016 Business Corporations Tax	No estimate possible	No estimate possible
2017 Business Corporations Tax	No estimate possible	No estimate possible

Law Comparison: Massachusetts has a similar provision.

<u>Massachusetts</u>: Effective for tax years beginning on or after January 1, 2011, a taxpayer, to the extent authorized by the life sciences tax incentive program...may be allowed a refundable jobs credit against the Massachusetts corporate income tax in an amount determined by the Massachusetts Life Sciences Center in consultation with the Massachusetts Department of Revenue. A taxpayer taking said credit shall commit to the creation of a minimum of 50 net new permanent full-time positions in Massachusetts. The amount of the jobs credit issued that exceeds the taxpayer's liability under the Massachusetts corporate income tax shall be refunded to the taxpayer at a rate of 90 percent of the amount of excess credit. The Department of Revenue shall issue the refundable portion of the jobs credit...in accordance with the cumulative amount, including the current year costs of incentives allowed in previous years, which shall not exceed \$25.0 million annually.

Massachusetts Statute: Mass. Gen. Laws ch. 63, § 38CC

VIII. Tax Expenditure Items - Tax Abatements

# TAX ABATEMENTS

# 1. Cigarette Tax Stamping Discount:

Statutory Reference: Rhode Island General Law Section 44-20-19

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1939 / 2007

<u>Description</u>: Cigarette distributors have a right to purchase cigarette excise tax stamps at a discount from the stamp's face value. The cigarette distributor pays 98.75 percent of the face value of the cigarette excise tax stamps that are purchased to the Tax Administrator. This yields a discount of 1.25 percent for the distributor. Distributors may also be allowed to pay for the cigarette excise tax stamps purchased up to 30 days after the actual receipt of the tax stamps.

Data Source: Excise Tax Section, Rhode Island Division of Taxation.

Reliability Index: 1

Fiscal Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Cigarette Tax	\$1,608,900	1,240
2013 Cigarette Tax	\$1,617,000	1,232
2014 Cigarette Tax	\$1,690,500	1,288
2015 Cigarette Tax	\$1,648,500	1,256

<u>Projection Methodology</u>: Amount of forgone revenue and number of taxpayers is held constant with FY 2015.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2016 Cigarette Tax	\$1,648,500	1,256
2017 Cigarette Tax	\$1,648,500	1,256

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: Connecticut's provisions include a discount of 1.0 percent of the face value of the cigarette excise tax stamps if purchased by a distributor. No discount applies if the cigarette excise tax stamps are purchased by a dealer. The Commissioner of Revenue may permit a licensed distributor or licensed dealer to pay for such stamps within thirty days after the date of purchase, provided a bond or other security satisfactory to the Commissioner in an amount not less than the sale price of such stamps shall have been filed with the Commissioner conditioned upon payment for such stamps.

Connecticut Statute: Conn. Gen. Stat. § 12-298

<u>Maine</u>: Maine's provisions include a discount rate of 1.15 percent for stamps at the face value of 100 mills, or \$0.10 per cigarette. The State Tax Assessor may permit a licensed distributor to pay for the stamps within 30 days after the date of purchase, if a bond satisfactory to the assessor in an amount not less than 50 percent of the sale price of the stamps has been filed with the assessor conditioned upon payment for the stamps.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 4366-A(2)(D)

<u>Massachusetts</u>: For stamps purchased on or after January 1, 2012, a stamper may withhold and retain from each payment to be made by that stamper for cigarette excise tax stamps as compensation for service rendered in stamping packs of cigarettes...the following amounts: (1) for encrypted stamps purchased and not returned for an abatement, \$12 per roll of 1,200 stamps; and (2) in each fiscal year, \$600 per roll of 30,000 encrypted stamps for the first 50 rolls purchased and \$200 per each additional roll of 30,000 encrypted stamps purchased; and (3) in the case of non-encrypted adhesive stamps purchased and not returned for an abatement, \$1.85 for each 600 stamps purchased and a proportionate amount for any fraction thereof. No such compensation shall be allowed on any sale of less than \$100. The commissioner, in his discretion, may, permit a stamper to pay for such stamps within 30 days after the date of purchase; provided that the stamper furnishes a bond.

Massachusetts Statute: Mass. Gen. Laws ch. 64C, § 30

<u>New Hampshire</u>: New Hampshire does not provide a discount to stampers, however, the Commissioner of Revenue may permit a licensed wholesaler to pay for cigarette excise tax stamps within 30 days after the date of purchase, provided a bond satisfactory to the Commissioner in an amount not less than the sale price of such stamps shall have been filed with the Commissioner, conditioned upon the payment of such stamps.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 78:9, I

<u>Vermont</u>: The Commissioner of Taxes shall sell cigarette excise tax stamps to licensed wholesale dealers at a discount of 2.3 percent of their face value for payment at time of sale. At the purchaser's request, the Commissioner of Taxes may sell cigarette excise tax stamps...to licensed wholesale dealers for payment within 10 days, at a discount of 1.5 percent of their face value if timely paid.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 7772

### 2. Political Check-Off:

Statutory Reference: Rhode Island General Law Section 44-30-2(d)(1)

Stated Purpose: No stated purpose given in law.

## Year Enacted / Year Amended: 1971 / 1997

<u>Description</u>: There shall be allowed as a credit against the tax due under Rhode Island General Laws Chapter 44-30 a contribution of \$5.00, or \$10.00 if married filing a joint return, for the public financing of the electoral system. The first \$2.00, \$4.00 if married filing a joint return, shall go to a political party or a non-partisan account if indicated by the taxpayer up to a maximum of \$200,000 in total for all political parties and the non-partisan account. The remainder of the credit is general revenue to the State.

Data Source: Personal Income Tax Section, Rhode Island Division of Taxation.

Reliability Index: 1

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Personal Income Tax	\$200,000	8,869
2013 Personal Income Tax	\$200,000	10,235

Political Party Contributions:

POLITICAL PARTY	2012 CONTRIBUTIONS	2013 CONTRIBUTIONS
Democratic Party	\$9,892	\$9,496
Republican Party	\$3,192	\$3,434
Non-Partisan	\$11,084	\$14,810
Moderate Party	\$642	\$518

<u>Projection Methodology</u>: By statute, the total maximum amount allowed for the political check-off on the personal income tax return is \$200,000. The actual number of taxpayers electing to contribute for TY 2013 is held constant for TY 2014 through TY 2017.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Personal Income Tax	\$200,000	10,235
2015 Personal Income Tax	\$200,000	10,235
2016 Personal Income Tax	\$200,000	10,235
2017 Personal Income Tax	\$200,000	10,235

Law Comparison: Maine and Massachusetts have similar provisions.

<u>Maine</u>: Resident taxpayers may designate that \$3 of their taxes be deposited in the Maine Clean Election Fund. The State Tax Assessor shall provide on the first page of the income tax form a space for the filing individual to indicate whether that filer wishes to pay \$3, or \$6 if filing a joint return, from the General Fund of the State to finance the Maine Clean Election Fund.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 5286

<u>Massachusetts</u>: Massachusetts provides for a \$1.00 credit for a resident individual filer and a \$2.00 credit for a resident jointly filed return against the Massachusetts individual income tax to be paid over to the State Election Campaign Fund.

Massachusetts Statute: Mass. Gen. Laws ch. 62, § 6C

## 3. Value of Farmland Included in Estate:

Statutory Reference: Rhode Island General Law Section 44-23-5(b) / Rhode Island Public Law 2013, Chapter 144, Article 9, Section 11

Stated Purpose: No stated purpose given in law.

Year Enacted / Year Amended: 1916 / 2013

<u>Description</u>: All farmland included as part of an estate, and utilized by the executor, administrator, heir-at-law, beneficiary or trustee as farmland, shall be appraised at its use value and not at fair market value.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Fiscal Year / Tax Type	Forgone Revenue	Number of Taxpayers
2013 Estate Tax	No estimate possible	No estimate possible

Projection Methodology: No projection is made due to lack of reliable data.

Fiscal Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Estate Tax	No estimate possible	No estimate possible
2015 Estate Tax	No estimate possible	No estimate possible
2016 Estate Tax	No estimate possible	No estimate possible
2017 Estate Tax	No estimate possible	No estimate possible

Law Comparison: Connecticut, Massachusetts and Vermont have similar provisions.

<u>Connecticut</u>: "Connecticut taxable estate" means, with respect to the estates of decedents dying on or after January 1, 2010, the gross estate less allowable deductions as determined under the Internal Revenue Code (IRC). Section 2032A of the IRC allows an alternative method for valuing certain real property used as a farm to reflect the (lower) value of the property in its current use.

Connecticut Statute: Conn. Gen. Stat. §12-391(c)(1)(B)

<u>Massachusetts</u>: If the gross estate of a decedent includes real property devoted to use as a farm for farming purposes, the estate may elect to value such property in accordance with section 2032A of the Internal Revenue Code. Section 2032A of the IRC allows an alternative method for valuing certain real property used as a farm to reflect the (lower) value of the property in its current use.

Massachusetts Statute: Mass. Gen. Laws ch. 65C, § 5(c)

<u>Vermont</u>: For Vermont estate tax purposes, all values are determined for federal estate tax purposes. Section 2032A of the IRC allows an alternative method for valuing certain real property used as a farm to reflect the (lower) value of the property in its current use.

Vermont Statute: Vt. Stat. Ann. Title 32, § 7442a

VIII. Tax Expenditure Items - Tax Deferrals

# **TAX DEFERRALS**

# 1. Holding Period for Unstamped Cigarettes:

Statutory Reference: Rhode Island General Law Section 44-20-14

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1948 / 2007

<u>Description</u>: Any consumer possessing any cigarettes with respect to the storage or use of which is subject to the tax imposed by Rhode Island General Law Section 44-20-13 must, within 24 hours after coming into possession of the cigarettes in Rhode Island, file a return with the State. The return must be accompanied by a payment for the amount of tax due shown on the tax return.

Data Source: No reliable data exists for this tax expenditure item.

Reliability Index: 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Cigarette Tax	No estimate possible	No estimate possible
2013 Cigarette Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Cigarette Tax	No estimate possible	No estimate possible
2015 Cigarette Tax	No estimate possible	No estimate possible
2016 Cigarette Tax	No estimate possible	No estimate possible
2017 Cigarette Tax	No estimate possible	No estimate possible

Law Comparison: All of the New England states have similar provisions.

<u>Connecticut</u>: Connecticut allows a 24-hour holding period before unstamped cigarettes must have tax stamps affixed by dealers.

Connecticut Statute: Conn. Gen. Stat. § 12-303

<u>Maine</u>: Any person, who is not a licensed distributor, who imports, receives or otherwise acquires more than two cartons in any one month of unstamped cigarettes for use or consumption in Maine must file a return, on or before the last day of the month following the month in which unstamped cigarettes were acquired, together with payment of the tax.

Maine Statute: Me. Rev. Stat. Ann. tit. 36, § 4384

<u>Massachusetts</u>: Stamps must be affixed to every cigarette package no later than 72 hours after receipt of the cigarettes.

Massachusetts Statute: Mass Gen. Laws ch. 64C, §30

<u>New Hampshire</u>: At any time before tobacco products are transferred out of the possession of a licensed wholesaler, stamps shall be affixed, at the location for which the license is issued, to each package of tobacco projects sold or distributed.

New Hampshire Statute: N.H. Rev. Stat. Ann. § 78:12

<u>Vermont</u>: Vermont allows a 24-hour holding period before unstamped cigarettes must have tax stamps affixed by retailers.

Vermont Statute: Vt. Stat. Ann. tit. 32, § 7775

### 2. <u>Write-Downs or Reserves for Security Losses</u>:

Statutory Reference: Rhode Island General Law Section 44-14-14

<u>Stated Purpose</u>: No stated purpose given in law.

Year Enacted / Year Amended: 1942 / 1956

<u>Description</u>: A financial institution that is subject to the tax imposed under Rhode Island General Law Chapter 44-14 may elect to treat the amount of the write down of the value of any of its securities or the establishment of reserves for the decrease in values of its securities that have been required by regulators with supervisory authority over the financial institution as deductions in the year in which such write downs or reserves are recorded on its books. The write-downs or reserves specifically allocated to any security shall be used to adjust the basis of the security and the adjusted basis shall be used in determining gains or losses when the security is sold or disposed.

Data Source: No reliable data exists for tax expenditure item.

#### Reliability Index: 5

Calendar Year / Tax Type	<b>Revenue Forgone</b>	Number of Taxpayers
2012 Bank Tax	No estimate possible	No estimate possible
2013 Bank Tax	No estimate possible	No estimate possible

Calendar Year / Tax Type	Projected Revenue Forgone	Projected Number of Taxpayers
2014 Bank Tax	No estimate possible	No estimate possible
2015 Bank Tax	No estimate possible	No estimate possible
2016 Bank Tax	No estimate possible	No estimate possible
2017 Bank Tax	No estimate possible	No estimate possible

<u>Projection Methodology</u>: No projection is made due to lack of reliable data.

Law Comparison: No similar provisions found in the other New England states.

# IX. Recommendations for Improving the Report

The Tax Expenditures Report's effectiveness as a tax policy tool is dependent on the report's users' background, knowledge of state tax law and ability to understand the process by which estimates have been derived by the Office of Revenue Analysis. Although 43.9 percent of the tax expenditure items for which reliable data existed in TY 2013 were assigned a reliability level index of "1," meaning the source of the derived estimate was actual tax returns, ideally 100.0 percent of the derived estimates for tax expenditure items for which reliable data exists for tax expenditure items for which reliable data estimates for tax expenditure items for which reliable data estimates for tax expenditure items for which reliable data exists should have as a source actual tax returns.

The primary tax type for which actual tax return data does not exist and thus estimates of forgone revenue must be derived via less reliable methods is the sales and use tax. Given that the sales and use tax is the second largest source of state general revenue and that it also is the tax type for which the greatest amount of forgone revenue was estimated at \$1,250,954,859 in TY 2013, the Office of Revenue Analysis finds that the quality and quantity of data collected for the sales and use tax needs to be improved for there to be an increase in the reliability of the forgone revenue estimates for the sales and use tax. The Division of Taxation is currently changing the tax return reconciliation process for sales and use tax filers requiring that more information on exempt sales be provided on the return with the frequency of reporting being reduced from quarterly to twice a year. Sales and use taxpayers who are currently required to file their monthly returns electronically would also be required to file their twice a year reconciliations electronically.

In addition, the quantity and quality of data for the business corporations tax is lacking. The business corporations tax, commonly referred to as the corporate income tax, is the tax type with the third largest amount of estimated forgone revenue due to tax expenditure items at \$80,769,493 in TY 2013, but has the largest percentage of tax expenditures items at 39.3 percent for which no reliable data exists from which to derive estimates of forgone revenue.<sup>13</sup> This compares to 7.5 percent of tax expenditure items for which no reliable data exists for the personal income tax and 35.3 percent of tax expenditure items for which no reliable data exists for the sales and use tax. The Office of Revenue Analysis finds that the quality and quantity of data collected for the business corporations tax needs to be improved for there to be an increase in the reliability of the forgone revenue estimates for the business corporations tax. Fortunately, most of the data that would improve the reporting of business corporations tax expenditure items is already reported on the taxpayers' tax returns and the crux of the issue in this regard is capturing the relevant data from these returns. The Division of Taxation is in the process of requiring most business corporations taxpayers to file their tax returns electronically allowing for the capture of more data.

In the FY 2012 Capital Budget, the Division of Taxation requested \$25.0 million over the FY 2012 – FY 2016 period to finance the development of an integrated tax system. The development of the integrated tax system is well underway and is expected to be completed

<sup>&</sup>lt;sup>13</sup> It should be noted that in the 2014 Tax Expenditures Report, the same metric was 58.3 percent so there has been improvement in this regard.

by FY 2017. The Office of Revenue Analysis expects that once the integrated tax system is in place and fully functioning more data on tax expenditure items will become available and be disclosed in this report.

Finally, the Office of Revenue Analysis needs to more directly take into account the definition of a tax expenditure as it is provided for in Rhode Island General Law Chapter 44-48.1. The statute defines a "tax expenditure" as "any tax credit, deduction, exemption, exclusion, credit preferential tax rate, tax abatement, and tax deferral that provides preferential treatment to selected taxpayers, whether directly through Rhode Island general laws or constitutional provisions or indirectly through adoption of other tax codes." To date, the Office of Revenue Analysis, following precedent set by the Division of Taxation when it was responsible for producing the Tax Expenditures Report, has reported on all tax expenditure contained in state and federal law. It is not clear that every tax expenditure included in the biennial Tax Expenditures Report "provides preferential treatment to selected taxpayers" and, if not, those tax expenditures should be excluded from the report on a going forward basis.

# **Appendix A: Current Statute on Tax Expenditure Reporting**

# TITLE 44 Taxation CHAPTER 44-48.1 Tax Expenditure Reporting

### SECTION 44-48.1-1

## § 44-48.1-1 Tax expenditure reporting.

(a) On or before the second Tuesday in January of each even numbered year beginning in 2004, the chief of the office of revenue analysis, shall deliver a tax expenditure report to the general assembly. Each report will provide the minimum information for one hundred percent (100%) of tax expenditures in effect on January 1 of the calendar year preceding the report's publication.

(b) For the purposes of this section, a "tax expenditure" is any tax credit, deduction, exemption, exclusion, credit preferential tax rate, tax abatement, and tax deferral that provides preferential treatment to selected taxpayers, whether directly through Rhode Island general laws or constitutional provisions or indirectly through adoption of other tax codes.

(c) The information included for each tax expenditure shall include, but shall not be limited to:

(1) The legal reference of the expenditures, including information whether the expenditure is required as a result of federal or state constitutional, judicial, or statutory mandate.

(2) Amount of revenues forgone or an estimate, if the actual amount cannot be determined, for the calendar year immediately preceding the publication of the report. The report shall also include an estimate of revenue forgone for the calendar year in which the report is published and the year following the report's publication. The tax administrator shall develop an index of the reliability of each estimate using five (5) levels with level one being most reliable. Where actual tax returns are the source of the estimate, the estimate should be assigned reliability level one. Where no reliable data exists for the estimate, the estimate should be assigned reliability level five (5). The reliability level shall be reported for the estimate of the revenues forgone.

(3) To the extent allowable by law, identification of the beneficiaries of the exemption by number, income, class and industry.

(4) A comparison of the tax expenditure to the tax systems of the other New England states, with emphasis on Massachusetts and Connecticut.

(5) The data source(s) and analysis methodology.

(6) To the extent allowable by law, identification of similar taxpayers or industries that do not enjoy the exemption.

(d) Each report shall include a section containing recommendations for improving the effectiveness of the report as a tax policy tool. This section shall identify the resources required to implement these recommendations and shall also contain an estimate of the costs associated with such recommendations.

(e) On or before the second Tuesday in January 2004, the chief of the office of revenue analysis shall make available to the general assembly a plan to improve Rhode Island's tax expenditure reporting effort. The plan shall include measurable criteria to evaluate improvements in the reliability of tax expenditure item estimates and the identification of beneficiaries of each tax expenditure item by number, income, class and industry. The plan shall also include cost estimates of additional resources necessary to implement the plan, and may include any other information that the tax administrator deems appropriate for inclusion in said plan.

History of Section.

(P.L. 1996, ch. 327, § 1; P.L. 1996, ch. 394, § 1; P.L. 1997, ch. 30, art. 38, § 1; P.L. 2003, ch. 142, § 1; P.L. 2003, ch. 146, § 1; P.L. 2006, ch. 246, art. 38, § 16.)

# **Appendix B: Current Statute on Tax Incentives Evaluation**

# TITLE 44

# Taxation

#### CHAPTER 44-48.2 Rhode Island Economic Development Tax Incentives Evaluation Act of 2013

### SECTION 44-48.2-1

**§ 44-48.2-1 Short title.** – This chapter shall be known and may be cited as the "Economic Development Tax Incentives Evaluation Act of 2013."

History of Section. (P.L. 2013, ch. 155, § 5; P.L. 2013, ch. 209, § 5.)

## **SECTION 44-48.2-2**

**§ 44-48.2-2 Legislative findings and purpose.** – The general assembly finds and declares that:

- (1) The state of Rhode Island relies on a number of tax incentives, including credits, exemptions, and deductions, to encourage businesses to locate, hire employees, expand, invest, and/or remain in the state;
- (2) These various tax incentives are intended as a tool for economic development, promoting new jobs and business growth in Rhode Island;
- (3) The state needs a systematic approach for evaluating whether incentives are fulfilling their intended purposes in a cost-effective manner;
- (4) In order to improve state government's effectiveness in serving the residents of this state, the legislature finds it necessary to provide for the systematic and comprehensive analysis of economic development tax incentives and for those analyses to be incorporated into the budget and policymaking processes.

History of Section. (P.L. 2013, ch. 155, § 5; P.L. 2013, ch. 209, § 5; P.L. 2014, ch. 528, § 65.)

## SECTION 44-48.2-3

**§ 44-48.2-3 Economic development tax incentive defined.** – (a) As used in this section, the term "economic development tax incentive" shall include:

(1) Those tax credits, deductions, exemptions, exclusions, and other preferential tax benefits associated with §§ 42-64.3-6, 42-64.3-7, 42-64.5-3, 42-64.6-4, 42-64.11-4, 44-30-1.1, 44-31-1, 44-31-1, 44-31-2, 44-31.2-5, 44-32-1, 44-32-2, 44-32-3, 44-39.1-1, 44-43-2, 44-43-3, and 44-63-2, and chapters 64.20, 64.21, 64.26, 64.30 of title 42 and chapter 48.3 of title 44;

(2) Any future incentives enacted after the effective date of this section for the purpose of recruitment or retention of businesses in the state of Rhode Island.

(b) In determining whether a future tax incentive is enacted for "the purpose of recruitment or retention of businesses", the office of revenue analysis shall consider legislative intent, including legislative statements of purpose and goals, and may also consider whether the tax incentive is promoted as a business incentive by the state's economic development agency or other relevant state agency.

History of Section. (P.L. 2013, ch. 155, § 5; P.L. 2013, ch. 209, § 5; P.L. 2014, ch. 528, § 65; P.L. 2015, ch. 141, art. 19, § 14.)

## **SECTION 44-48.2-4**

**§ 44-48.2-4 Economic Development Tax Incentive Evaluations, Schedule.** – (a) In accordance with the following schedule, the tax expenditure report produced by the chief of the office of revenue analysis pursuant to § 44-48.1-1 shall include an additional analysis component, consistent with § 44-48.2-5 and produced in consultation with the director of the economic development corporation, the director of the office of management and budget, and the director of the department of labor and training:

(1) Analyses of economic development tax incentives as listed in subdivision 44-48.2-3(1) shall be completed at least once between July 1, 2014, and June 30, 2017, and no less than once every three (3) years thereafter;

(2) Analyses of any economic development tax incentives created after July 1, 2013, shall be completed within five (5) years of taking effect and no less than once every three (3) years thereafter;

(b) No later than the tenth (10th) of January each year, beginning in 2014, the office of revenue analysis will submit to the chairs of the senate and house finance committees a three-year (3) plan for evaluating economic development tax incentives.

History of Section. (P.L. 2013, ch. 155, § 5; P.L. 2013, ch. 209, § 5; P.L. 2014, ch. 528, § 65.)

## SECTION 44-48.2-5

**§ 44-48.2-5 Economic Development Tax Incentive Evaluations, Analysis.** – (a) The additional analysis as required by § 44-48.2-4 shall include, but not be limited to:

- (1) A baseline assessment of the tax incentive, including, if applicable, the number of aggregate jobs associated with the taxpayers receiving such tax incentive and the aggregate annual revenue that such taxpayers generate for the state through the direct taxes applied to them and through taxes applied to their employees;
- (2) The statutory and programmatic goals and intent of the tax incentive, if said goals and intentions are included in the incentive's enabling statute or legislation;
- (3) The number of taxpayers granted the tax incentive during the previous twelve-month (12) period;
- (4) The value of the tax incentive granted, and ultimately claimed, listed by the North American Industrial Classification System (NAICS) Code associated with the taxpayers receiving such benefit, if such NAICS Code is available;
- (5) An assessment and five-year (5) projection of the potential impact on the state's revenue stream from carry forwards allowed under such tax incentive;
- (6) An estimate of the economic impact of the tax incentive including, but not limited to:

(i) A cost-benefit comparison of the revenue foregone by allowing the tax incentive compared to tax revenue generated by the taxpayer receiving the credit, including direct taxes applied to them and taxes applied to their employees;

(ii) An estimate of the number of jobs that were the direct result of the incentive; and

(iii) A statement by the director of the economic development corporation as to whether, in his or her judgment, the statutory and programmatic goals of the tax benefit are being met, with obstacles to such goals identified, if possible;

- (7) The estimated cost to the state to administer the tax incentive if such information is available;
- (8) An estimate of the extent to which benefits of the tax incentive remained in state or flowed outside the state, if such information is available;
- (9) In the case of economic development tax incentives where measuring the economic impact is significantly limited due to data constraints, whether any changes in statute would facilitate data collection in a way that would allow for better analysis;
- (10) Whether the effectiveness of the tax incentive could be determined more definitively if the general assembly were to clarify or modify the tax incentive's goals and intended purpose;

- (11) A recommendation as to whether the tax incentive should be continued, modified, or terminated; the basis for such recommendation; and the expected impact of such recommendation on the state's economy;
- (12) The methodology and assumptions used in carrying out the assessments, projections and analyses required pursuant to subdivisions (1) through (8) of this section.

(b) All departments, offices, boards, and agencies of the state shall cooperate with the chief of the office of revenue analysis and shall provide to the office of revenue analysis any records, information (documentary and otherwise), data, and data analysis as may be necessary to complete the report required pursuant to this section.

History of Section. (P.L. 2013, ch. 155, § 5; P.L. 2013, ch. 209, § 5; P.L. 2014, ch. 528, § 65.)

## SECTION 44-48.2-6

**§ 44-48.2-6 Consideration by the governor.** – The governor's budget submission as required under chapter 35-3 shall identify each economic development tax incentive for which an evaluation was completed in accordance with this chapter in the period since the governor's previous budget submission. For each evaluated tax incentive, the governor's budget submission shall include a recommendation as to whether the tax incentive should be continued, modified, or terminated.

History of Section. (P.L. 2013, ch. 155, § 5; P.L. 2013, ch. 209, § 5.)